AN ESTIMATION OF THE EXTENT OF CROPLAND ABANDONMENT IN MOUNTAINOUS REGIONS OF CHINA

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ABANDONMENT IN CHINA

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Abstract

With the wages for migrant workers increasing dramatically in China since 2003, the size of the agricultural labour forces has been shrinking rapidly. Intensively substituting agricultural machinery for the shrinking farm labour force is hardly possible for croplands in the mountainous regions of China where mechanization is difficult to achieve due to small field size and rough terrain. This has eventually led to cropland abandonment in these regions. Considering the high pressure for food security in China, cropland abandonment in the mountainous regions should not be ignored. By employing a novel method, this study estimates the extent of recently abandoned croplands (period 2000-2010) and the changes that can be expected in the future in China's mountainous areas. The results show that the total extent of abandoned croplands in Chinese mountainous counties during the period 2000 to 2010 is estimated at 147 million mu (1 mu=666.67m²); in total, about 28% of croplands in mountainous counties was abandoned, including croplands converted in the Grain for Green Programme (GGP). With three scenario assumptions, a sizeable extent, 114 to 203 million mu, of croplands may be abandoned from 2010 to 2030 with the rapid decrease and aging of projected farm labour forces. This could exacerbate the future challenges of maintaining China's food security. A substantial increase in agricultural project investments, including land consolidation and agricultural productive fixed assets, especially micro-tillage machines, could help mitigate the risk of cropland abandonment. Additionally, land-use and environmental policymaking should take into account the expanding cropland abandonment in mountainous regions.

Keywords: cropland abandonment; agricultural labour productivity; population projection; mountainous regions; China

Introduction

The widespread occurrence of cropland abandonment, defined as the cessation of farming on a given arable land and usually followed by natural revegetation (Cramer et al., 2008; Prishchepov et al., 2012), has been observed in many developed countries (Moravec & Zemeckis, 2007; Pointereau et al., 2008; Ramankutty & Foley, 1999; Shoyama & Braimoh, 2011) and some developing countries (Müller et al., 2012; Parés-Ramos et al., 2008; Perz & Skole, 2003). It often occurs in mountainous regions due to the steep slope that challenges farming (Li & Li; et al, 2017; MacDonald et al., 2000). Abandonment of cropland, which is one of the most important stages of forest transition, has been considered the outcome of industrialization and urbanization by forest transition theory (Barbier et al., 2010; Grainger, 1995; Mather & Needle, 1998; Rudel et al., 2005). Rural-urban migration and the reduction in agricultural labour forces have been invoked as the main drivers leading to cropland abandonment of marginal areas in developed countries (Izquierdo et al., 2008; Izquierdo & Grau, 2009; Mather, 1992; Melendez-Pastor et al., 2014; Rudel et al., 2002; Rudel et al., 2005; Verburg et al., 2010) and the mountainous regions of China (Shao et al., 2015; Zhang et al., 2014b; Yan et al., 2016). Cropland abandonment has strong environmental and socio-economic impacts and consequences, such as conflicting biodiversity changes (Izquierdo et al., 2008; Queiroz et al., 2014; Woodhouse S P, 2005), carbon stock increase (Schierhorn et al., 2013; Shang et al., 2014; Wang et al., 2011), fire hazards (Moravec & Zemeckis, 2007), soil erosion (Cerda, 1997; Zeller et al., 2001), anabatic poverty (Khanal & Watanabe, 2006), and marginalization of historic

agricultural landscapes (Elbakidze & Angelstam, 2007; EU, 2004).

With migrant worker wages increasing dramatically in China since 2003 (Zhang et al., 2011), young and middle-age peasants prefer seeking employment in urban areas for higher income and better life. Therefore, the size of agricultural labour forces has been shrinking rapidly from 362 million in 2003 to 241 million in 2013 (CSY, 2014). The striking increase in farming opportunity costs have led to a rapid rise in agricultural labour costs for production (Li & Li, 2016), thereby substantially lowering the agricultural production profits (Tian et al., 2009). Consequently, in plain areas, agricultural machinery is intensively used instead of the increasingly expensive farm labour force, and resulting in large-scale modern agriculture (Chen & Li, 2009). However, this is hardly possible for croplands in the mountainous regions of China, where mechanization is difficult to achieve due to small field sizes and rough terrain, which has led to the marginalization and even abandonment of croplands in these regions (Li & Zhao, 2011; Yan et al., 2016). As new urbanization strategies have been carried by the Chinese government recently, the massive migration of rural and farm labour forces may continue in the near future. Therefore, cropland abandonment will very likely increase with the reduction in rural labourers and aging of agricultural labourers (Lu & Yang, 2012; Shao et al., 2015). China has the largest population in the world, while its average cropland area per person is only half the world's average. Moreover, mountainous areas account for 2/3 of China's total territory, about a quarter of China's total cropland, and 14% of grain yield in 2010. Considering the ongoing processes of rural to urban migration, as well as aging, in mountainous rural regions of China, the probable widespread cropland abandonment may not only affect the regional natural environment and ecosystem, but also food security in China. Thus, it is necessary to estimate the extent of abandoned cropland and its future trajectories, which may facilitate informed policymaking of land-use and agriculture.

Remote sensing techniques, which are the most popular and efficient method to map the extent of abandoned cropland and estimate the abandoned rate, has been widely applied to detect the farmland abandonment in Europe: Central and East Europe (Alcantara et al., 2013; Kuemmerle et al., 2008; Prishchepov et al., 2012), West Europe and the Mediterranean region (Corbelle-Rico et al., 2012; Gellrich & Zimmermann, 2007; Weissteiner et al., 2011). Several types of remote sensing data with different resolution, including SPOT (Milenov et al., 2014), TM/ETM+ (Kuemmerle et al., 2008; Müller et al., 2012), MODIS (Alcantara et al., 2013; Alcantara et al., 2012) and AVHRR (Weissteiner et al., 2011), have been used to extract abandoned farmland in previous studies. In addition to remote sensing data, high-resolution aerial photographs have also been used to map the extent and distribution of abandoned cropland (Cohen et al., 2011; Doorn & Bakker, 2007; Pueyo & Beguería, 2007). Abandoned cropland, with early-successional regrown grass and shrubs, is hard to distinguished from managed cultivated land using single season remote sensing imagery (Kuemmerle et al., 2008; Oetter et al., 2001). Therefore, using multi-seasonal imageries to capture the dynamic features of land use is usefully when classifying agricultural land use and natural vegetation covers characterized by seasonal gradually changes (Guerschman et al., 2003; Lasanta & Vicente-Serrano, 2012; Oetter et al., 2001), especially when capturing agricultural land abandonment (Prishchepov et al., 2012). MODIS and AVHRR, with seasonal NDVI or EVI have advantages in monitoring land-use and land-cover dynamics in the regions where agricultural fields tend to be larger and homogeneous, such as Russia, Ukraine and USA (Alcantara et al., 2013; Alcantara et al., 2012; Ozdogan & Woodcock, 2006). However, the coarse-resolution (250 m to 1 km) of these remote sensing data will lead to large errors in area estimates in the regions, such as China, where cultivated land is highly fragmented (Ozdogan & Woodcock, 2006; Xiao et al., 2003; Yan et al., 2016). According to the national rural household survey data from 2000 to 2009 by Chinese Ministry of Agriculture, the average plot

size of cropland in China was 1.52 mu and the average plot size in hilly western China was only 0.9 mu (RPOSS office, 2009). Our household survey in the mountainous city of Chongqing showed similar values, ranging from 0.44 mu to 0.97 mu. Thus, the existence of mixed pixels from the high fragmentation of cultivated land in China, especially in mountainous area due to complicated topography, may result in unacceptably high errors, even using Landsat data (30 m) (Ozdogan & Woodcock, 2006; Xiao *et al.*, 2003). Furthermore, NDVI and TM data were examined and found unsuitable for mapping cropland abandonment in Chinese mountainous areas (Cheng, 2011).

High-resolution (1 m to 20 m) satellite images (e.g., SPOT5, QuickBird) and aerial photos are very popular in small area studies for their high accuracy in mapping highly fragmentized land-use (Cohen *et al.*, 2011; Doorn & Bakker, 2007; Milenov *et al.*, 2014; Pueyo & Beguería, 2007). Considering the vast area of Chinese mountain, using high-resolution images seems impractical because of the herculean task. More importantly, the interpretation of remote sensing data cannot provide us future trends in cropland abandonment. Accordingly, we developed a non-remote-sensing, indirect and easier method to estimate the current and future extent of abandoned cropland in mountainous regions after 2000. The method is based on the mechanism of cropland abandonment, and will contribute to designing better-informed agricultural policies.

Methods

General framework for the estimation

Research has confirmed that land marginalization, which was precipitated by drastic increases in farming opportunity costs, was the primary driving force for farmland abandonment (Li & Zhao, 2011; Li & Li, 2016). In response to profit losses caused by rising labour costs, farmers have transitioned to labour-saving machinery to replace expensive agricultural labour (Xin *et al.*, 2011; Zhu *et al.*, 2007), but this is not the case for cropland in mountainous areas. The steep slopes and cropland fragmentation in mountainous regions lowers accessibility and availability for agricultural machinery (Li & Zhao, 2011; Yan *et al.*, 2016), therefore, farmers in mountainous usually choose to plant more high-labour-productivity crops (Tian *et al.*, 2009). Nevertheless, such adjustment in farming practices through structural change is limited. During the process of land marginalization, some famers may switch from intensive land use to labour extensive production to reduce labour input, which allows farming of larger land areas. However, after reaching the Lewis turning point, the increase in average cultivated area per labourer by extensive farming is likely to be marginal in mountainous areas due to long farming distances, poor transportation and farmland fragmentation; this could induce diseconomies of scale for expansion of farming in mountainous areas. According to our household survey in mountainous China, many farmers would like to plant labour-intensive crops (e.g., flue-cured tobacco and herbs) with high revenue on less land area, and abandon poor and remote cropland.

In fact, the expansion of the average cultivated area per labourer is mainly due to the development of agricultural machinery (Hayami & Ruttan, 1971; Ellis, 2006). The differences in farming conditions between mountainous and plains areas result in their different labour productivity results. The household survey data from the Rural Permanent Observation Sites Survey (RPOSS) indicated that the average cultivated area per labourer in mountain villages remained relatively constant from 2000 to 2009 (Figure 1), while there was an obvious increase since 2003 in plain villages (RPOSS office, 2009). Hence, in the context of little or no input of agricultural machinery, with growing migration of agricultural labourers induced by urbanization, industrialization and land marginalization after the Lewis turning point, and rural households not allocating enough labour to farm land without the machine replacements, marginal farmland in mountainous will be abandoned (Shao *et al.*, 2015; Yan *et al.*, 2016).

Although the migration is not the primary cause underlying cropland abandonment, the shortage in agricultural labour forces due to migration is the direct cause and noticeable characteristic in mountainous areas (Li & Li, 2016), which has been discussed thoroughly in many studies, including case studies in Chinese mountain regions (Shao *et al.*, 2015; Tian *et al.*, 2010; Yan *et al.*, 2016). Because the average cultivated area per labourer has maintained stability in Chinese mountainous areas, the change in the quantity of agricultural labour forces provides the key for estimating the extent of abandoned cropland. Specifically, we can estimate total managed cropland by estimating the average cultivated area per labourer and size of the agricultural labour force, and thereby derive the extent of abandoned cropland (unmanaged cropland) by subtracting the managed cropland area (Figure 2).

The total cropland before abandonment can be obtained using remote sensing techniques. According to existing literature, Chinese cropland area began to decline in 2000 (Liu *et al.*, 2014; Liu *et al.*, 2009; Liu *et al.*, 2003). Moreover, in rural China, the Lewis turning point arrived in 2003, indicating the beginning of China's nationwide labour shortage and the disappearance of the surplus labour from rural areas (Zhang *et al.*, 2011). Therefore, we use cropland data from 2000 to represent the cropland before abandonment. Because China initiated the "Grain for Green" (GGP) program in 1999, with the purpose of mitigating and preventing soil erosion by converting sloping cropland to forest and grassland, the abandoned cropland here actually includes two components: cropland voluntarily abandoned by farmers and cropland converted to forest and grassland by GGP. Because GGP was implemented in mountainous China and also in hilly and land desertification areas, we cannot acquire detailed reforested cropland data by county. Therefore, in this study, we estimate the total extent of abandoned cropland including these two parts. In terms of land marginalization, cropland reforestation is another kind of abandonment, but passive, as Chinese government paid farmers to cease farming marginal croplands that were likely to be abandoned soon.

The amount of managed cropland is determined by two factors: the number of agricultural labourers living in the village (include part-time farmers) and the cultivated area per agricultural labourer (*CAPAL*, the average cropland area a farmer will manage). More farmers and a larger average managed cropland area per farmer results in a larger area of managed cropland. Thus, the managed cropland is the product of the size of the agricultural labour force and cultivated area per agricultural labourer.

$$MCL = ALF \times CAPAL \tag{1}$$

where, *MCL* is the area of managed cropland, *ALF* is the size of the total agricultural labour force, and *CAPAL* is the cultivated area per labourer.

$$AL = TL \times MCL \tag{2}$$

where, AL is the area of abandoned cropland, AL is the area of total cropland before abandonment.

We employed a regression model to estimate *CAPAL*, and use statistical and census data to estimate *AFL*. The size of future agricultural labour forces is projected based on a PDE model developed by IIASA, combined with reference to RPOSS data. Due to the lack of household survey data, except for the model construction of *CAPAI*, other estimations are provincial-level results.

According to UNEP-WCMC criterion, an area can be defined as mountain when its elevation is over 2500 m; or its elevation between 1500 m to 2500 m has a slope over 2° ; or its elevation between 1000 m to 1500 m has a slope over 5° or local elevation range over 300 m; or the elevation between 300 m to 1000 m has a local elevation range over 300 m (Price & Butt, 2000). However, mountainous regions are not identical to a defined mountain, because it is a continuous and integrative area, which should be defined by the physical characteristics and socio-economic factors (Jiang & Zeng, 2009). Most social and economic statistic data are collected at the county scale. As a result, we chose mountainous counties as our study area; the list of

mountainous counties was obtained from the China County Statistics Yearbook (CCSY).

China has around 900 mountainous counties, which are mainly distributed in southwest China (Figure 3, a). These 900 mountainous counties accounted for 45.6% of China's land area and 26% of China's cropland area in 2000 (Figure 3, b). *CCSY* specifies the mountainous county as a county with 80% or more mountainous area; we find a perfect match between the distribution of mountainous counties and patterns of elevation and slope (Figure 3, c, d).

Potential explanatory variables for the Regression model of CAPAL

Previous work has revealed that agricultural labour productivity, measured by yield per labourer or income per labourer, is related to various inputs of labour, land, capital and technology (Hayami & Ruttan, 1971; Fan & Zhang, 2002). Because we use cultivated area per labourer as a proxy for agricultural labour productivity, and the labour input has been converted into standard labour, we employed agricultural productive fixed assets per labourer (*APFAPL*) and draught animals/farm cattle per labourer (*DAPL*) as the capital and technology input. Fertilizer input is an irrelevant variable to *CAPAL*, so it was not included in this model.

In addition to the capital and technology input, there are some other variables that limited the increase of *CAPAL*, thereby resulting in cropland abandonment. Abundant studies have shown that slope, elevation, farming distance, plot size, number of plots, land market and wild animal attacks have significant impacts on farmland abandonment (Yan *et al.*, 2016; Terres *et al.*, 2015; Keenleyside and Tucker, 2010; Pointereau *et al.*, 2008; Shao *et al.*, 2015; Xie *et al.*, 2014; Zhang *et al.*, 2014a).

High elevation and steep slope is a good indicator of land abandonment as it requires high labour input (Shao *et al.*, 2015; Xie *et al.*, 2014; Zhang *et al.*, 2014a) and has limited accessibility to agricultural machinery (Mottet *et al.*, 2006). Hence, the high elevation and steep slope could be impediments for increasing labour productivity. Due to the lack of data from high elevation and steep slopes of the survey villages, and the high correlation between land use type and terrain condition in China (Li & Dong, 2013; Chen *et al.*, 2012), we used the ratio of percent forest area to percent cropland area (*FCINDEX*) in a village as a proxy for elevation and slope. In addition, *FCINDEX* also indicates the possibility of wild animal attack, which has become a very important driver of cropland abandonment in China due to the need for manpowered guarding during the harvest seasons (Yan *et al.*, 2016).

A positive relationship exists between farm size and labour productivity (Fan & Chan-Kang, 2005). Small plot sizes have been identified as determining factors for cropland abandonment in many mountainous areas (Yan *et al.*, 2016; Mottet *et al.*, 2006; Lemel, 2000). Therefore, land consolidation can help improve labour productivity (Sklenicka, 2006). Farming distance or commute time is another key determinant of cropland abandonment in mountainous areas of China (Zhang *et al.*, 2014a; Shao *et al.*, 2014), but we have no data for average farming distance. Hence, we used average plot size (*APS*) as a proxy for land fragmentation, which embodies some impacts of farming distance and commute on labour productivity (Yan *et al.*, 2016).

Land markets may affect labour productivity when poor land markets prevent croplands from being transferred to younger and more productive farmers (Deininger & Jin, 2009), as well as reconstitution of viable farming units through land consolidation (Terres *et al.*, 2015). As a consequence, improving land marketing contributes to increasing a farmer's labour productivity (Mao *et al.*, 2015), and thus to preventing abandonment of farmland with high-grade farming conditions (Zhang *et al.*, 2014a; Shao *et al.*, 2016). Thus, we employed a *Land rental rate* as a proxy for land market.

Furthermore, the multiple cropping index (*MCI*), the proportion of paddy fields in croplands (*PPF*), may influence *CAPAL*. *MCI* in south China, with a longer growing season, is larger than in north China. The farming time per mu is longer in larger *MCI* areas, which means *CAPAL* may be smaller in these areas. Mountainous area paddy fields have a lower risk of abandonment than non-irrigated farmland (Shao *et al.*, 2015), because paddy fields are mainly located in flat areas and near residences, which reduces farming time. Thus higher *PPF* leads to higher *CAPAL*.

Finally, district dummies are included to capture unobserved factors, including district-specific policy decisions and agro-ecological conditions, and the district-specific farming systems and resulting habits. We employed the agriculture zones in which villages are located as dummy variables in the regression model. The agriculture zones are Northeast region, Inner Mongolia and Great Wall region, Huang-Huai-Hai region, Loess Plateau region, Gansu-Xinjiang region, the middle and lower reaches of Yangtze River, South region, Southwest region, and Tibet Plateau region. We took Northeast region as a reference. According to the rural household survey, the northern area of China has a larger *CAPAL* than the south.

All variables are listed and described in Table 1.

Data processing

(1) Filtering agricultural household data. Different crops require different farming time effort. Generally, non-grain crops, such as vegetable or tobacco require more than three times the farming time than grain crops (S1), implying that the area of non-grain crops per farmer is less than the area of grain crops per farmer under the same constraints. Hence, these non-grain crops data will lead to an underestimation of *CAPAL* and should be eliminated. As non-grain crops are non-staple in mountainous regions we eliminate these inappropriate data through the selection of "grain households", which is defined as sown area of grain crops of an agricultural household larger than four-fifths of its total cropland area.

(2) Conversion of labour force into standardized agricultural labour. Cropland areas are tilled by different farmers who operate under different age, sex and farming-time constraints. In general, young farmers can manage more cropland area than old farmers, and male farmers can manage more cropland area than female farmers; these differences are particularly apparent in mountainous regions. In addition, full-time farmers farm more cropland than part-time farmers. Diverse farming ability due to the differing age, sex and farming effort need to be converted into a standard farming ability so that they can be compared among different regions.

We set the conversion coefficients (CC) of age and sex with reference to the work-point calculation norms in the people's commune period (1960s) in China and empirical analysis (Lin *et al.* 2012). A male farmer's sex CC is 1, and a female farmer's sex CC is 0.8. A young farmer's age CC is 1, and an elderly farmer's age CC of is 0.5. For farming time (time spent on agricultural work), CC is inferred based on household data from RPOSS. The average farming time input is about 12 to 16 days per mu, and the average household farming time is half the total average household agriculture time, which means one standard labourer's agriculture time in a year is about 30 days (S2). Therefore, if one labourer's agriculture time in a year is larger than one month, his/her CC of farming time is 1; otherwise it is 0.5. Multiplying the three CCs, we derive overall-CCs for different groups of labour forces; these are listed in Table 2. It is important to note that *CAPAL* in this study is the cultivated area per standard labourer.

(3) Conversion of Customary-mu to Standard-mu. Standard-mu is the area unit measured by field measurement. One standard is equal to 666.67 m² or 1/15 hectare. Cropland areas in China are measured in so-called "customary-mu" (also named "large-mu"), an area unit based on a local custom of measurement. It accounts for soil quality, terrain, and farming time input (Hong, 2007; Wang *et al.*, 2008). Different regions

have different measurements, which correspond with local conditions, but a customary mu is always larger than the standard mu (1.1-2 times larger). Croplands in some regions (e.g., mountainous regions) yield less than croplands in other regions (e.g., plains areas), and need more labour input, so the customary-mu is an easier unit for determining rent and communicating with farmers. In addition, the Chinese government also implicitly accepts this because it is good for reporting, indicating high per unit yield. We define the custom-to-standard (CTS) coefficient for each province using the field survey of mountainous areas in 2015 to 2016 and data from relevant literature and expertise (Table 3). Because we have no survey data for Xinjiang, Tibet, their Custom-to-standard coefficient is estimated as 1.

Projection of population and agricultural labour force

In this study, demographic changes and agricultural labour force changes (not only the size, but also the age and gender structure) are key factors affecting the extent of cropland abandonment. A more elaborate way to project agricultural labour force is necessary. IIASA-PDE provides an elaborate and effective way to project population and subsequent agricultural labour forces. Below are the calculation procedures for this method in mountainous counties by age group and sex.

(1) National population projection method. Here, we will complete the multi-state rural and urban population projection simultaneously using the PDE model. Although we only need the rural population projection, the urban population projection has a very close relationship with the rural due to the massive rural-urban migration in China. Thus, the urban rate is a useful indicator for examining the rationality of the projections.

(2) Provincial population projections. We modify the decomposition method of Toth (Toth *et al.*, 2003) for the provincial decomposition of rural population projections. Equations (3), (4) and (5) show the modified method for decomposition.

$$\overline{P}_{i,1,k}^{m/f} = b_i \times \sum_{j=1}^{18} p_{i,j,k-5}^{m/f} \times \frac{s_{1,k}^{m/f}}{\sum_i^{31} \left[b_i \times \sum_{j=1}^{18} p_{i,j,k-5}^{m/f} \right]} \quad i = 1,...,31, \quad j = 1,...,18, \, k = 2010,...,2030$$
(3)

Where: *i* represents the number of provinces from 1 to 31; *j* represents the 5-year age group from 0-4 to over 85; *k* represents years.

 $\bar{P}_{i,1,k}^{m/f}$ = male/female population in province i, age group 0-4, year k

 $p_{i,j,k-5}^{m/f}$ = male/female population in province i, age group j year k-5

 b_i = birth rate by sex in province i, year 2010

 $s_{1,k}^{m/f}$ = projected national rural male/female population in age group 0-4, year k

$$\overline{p}_{i,j,k}^{m/f} = (1 - d_{i,j-1}^{m/f}) \times p_{i,j-1,k-5}^{m/f} \times \frac{s_{j,k}^{m/f}}{\sum_{i} p_{i,j-1,k-5}^{m/f}} \quad i = 1, \dots, 31, \quad j = 2, \dots, 18, \, k = 2010, \dots, 2030$$
(4)

Where: $\overline{P}_{i,i,k}^{m/f}$ = male/female population in province i, age group j, year k

 $p_{i,j-1,k-5}^{m/f}$ = male/female population in province i, age group j-1, year k-5

 $d_{i,j-1}^{m/f}$ = male/female death rate in province i, age group j-1, year 2010

 $s_{i,k}^{m/f}$ = projected national rural male/female population in age group j, year k

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$$\hat{P}_{t,j,k}^{m/f} = (1 - h_{i,j-1}^{m/f}) \times \bar{p}_{i,j-1,k-5}^{m/f} \times \frac{s_{j,k}^{m/f}}{\sum_{i} \bar{p}_{i,j-1,k-5}^{m/f}} \quad i = 1, \dots, 31, j = 2, \dots, 18, k = 2010, \dots, 2030$$
(5)

Where: $\hat{P}_{t,j,k}^{m/f}$ = male/female population after migration in province i, age group j, year k

 $h_{i,i-1}^{m/f}$ = male/female out migration rate in province i, age group j-1, year 2010

 $\bar{p}_{i,i-1,k-5}^{m/f}$ = male/female population before migration in province i, age group j-1, year k-5

 $s_{ik}^{m/f}$ = projected national rural male/female population in age group j, year k

After the provincial decomposition, we regroup the result using three large age groups (0-14, 15-59, over 60) and sex for the next step, resulting in each projection divided into six groups.

(3) Extraction of population projection in mountainous counties. In mountainous counties, the proportion of total provincial population taken by each group will not remain stable at all time. Based on census data in 2000 and 2010, we calculated the proportions in mountainous counties for each province in 2000 and 2010, and we use the rate of change during the decade to project proportional changes in mountainous counties in the future.

(4) Calculation of rural labour force and agricultural labour force. With reference to the household data from RPOSS and *China Statistics Yearbook*, we defined the labour participation rate for the six groups, and set their proportional value of agricultural labour force according to the trend analysis and the household data from RPOSS. With consideration of the low threshold (30 days per year) for a full-time labourer, this threshold between part-time and full-time was assumed to remain the same as 2010.

Scenario setting for PDE model

Considering the death rate in China is already low and will only lower in the future, we assumed the death rate would remain stable for the next 20 years. Meanwhile, total fertility rate (TFR) will likely change significantly because of the new tow-child policy. Rural-to-urban migration was assumes constant, and high due to the Chinese national new urbanization strategy (Table 4).

We validated projected results from the PDE model by comparing the projected urban rate and the government planned urban rate (S3). The projected urban rates matched well with the planned values, and both will reach around 70% in 2030.

Scenario setting for CAPAL model

As mentioned earlier, *APFAPL*, *APS*, *DAPL*, *Land rental rate*, *PPF*, *FCINDEX* and *MCI* have significant influence on *CAPAL*. While *APS* is the most influential factor on *CAPAL*, it is hard to increase because of the rough mountainous terrain in these regions. Considering *DAPL*, *Land rental rate PPF*, *FCINDEX* and *MCI* likely not change too much. *APFAPL* is the most moveable variable in the future, and becomes a more and more important explanatory variable for *CAPAL*; we employed three different *APFAPL* growth rates to explore different scenarios. As the growth rate of *APFAPL* in mountainous regions has been lower than in plains areas, we calculated the historic *APFAPL* growth for each province, including mountainous and plains areas, based on data from 2000 to 2010 and then we formulated three scenarios. In Scenario 1, *APFAPL* in mountainous counties was set to half the provincial historic trend, and in Scenario 3, the *APFAPL* growth rate in mountainous counties was set equal to

the provincial historic trend.

Material

Household survey data

Household survey data for this study was derived from RPOSS, which have been running for 28 years under the management of the Research Centre for Rural Economy, Chinese Ministry of Agriculture. RPOSS has been updating the data once a year at both the village and household level. The survey involves 23 thousand households and 360 administrative villages, and covers 31 provinces in the Chinese mainland. Its contents are exhaustive and comprehensive, including household population, labour, land use, sales, income, fixed assets, expenditure, and food consumption, and have been used widely in China's rural and agricultural research (Hu & Zhong, 2013; Qin *et al.*, 2012). Permanent observation sites mean the surveyed villages and households are fixed, but not absolutely fixed. Some old surveyed villages and households are partial substituted by other new ones at random. Survey villages have been classified in three types in terms of topography: mountainous village, hilly village and plain village. In this study, we primarily use the data from mountainous villages.

Land use data

The national cropland map was extracted from the remotely sensed data *WESTDC* taken in 2000, and provided by the China Data Sharing Infrastructure of Earth System Sciences from the website http://www.geodata.cn/. *WESTDC-2000* is the aggregated results of *GLC2000-China*, *IGBPDIS*, *MODIS-China*, *UMD-China*, and *China Land-use Map* in 2000 (scale 1:100000) from the Chinese Academy of Sciences. The resolution of *WESTDC* is 1 km, meaning the area proportion of each land-use and land-cover type is in a 1 km grid. *WESTDC* has 25 types of land-use and land-cover, among them paddy field and rainfed cropland belong to cropland, so we calculated the sum of these two types' area proportion. We then multiplied the area proportion of cropland in each 1 km grid by the area of the 1 km grid to obtain the cropland area in each 1 km grid. However, this cropland area is a gross area, which includes cropland and ridges, irrigation canals, farming roads. Therefore, the area was converted to net area using a conversion coefficient of gross area to net area of 0.761 (Liu, *et al.*, 2005).

Demographic data and Agricultural labour force data

Demographic data include Chinese national census data (percent sampling survey) by county in 2000 and 2010, and population data using a 2005 one percent sampling provincial survey.

Topographic data

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The national DEM was obtained from the SRTM digital elevation data produced by NASA SRTM-DEM, updated to Version 4. National slope data was obtained by DEM processing in ArcGIS 10.0. The resolution is 90 m for both sets of topographic data.

Results

Results of regression model

The values of *CAPAL*, *APS*, *APFAPL*, *DAPL*, *FCINDEX*, *PPF*, *MCI* and *Land rental rate* were compiled from RPOSS household data. Sample variable periods are from 2003-2010. There are 859 total observations. All variables passed the multi-collinearity test with VIF ranging from 1.12 to 4.12. According to RPOSS, although some villages and households are fixed for some years, they vary over time, because some old villages were replaced by new villages and residents moved. Thus, strictly speaking, the data is not panel data. We employed a multiple regression model run by *Stata* 12.0.

The results show that *APFAPL*, *DAPL*, *APS*, *Land rental rate*, *PPF* and D2 are positive and statistically significant at the 5% level, while *FCINDEX*, *MCI*, *D4*, *D6* and *D7* are negative and statistically significant at the 5% level, which confirms our expectation (Table 5). The adjusted R-squared is 0.84, which is high enough for further estimation. According to the regression result, we built up a model for *CAPAL* estimation:

 $CAPAL = 0.7671 + 0.0002 \times APFAPL + 2.0154 \times DAPL + 2.0370 \times APS - 0.0082 \times FCINDEX$

+ $0.0234 \times LRR - 0.1227 \times MCI + 0.4889 \times PPF + 0.6584 \times D1 + 0.6797 \times D2$ - $0.1094 \times D3 - 1.2238 \times D4 + 0.0700 \times D5 - 0.7043 \times D6 - 0.4946 \times D7 - 0.4024 \times D8$

(6)

We used the equation (6) to estimated *CAPAL* at provincial level, and the goodness of fit is 0.89 (P<0.01), indicating the regression model is reliable for estimating *CAPAL* at provincial level.

Current extent of cropland abandonment

The *CAPAL* estimation should be based at the provincial level due to data limitations. For independent variables, such as *APS*, *DAPL*, *Land rental rate*, their provincial (only mountainous counties) values are represented by the mean of the surveyed mountainous villages' values. The *APFAPL* and *MCI* values by province were derived from the *China Statistics Yearbook*. The values of *FCINDEX* and *PPF* were obtained from land use data from *WESTDC-2000*.

The estimation results show that total area of abandoned croplands (include cropland returned to forest and grassland) in mountainous counties is 147.1 million mu for the period from 2000 to 2010, which means 27.7% of cropland in mountainous counties was abandoned and revegetated during the decade. Current abandoned croplands are mainly distributed in southwest China (Figure 4), with the most complex topography in China. North China, especially Hebei, Ningxia, Henan and Gansu Province, also have large areas of abandoned cropland. In the mountainous counties of Sichuan, Gansu, Ningxia, Hebei and Guizhou, abandoned cropland accounts for 46% of total cropland. The abandoned rates of six provinces have already surpassed 40%. As there are no mountainous counties in Jiangsu Province, Tianjin and Shanghai City, these province-level regions were not included in the estimation. The abandoned rates for Xinjiang and Tibet were estimated at 0 because of their abundant agricultural labour forces.

Agricultural Labour Force Projection

The size of the original agricultural labour force, before the conversion of standard agricultural labour force, in mountainous counties will likely decline from 93 million to 42 million during the period 2010 to 2030 (S4). The corresponding size of the standard agricultural labour force in mountainous counties will likely shrink from 72 million to 27 million during these 20 years. The percent decrease in standard agricultural labour force is 54%, highlighting the rapid ageing of the agricultural labour force in rural areas of mountainous counties.

Future Cropland Abandonment

According to projections for agricultural labour forces based on the PDE model, the total abandoned croplands in mountainous counties may reach 261 to 350 million mu in 2030 (Figure 5); meanwhile, the abandoned rate may increase to more than 49% to 66% in 2030, indicating only one third of cropland would be cultivated in the most extreme case.

Discussion

The estimation method and its reliability

In this study, we employed a new method to estimate and predict the extent of cropland abandonment without using remote sensing techniques. Our estimated result shows that cropland abandonment has been very common in the mountainous regions of China. Around 28% is considerable, but GGP may have been the main driver for cropland abandonment during the decade 2000 to 2010. According to China's State Forestry Administration, 139 million mu of croplands were returned to forest and grassland from 1999 to 2009. Because we cannot obtain the GGP area by county, we calculated the area proportion of GGP returned cropland to total cropland from RPOSS, and obtained a value of 14.9%; this suggests the abandoned rate (by farmer) could have been 12.8% in 2010.

We validated the regression model by comparing the fitted abandoned rate and actual abandoned rate from three mountainous counties in Chongqing (S5), located in southwest China. Actual abandonment rates were from remote sensing data for Youyang and Wushan County in 2010 and household survey data. The latter was for Wulong County, with independent households surveyed by ourselves in 2012; fitted abandonment rates were estimated based on national census data in 2010. Average error (absolute error) for the three counties is 6%. Overall, the multiple regression model provides a good estimation for further estimation, although we only have three values for validation. Furthermore, we employed the NDVI data to test the reliability of our method for the provincial estimation of cropland abandonment. As the restoration of vegetation after cropland abandonment is expected to increase the NDVI, there is a theoretically positive relationship between the extent of cropland abandonment and NDVI change rate. Considering that the restoration usually takes several years, we calculated the slope value of NDVI (only in cropland areas of mountainous counties) from 2000 to 2013 at provincial level and analysed its correlation with the estimated abandoned rate (S6). The spearman correlation coefficient is 0.66 (P<0.01), proving the reliability of our method to some extent.

Another individual national survey (covering 29 provinces and 262 counties in China) by CHFS reported that 15% of rural area farmland was idle, including abandonment and fallow, in 2013, an increase from 13.5% in 2011 (CHFS, 2014). It is no doubt farmland abandonment is significantly more common in mountainous area than in plains area (Li & Li, 2016; Mather & Needle, 1998) because farming costs are much higher for mountainous cropland due to unfavourable cultivation conditions, so the cropland abandoned rate increases with

elevation and slope (Shao *et al.*, 2015). However, because the CHFS result includes fallow cropland, the abandoned rate is likely to be less than 13.5%. Thus, our estimation for the period from 2000 to 2010 closely matches the CHFS survey result, indicating that croplands in mountainous regions are under higher risk of abandonment.

Policy implication

The Chinese government has put forward "farmland red line", which means farmland should have been maintained to at least 1.8 billion mu from as early as 2007, in order to ensure national food security. Since then, "defend farmland red line" had been emphasized repeatedly by the government (Cui & Kattumuri, 2011). In order to halt the decline in cultivated, land Requisition-compensation balance, also known as maintaining a dynamic balance of cultivated land, is a very important provision of the "Land management law of China" initiated in 1996 (Zou, 1997). It means farmland occupied by construction land must be replenished by reclaiming the same area of land. However, because almost all flat land has been reclaimed as cropland, newly reclaimed farmland is usually located in hilly and mountainous regions and arid regions, where ecosystems are fragile, land quality is poor (Li et al., 2016; Xin et al., 2009; Yang & Li, 2000), and cultivation conditions are unfavourable. This has resulted into the contradictory concurrence of cropland reclamation and abandonment in the same hilly and mountainous regions, as well as ecological hazards. The Second National Land and Resources Survey reported that cropland in 2009 is 2.03 billion mu in China mainland. According to our projection of cropland abandonment in mountainous counties, in the worst case, about 203 million mu of cropland may be abandoned from 2010 to 2030. This would decrease the area of cropland to 1.83 billon hectares, which almost reaches China's farmland red line. This could exacerbate future challenges in maintaining China's food security. As a consequence, it is not economically feasible to rely on reclamation in ecologically fragile areas to balance the quantity of China's cultivated land (Yang & Li, 2000). It would be better to transfer reclamation financial resources to prevention of cropland abandonment in mountainous area, rather than reclaiming land with high cost in hilly and mountainous areas.

China's GGP (also known as Sloped Land Conversion Programme) was the largest conservation program in the developing world. The GGP was implemented in 25 provinces in 1999 and restarted in 2014 with the purpose of mitigating the risk of more frequent and severe hazards (e.g., water and soil erosion, flood and drought) and ecological degradation and deforestation (Liu & Wu, 2010), which have been attributed to over-cultivation of sloping land and sharp decline in natural forests (Zhang et al., 2000). The artificial revegetation of sloping land (greater than 25 degrees in South China and 15 degrees in North China) has significantly improved the environmental and ecological sustainability in these ecologically fragile areas, producing tremendous ecological benefits (Liu et al., 2008; Song et al., 2014), such as carbon sequestration (Ostwald et al., 2011; Song et al., 2012; Zhang et al., 2010), reduced soil erosion (Deng et al., 2012; Zhoua et al., 2009) and enhanced biodiversity. The "Forest scarcity path" is considered one of the pathways for China's forest transition, which was due to the GGP national reforestation policies and other reforestation projects (He et al., 2015; Lambin & Meyfroid, 2010; Mather, 2007; Rudel et al., 2005). However, the sharp increase in labour wage resulted in the marginalization of sloping cropland (Li & Zhao, 2011). We contrast the profits changes in corn production between plains and mountainous provinces from 2003 to 2013 to illustrate the marginalization of cropland in mountainous area. The profits from all 12 provinces in 2003 were larger than 0, and the profits from mountainous province were even more than from plains provinces. All 12 provinces profit decreased in 2013. However, the profits from mountainous provinces in 2013 were reduced to zero and below, while profits

from plains provinces decreased slightly and were still larger than 0 in 2013 (S7). Therefore, the forest transition in China may have transferred from a "forest scarcity path" to a "economic development path"; these two drivers have the equal contribution, which is evidenced by the survey in Chongqing. Accordingly, there was no need to restate GGP in 2014 for reforesting sloping cropland, because the marginal sloping-cropland would be abandoned and followed by natural vegetation restoration. The GGP should at least be tailored to the specific needs of different regions (Liu & Wu, 2010).

Mitigation strategies for cropland abandonment in mountainous regions

The *CAPAL* Regression model in this study indicated that the increase in *APL*, *APFAPL*, *DAPL* and *Land rental rate* are in favour of alleviating cropland abandonment. The increase in *APL*, *APFAPL* and *DAPL* can improve farmers' farming ability. An active land lease market may alleviate the abandonment to some extent because marginal croplands are available to households with ample labour, so thus negating some cropland abandonment (Shao *et al.*, 2015; Zhang *et al.*, 2014a). Nevertheless, improving the rural land rental market can only alleviate or postpone cropland abandonment, but not eradicate it. Our results indicated that the crucial measure is improving labour productivity (*CAPAL*) in mountainous cropland to narrow the gap with mechanized-farming cropland in the plains and prevent the marginalization of mountainous cropland. Mean elasticity analysis indicates that *APS* (elasticity at mean is 0.72) is the most influential *CAPAL* factor, which means land consolidation in mountainous areas may be a more effective measure to defend the "1.8 billion mu cropland red line" than reclamation; the Chinese government should invest more on land consolidation projects in mountainous regions with the purpose of reducing cropland abandonment. Although *APFAPL*'s impact on *CAPAL* is less than *APL*, elasticity at the mean is 0.04, the large *APFAPL* input can also effectively alleviate cropland abandonment (Shao *et al.*, 2015).

A glimpse of future abandonment

Aging agricultural labour forces is also a sizable driver of cropland abandonment in mountainous regions by shrinking the size of the agricultural labour force. The proportion of aging farmers will rise to 50% in 2030 from 20% in 2010. The average growth rate of the aging farmers share is 1.5% during the period 2010 to 2030, three times larger than the historic trend (2003 to 2010, household data from RPOSS). Because agricultural labour forces aging has an undesirable effect on cultivation in areas of low level agricultural mechanization (Hu & Zhong, 2013), an accelerating aging is bound to precipitate expansion of cropland abandonment. China is still in the process of fast urbanization; rapid migration and aging of agricultural labour forces is inevitable in the near future (Lu & Yang, 2012). The Chinese government has adopted a series of measures to support development of agriculture, including remitting agricultural taxes, increasing agricultural subsidies, and raising grain prices. These supportive measures are not strong enough to mitigate cropland marginalization and abandonment on account of the sizable rural-to-urban migration of the rural population from mountainous regions (Ding *et al.*, 2009). The extent of cropland abandonment will continue to grow fast under the context of rapid urbanization (Shao *et al.*, 2015), requiring the government to make a more positive response regarding mechanism in the context of cropland abandonment (Xie *et al.*, 2014).

Limitations and future work

Due to the lack of household survey data, we could only carry out the provincial estimation of cropland abandonment. However, it is a matter of great concern to us to understand where the risk of farmland abandonment is higher. In the future, we plan to carry out an extensive survey of farmland abandonment in mountainous regions to study the key influencing factors of farmland abandonment. Base on the analysis of influencing factors, combined with remote sensing data, DEM and socio-economic factors, we would try to build the risk evaluation model of farmland abandonment at finer level, in order to provide more applicable references for agricultural policy making of mountainous areas.

Conclusion

This study developed a novel method to estimate the extent of cropland abandonment in mountainous regions. Compared with remote sensing technique, the new method is applicable and efficient in large-scale estimations, and is able to predict future trajectory. This study shows that 26 of 31 provinces are encountering cropland abandonment of mountainous areas. The national abandoned rate in mountainous counties reached 28% in 2010, including reforested croplands from the Grain for Green Programme. Projection of agricultural labour forces based on a PDE model indicated a sharp decline and aging trend of agricultural labour forces in mountainous areas. Consequentially, a sizeable extent, 114 to 203 million mu, of croplands may be abandoned between 2010 and 2030, which could significantly exacerbate the future challenges of maintaining China's food security. The multiple regression model results revealed that the average plot size, agricultural productive fixed assets per labourer, farm cattle per labourer, and land rental rate have a positive and significant impact on cultivated area per labourer. As a result, a substantial investment increase in land consolidation projects and agricultural productive fixed assets could help mitigate the risk of cropland abandonment. However, some current policies have not taken full account of extensive cropland abandonment, which may lead to inefficiencies in these policies.

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Variable	Description	Mean	Std. Dev.	Min	Max
Dependent	variables				
CAPAL	Cropland area per standard agricultural labourer in the village (mu)	3.68	3.34	0.36	21.5
Independen	t variables				
APFAPL	Agricultural productive fixed assets (including agricultural machinery and transportation) per household per agricultural labourer in the village (Yuan, comparable prices in 2000)	972.64	1399.55	0.00	13870.0
DAPL	Number draught animals per agricultural labourer in the village	0.15	0.18	0.00	1.62
APS	Average area per cropland parcel in the village (mu)	1.30	1.42	0.08	8.74
FCINDEX	The percentage of forest area divided by the proportion cropland area	9.57	18.10	0.00	99.0
Land rental rai	Ratio of leasing land to all cropland in the village (%)	4.88	8.98	0.00	75.8
мсі	The sum of areas under various crops raised in a single years divided by net area of cropland in the village	1.71	1.02	0.25	9.4
PPF	The proportion of paddy fields in croplands (%)	0.30	0.35	0.00	1.0
DI	1 if the village in Inner Mongolia and the Great Wall region, 0 if otherwise	0.03	0.16	0.00	1.0
D2	1 if the village in Huang-Huai-Hai region, 0 if otherwise	0.05	0.22	0.00	1.0
D3	1 if the village in Loess plateau region, 0 if otherwise	0.26	0.44	0.00	1.0
D4	1 if the village in Gansu-Xinjiang region, 0 if otherwise	0.01	0.10	0.00	1.0
D5	1 if the village in the middle and lower reaches of Yangtze River, 0 if otherwise	0.15	0.36	0.00	1.0
D6	1 if the village in South region, 0 if otherwise	0.11	0.31	0.00	1.0
D7	1 if the village in Southwest region, 0 if otherwise	0.27	0.45	0.00	1.0
D8	1 if the village in Tibet Plateau, 0 if otherwise	0.01	0.10	0.00	1.0

 Table 1 Summary of variable statistics

 Groups	Gender-CC	Age-CC	Farming-time-CC	Overall-CC
 Male & under 60 & full-time	1	1	1	1
Male & under 60 & part-time	1	1	0.5	0.5
Male & over 60 & full-time	1	0.5	1	0.5
Male & over 60 & part -time	1	0.5	0.5	0.25
Female & under 60 & full-time	0.8	1	1	0.8
Female & under 60 & part-time	0.8	1	0.5	0.4
Female & over 60 & full-time	0.8	0.5	1	0.4
Female & over 60 & part -time	0.8	0.5	0.5	0.2

Table 2 Conversion coefficient of labour force to standardized agricultural labour

Table 3 Custom-to-standard coefficients for each province

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CTS efficient	Applicable provinces	References
1.0	Xinjiang, Tibet	-
1,1	Liaoning, Yunnan	(Hong, 2007; Ye et al., 2006) & Rura household survey
1.2	Guangxi, Hunan, Hainan	Rural household survey
1.3	Jiangxi	(Liao, 2005) & Rural household survey
1.4	Zhejiang	Rural household survey
1.5	Ningxia	(Hong, 2007) & Rural household survey
1.5	Guangdong	(Kuang <i>et al.</i> , 2002) & Rural household survey
1.5	Hubei	(Wang <i>et al.</i> , 2008) & Rural household survey
1.5	Beijing, Hebei, Shanxi, Anhui, Fujian, Shandong, Henan, Sichuan, Shaanxi, Gansu, Qinghai, Guizhou, Heilongjiang, Jilin, Inner Mongolia	Rural household survey
2.0	Chongqing	Rural household survey
CC		
\mathbf{C}		

Table 4 Sco	enarios for the Rur	al National Pop	ulation Projection	
Life Expec	ctancy (age)	TED	Net Migration ((million persons)
Males	Females	IFK	Males	Females
73.1	78.3	1.43	56.87	56.04
73.6	78.6	1.53	45.39	44.88
74.1	78.9	1.65	33.34	32.95
74.6	79.2	1.79	26.85	26.51
	Life Exper Males 73.1 73.6 74.1	Life Expectancy (age) Males Females 73.1 78.3 73.6 78.6 74.1 78.9	Life Expectancy (age) TFR Males Females 1.43 73.1 78.3 1.43 73.6 78.6 1.53 74.1 78.9 1.65	Males Females TFR Males 73.1 78.3 1.43 56.87 73.6 78.6 1.53 45.39 74.1 78.9 1.65 33.34

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Table 5 Multiple	regression results
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/ariable	Coefficient	Robust Std. Err.	t	P>t
tercept	0.7671	0.226	3.390	0.001
PAFPL	0.0002	0.000	4.100	0.000
APL	2.0154	0.409	4.930	0.000
PS	2.0370	0.056	36.170	0.000
CINDEX	-0.0082	0.002	-4.440	0.000
and rental rate	0.0234	0.006	3.800	0.000
ICI	-0.1227	0.049	-2.510	0.012
PF	0.4889	0.191	2.550	0.011
1	0.6584	0.370	1.780	0.076
2	0.6797	0.279	2.440	0.015
3	-0.1094	0.207	-0.530	0.597
4	-1.2238	0.531	-2.310	0.021
5	0.0700	0.244	0.290	0.775
6	-0.7043	0.288	-2.450	0.015
7	-0.4946	0.234	-2.110	0.035
8	-0.4024	0.773	-0.520	0.603

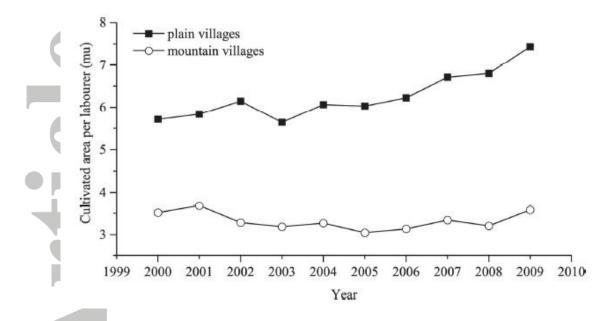
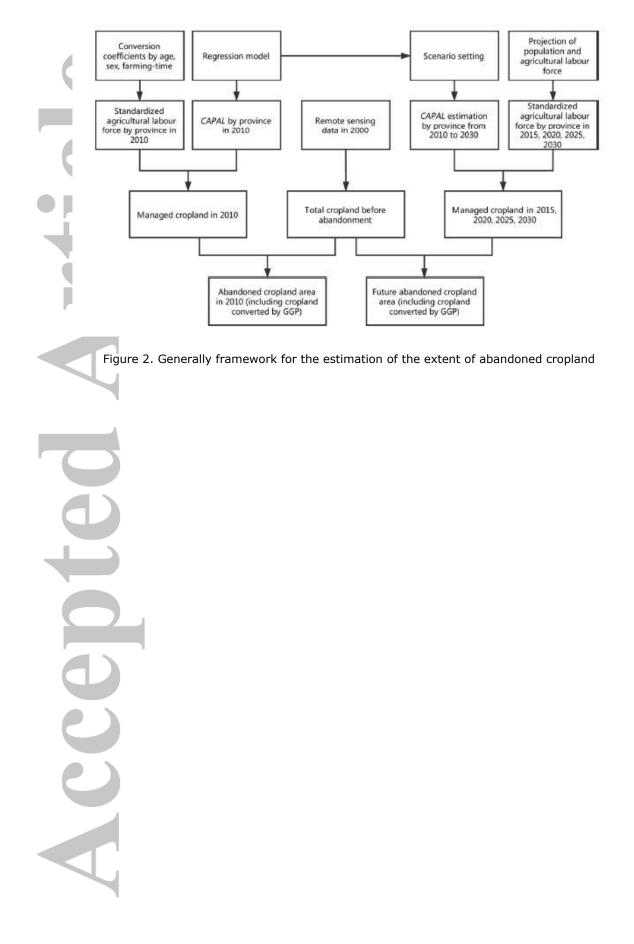


Figure 1. The enlarging gap of cultivated area per labors between mountain and plain areas

Accepted



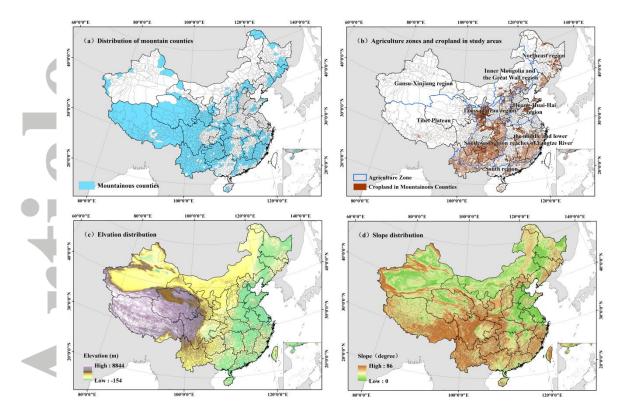
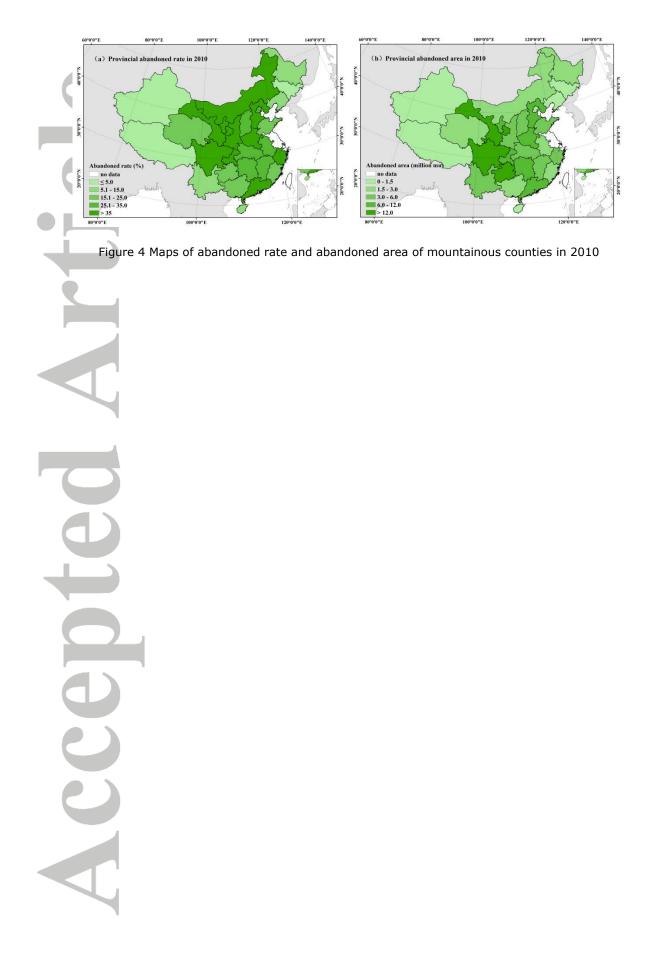


Figure 3 The distribution of mountainous counties and the cropland inside them and the terrain characteristic in China.



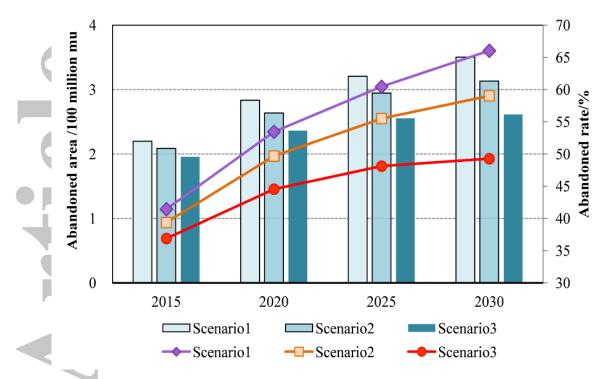


Figure 5 Predictions of total Abandoned Area in Mountainous Counties since 2000

Figure **Total of the contract of the contract**