# A retrospective view of noise pollution control policy in India: status, proposed revisions and control measures

N. Garg\* and S. Maji

This article provides a retrospective view of noise policies and ordinances in India. It also proposes revisions in them for noise abatement and control based on the available knowledge on noise policies and regulations followed around the world. The work focuses on the inclusion of noise limits for construction activities, household appliances apart from the revision in ambient noise standards and National Building Codes for protection against noise pollution. It is envisaged that the proposed revisions and work plan shall be instrumental in execution of noise abatement action plans for controlling noise pollution in India.

Keywords: Ambient noise standards, control measures, noise pollution, polices and ordinances.

NOISE pollution has become a serious problem for the society. In India, with expanding vehicular population traffic noise levels have increased, which can cause serious health effects. The World Health Organization (WHO) recognized noise as one of the major pollutants affecting the health of the human population<sup>1</sup>. The major sources of noise pollution are: road traffic, rail, aircraft noise, construction noise, noise emitted from the industrial set-ups, honking noise from vehicles, noise emitted from household appliances, loudspeakers, community processions, etc. Road traffic noise has been observed to be the major source of noise pollution in most of these studies carried out in different parts of the world<sup>2-4</sup>. Long-term noise monitoring studies are required not only for ascertaining the magnitude of ambient levels, but also for devising suitable control action plans. The European Environmental Noise Directive 2002/49/EC relating to the assessment and management of environmental noise establishes that the member states should create noise maps for the parts of their territory in terms of singlenoise descriptors: day-evening-night level (Lden) and night equivalent level ( $L_{\text{night}}$ ) respectively<sup>5</sup>. Implementing long-term and short-term noise monitoring strategies for measuring the ambient noise levels in various part of cities and planning of suitable abatement measures for reducing noise pollution in Indian cities are essential. The Central Pollution Control Board (CPCB), New Delhi, has initiated a National Ambient Noise Monitoring Network

The objective of the present work is to study the status of policies and ordinances in the Indian scenario, and propose revisions for noise abatement and control based on the available knowledge on noise policies and regulations around the world<sup>11</sup>. This independent study is based on the available knowledge on noise policies and regulations followed around the world. It has nothing to do with any legal or Government body sponsoring the work, or accepting the conclusions of the present work. As such, in India, it is the prerogative of many Government agencies including CPCB, State Pollution Control Boards, Ministry of Environment and Forests (MoEF), GoI in consultation with National Committee on Noise Pollution Control to formulate and revise the ambient noise standards, ordinances and legislations. The Panel for Acoustics, Sound Insulation and Noise Control, CED 46:P20, constituted by the Bureau of Indian Standards

<sup>(</sup>NANMN) with an objective of collecting real-time noise monitoring data from major cities of India<sup>6-8</sup>. The network provides ambient noise level data which can be helpful in identification of noisy spots and adoption of suitable measures of abatement for noise pollution control. A retrospective view of the ambient noise standards and National Building Codes of India is required so as to ensure that the current standards, noise policies and legislations are suitable and effective enough to control noise pollution in India. The development of a validated road traffic noise model<sup>9,10</sup> integrated with a GIS interface for developing noise maps for Indian cities shall be indispensable in conducting Environmental Impact Assessment (EIA) studies especially for new projects and development of 'smart cities' concept implemented recently by the Government of India (GoI).

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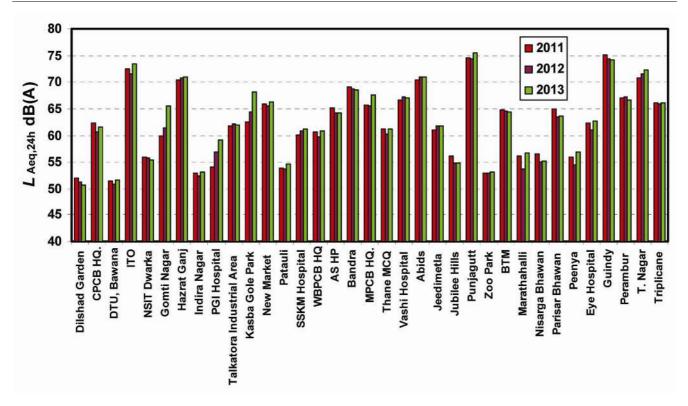


Figure 1. L<sub>Aeq,24h</sub> at 35 locations spread across seven major cities all over India during 2011–2013.

is responsible for amendments and revisions in National Building Codes of India<sup>12</sup>. Although the proposed revisions in the ambient noise standards and sound regulation requirements have been explicitly discussed earlier<sup>13,14</sup>, the objective of the present study is to consider the overall noise pollution control policies, ordinances and measures for all types of noise sources in totality in the Indian scenario and suggesting a road map for developing a 'noise-free community' in Indian cities in the next decades.

## NANMN project: status and implications

The NANMN project was established in 2011 by CPCB. Phase I of NANMN covers 35 locations in seven metro cities of India. Among these, 14 locations lie in commercial zones, 5 in industrial, 7 in residential and 9 in silence zones. The details of the project and analysis of available noise data have been discussed elaborately in the literature<sup>8,15–17</sup>. Figure 1 shows the equivalent continuous sound pressure level for 24 h duration,  $L_{\text{Aeq},24h}$  levels at 35 locations spread across seven major cities all over India during 2011–2013. It can be observed from the 2013 noise monitoring data that 11 out of the 35 sites (31.4%) have  $L_{\text{Aeq},24h}$  levels between 60 and 65 dB(A), while 6 sites (17.1%) have ambient noise levels more than 70 dB(A). Eleven sites have ambient noise levels less

than 60 dB(A)  $L_{\text{Aeq,24h}}$ .  $L_{\text{Aeq,24h}}$  levels varied from 50.8 to 67.1 dB(A) in 2013 for the silence zones, while for residential areas, they varied from 53.1 to 66.1 dB(A). For commercial zones, the  $L_{Aeq,24h}$  levels varied from 56.7 to 75.4 dB(A), while for industrial zones, they varied from 57.0 to 74.2 dB(A). The Punjagutta commercial area had maximum  $L_{Aeq,24h}$  level of 75.4 dB(A), while the Dilshad Garden had minimum  $L_{Aeq,24h}$  level of 50.8 dB(A). Analysis of data also reveals that  $L_{Aeq,24h}$  levels have marginally increased in three years, except for the sites Gomti Nagar, PGI Hospital and Kasba Gole Park, where an increase in ambient levels of  $\geq 5$  dB(A) is noticed. Thus, the noise monitoring data acquired from these sites are instrumental in analysing the scenario in seven cities of India and adopting suitable noise pollution control measures. The numbers of monitoring stations has increased to 70 in 2014, with each city having ten noise monitoring stations.

# Proposed revisions in the ambient standards and National Building Codes

With expanding vehicular population, especially in metro cities, it is necessary to amend the ambient noise standards to reasonable values that can be easily enforced, so as to control the noise pollution levels. Table 1 shows the proposed ambient noise standards<sup>13</sup>. The modified adjustments to ISO 1996-1:2003 (ref. 18) recommendations

are to be added to the measured or predicted  $L_{
m Aeq,24h}$ depending upon the type of sound source and the character of sound as explicitly mentioned in Garg et al. 13. The detailed explanation and basis for selecting a cumulative noise exposure metrics such as  $L_{Aeq,24h}$  and modified adjustments proposed can be found in Garg et al. 13. It is proposed that for areas under silence zone, the limit is 55 dB(A); while for commercial area, and mixed residential and commercial zones, the limit is recommended as 65 dB  $L_{Aeq,24h}$ . The underlying objective behind adding the modified adjustments to ISO 1996-1:2003 to  $L_{Aeq,24h}$ sound levels is that it will not only be able to overcome the limitations of tonality and character of sound, but also be applicable to road, rail and aircraft noise. Thus ambient standards shall be applicable for various defined areas, including those prone to aircraft noise. The proposed standards are recommended for various areas categorized under silence, residential, commercial, industrial and mixed type zones and all type of noise sources<sup>13</sup>. A WHO report<sup>19</sup> recommends that noise limits could be relatively high but rigidly enforced, or have a very low value with no legal binding whatsoever. Thus, the ambient standards proposed in the present context recommends reasonable values of ambient noise standards for various areas or zones (Table 1), so as to strictly enforce them for reducing noise pollution in the country<sup>13</sup>

The legal sound insulation requirements are also another important aspect for controlling noise pollution as these are vital to fight against higher ambient noise levels. In view of acoustic comfort, there has been considerable research, particularly in Europe, for better sound insulation criteria to regulate the airborne and impact sound insulation between dwellings and airborne sound insulation of facades. Also, meeting the legal requirements does not guarantee sufficient acoustic comfort. Hence several countries in Europe have adopted classification schemes for better acoustic comfort which are further higher criteria than the legal requirements intended to provide the acoustic comfort. Presently, the National Building Codes of India recommend the sound insulation

**Table 1.** Proposed ambient noise standards<sup>13</sup>

Area code	Category of area/zone	$L_{Aeq,24h}$ (dB(A))*
A	Industrial area	70
В	Commercial area, mixed zone	65
C	Residential area**	60
D	Silence zone**	55

<sup>\*</sup>The modified adjustment factors to ISO 1996-1:2003 enlisted in Garg *et al.*<sup>13</sup> should be applied to the measured  $L_{\text{Aeq,24h}}$  in analysis of environmental noise.

criteria in terms of weighted sound reduction index  $(R_{\rm w})$  and minimum sound reduction  $(D_{\rm w})$  between rooms<sup>12</sup>.

However, in the light of many studies conducted in Europe<sup>20,21</sup> and wide usage of spectrum adaptation terms  $(C, C_{tr})$  the National Building Codes have to be amended utilizing the weighted standardized field-level difference,  $D_{\rm nT,w}$  as the descriptor used for in situ measurement of sound insulation. Table 2 shows the proposed criteria<sup>14</sup> and descriptors for building elements based on the exhaustive literature survey. Class C refers to the minimum criteria that must be followed as chosen in other countries, while Class B is defined for the acoustic comfort having an average noise level reduction of the order of 35 dB. Class A represents the high acoustic comfort levels achieved through a noise level reduction of 40 dB. The  $R_{\rm w} + C_{\rm tr.50-3150} \ge 50$  dB criterion is chosen for acoustic comfort criteria, when the outdoor noise level is within 70-75 dB(A). The criterion is enhanced by 5 dB (Class A) for an outdoor noise level more than 75 dB(A). The minimum criterion of weighted sound reduction index,  $R_{\rm w}$  of 50 dB is judiciously chosen for new buildings for protection against external noise. The detailed explanation and basis of choosing these values can be found in Garg et al. 14. The choice between the sound insulation criterion down to 50 Hz or the common lower limit of 100 Hz may be exercised<sup>22</sup> depending upon the calibration and measurement capabilities (CMCs) of testing laboratories engaged in sound transmission loss testing in India<sup>23,24</sup>. Thus, in the Indian context, clear-cut guidelines for sound regulation requirements like those in European member states shall not only provide a harmonization of sound descriptors with those followed in other countries, but shall also be helpful in reducing the R&D costs for the building industry in India for development of suitable products or systems with desired noise level reductions<sup>25</sup>.

The technological advancement in building sciences adapting for light-weight, dry-wall construction materials with high strength and rigidity and improved sound insulation characteristics has to be thus brought in persistent use in Indian dwellings, rather than relying on massive constructions<sup>26–28</sup>. It is envisaged that stricter building codes with respect to sound insulation requirements of building elements shall be implemented and strictly enforced in National Building Codes of India for new residential projects and 'smart cities' developed in the future to provide acoustic comfort to residents from the outside noise.

## Noise pollution control policies and measures

The major objectives of a noise control programme should be to identify areas having high ambient noise levels in each part of the city, and evaluating the efficacy and suitability of noise abatement measures for bringing

<sup>\*\*</sup>An additional 5 dB(A) relaxation to the existing urban residential area with high population density and existing areas under silence zone may be provided by the competent authority depending upon the situation when there are only few alternatives left for application of noise abatement measures.

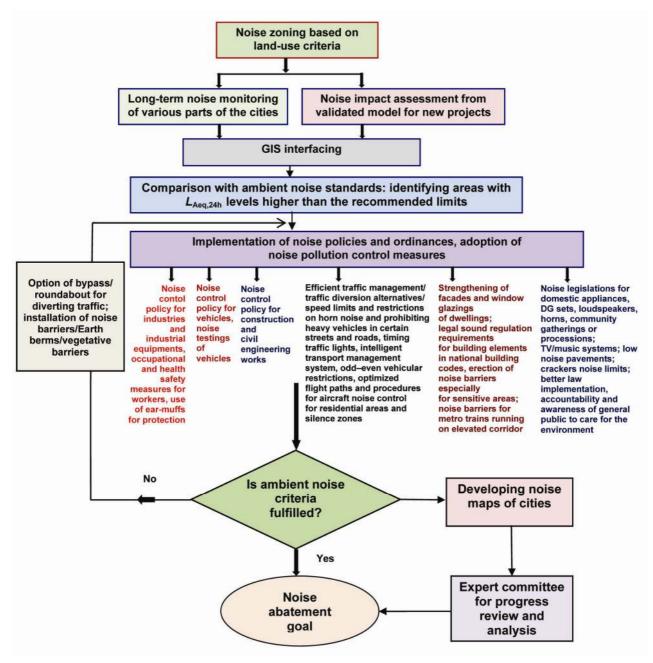


Figure 2. Flow chart of a noise pollution control strategy for reducing ambient noise levels in Indian cities.

these levels below the ambient noise standards. An appropriate noise policy suitable for controlling the noise exposure of various sources is necessary. Figure 2 shows a comprehensive and modified flow chart of a noise pollution control strategy for reducing the ambient noise levels in Indian cities, as discussed previously<sup>13</sup>. Noise zoning based on land-use criteria, noise monitoring and noise impact assessment using a validated model and implementation of policies and ordinances for noise control are the various aspects of the noise control programme to be emphasized. Noise mapping of the cities and ascertaining the compliance of ambient noise standards should be

the major objective of such a programme. Adoption of a noise abatement goal as proposed in a Dutch study<sup>29</sup> shall provide a roadmap for execution of such a programme at a diversified scale. However, special fundings, support from local municipal authorities, State Pollution Control Boards, transport and development authority such as Delhi Development Authority, as well as awareness among the general are needed for the accomplishment of targets<sup>30</sup>. For instance, a noise abatement goal may be formulated as follows: decreasing the number of houses exposed to a noise level >75 dB(A) by 100%, >70 dB(A) by 90% and >65 dB(A) by 50% to be realized till 2030.

Table 2. Proposed criteria and descriptors for building elements<sup>14</sup>

Building elements		Prescriptive criteria (dB)		Verification criteria (dB)
Facades	Class A	$R_{\rm w} + C_{\rm tr,50-3150} \ge 55 \text{ when } L_{\rm d} > 75 \text{ dB(A)}$	Class A	$D_{\rm nT,w} + C_{\rm tr,50-3150} \ge 50 \text{ when } L_{\rm d} > 75 \text{ dB(A)}$
	Class B	$R_{\rm w} + C_{\rm tr,50-3150} \ge 50$ when $70 \le L_{\rm d} \le 75$ dB(A)	Class B	$D_{\rm nT,w} + C_{\rm tr,50-3150} \ge 45$ when $70 \le L_{\rm d} \le 75$ dB(A)
	Class C	$R_{\rm w} \ge 50$	Class C	$D_{ m nT,w} \ge 45$
	Class D	$R_{\rm w} \ge 45$	Class D	$D_{\rm nT,w} \ge 40$
Between dwellings	Class A	$R_{\rm w} + C_{50-3150} \ge 60$	Class A	$D_{\rm nT,w} + C_{50-3150} \ge 55$
_	Class B	$R_{\rm w} + C_{50-3150} \ge 55$	Class B	$D_{\rm nT,w} + C_{50-3150} \ge 50$
	Class C	$R_{\rm w} \ge 52$	Class C	$D_{ m nT.w} \ge 47$
	Class D	$R_{\rm w} \ge 47$	Class D	$D_{\rm nT,w} \ge 42$
Rooms in dwelling units		$R_{\rm w} \ge 40$		$D_{\rm nT,w} \ge 35$
Classrooms, offices, kitchen and utility rooms		$R_{\rm w} \ge 45$		$D_{\mathrm{nT,w}} \ge 40$
Windows*	Class A	$R_{\rm w} + C_{\rm tr.50-3150} \ge 35$	Class A	$D_{\rm nT,w} + C_{\rm tr,50-3150} \ge 30$
	Class B	$R_{\rm w} + C_{\rm tr.50-3150} \ge 30$		$D_{\rm nT,w} + C_{\rm tr,50-3150} \ge 25$
	Class C	$R_{\rm w} \ge 30$		$D_{ m nT,w} \ge 25$
	Class D	$R_{\rm w} \ge 25$	Class D	$D_{ m nT.w} \ge 20$
Doors*	Class A	$R_{\rm w} + C_{\rm tr,50-3150} \ge 30$	Class A	$D_{\rm nT.w} + C_{\rm tr.50-3150} \ge 25$
		$R_{\rm w} + C_{\rm tr,50-3150} \ge 25$	Class B	$D_{\rm nT,w} + C_{\rm tr,50-3150} \ge 20$
		$R_{\rm w} \ge 25$	Class C	$D_{ m nT,w} \ge 20$
	Class D	$R_{\rm w} \ge 20$		$D_{\mathrm{nT,w}} \ge 15$

<sup>\*</sup>If the size of windows and doors is more than 25% of the total area of the facade, the criterion for each class is further enhanced by 5 dB. Choice between the sound insulation criterion down to 50 Hz, or the common lower limit of 100 Hz may be exercised<sup>22</sup>.

Development of noise maps, setting up of expert committee for progress review and analysis like the National Committee for Noise Pollution Control (NCNPC), and targeting a noise abatement goal shall be key steps for controlling the noise pollution levels in the country.

The legal provisions for controlling noise pollution in India are: Indian Penal Code (section 268, 290, 291); Criminal Procedure Code (section 133); Factories Act, 1948; Motor Vehicles Act, 1988; Law of Torts; Air (Prevention and Control of Pollution) Act, 1981 and Environment (Protection) Act, 1986. Under Air (Prevention and Control of Pollution) Act, 1981, noise has been included in the definition of air pollutant<sup>31,32</sup>. The following control measures are suggested for noise emitted by various sources.

## Transportation noise control

Transportation noise due to rail, road and aircraft should be specifically dealt with respect to the ambient noise standard proposed. The noise legislations for motor vehicles at the manufacturing stage are essential for controlling transportation noise. The noise limits for vehicles recommended by CPCB as applicable at manufacturing stage from 1 April 2005 should be effectively exercised<sup>33</sup>. Noise regulations should also be planned for future electric and hybrid vehicles. Enforcement of the proposed ambient standards shown in Table 1 valid for all the transportation sources shall be a large step for controlling noise pollution. The 'odd-even restrictions on vehicles' as executed in January and April 2016 in Delhi city can be also a good step for controlling vehicular traffic and

noise levels provided that the public transport system is capable of catering to the daily transport needs of the public. Installation of noise barriers for the metro trains running on elevated corridors shall also be helpful in controlling the noise induced due to wheel—rail interaction, especially for dwellings located in the immediate vicinity. The abatement of aircraft noise particularly for the residents living near airports is also to be considered by adopting the noise reduction at source itself, optimized flights paths and procedures such as continuous descent approach, land-use planning and operating instructions for low noise emissions from the aircrafts, especially for the residential areas and silence zones.

## Motor vehicle horn noise

Horns should be used only as traffic warning devices. A maximum level,  $L_{\rm max}$  of 100 dB(A) for noise made up of a single non-varying loudness is recommended. Experimental studies conducted at various sites in Delhi city have revealed that for areas with traffic noise having dominant horn noise component, octaves in the frequency range 2.5–4 kHz are dominant<sup>34</sup>. Thus, for the abatement of traffic noise with a dominant horn noise component, sound insulation in octaves of 2.5–4 kHz should be higher. However, the coincidence dip observed in sound transmission loss characteristics has to be controlled in this frequency range.

A back pane thickness of 10 mm is recommended to be used in a double glazing with an average air gap of 50 mm for controlling the coincidence dip. A 7 mm laminated glazing (PVB 0.76 mm) in front and 10 mm at the

back with an air gap of 50 mm has  $R_{\rm w} + C_{\rm tr}$  value of 40 dB analytically predicted from Insul software<sup>35</sup>, and registers a coincidence dip at 1.6 kHz (mass–air–mass resonance at 63 Hz); it is quite effective for such applications. Garg *et al.*<sup>36</sup> described the analytical formulations that can be readily used by manufacturers and architects to predict sound transmission loss in terms of single-number rating and selection of suitable glazing<sup>34,37,38</sup> for achieving the desired noise-level reductions and reducing the honking noise.

#### Fire-cracker noise

The manufacture, sale or use of fire-crackers generating noise levels exceeding 125 dB(AI) or 145 dB(C) pk at 4 m distance from the point of bursting shall be prohibited. For individual fire-crackers constituting a series, the above-mentioned limit may be reduced by 5 log 10(N) dB, where N is the number of crackers joined together<sup>6</sup>. The noise from different brands of fire-crackers is tested every year at CSIR-National Physical Laboratory, New Delhi so as to ascertain whether the noise criteria are met or not.

# Loudspeaker noise and noise from community processions

The noise level at the boundary of a public place, where a loudspeaker or public address system or any other noise source is being used shall not exceed 10 dB(A) above the ambient noise standards for the area or 75 dB(A), whichever is lower<sup>6</sup>. The peripheral noise level of privately owned sound system shall not exceed by more than 5 dB(A) the ambient air quality standard specified for the area in which it is used, at the boundary of a private place. Night-timing restrictions should be imposed on air shows, public demonstrations, etc. In some cases, wherever appropriate, fines may also be imposed.

## Industrial noise

The areas under industrial zone should follow the ambient noise standards recommended for such zones, as described in Table 1. The major noise sources in industrial units, including heavy machinery, power transformers, etc. should be enclosed, if possible, so as to reduce the exposure of workers high noise levels. Exposure to noise in an occupation environmental is recommended to be eight-hour continuous A-weighted sound pressure level,  $L_{\text{Aeq,8h}}$  less than 85 dB(A). For peak noise, the limit of C-weighted peak sound pressure level,  $L_{\text{C,peak}}$  of 140 dB(C) is proposed<sup>39</sup>. Isolating the receiver positions from noisy sources by increasing the distance between them and use of source enclosures, control rooms and screen can be

helpful in the control of direct field. The reverberant field can be controlled by applying sound absorptive materials to room surfaces<sup>40</sup>. Apart from the implementation of occupational and health safety measures, ear muffs should be provided to workers and other staff in the industry for protecting them against long-term noise exposure.

## Diesel genset noise

MoEF notifies that the sale of a product model not having valid type-approval certificate, or not complying with the noise limits as determined by the verification for Conformity of Production (COP), shall be prohibited in India. The noise limit imposed for generator sets run with kerosene or petrol is 86 dB(A) sound power level<sup>41</sup>. The maximum permissible sound pressure level for new diesel generator (DG) sets with rated capacity up to 1000 KVA, manufactured on or after the 1 January 2005 is recommended as 75 dB(A) at 1 m from the enclosure surface<sup>42</sup>. Noise from the DG set shall be controlled by providing an acoustic enclosure or by treating the room acoustically, at the users end. The acoustic enclosure or acoustic treatment of the room shall be designed for minimum 25 dB(A) insertion loss or for meeting the ambient noise standards, whichever is on the higher side. The DG set shall be provided with proper exhaust muffler with insertion loss of minimum 25 dB(A). Six laboratories in India have been authorized by MoEF for carrying out typeapproval and COP certification all over the country.

## Construction equipment noise

Construction equipment operating in close proximity to residential areas can be of disturbance to the community. Thus, construction noise and vibration limits are essential, particularly those related to digging and piling operations for underground metro stations, etc. Table 3 shows the proposed noise limits for general construction at residential receptors<sup>43</sup>. The piling and digging operations not only cause vibrations which may induce cracks in building, but also produce airborne sound through building

**Table 3.** Proposed noise limits for commercial activities at residential receptors<sup>43</sup>

	General construction activities $L_{Aeq,15  min}  (dB(A))$ Duration of activity		
Time period	Short	Medium term	Long term
Daytime	65	60	55
Evening period (6–10 p.m.) Late night (10 p.m–6 a.m.)	60 45	55 45	50 45

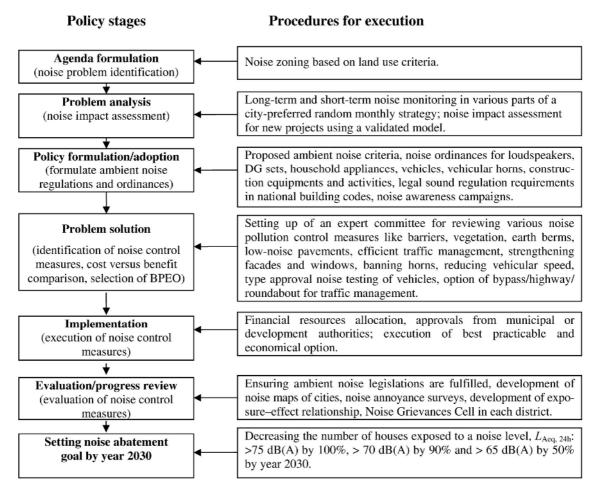


Figure 3. Proposed framework for community noise assessment and abatement in India.

**Table 4.** Proposed noise limits for domestic appliances and construction equipment at manufacturing stage

	- C
Domestic appliance	Maximum permitted sound power level (dB(A))
Refrigerator and freezer	55
Washing machine, spin dry	72
Microwave oven	70
Electrical fan (desk fan, stand fan, wall fan, ceiling fan)	70
Vacuum cleaner and dryer	70
Indoor heater	55
Air conditioners (split, indoor)	72
Air coolers	72
Hair dryer	75
Portable gensets (petrol or kerosene)	86
Food processor	90
Food blender	100
Lawn movers, welding generators, compresso	ors 110
Handheld concrete breakers	120

elements, which can be of annoyance to the residents. The noise labelling of construction equipment should be made mandatory as there are sometimes practical complications involved in enforcement of standard noise limits for construction equipments especially in residential areas.

## Noise from domestic appliances

Noise control in home appliances has to be economic, simple and easily implemented as there exists a global competition among manufacturers. An overall reduction of radiated noise levels of 6 and 10 dB have been reported in the domestic dryer and vacuum cleaner respectively, using the developed jute felt acoustical blanket<sup>44</sup>. Sound labelling of appliances shall be a helpful tool for creating awareness amongst manufacturers and customers about increasing the product quality by reducing noise emitted from the domestic appliances<sup>45</sup>. The noise limits should preferably be considered in terms of sound power level<sup>46</sup>, which is constant for a given source and is independent of the acoustic environment. Sound power measurements  $L_{WA}$  are measured according to ISO 3744 (ref. 47) and ISO 3746 (ref. 48). Table 4 shows the proposed noise limits for domestic appliances and construction equipment at the manufacturing stage.







Figure 4. Illustrative noise ordinance signs for public awareness towards noise pollution control 52,53.

Thus, the noise standards for all the sources in conjunction with the enforcement of the proposed ambient noise standards and legal sound insulation requirements shall be a vital step in fighting the noise pollution in India. Figure 3 assimilates all the measures, policies and discusses a proposed framework for community noise assessment and abatement in India as suggested in some studies<sup>49–51</sup>. Illustrative noise ordinances sign (Figure 4), as suggested by Chanaud<sup>52</sup>, can be an effective step for educating about the existence and enforcement of noise ordinances, especially for heavy traffic density areas<sup>53</sup>. Proper measures should be undertaken to avoid long-term noise exposure to school children susceptible to higher noise levels during the mass-drill events, etc. Traffic policeman should be provided with ear-muffs so as to avoid hearing loss due to their prolonged exposure to long-term traffic noise. It is envisaged that awareness among general public in maintaining a 'noise-free community' is a must. Participation of NGOs and social websites<sup>54</sup> in creating awareness and educating people about noise and associated health hazards apart from school and college curriculum shall be a great step in this regard. The noise grievances cell as a part of State Pollution Control Boards should be proactive in receiving, analysing and taking appropriate action on complaints. Such complaints are more particularly on festival days as reported by Mandal and Bandyopadhyay<sup>55</sup>. Establishment of these noise grievance cells in each district and helpline number for easy accessibility and freedom to file a complaint can be a proactive step in this regard. Educative and innovative programmes such as organizing 'Noise Awareness Campaigns', 'Dhwani Pradushan Niyantran Diwas' (noise pollution control day) and integrating 'Noise Pollution Control Mission' as a part of the ongoing 'Swatch Bharat Mission' introduced by the Government of India shall be indispensable in controlling noise pollution in India. Socio-acoustic surveys, noise impact assessment studies due to various noise sources, and noise monitoring during festival days should be conducted in parallel to quantify the noise impact and assessment of induced noise annoyance<sup>56–60</sup>.

## Conclusion and recommendations

A retrospective view of noise policies and ordinances in India and proposes revisions in them for noise abatement and control based on the available knowledge on noise policies and regulations followed in other countries is provided here. The work focused on inclusion of noise limits for construction activities, and domestic appliances apart from revision in ambient noise standards and National Building Codes for enhancing the sound insulation of building elements for protection against noise pollution. The noise limits for domestic appliances, motor vehicles and construction equipment at the manufacturing stage and enforcement of ambient noise standards shall be helpful in controlling noise pollution in India.

The implementation of noise pollution control measures essentially requires a strategic noise abatement planning with enforcement of proposed ambient standards, revision in National Building Codes, exercising control limits on all the noisy sources and formulation of noise abatement goal. The suggested flow chart for reducing the ambient noise levels and targeting a noise abatement goal shall be a vital step in this regard for environmental protection in future. Identification of noisy hot spots having higher  $L_{\rm Aeq,24h}$  sound levels than the recommended limits and implementing suitable noise abatement measures shall be indispensable for noise pollution control. Provision for the erection of noise barriers, especially for sensitive areas like hospitals, schools, colleges, old-age homes, religious institutions, etc. and other areas lying in the silence zone should be made in future projects planned. Studies on socio-acoustic surveys with an objective of correlating the noise annoyance with exposure, effect of noise levels on the human body and hearing loss, on workers in industry, effect of noise exposure on traffic policeman and workers at construction sites, etc. should also be conducted in parallel for increasing awareness of society towards controlling noise pollution levels in the country. It is envisaged that the proposed standards, revision in National Building Codes and noise control measures shall be indispensable in the development of 'smart cities' concept proposed by the Government of India

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