

Benefits of wildlife-based land uses on private lands in Namibia and limitations affecting their development

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Abstract Legislative changes during the 1960s–1970s granted user rights over wildlife to landowners in southern Africa, resulting in a shift from livestock farming to wildlife-based land uses. Few comprehensive assessments of such land uses on private land in southern Africa have been conducted and the associated benefits are not always acknowledged by politicians. Nonetheless, wildlife-based land uses are growing in prevalence on private land. In Namibia wildlife-based land use occurs over c. 287,000 km². Employment is positively related to income from ecotourism and negatively related to income from livestock. While 87% of meat from livestock is exported \geq 95% of venison from wildlife-based land uses remains within the country, contributing to food security. Wildlife populations are increasing with expansion of wildlife-based land uses, and private farms contain 21–33 times more wildlife than in protected areas. Because of the popularity of wildlife-based land uses among younger farmers, increasing tourist arrivals and projected impacts of climate change on livestock production, the economic output of wildlife-based land uses will probably soon exceed that of livestock. However, existing policies favour livestock production and are prejudiced against wildlife-based land uses by prohibiting reintroductions of buffalo *Syncerus caffer*, a key species for tourism and safari hunting, and through subsidies that artificially inflate the profitability of livestock production. Returns from wildlife-based land uses are also limited by the failure to reintroduce other charismatic species, failure to

develop fully-integrated conservancies and to integrate black farmers sufficiently.

Keywords Ecotourism, fencing, Namibia, private land, transfrontier, trophy hunting, wildlife

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Introduction

Wildlife management in southern Africa has evolved through three stages (Child, 2009). With white settlement wildlife populations were decimated by unregulated hunting and habitat fragmentation (MacKenzie, 1988). Declines were exacerbated by outbreaks of bovine pleuropneumonia and rinderpest (Bond et al., 2004). A protectionist phase followed in which colonial administrations established legislation that centralized control over wildlife and limited commercial use, making wildlife on farmlands a burden for landowners (MacKenzie, 1988; Murombedzi, 2003). Wildlife populations continued to wane because of illegal hunting, persecution by landowners, state-sponsored hunting to remove tsetse fly *Glossina* spp. hosts, and construction of veterinary fences (Child & Riney, 1987; Taylor & Martin, 1987; Bond et al., 2004). Negative wildlife population trends improved following legislative changes during the 1960s and 1970s that enabled landowners to utilize wildlife on their land (Bond et al., 2004).

During the 1980s there was a rising demand for tourism and safari hunting, providing incentives for landowners to begin wildlife ranching (Bond et al., 2004). Recurrent droughts, declining range productivity because of overstocking with livestock and declining state subsidies for livestock production hastened the shift to wildlife ranching (Jansen et al., 1992; Child, 2000; Carruthers, 2008). Predictions that wildlife could produce more meat than livestock (Dasmann & Mossman, 1961) were not borne out because of the costs of harvesting wildlife, veterinary restrictions and lack of support infrastructure. Rather, the comparative advantage of wildlife lay in multiple values from ecotourism, safari hunting, meat and hides (Child, 2000; Carruthers, 2008). Wildlife ranching spread rapidly across semi-arid private lands in southern Africa. There are now at least 9,000 wildlife ranches in South Africa,

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covering c. 205,000 km² (Falkena, 2003; NAMC, 2006). In Zimbabwe there were 27,000 km² of wildlife ranches prior to so-called land reform (Bond et al., 2004) and in Namibia there were 400 registered hunting farms by 2001 (Krug, 2001).

A growing body of evidence suggests that wildlife-based land uses confer several ecological and socio-economic benefits compared to livestock farming in semi-arid areas (Price-Waterhouse, 1994; Langholz & Kerley, 2006). For example, wildlife-based land use has resulted in the restoration of degraded rangelands in some areas and stimulated recoveries of wildlife populations, including threatened species (Barnes & de Jager, 1996; Bothma et al., 2009; Child, 2009). In semi-arid areas wildlife-based land use is commonly more profitable than livestock, generates more foreign currency, and is less susceptible to drought (Price-Waterhouse, 1994; Sims-Castley et al., 2005). Wildlife-based land uses contribute to food security through employment, foreign currency and venison (Price-Waterhouse, 1994; Langholz & Kerley, 2006).

Few studies have examined the economic, social and conservation impacts of wildlife ranching on private land in southern Africa, despite the scale of the industry. Lack of data and a perception that the primary beneficiaries of wildlife-based land uses are white landowners have meant that wildlife ranching is not always fully supported by governments (Duffy, 2000). Some politicians believe that wildlife ranches threaten food security (du Toit, 2004) and others perceive wildlife ranching as an attempt by white landowners to avoid land reform (Gibson, 1999). Current policies artificially inflate the profitability of livestock farming and suppress that of wildlife ranching through veterinary restrictions on wildlife reintroductions (Scoones & Wolmer, 2008; Albertson, 2010). Without intervention to raise awareness among politicians of the benefits of wildlife-based land uses there is a risk that land reform will cause a reversion to livestock in areas best suited for wildlife. Southern Africa inherited skewed land ownership from colonial governments and the transfer of land from white to black farmers is a political imperative. There is therefore a need for research into the scale and impacts of wildlife ranching in southern Africa to guide land-use planning, veterinary policies and land reform. Here we provide an assessment of wildlife ranching in Namibia.

Legislative basis for wildlife ranching in Namibia

Several forms of consumptive utilization of wildlife are allowed on Namibian farmlands with appropriate permits, including: shoot-and-sell (shooting of animals for meat to sell), safari hunting (sale of guided hunts mainly to foreign hunters), management hunts (sale of guided hunts targeting non-trophy animals), biltong hunting (mainly local hunters sold the right to shoot animals for meat),

wildlife harvesting (wildlife is culled by specialized teams to produce venison), shooting for own use, and capture and sale of live wildlife (Gödde, 2008). Consumptive wildlife use is governed by the Ministry of Environment and Tourism via Nature Conservation Ordinance No. 4 of 1975. This legislation was amended with the Nature Conservation Amendment Act of 1996, which conferred similar user rights to residents of communal land conservancies (Barnett & Patterson, 2006). A Parks and Wildlife Management Bill is being drafted but is not yet operational (Laubscher et al., 2007). Permits for consumptive use are allocated by the Ministry of Environment and Tourism following submission of management plans by farmers and field inspections/wildlife counts (Gödde, 2008). Twenty-five conservancies have developed in which multiple land-owners manage wildlife cooperatively (comprising 1,008 farms and c. 43,250 km²; Ministry of Environment and Tourism, pers. comm., 2010).

Methods

A structured, pre-tested questionnaire was used to gather quantitative data on land-use, wildlife, employment and venison production (Appendix). Sixty of the 81 member associations of the Namibian Agricultural Union (NAU) were randomly selected. From each association four farmers were randomly sampled and interviewed in person. If respondents were not reachable, alternatives were randomly selected. Interviews were conducted in English, Afrikaans or Herero by four interviewers. Farmers were informed that the survey was part of a university study on wildlife-based land uses in Namibia and that the results would be anonymous. The interviewers were provided with training in survey techniques and observed multiple pre-tests of the survey and conducted several supervised practice surveys before commencing data collection.

Two hundred and fifty farmers were interviewed (sample distribution is depicted in Fig. 1). Because of multiple farm-ownership/lease-holding the sample covered 412 farms (28,038 km²). There are 3,500 commercial farms in Namibia (Giel Schoombie, NAU, pers. comm., 2010). The margin of error with this sample size is 4.9% (i.e. 95% confidence interval). Refusal rate was 4.8%, which is unlikely to introduce non-response bias (Lindner, 2002).

Estimates of wildlife populations and wildlife biomass on freehold farms were made by multiplying mean values per km² from our sample in each region by the area of farmland in each region. Wildlife biomass was estimated by multiplying the mean mass of individuals of a species (0.75 of standard female mass; Hayward et al., 2006) by respondents' estimates of populations of those species on their properties. When estimating venison production mean dressing percentages were multiplied by the number of individuals reported utilized each year (Bothma & du Toit,

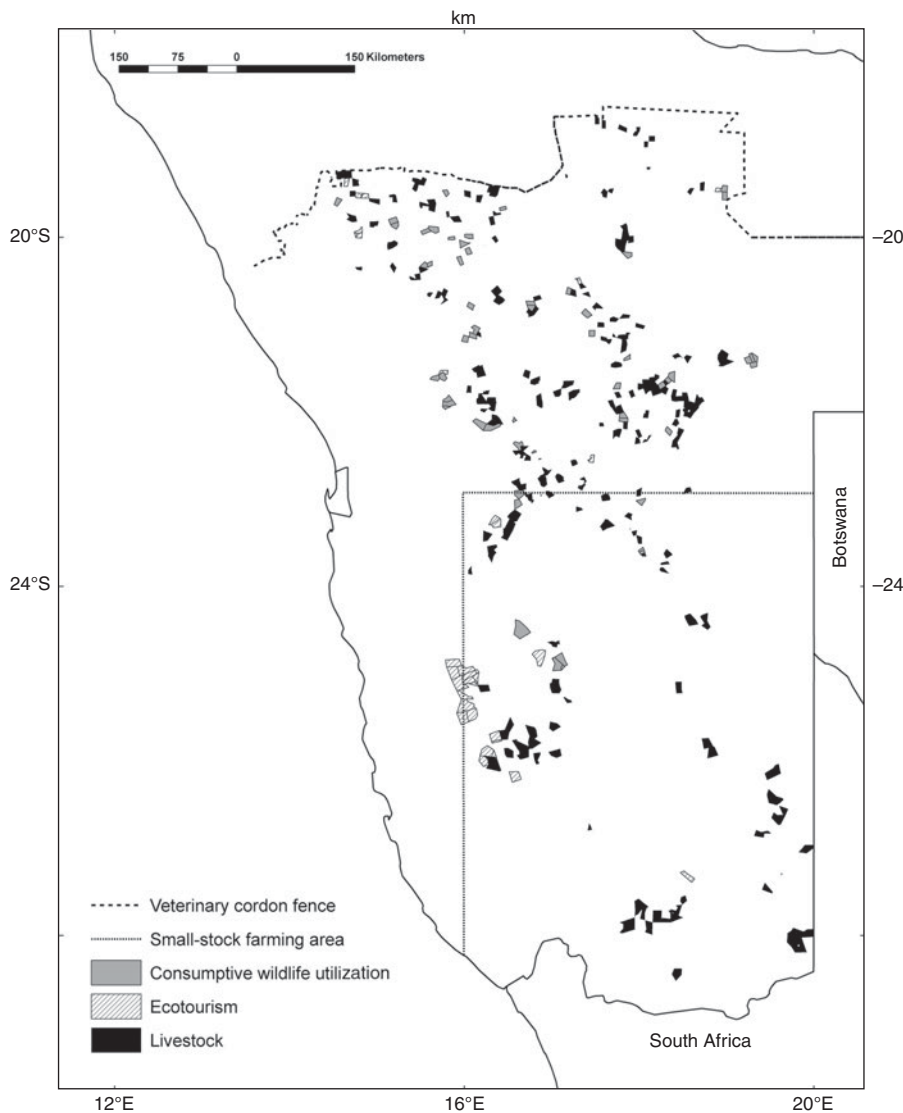


FIG. 1 Spatial patterns in primary land use (i.e. that accounting for the majority of farmers' income) on freehold land in Namibia (categorized as either consumptive wildlife utilization, ecotourism or livestock), and the line denoting the boundary between the small-stock area (to the south) and large-stock area (to the north).

2009). All animals utilized were assumed to be adults (sex ratios of harvests were provided by farmers), except for culling, for which 0.75 of standard female mass was used.

To estimate meat production on a national scale two methods were used. (1) Mean percentage offtake of populations of each species in each region were calculated and multiplied by population estimates for each region (after Barnes et al., 2009). These values were then multiplied by the mean meat yield from an individual of each species via each form of utilization. For small antelopes for which population estimates were not available the percentage of total meat production from the sample that they comprised was calculated, and the national meat production estimate adjusted upwards by the same proportion. (2) Meat production was also calculated based on available land, by multiplying the mean meat production per km² from all forms of use in each region by the area of farmlands in each region.

Estimates of venison produced per km² in each region were multiplied by mean prices (from the survey) to

calculate earnings from meat. Warthog *Phacochoerus africanus* meat was assumed not to be sold, except where the species was shot under shoot-and-sell permits, as the sale of meat from the species is restricted (F. Joubert, Directorate of Veterinary Services, pers. comm., 2010).

Survey data were analysed using multiple logistic regressions, χ^2 tests and analyses of variance (JMPIN, 2000). When commencing with multiple logistic regressions or analyses of variance all variables expected to influence the dependent variable were included in the models and removed following a backwards stepwise procedure until all remaining variables were statistically significant. To analyse percentage income from different land uses we categorized income data as 0–25% income, 26–50% and > 50%.

Data on vegetation, mean annual rainfall, human densities, distances from towns/national roads of each farm in the sample, and estimates of the area of freehold farms in each region were calculated or derived from

NACSO (2010), using *ArcInfo v. 9.3* (ESRI, Redlands, USA). Land was categorized as falling in the 'small-stock' or 'large-stock' farming areas, following Erb (2004).

Results

Interviewees

Eighty-seven percent (87.1%) of respondents interviewed were white, of which 54.2% were Afrikaans-speaking, 42.1% were German-speaking and the remainder English-speaking. Thirteen percent of farmers were black (of which 74.0% were Herero and 9.2% Damara). Of farmers in commercial conservancies, only 0.86% were black.

Land use

Livestock production was the most common land use (92.3% of respondents) and generated the largest mean proportion of respondents' income (66.9%; Figs 1 & 2). Cattle were the most widespread livestock (93.4% of respondents; mean density where kept $5.1 \pm \text{SE } 0.36 \text{ km}^{-2}$), followed by sheep (72.7%, $13.6 \pm \text{SE } 2.3 \text{ km}^{-2}$), and goats (61.6%, $2.20 \pm \text{SE } 0.19 \text{ km}^{-2}$). Percentage income from livestock was influenced by region (highest in Kunene, 79.5%, and Otjozondjupa, 67.1%, and lowest in Erongo, 54.2%) and by age of respondent (higher among older farmers; F Ratio = 3.69, df = 8, $P < 0.001$; JMPIN, 2000).

Seventy-five percent of respondents practised commercial wildlife-based land uses (Fig. 2). Wildlife-based land uses are practised over c. 287,000 km² and exclusively over c. 32,000 km² (Table 1). Whether or not wildlife-based land uses are practised was related to conservancy membership (94.0% of respondents in conservancies cf. 69.4% outside), and wildlife diversity ($9.0 \pm \text{SE } 0.32$ wild ungulate species where wildlife-based land use is practised cf. $5.2 \pm \text{SE } 0.26$). Percentage of income from wildlife-based land uses was higher among conservancy members (35.3% cf. 19.1% among non-members) and was higher among whites than blacks (29.6% cf. 6.6%).

The commonest forms of wildlife-based land uses were shoot-and-sell, safari hunting and ecotourism (Fig. 2). Safari hunting (9.2%), ecotourism (6.8%) shoot-and-sell (2.7%), live sales (1.8%) and biltong hunting (1.3%) generated most income from wildlife-based land uses (Table 1). Percentage of income from safari hunting was greater among younger ranchers and among conservancy members (22.6% cf. 7.5%; F Ratio = 11.5, df = 2, $P < 0.001$). Percentage income from ecotourism was higher in the small-stock than large-stock area (7.7% cf. 6.4%).

Twenty-one percent (21.4%) of farmers would consider removing all livestock and practising only wildlife-based land uses in the future. Willingness of respondents to make

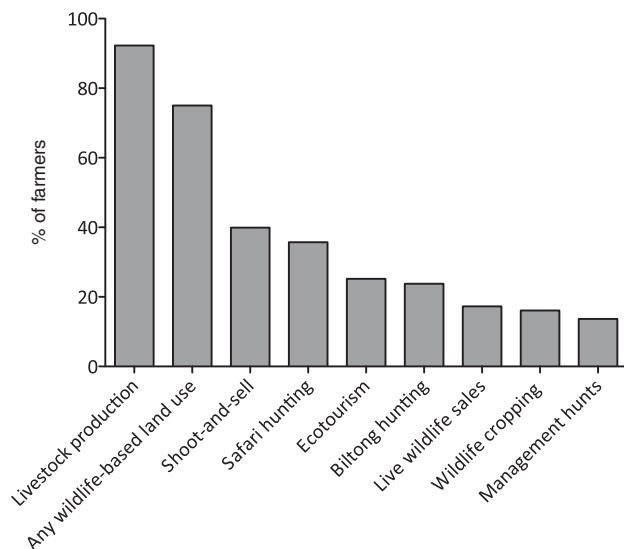


FIG. 2 Percentage of farmers interviewed who were engaged in various land-use forms (wildlife cropping refers to the large-scale culling of wildlife to produce meat for sale, the shooting often done at night, and differs from shoot-and-sell which typically involves the more selected removal of one individual at a time).

such a change was influenced by race (30.8% of blacks were willing cf. 20% of whites), proportion of income from ecotourism (willing respondents derived 8% of income from ecotourism cf. 4% among unwilling respondents), proportion of income from safari hunting (willing respondents derived 22% of income from safari hunting cf. 11% among unwilling respondents), and respondents' distance from a town (willing respondents were nearer towns $142 \pm \text{SE } 20 \text{ km}$ cf. $192 \pm \text{SE } 11.4 \text{ km}$; $\chi^2 = 152$, df = 158, $P < 0.001$). Most farms have stock-proof fencing, even in conservancies (Table 2). Game-proof fencing is relatively uncommon (Table 2).

Wildlife populations

Wildlife populations on freehold land may be larger than previously recognized (Barnes et al., 2009; Table 3). Wild ungulate diversity was higher in conservancies ($10.1 \pm \text{SE } 0.39$ species per farm cf. $6.72 \pm \text{SE } 0.36$), positively related to income from safari hunting (ranchers obtaining with 0–25% of their income from safari hunting had $5.4 \pm \text{SE } 0.2$ species, those earning 26–50% had $10.8 \pm \text{SE } 4.4$ species, and those deriving > 50% had $12.4 \pm \text{SE } 0.8$ species), negatively related to income from livestock (ranchers obtaining 0–25% of income from livestock had $10.3 \pm \text{SE } 1.2$ species, those earning 26–50% had $10.8 \pm \text{SE } 0.65$ species, and those deriving > 50% had $7.0 \pm \text{SE } 0.3$ species), negatively related to farmer age, and influenced by vegetation (F Ratio = 18.9, df = 15, $P < 0.001$). Wildlife diversity was highest in thorn-bush shrub-land ($11.6 \pm \text{SE } 0.9$ species) and southern Kalahari ($10.3 \pm \text{SE } 1.3$), and lowest in Karas dwarf shrub-land

TABLE 1 Total area, percentage (and area), and mean % income generated from each land use, of farms practising safari hunting, ecotourism, any wildlife-based land uses (i.e. safari hunting, ecotourism, shoot-and-sell, biltong hunting, management hunts, cropping, live sales), wildlife only and livestock only, in 10 regions of Namibia.

Region	Total area (km ²)	% of farms with safari hunting (km ²), mean % of income	% of farms with ecotourism (km ²), mean % of income	% of farms with any wildlife-based land uses excluding own-use (km ²), mean % of income	% of farms with wildlife-based land uses only (km ²)	% of farms with livestock only (km ²)
Erongo	21,729	50.0 (10,865), 22.8	20.0 (4,346), 0.9	80.0 (17,383), 33.4	10.0 (2,173)	20.0 (4,346)
Hardap	78,156	30.0 (23,447), 5.8	20.0 (15,631), 6.1	95.0 (74,248), 22.6	10.0 (7,816)	5.0 (3,908)
Karas	86,764	50.0 (43,382), 13.9	40.7 (35,313), 8.3	100 (86,764), 34.6	10.7 (9,284)	0 (0)
Khomas	32,349	29.1 (9,414), 4.5	29.2 (9,446), 14.1	83.0 (26,850), 25.0	16.7 (5,402)	17.0 (5,499)
Kunene	26,199	15.0 (3,930), 3.0	40.7 (10,663), 5.8	44.4 (11,632), 12.3	0 (0)	55.6 (14,555)
Omaheke	36,690	8.0 (2,935), 1.3	8.3 (3,056), 8.3	50.0 (18,345), 14.8	16.7 (6,127)	50.0 (18,345)
Omusati	802	15.0 (120), ?	40.6 (326), ?	44.4 (356), ?	? (?)	55.6 (446)
Oshana	550	15.1 (83), ?	40.7 (224), ?	44.4 (244), ?	? (?)	55.6 (306)
Oshikoto	7,054	15.0 (1,058), 8.6	40.7 (2,871), 13.7	44.4 (3,132), 27.2	0 (0)	55.6 (3,919)
Otjozondjupa	66,239	49.0 (32,457), 13.7	9.8 (6,491), 2.9	72.5 (48,023), 23.5	2.4 (1,590)	27.5 (18,216)
Total/%	356,532	35.8 (127,691), 9.2	24.8 (88,368), 6.8	80.5 (286,977), 23.6	9.1 (32,391)	19.5 (69,539)

(4.4 ± SE 0.5). Four of the so-called big five (buffalo *Syncerus caffer*, lion *Panthera leo*, elephant *Loxodonta africana* and rhinoceros *Diceros bicornis*) were rare on farms whereas the leopard *Panthera pardus* was not (Fig. 3). Springbok *Antidorcas marsupialis*, oryx *Oryx gazella*, kudu *Tragelaphus strepsiceros* and warthog were the most abundant species on farmlands (Table 3).

Livestock biomass (mean 2,251 ± SE 140 kg km⁻²) was higher than wild ungulate (and ostrich *Struthio camelus*) biomass (936 ± SE 84.1 kg km⁻²; F Ratio = 64.0, df = 1, P < 0.001). Livestock production on freehold land contributed NAD 1.97 billion (USD 235 million at mean 2009 rates) to gross national income (GNI) in 2009, compared to at least USD 166 million from wildlife and tourism (Barnes et al., 2010). Wildlife biomass is thus more efficient at generating revenue than livestock. Wildlife, which comprises 29.4% of mammalian biomass, generates 41.5% of the revenue from livestock, wildlife and tourism combined, or 1.41% revenue per 1% biomass, whereas livestock generates 0.83% revenue per 1% biomass.

Wildlife biomass was negatively related to income from livestock (ranchers earning 0–25% of income from livestock had 2,712 ± SE 900 kg of wildlife biomass km⁻², those deriving 26–50% had 1,516 ± SE 137 kg km⁻², and those deriving > 50% had 911 ± SE 136 kg km⁻²), positively related to income from safari hunting (ranchers deriving 0–25% of income from safari hunting had 973 ± SE 256 kg of wildlife biomass km⁻², those deriving 26–50% had 1,369 ± SE 108 kg km⁻², and those deriving > 50% 2,179 ± 258 kg km⁻²), and positively related to income from ecotourism (ranchers deriving 0–25% from ecotourism had 1,129 ± 123 kg of wildlife biomass km⁻², those deriving 26–50% had 1,137 ± SE 166 kg km⁻², and those deriving > 50% had 2,849 ± 1,324 kg km⁻²), and was positively related to wildlife diversity (F Ratio = 69.9, df = 8, P < 0.001). Some ranchers have significant wildlife populations and yet generate little or no income from wildlife-based land uses, suggesting that the resource is underutilized in some areas.

Fifty-eight percent (57.6%) of respondents thought wildlife populations were increasing on their land, 23.7% thought they were stable, and 18.6% thought they were declining. Percentage of income from safari hunting was higher on properties with stable or increasing wildlife populations (18.7 ± SE 2.8%) than where wildlife was declining (1.50 ± SE 0.76%; $\chi^2 = 12.1$, df = 4, P < 0.001). Wildlife was more commonly stable or increasing inside (87.9%) than outside conservancies (75.0%; $\chi^2 = 3.3$, df = 1, P = 0.068). Explanations for increasing wildlife populations included favourable rainfall (35.3%; rainfall was generally above average during 2000–2009; Namibian Ministry of Works and Transport, 2011), good management (26.4%), conservative harvests (19.1%, Table 4), artificial water-points (10.3%), and incentives for conservation through safari hunting (8.8%). Explanations for declining wildlife populations

TABLE 2 Percentage occurrence of various forms of fencing on Namibian commercial farmlands.

	No fence	Stock proof	Jackal proof	Partial game proof	Jumping game proof	Non-jumping game proof
Overall area	1.2	88.7	28.0	10.7	26.8	5.4
Small stock	0	93.3	84.4	0	22.2	0
Large stock	1.6	86.9	7.3	14.6	21.1	7.3
In conservancy?						
Yes	2.6	76.7	3.4	6.0	38.8	6.0
No	0	91.0	32.8	24.1	22.3	6.0

among the 18.6% of ranches reporting such trends included excessive utilization (50.0%), drought (13.6%), poaching (9.1%), and persecution by livestock farmers (4.5%).

Meat production

An annual mean of $67.7 \pm \text{SE } 6.8$ kg of venison was produced per km² on farmland. Safari hunting generated the highest quantity of venison ($21.9 \pm \text{SE } 3.9$ kg km⁻²), followed by shooting for own use ($21.1 \pm \text{SE } 3.0$ kg km⁻²), shoot-and-sell ($13.9 \pm \text{SE } 2.6$ kg km⁻²) and biltong hunting ($6.5 \pm \text{SE } 1.5$ kg km⁻²). Most venison was from oryx, kudu and springbok (Table 4). Typical harvests of wildlife on Namibian farms were well within intrinsic rates of increase for those species (Table 4). Venison production per km² was related positively to wildlife biomass, wildlife diversity and livestock biomass (F Ratio = 48.9, df = 3, P < 0.001).

Between 15,917 t (extrapolated from mean utilization of available wildlife populations) and 24,952 t (extrapolated from mean production per km² to available land area) of venison are produced on freehold farms per year (Tables 4 & 5). In contrast, 93,045 t of meat from domestic stock are produced in Namibia (including communal land) annually, of which 86.9% is exported (W. Schutz, Namibian Meat Board, pers. comm., 2010). Approximately 805 t of venison are exported from Namibia each year (including 85 t to Europe, 160 t exported legally to South Africa, and a tentative estimate of 720 t smuggled to South Africa; Laubscher, 2007; D. Museler, pers. comm., 2010). These exports correspond to 3.0–5.0% of venison produced on freehold land, so more venison than meat from livestock on freehold land remains in Namibia (15,200–22,200 t cf. 12,100 t).

Venison is typically sold to butcheries (37.0%), used for workers' rations (23.5%), or personal consumption (13.7%). Sixty-five percent (64.6%) is sold as whole carcasses, 22.5% as unselected cuts, 6.8% as processed meat and 5.4% as selected cuts. Prices obtained by farmers for unprocessed venison increased from c. USD 1.42 kg⁻¹ in 2006/2007, to USD 2.07 kg⁻¹ in 2009 but remains lower than the beef (USD 2.44) and sheep price (USD 2.50; mean 2009 Namibian Meat Board values). Prices of meat from eland

Tragelaphus oryx and springbok were 14.1 and 9.8% higher than other wildlife species. Farmers obtained higher prices for selected cuts (USD 3.71 kg⁻¹) and processed venison (USD 9.47 kg⁻¹).

Annual earnings from venison sales were USD 12.4–116.0 km² depending on the region; extrapolating from this USD 23.8 million was generated annually from meat sales on freehold land. Including meat obtained from harvesting/culling and shoot-and-sell from eland, hartebeest *Alcelaphus buselaphus*, impala, oryx, kudu, springbok and Hartmann's mountain zebra *Equus zebra* (species likely to be most marketable) c. 4,100 t of venison could be exported annually from farmland, which could generate a potential annual return of USD 34.6 million, assuming a price of USD 9.47 kg⁻¹ and that a market exists for that quantity of venison.

Farm workers receive more venison as rations ($3.82 \pm \text{SE } 0.34$ kg week⁻¹) than meat from livestock ($2.11 \pm \text{SE } 0.42$ kg week⁻¹; F Ratio = 8.1, df = 1, P = 0.005). There are c. 22,855 workers on commercial farmland in Namibia (Giel Schoombee, pers. comm., 2010) and, extrapolating from our sample, c. 4,500 t of meat are used to feed workers annually compared to c. 2,500 t of meat from livestock. Venison rations probably benefit > 33,000 workers and their dependants on freehold farms.

Employment

Respondents employed $9.91 \pm \text{SE } 0.94$ workers per management unit (farm or multiple adjacent farms managed by one person or company), or $0.22 \pm \text{SE } 0.08$ workers km⁻². Farmers housed an additional $1.94 \pm \text{SE } 0.11$ family members per worker, or a total of $26.4 \pm \text{SE } 1.9$ people per management unit ($0.41 \pm \text{SE } 0.09$ people km⁻²). Employment was positively related to income from ecotourism (farmers earning 0–25% of income from ecotourism employed $0.10 \pm \text{SE } 0.01$ people km⁻², those deriving 25–50% employed $0.09 \pm \text{SE } 0.01$ km⁻² and those deriving > 50% employed $0.31 \pm \text{SE } 0.09$ km⁻²), and negatively related to income from livestock (farmers deriving 0–25% of income from livestock employed $0.24 \pm \text{SE } 0.03$ people km⁻², those

TABLE 3 Estimates of wildlife populations on freehold land, by region and overall, based on mean densities of each species derived from farmers' estimates of population sizes, and the estimates of Barnes et al. (2009), ordered by total population.

	Erongo	Hardap	Karas	Khomas	Kunene	Omaheke	Otjozondjupa	Oshikoto/ Oshana/ Omusati ¹	Total ²	Barnes et al. (2009)
Springbok <i>Antidorcas marsupialis</i>	38,243	332,946	239,470	71,491	14,409	25,683	35,769	4,623	762,634	621,561
Oryx <i>Oryx gazella</i>	66,057	111,764	32,970	83,460	36,155	41,093	119,230	11,599	502,328	350,092
Kudu <i>Tragelaphus strepsiceros</i>	52,150	60,962	29,500	52,082	54,756	41,093	141,089	17,567	449,199	345,801
Warthog <i>Phacochoerus africanus</i>	52,585	37,515	2,603	78,931	30,129	72,279	139,765	9,666	423,473	174,115
Hartebeest <i>Alcelaphus buselaphus</i>	8,474	35,170	3,471	54,023	5,764	39,258	38,419	1,849	186,428	122,805
Eland <i>Tragelaphus oryx</i>	4,129	2,345	781	7,117	8,646	7,705	56,303	2,774	89,800	37,216
Hartmann's zebra <i>Equus zebra</i>	11,299	22,665	868	17,468	9,956	1,834	13,910	3,194	81,194	55,520
Blue wildebeest <i>Connochaetes taurinus</i>	1,304	17,976	1,041	11,646	5,764	6,971	29,145	1,849	75,696	16,623
Ostrich <i>Struthio camelus</i>	1,521	15,631	11,366	8,087	4,391	7,705	19,209	1,409	69,319	36,336
Common impala <i>Aepyceros melampus</i>	3,107	7,034	0	8,411	2,358	6,971	33,120	756	61,757	15,442
Black wildebeest <i>Connochaetes gnu</i>	1,956	6,253	781	10,675	1,834	8,439	15,434	588	45,959	?
Waterbuck <i>Kobus ellipsiprymnus</i>	43	1,563	347	4,205	1,310	8,806	12,254	420	28,949	4,475
Giraffe <i>Giraffa camelopardalis</i>	2,162	977	71	981	3,151	5,635	9,731	1,011	23,719	5,769
Plains zebra <i>Equus quagga</i>	435	3,908	0	4,432	576	2,201	7,949	185	19,686	25,421
Black-faced impala <i>Aepyceros melampus petersi</i>	326	1,563	434	0	2,201	972	7,286	706	13,488	3,370
Sable <i>Hippotragus niger</i>	0	0	0	0	157	73	1,987	50	2,268	1,233
Lechwe <i>Kobus leche</i>	0	0	0	0	79	0	795	25	899	1,188
Tsessebe <i>Damaliscus lunatus</i>	0	0	0	0	629	0	66	202	897	162
Roan <i>Hippotragus equinus</i>	0	0	0	0	0	0	331	0	331	1,090
Total	243,791	658,272	323,703	413,009	182,265	276,718	681,792	58,473	2,838,023	1,818,219

¹Assuming that wildlife densities in Oshikoto, Oshana and Omusati equal those in Kunene, the nearest region for which density estimates are available

²Assuming an area of 356,533 km² of freehold land (Mendelsohn, 2006)

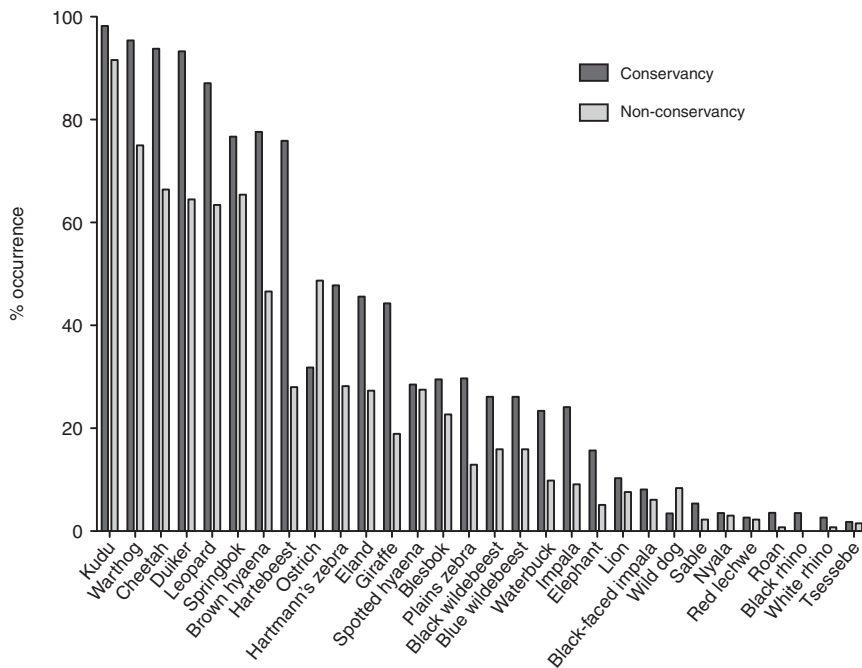


FIG. 3 Percentage occurrence of large wild mammals on Namibian farmlands within and outside of conservancies.

deriving 25–50% employed $0.14 \pm \text{SE } 0.02 \text{ km}^{-2}$ and those deriving $> 50\%$ employed $0.08 \pm \text{SE } 0.01 \text{ km}^{-2}$; F Ratio = 12.3, df = 3, $P < 0.001$).

Discussion

The veracity of our findings is dependent on the reliability of the answers provided by respondents. Because of the care taken when explaining the purpose of the study to respondents, linguistic matching of respondents and interviewers, and the anonymous and non-contentious nature of the survey, respondents were willing to participate and we believe the data provided are reliable. Wildlife-based land use is practised by 75% of Namibian farmers (according to our data), and is increasing in prevalence (Barnes & Jones, 2009). Safari hunting is a more commonly practised form of wildlife-based land use on freehold land than ecotourism (and generates a higher mean percentage of farmers' earnings), contrasting with the findings of Barnes et al. (2009). Our study may have underestimated the contribution of ecotourism: farms practising large-scale ecotourism can generate high revenues but are probably clustered spatially and may be underrepresented in our survey (J. Barnes, pers. comm., 2010).

Livestock farming is the most widespread land-use and generates the majority of income for most farmers. However, livestock numbers have declined on freehold land in recent years because of range degradation (including bush encroachment) caused by overgrazing and the rise of wildlife-based land uses (de Klerk, 2004; Barnes & Jones, 2009), although improved herd management has maintained output (Erb, 2004). Wildlife production is probably

less affected by bush encroachment (many species are browsers) and, as long as stocking rates are not excessive, replacement of livestock with wildlife should stimulate gradual rangeland recovery (Child, 2009).

Economic role of wildlife-based land uses

Wildlife and tourism on freehold land contributed USD 166 million to GNI in Namibia in 2009 (or USD 213 million, if all natural resources are taken into account), compared to USD 235 million from livestock (Barnes et al., 2010). These estimates are conservative, as the economic value of venison (USD 23.8 million per year, excluding export earnings) is higher than previously thought (USD 532,544; Barnes et al., 2009). The economic contribution of wildlife and tourism on freehold land may already exceed that of livestock despite policies and subsidies favouring the latter. With continued growth in tourist and hunter arrivals likely, the economic contribution of wildlife will probably increase further. The trophy hunting industry increased in value from USD 28.5 to 44.8 million during 2004–2007 (Lamprecht, 2009) and international tourist arrivals in Namibia are predicted to increase by 5.7% per annum over the next 10 years (WTTC, 2012). Wildlife-based land uses are popular among younger farmers and earnings from wildlife are projected to be 60% less affected by climate change than those from livestock (Barnes et al., 2010).

Social benefits of wildlife-based land uses

Employment on Namibian farmlands is related positively to income from ecotourism but negatively to income from

TABLE 4 Game meat production on Namibian freehold farms, the percentage of meat produced in each region, offtake as a proportion of populations and intrinsic rates of increase for each species by comparison, ordered by estimate of meat produced.

	Conservative estimate of meat produced (kg) ¹	% of meat	Offtake as a % of populations ²	Intrinsic rates of increase
Oryx	5,993,803	37.7	14.3	21.9
Kudu	3,477,249	21.8	9	24.4
Springbok	2,210,013	13.9	17.9	40.9
Eland	1,066,053	6.7	9.9	16.5
Hartebeest	842,772	5.3	9.4	26.8
Hartmann's zebra	718,593	4.5	8.2	19.8
Warthog	559,702	3.5	8.3	34.4
Blue wildebeest	350,133	2.2	17.1	23.1
Other species ³	207,260	1.3		
Giraffe	159,051	1.0	4.3	13.3
Plains zebra	141,386	0.9	10.6	18.8
Common impala	116,310	0.7	22.5	38.1
Waterbuck	63,993	0.4	9.7	23.1
Sable antelope	9,029	0.1	7.6	21.9
Black-faced impala	1,367	0.0	2	38.1
<i>Total</i>	15,916,714	100		

¹Extrapolating from population estimates made by Barnes et al. (2009); this is conservative as our estimates of wildlife populations are considerably higher

²Calculated as the total number of animals of each species harvested on the ranches surveyed as a percentage of the populations of those species estimated by the ranchers

³Black wildebeest, nyala *Tragelaphus angasi*, tsessebe, white rhinoceros *Ceratotherium simum*, klipspringer *Oreotragus oreotragus*, dik dik, grey duiker *Sylvicapra grimmia*, blesbok *Damaliscus pygargus*, ostrich

livestock, in keeping with findings from Zimbabwe (Price-Waterhouse, 1994) and South Africa (Langholz & Kerley, 2006). In the Eastern Cape the switch to wildlife-based land uses increased employment by 4.5 times, wage bills by 32 times and conferred improved working conditions for employees (Langholz & Kerley, 2006). Such improvements are crucial as farm workers earn among the lowest wages (LEAD, 2005). Wildlife-based land uses also confer social benefits through protein provision. More venison is produced on Namibian farms than previously recognized (16,000–23,000 cf. 4,300 t, Laubscher et al., 2007) and acts as a key food source for workers and their families.

Ecological significance of wildlife-based land uses

The area of farmland used for wildlife-based land uses is more than twice as large as the protected area network (c. 287,000 cf. 114,079 km², Cumming, 2004). Although the primary objective of wildlife ranches is typically profit they nonetheless confer biodiversity gains. For example, 82,000 Hartmann's mountain zebras and 13,500 black-faced impalas *Aepyceros melampus petersi* live on Namibian farmlands, and cheetahs *Acinonyx jubatus* are present on 71.2% of farms (our data). Populations of most wildlife species are increasing on farmlands and the proportion of mammalian biomass comprised by wildlife increased from 8% in 1972 to 29% in 2009 (Barnes & de Jager, 1996). Wildlife numbers on commercial farms (1.8–2.8 million) exceed those in protected areas (c. 121,000) and community conservancies (150,000–200,000; Barnes et al., 2009; C. Weaver,

WWF–Namibia, pers. comm.). Wildlife abundance on freehold land may also be higher than previous estimates. Our extrapolations of wildlife numbers require caution as they rely on farmers' estimates. However, the Ministry of Environment and Tourism (and conservancies) conduct regular wildlife counts and most farmers probably have a reasonable impression of their wildlife populations.

There are, however, a number of conservation problems on Namibian farmlands, including continued intolerance towards predators (Marker et al., 2003). Lions and wild dogs *Lycaon pictus* occur on < 10% of farms, suggesting that lethal control is preventing them from recovering. Ranchers may persecute predators to protect their investment in valuable extralimital wildlife species. In addition, the increasing prevalence of game-proof fencing can interrupt natural processes such as migration, reduce the ability of ungulates to utilize patchy primary productivity (Fryxell & Sinclair, 1988) and increase the risk of localized overstocking (Lindsey et al., 2009). Finally, although wild ungulate populations are thriving in most areas, there are negative trends in some groups of farms. Such trends are possibly because of excessive harvesting related to high venison prices and are most common outside conservancies, where harvests are not coordinated.

Lack of development of wildlife ranching in Namibia

Despite expansion of wildlife-based land uses in Namibia it has not yet been embraced as fully by farmers as in South Africa or, as formerly, in Zimbabwe. Most Namibian

TABLE 5 Estimated amount of game meat produced on commercial farmlands in Namibia, by region, from various forms of wildlife utilization, and overall, based on mean meat production per km² for various forms of wildlife utilization, ordered by total.

Region	Area of farms (km ²) ¹	Safari hunting (kg)	Biltong hunting (kg)	Wildlife harvest (kg)	Shoot-and-sell (kg)	Management hunts (kg)	Own use (kg)	Total (kg)
Ojozondjupa	66,239	2,510,464	351,068	364,315	1,655,979	46,367	1,397,646	6,325,840
Hardap	78,156	1,187,976	578,357	672,144	695,591	85,972	789,379	4,009,420
Khomas	32,349	1,643,320	278,200	6,470	595,218	80,872	705,204	3,309,284
Omaheke	36,690	1,717,084	172,442	198,125	62,373	0	865,880	3,015,904
Karas	86,764	52,059	1,093,232	537,940	616,028	95,441	581,322	2,976,021
Erongo	21,729	793,114	256,404	0	465,004	0	880,030	2,394,551
Kunene	26,199	974,604	112,656	31,439	382,506	2,620	707,374	2,211,199
Oshikoto ²	7,054	262,398	30,331	8,464	102,984	705	190,450	595,334
Omusati ²	802	29,823	3,447	962	11,705	80	21,646	67,663
Oshana ²	550	20,457	2,365	660	8,029	55	14,848	46,414
Total	356,532	9,191,839	2,878,502	1,820,519	4,595,417	312,113	6,153,779	24,951,630

¹Based on an estimate of the total area of freehold land (which excludes resettlement farms) and using the proportional breakdown of farms in each region (Mendelsohn, 2006)

²Assuming that meat production values in these regions equals those in Kunene, the nearest region with available data

farmers (> 90%) retain livestock whereas by 2001 > 50% of ranchers in several semi-arid parts of South Africa and Zimbabwe had removed all livestock (Lindsey et al., 2009). Six factors in particular undermine the development and value of wildlife-based land uses in Namibia.

Inadequate devolution of user rights over wildlife In Namibia user-rights over wildlife were not devolved as far to landowners as in Zimbabwe and South Africa (NNF, 2010). Landowners in Namibia are required to apply for permits to hunt wildlife, reducing management flexibility and profitability, increasing transaction time and costs, and impinging on farmers' autonomy, thus creating disincentives for wildlife-based land uses (NNF, 2010). The permit system and seasonal restrictions on hunting also limit venison exports (Gödde, 2008).

Veterinary restrictions A veterinary cordon across northern Namibia controls the spread of foot-and-mouth disease to retain access to export markets for beef. Most freehold farms occur south of the cordon in the foot-and-mouth disease free zone, where the reintroduction of buffalo is prohibited (including individuals free of foot-and-mouth disease; DVS, 2007). The buffalo is a key species for safari hunting because it commands high trophy fees (USD 6,400 cf. < USD 1,000 for most antelopes) and is used to sell hunting packages (buffaloes generate c. USD 14,000 in daily rates per hunt cf. c. USD 4,000 for antelope hunts; P. Lindsey, unpubl. data). Buffaloes generate 4.1–49.0% of income from safari hunting depending on the country (Lindsey et al., 2012). Historically, the buffalo occurred in most areas with > 250 mm of rainfall, including much of what is now farmlands (Martin, 2004). Costs of veterinary restrictions are borne by the state but the benefits are enjoyed by individual farmers, artificially inflating the profitability of livestock (Scoones & Wolmer, 2008). Nonetheless, the profitability of commercial livestock production is low across much of southern Africa (Jansen et al., 1992; McLaughlin, 2010) and is projected to decline (Barnes et al., 2009). Long-term access to European markets for beef is not guaranteed, the costs of maintaining veterinary restrictions are increasing and the efficacy of control measures for foot-and-mouth disease is declining (Scoones & Wolmer, 2008; Thomson, 2008). The wisdom of continued subsidization of the livestock industry at the expense of wildlife-based land uses is thus questionable. At the very least provision should be made for the reintroduction of certified disease-free buffalo on wildlife ranches in the freehold farming area. Alternatively, several different approaches to veterinary control could be considered to allow for the unfettered development of wildlife-based land uses in certain areas. For example, foot-and-mouth disease-infected zones could be expanded, or veterinary disease control could be compartmentalized, to allow for the creation of wildlife production zones in areas of particularly suitable habitat. Lastly, commodity-based trade

could be considered (Scoones & Wolmer, 2008). Through commodity-based trading meat processed in a manner proven to provide minimal risk of transmitting foot-and-mouth disease would be acceptable for export (Thomson, 2008). If accepted by the International Organization for Animal Health and the EU, commodity-based trading would provide scope for reintroduction of buffalo on freehold land while permitting continued export of beef (Cumming, 2010).

Failure to reintroduce other high-value species Because of the shortage of so-called big game on freehold land most farmers offer similar, low-value hunting/tourism products involving antelopes. In South Africa ranchers with the big five charge more than double for ecotourism than individuals lacking these species (Lindsey et al., 2009). Namibia and Botswana generate similar revenues from safari hunting even though Namibia attracts 4,000–6,000 annually compared to the 500 that visit Botswana (Martin, 2008; NAPHA, pers. comm.), because of the shortage of high-value species on Namibian farms (Humavindu & Barnes, 2003).

Failure to develop fully integrated conservancies A key reason for the absence of the largest species on farmlands is the failure of landowners to cooperate to form fully integrated conservancies. In Zimbabwe and South Africa large conservancies have developed in which all livestock and internal fencing has been removed, and all indigenous mammal species reintroduced (Lindsey et al., 2009). By contrast, Namibian conservancies lack key species, are fractured because not all farms within their boundaries are members, and typically retain livestock and internal fencing. Fully integrated conservancies would facilitate higher-end ecotourism and safari hunting and would confer a variety of social and ecological benefits (Lindsey et al., 2009). At present, however, the Namibian government does not formally recognize private conservancies and the permit system discourages their formation. Landowners with properties surrounded by game fencing are granted longer hunting seasons and more complete user rights over wildlife than those without fencing (including within conservancies; Gödde, 2008). This situation should be reversed.

Failure to integrate development of wildlife-based land uses with land reform As currently practised in Namibia land reform may cause a shift from wildlife-based land uses to livestock because of a lack of the necessary experience, expertise and start-up capital among many emerging farmers, and inadequate efforts by government to promote their integration into wildlife ranching. Government could identify suitable farms as wildlife ranches and purchase them for allocation to interested emerging farmers, whom our data suggest may be numerous. Promoting the development of fully integrated conservancies could also assist land reform. The economies of scale and centralized

management in conservancies would remove key barriers for entry into wildlife-based land uses for emerging farmers. Conservancies could be structured as corporate entities to allow investment by emerging farmers, creating alternative avenues for achieving land reform that would allow for the retention of existing capital and capacity. Proactive efforts by commercial conservancies to facilitate the integration of black farmers may improve prospects of being granted a favourable legislative environment.

Failure to exploit export markets for venison The economic value of wildlife-based land uses has been limited by failure to exploit potential export markets for venison, because of inconsistent meat supplies, lack of facilities to store venison, a shortage of EU-approved abattoirs, and lack of awareness among target markets of the health qualities of venison (Gödde, 2008).

Similar constraints limit the value of wildlife ranching elsewhere in southern Africa and our recommendations have regional applicability. Wildlife is outcompeting livestock throughout semi-arid areas of southern Africa, despite policies favouring the latter. A more level legislative environment would allow the full potential of wildlife-based land uses to be harnessed and could generate significant economic, social and conservation benefits.

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Appendix

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Biographical sketches

PETER LINDSEY works throughout Southern Africa on wildlife-based land uses, the bushmeat trade and predator conservation. CARL HAVEMANN is studying the roan antelope in Botswana. ROBIN LINES has undertaken applied research on large carnivore conservation in Southern Africa since 2002. AARON PRICE works on livestock water quality compliance. TARRYN RETIEF is studying the effects of biological gradients on biodiversity in Botswana. TIEMEN RHEBERGEN works as a consultant in geographical information systems and agriculture. CORNELIS VAN DER WAAL's research interests include applied rangeland ecology in savannah and desert systems, and mine restoration. STEPHANIE S. ROMANACH investigates wildlife responses to climate change and ecosystem restoration in the Everglades. She has worked widely in Southern and Eastern Africa and helps run the African Wildlife Conservation Fund.