

32 Perhaps, the most visible example of the discrepancy between the infrastructure
33 rehabilitation and renovation needs of the US and the capital investment requirement is
34 the *Infrastructure Report Card* published by American Society of Civil Engineers
35 (ASCE, 2013). The organization characterizes the US infrastructure as deficient, with a
36 symbolic grade of “D+”, and calls for a medium-term plan to improve it to an acceptable
37 standard. The projected total cost of these necessary improvements is \$3.6T by 2020.
38 Assuming a linear distribution of the needed funds over the next seven years, this is an
39 additional investment requirement of ~\$500B, and in the US total volume of construction
40 industry (for both public and private) is approximately \$800B (US CENSUS, 2013).
41 Although these numbers are just estimates, it is clear that the available resources are
42 likely to fall short of the necessary investment to renovate the infrastructure as a whole.
43 This puts a tremendous amount of pressure on improved decision-making in
44 infrastructure investment to sustain the infrastructure in a proper condition to maintain its
45 functionality.

46 Transportation networks are one of the most critical components of infrastructure
47 systems. A functional transportation network is crucial for supporting interstate trade,
48 providing logistics support for daily commute of residents, and providing accessibility for
49 relief efforts during and after natural disasters. The role of transportation networks in
50 disaster recovery is, generally, an overlooked functionality. However, there are clear
51 evidences in reduced effectiveness of recovery operations, i.e. slow recovery after
52 Katrina, following natural disasters due to reduced accessibility as a result of damaged
53 transportation network (Holguin-Veras et al., 2007).

54 Infrastructure vulnerability and its necessary investment extend beyond susceptibility to
55 natural disasters. A natural response to the I35W bridge collapse was the added emphasis
56 on condition assessment methods and structural adequacy of the bridges. The most
57 vulnerable component of the US transportation network, there are 607,380 bridges in the
58 US, 66,749 of which have been assessed to be structurally deficient as reported by the
59 *Infrastructure Report Card* by the American Society of Civil Engineers. With aging
60 structures and increased user demands, proper maintenance and monitoring of the bridges
61 is more of a national priority than it has ever been, and condition assessment is the
62 cornerstone of improved decision-making of efficient maintenance and rehabilitation
63 programs.

64 **RESEARCH MOTIVATION**

65 This research was undertaken to provide baseline information on both visual bridge
66 inspection and health monitoring of bridges, elaborate on predetermined characteristics
67 (i.e. feasibility, cost, practicality) of each approach, and provide comparisons across these
68 fundamental aspects of both alternatives. Specific examples of monitored bridges are
69 presented to demonstrate how monitoring systems provide information to inform
70 maintenance and mitigation strategies. Additionally, the formulas and methods for
71 calculating inspection costs are given. Improved decision-making—under the current
72 condition of the infrastructure and the funding discrepancies—in allocating funds for
73 infrastructure maintenance and renovation is a necessity, and this article should fill a

74 significant knowledge gap that exists in the literature about state-of-practice bridge
75 inspection and health monitoring systems as they pertain to decision-making.

76 **BRIDGE INSPECTION**

77 **General Guidelines**

78 The governing document in the US that provides guidance in bridge inspection
79 procedures is the *National Bridge Inspection Standards (NBIS)* published by Federal
80 Highway Administration (FHWA, 2004). This document serves as a guideline and sets
81 certain standards to be met in bridge inspection processes of both federal and state owned
82 structures. The sections of the document that relate to this article are the quality control
83 and assurance discussions of visual inspection and frequency of inspection—a maximum
84 of 24-month inspection frequency is suggested. Although there is no explicit statement of
85 visual inspection as the suggested inspection method, from the language of the FHWA
86 document, it can be inferred that visual inspection is the *de facto* method of routine
87 inspection. The state and federal agencies are given the flexibility to establish best
88 practices for more frequent inspection.

89 **FDOT Bridge Inspection Process**

90 In constructing the discussions on the details of routine bridge inspection processes and
91 the decision-making process for rehabilitation and maintenance, input from Florida
92 Department of Transportation (FDOT) bridge inspection personnel and engineers was
93 sought. This was done through structured interviews with a large number of FDOT
94 personnel both at the central and district level. Information collected was used to
95 determine the systems boundaries for the analyses conducted. Although there are federal
96 guidelines for bridge inspection procedures such as NBIS, the interpretation and
97 implementation at the District level depends on the decision-making criteria of the
98 inspection personnel and engineers. Thus, it is necessary to obtain state-level information
99 and FDOT is one of the largest highway agencies in the US with a bridge inventory of
100 over 10,000 structures. The State of Florida also maintains a large number of structures
101 that are located in aggressive marine environments and more vulnerable to environmental
102 degradation that require more intensive inspection and health monitoring. The experience
103 and expertise of individuals working in these environmentally aggressive marine
104 mediums provided insight on day-to-day details of bridge inspection and condition
105 improvement decision-making process.

106 FDOT is composed of eight jurisdictional/operational districts, each responsible for its
107 individual bridge inspection process, which is monitored by a centralized governing
108 body. Although there are minor procedural differences among districts, meeting federal
109 guidelines such as routine inspection frequency as a minimum is the accepted practice for
110 all districts and structures. This decentralized and independent decision-making system is
111 the cornerstone of the agile support system for bridge inspection and maintenance. Below
112 are some highlights from FDOT bridge inspection processes:

- 113 • *Method:* Bridge inspection—either in-house or through contracts given to
114 qualified consultants—is done mostly through visual inspection as part of routine

115 procedure maintenance process. More advanced and detailed inspections, and
116 destructive and non-destructive testing, are also executed provided the visual
117 inspection results indicate any irregularities with the structure. Although the
118 majority of the inspection is outsourced, in-house equipment and personnel are
119 retained for QA/QC of the contracted inspection and limited in-house inspection.
120 The type of equipment retained depends on the structures in the inventory and
121 environmental conditions. For instance, if there are known scour related issues, it
122 is likely for the districts to have underwater inspection personnel and capability.

- 123 • *Frequency:* A maximum of a 24-month interval—as suggested by FHWA—is
124 allowed between inspections. However, depending on the condition assessment of
125 the structure and environmental conditions, inspections can be carried out more
126 often. A flexible decision-making on inspection frequency is granted to the
127 inspection office personnel provided the bridge inspected has known structural
128 issues or the recent inspection reports have some problematic findings.
- 129 • *Monitoring:* Although full-scale, permanent structural health-monitoring systems
130 are sparingly used, monitoring for known problems such as corrosion and scour is
131 common practice. Possible redundancies in the structural design for simpler
132 bridges seem to have reduced the necessity and practicality of a full monitoring
133 system for the majority of the state bridges. The monitoring systems have been
134 designed on an ad-hoc basis using different technologies (i.e. sonar sensors for
135 scour, cameras for displacement, strain gauges for deformations, etc).
- 136 • *Costs:* Inspection costs are projected for standardized inspection activities. There
137 are guidelines to estimate expected costs of routine inspection operations.
138 However, when there are added inspection elements to routine procedures (i.e.
139 underwater inspection, use of a snooper etc.) additional costs are incurred for the
140 added work.

141 **Potential Limitations of Visual Inspection**

142 Visual inspection is the default bridge inspection methodology; however, there are some
143 limitations that might affect the efficiency of decision-making and resource utilization.
144 Some of these concerns have been summarized in an FHWA report (Moore et al., 2001).
145 The report mainly focuses on the subjective nature of inspection outcome.

- 146 • *Timing:* Although the inspection frequency can be adjusted according to the
147 structural details and environmental conditions, the static nature of condition
148 assessment may reduce the agility of the response in maintenance and
149 rehabilitation decisions. A good analogy would be the continuous nature of
150 possible structural issues with a bridge (i.e. crack propagation) as opposed to
151 discrete observations made during visual inspection at a single point in time.
152 Thus, the timing of the visual inspection becomes, perhaps, the single most
153 important parameter for (near) structurally deficient bridges.
- 154 • *Interpretability:* As discussed in the FHWA report, because visual inspection is
155 dependent on inspectors' subjective assessment, inappropriate and inadequate
156 condition assessments are quite possible. Discrepancies in training and general
157 inspection guidelines used by different agencies can add to the subjectivity of
158 assessments.

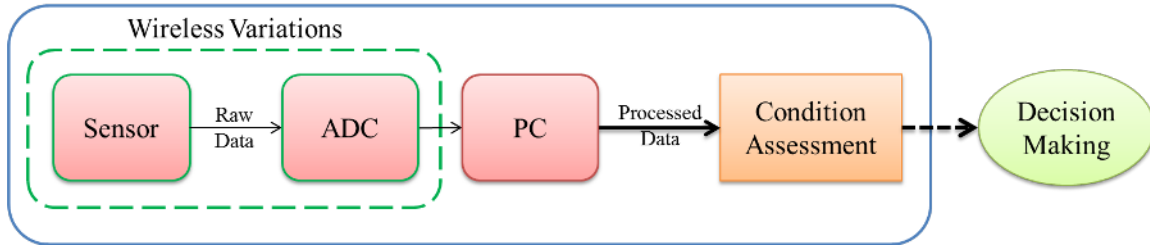
159 • *Accessibility*: Perhaps the most significant shortcoming of the visual inspection is
160 the reliance on the necessity for having a clear line of sight to conduct condition
161 assessment. Any internal problems that are not visible or not interpretable from
162 surface irregularities of the structure will not be identified. Regrettably, there are
163 no universally accepted non-destructive testing methods or equipment to
164 compliment visual inspection in situations where visibility is an issue. Thus,
165 accessibility is a major consideration in assessing the effectiveness of visual
166 inspection in general.

167 **STRUCTURAL HEALTH MONITORING**

168 The term structural health monitoring (SHM) encompasses a range of methods and
169 practices designed to assess the condition of a structure based on a combination of
170 measurement, modeling and analysis. Non-destructive evaluation (NDE) approaches can
171 be incorporated into the inspection process to evaluate hidden defects, such as reinforcing
172 steel corrosion or crack propagation. Though early NDE research represents the origins
173 of SHM, SHM has recently emerged as a separate field. While NDE seeks to discover
174 flaws at the material level, and is thus limited to local damage assessment, SHM
175 encompasses a more global approach to the assessment of civil infrastructure. The size
176 and complexity of civil structures often requires global SHM methods; information from
177 small, limited portions of the structure may not provide a complete picture of the
178 structural condition. In an SHM system, data generated by sensors deployed on the
179 structure is processed and analyzed to capture structural response information, detect
180 anomalous behavior, or track known issues. Many bridges worldwide are instrumented
181 for a variety of purposes; however, a large majority of these systems are deployed with
182 the sole purpose of monitoring an identified defect or deficiency. SHM technology has
183 not been widely adopted as an approach to routine bridge monitoring in the US; however,
184 recent improvements in the functionality and performance of SHM systems make it a
185 viable approach for reliable and potentially real-time bridge assessment.

186 **Components and SHM System Types**

187 While SHM systems can be applied to a wide range of civil infrastructure components
188 such as buildings, dams, pipelines (Brownjohn, 2007), the focus of this paper is their
189 application to bridges. Specific SHM components are application-dependent and can
190 vary significantly; however, most SHM systems have the same fundamental elements (as
191 shown in Figure 1): 1) measurements by sensors and instrumentation, 2) structural
192 assessment (such as peak strains or modal analysis), and 3) condition assessment to
193 support maintenance and rehabilitation related decision-making (Alampalli and Ettouney,
194 2008).



195

196

Figure 1. SHM approach to bridge assessment and decision support.

197

Sensors

198

The functionality of an SHM system depends heavily on the types and number of sensors used. A monitoring system may rely on a single or multiple sensor types, which can be tailored to capture a variety of physical measurements associated with: loads, environmental conditions, and bridge responses (Wong, 2007). There are countless SHM sensing technologies, both emerging and established, that may be considered for bridge monitoring (i.e. Ko and Ni, 2005; Webb et al., 2014). Standard strain gages and accelerometers have been in wide use for decades to measure structural responses. More recently, optical fiber sensors have been applied for strain, temperature and vibration measurement. Fiber optic sensors are less susceptible to electrical noise and can provide distributed measurements along the structure, in contrast to the discrete nature of strain gages and accelerometers (Li et al., 2004; Lopez-Higuera, 2011). Researchers have also proposed the use of applied coatings that can indicate structural changes. These coatings may provide visual cues resulting from property changes in response to structural changes [i.e. triboluminescence (Dickens et al., 2011)] and would be most appropriate for use in the framework of visual inspection. Measuring bridge deflections is can be problematic due to the need for a fixed reference point. Proposed approaches to directly measuring deflection include differential GPS (Cosser et al., 2003), radar-based systems (Guan et al. 2014; Guan et al. 2015), video (Chan et al., 2009), and laser-based systems (Rossi et al., 2002). Directly measuring the loads that structures experience can be challenging thus loads are often inferred from limited measurements of the external conditions (i.e. ambient temperature, wind speed/direction, wave heights).

219

In many cases, monitoring the condition that leads to damage can prove to be more meaningful than using loading or response data. For example, in Florida, where a significant number of bridges are in coastal regions, monitoring and control of corrosion and scour are of critical importance and makes up the majority of existing monitoring systems in the state. Corrosion may be tracked by monitoring the electrical outputs of a cathodic protection system, while scour monitoring involves the use of acoustic, pier-mounted sensor to directly track scour depth in the regions of bridge piers and abutments. Table 1 outlines common sensor/sensor systems and their measurement capabilities.

226

227 Table 1. Bridge monitoring sensors and measurement functionality.

Sensor/Sensor System	Measurement/Functionality	Potential Purpose
Accelerometer	Vibration	Modal analysis
Strain Gauge	Surface or reinforcement strain	Strain/stress response
Anemometer	Wind velocity/direction	Wind load assessment
Tiltmeter	Slope	Pier settlement detection
Thermometers	Temperature	Thermal load assessment
GPS Receivers	Displacement/motion	Model validation, load rating
Sonar	Pier-tip elevation	Scour detection
Reference Electrodes	Voltage potential of steel	Corrosion monitoring

228

229 *Data Acquisition and Aggregation*

230 Generally, the electrical output of sensors must be digitized by an analog-to-digital
 231 converter (ADC) for further processing by a central computer. The ADC and computer
 232 allow for on-site data collection, and enable data to be interpreted and stored for retrieval
 233 and potential diagnosis of a bridge’s condition. A real-time or near real-time SHM system
 234 provides sensed data and/or processed results immediately as they become available.
 235 Non-real-time systems may possess a latency resulting from data processing and
 236 communication delays.

237 Until recently, most SHM systems relied on cables to connect sensors on bridges to a
 238 centralized power and data acquisition source. Such cabled monitoring systems have been
 239 used for over 60 years to capture the response of structures during normal loading
 240 conditions and to report the state of a structure after natural and man-made hazards
 241 (Brownjohn, 2007). The primary disadvantage of cabled monitoring systems is the
 242 amount of hardware required for installation in a full-scale deployment. Data and power
 243 cables, along with supporting conduit, remain the primary implementation and cost
 244 obstacle for these traditional systems, especially when deployed on an in-service
 245 structure.

246 Over the past few decades, wireless sensors have become a viable option to alleviate the
 247 cost and labor associated with cabled monitoring systems (i.e. Kurata et al., 2012; Rice et
 248 al., 2010a). Wireless sensor nodes typically include a number of on-board sensors (or
 249 ports for external sensors) in addition to radio communication, and computational and
 250 processing capabilities—these additional capabilities make scaling the SHM systems to
 251 large structures economically feasible. By collocating the measurement and the data
 252 processing at each sensor node location, new possibilities for an intelligent monitoring
 253 system may be realized. Wireless sensors often rely on battery power; however, energy

254 harvesting, such as solar panels, has also been successfully implemented (Jang et al.,
255 2010).

256 **Example SHM Applications**

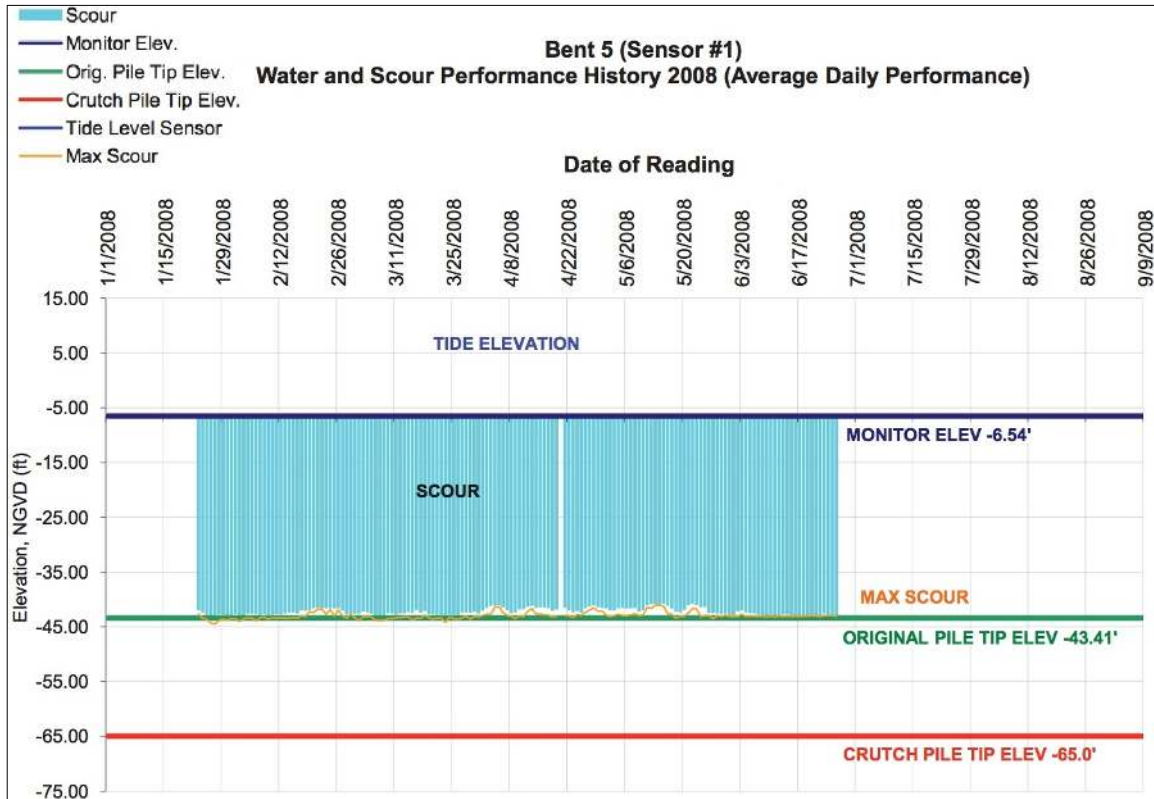
257 SHM systems are tailored for each application by careful sensor selection and placement.
258 In general, past and current bridge monitoring applications can be subdivided into two
259 primary categories: 1) short-term deployments to assess a specific aspect of bridge
260 performance or to validate a sensor/sensor system and 2) long-term installations for
261 permanent bridge monitoring to assess a wide range of bridge health conditions. Another
262 critical distinction is between monitoring systems deployed to track a previously
263 identified concern (such as corrosion or scour) and monitoring systems that are deployed
264 preemptively, either during original construction or to track general structural health. An
265 example of a general and extensive long-term SHM system is the one installed on the
266 newly constructed I-35W Bridge in response to its tragic collapse. With a variety of
267 sensor types distributed throughout the structure, this “smart bridge” identifies material
268 parameters such as concrete creep/shrinkage and corrosion, environmental effects
269 including temperature gradients, and dynamic responses such as traffic induced
270 vibrations and modal frequencies (Inaudi et al., 2009).

271 The following bridge monitoring examples are typical of systems installed in the state of
272 Florida to address specific performance concerns. These examples illustrate the types of
273 sensors that are used and detail the types of information that the systems provide along
274 with how the information is used in an overall bridge maintenance strategy.

275 *Scour Monitoring of a Coastal Bridge*

276 A bascule bridge located over an inlet in south Florida is currently instrumented to
277 protect against scour damage. Built in 1966, the bridge is approximately 350 ft. in length
278 and is subject to hydraulic and foundation conditions that result in scour vulnerability at
279 the pier foundations. Bridges such as this, are surrounded by consistently strong tides or
280 demanding currents, may experience high erosion rates at the piers, resulting in a “scour
281 critical” classification. While the bridge is expected to undergo scour remediation in the
282 next several years, more immediate action has been taken to monitor the conditions that
283 lead to scour vulnerability. The bridge is instrumented with four sonar sensors that
284 measure seabed elevations at critical locations along with water elevation and velocity.
285 Also installed is a weather station tracking environmental conditions including wind
286 speed/direction, air temperature, and humidity. All sensors are hard-wired to data
287 acquisition hubs known as remote-monitoring units (RMUs) mounted at the bridge and
288 the data is available wirelessly via an Ethernet connection. The overall cost of the
289 described sensor equipment, including labor and miscellaneous hardware, is roughly
290 \$29,000. The primary purpose of the monitoring system is to continuously observe the
291 scour elevation at pier locations, and verify it is still a safe and usable structure until the
292 replacement of the bridge or other remedial action can occur. Specifically, when a
293 maximum scour threshold, as determined by an experienced bridge engineer, is indicated
294 as breached by the installed monitoring system, a diving inspector is deployed for
295 confirmation and a subsequent closure of the bridge or emergency repair operations.

296 Example data shown in Figure 2 originates from a bridge that has been reconstructed as a
 297 result of scour. This data illustrates the water and scour elevation levels around the base
 298 of one of the bridge piers as well as the known a pile tip elevation. The +/- 6 inches of
 299 periodic variation of *Sensor #1* is expected and illustrates the disturbance of seabed sand
 300 as a result of the periodical change in tide direction. As indicated in the figure below, the
 301 maximum scour elevation has reached the original pile tip elevation and subsequent
 302 crutch pile reinforcements have been installed. This reactionary measure to the “scour
 303 critical” classification of the bridge is implemented to extend the service life of the
 304 structure until reconstruction occurs.



305
 306 Figure 1. Scour elevation levels (Courtesy of FDOT: State Materials Office)

307
 308 *Corrosion protection and monitoring*

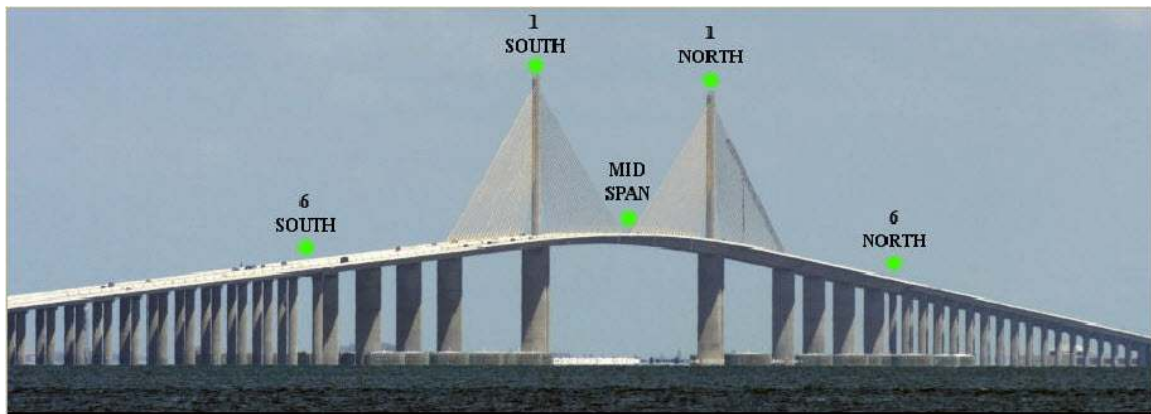
309 The Howard Frankland Bridge carries I-275 to span Old Tampa Bay in Florida, linking St.
 310 Petersburg and Tampa. The 15,900-ft bridge has two separate spans; the older,
 311 northbound span was opened in 1960 while the southbound span was completed in 1990.
 312 This particular bridge is indispensable for the communities it serves and had an average
 313 daily traffic of 135,000. Reinforcement corrosion is of particular concern in the piers of
 314 the older bridge span. Cathodic protection has been installed on 20 critical piers as a
 315 measure to extend the life of the structure until it can be replaced in sometime between

316 2020 and 2025. Costs for this monitoring system have been broken down to \$11,900/pier
317 and includes both equipment and labor.

318 The fundamentals of cathodic protection are described in detail in Page and Sergi (2000);
319 however, a general description is briefly provided here. Corrosion is dependent on two
320 types of reactions: an anodic reaction, where electrons are released into the metal, and a
321 cathodic reaction, where electrons are removed from the metal. The electric potential is
322 of critical importance because it signifies how much of each reaction is needed to prevent
323 corrosion, i.e. to keep the reactions in balance. The initial measurements of a cathodic
324 protection system determine the natural potential of a pier's internal reinforcing steel and
325 record this voltage as a baseline value. Current is then applied to the steel with the
326 intention to polarize the metal to a higher magnitude of voltage than the natural potential
327 that was initially measured. As long as the reinforcing steel is polarized to a more
328 negative voltage than the natural potential, then corrosion protection is in place.
329 Corrosion systems like the one installed on the Frankland Bridge output rectifier voltage,
330 current and rebar potential data and are checked twice daily to monitor that the values are
331 adequate to prevent corrosion.

332 *Skyway Bridge: Model Predictions*

333 The Skyway Bridge, another critical lifeline, serves motorists commuting between St.
334 Petersburg and Terra Ceia. Stretching 21,877 ft across the southern portion of the Tampa
335 Bay waterway, this Florida landmark is vulnerable to high open channel winds
336 particularly at its 1,200 ft mid span. Multiple sensor types are distributed throughout the
337 structure providing real-time measurements on wind velocity and direction, concrete
338 temperature, and overall bridge position. Indicated in Figure 3 is the profile of the
339 Skyway Bridge as well as the location of global positioning systems (GPS). Weather
340 stations are installed at the *Mid Span* and *1 South* locations and additional automatic total
341 stations (ATS) are deployed on select concrete impact barriers. Additionally, periodic
342 vibration measurements are performed on stay cables to provide cable tension estimates.



343

344 Figure 2. The Skyway Bridge structural health monitoring system (Courtesy of FDOT:
345 D7)

346 One goal for bridge engineers of the Skyway Bridge is to use translated sensor data
347 acquired through this monitoring system to calibrate an interactive Finite Element Model
348 (FEM) predicting the movement of the bridge as a function of temperature and wind
349 variances. This innovative step forward will result in FEM predictions that can be used
350 to determine bridge response thresholds allowing for sensor alarm systems to be adjusted
351 accordingly.

352 **Potential SHM Limitations**

353 There are a number of critical considerations that must be addressed to achieve a
354 successful monitoring system, some of which have been barriers to the adoption of SHM
355 systems as part of a routine bridge maintenance strategy. The following list outlines
356 these important challenges and considerations.

- 357 • *System complexity*: The complexity of SHM systems varies based on the size and
358 complexity of the structure being monitored and also depends on the desired
359 functionality characteristics. For example, an autonomously operating, multi-
360 functional SHM system with embedded data processing algorithms and automated
361 decision making and system alerts requires complex and robust network software
362 (Rice et al., 2010b). The required system complexity may also depend on the
363 expected remaining service life of the structure.
- 364 • *System maintenance*: SHM systems will invariably encounter hardware and
365 software failures and require routine, on-site maintenance to sustain long-term
366 operation. There are some measures that can be taken to reduce maintenance
367 needs, such as building in system redundancy and providing renewable power
368 sources (thereby eliminating the need to change batteries in wireless sensors);
369 however, adequate IT and maintenance personnel and resources must be provided
370 to ensure ongoing functionality.
- 371 • *Automated data analysis*: To truly operate as an SHM system, and not just a
372 network of data generating sensors, the system should provide actionable
373 information that locates potential damage to target maintenance. Another
374 important consideration is the dedicated personnel requirement for monitoring
375 and analyzing the system output. The existence of an SHM system alone without
376 the necessary organizational commitment cannot deliver the cited benefits and
377 perhaps can lead to creating a false sense of security.
- 378 • *Liability/Responsibility*: The ability of an SHM system to continuously generate
379 data has the potential to create liability issues and raises the question of who is
380 responsible for the data and information potentially buried in the data. Should a
381 structural change leading to bridge failure be missed, which party, if any, holds
382 the responsibility?

383 **MONITORING VS. INSPECTION**

384 **Functionality**

385 Although full-scale SHM and visual inspection have distinct characteristic differences,
386 their overall functionalities are not mutually exclusive and their functional differences

387 can be leveraged for a complementary approach to bridge monitoring. One of the most
388 obvious distinctions between SHM and visual inspection is the frequency or time scale on
389 which they are carried out. Inspection events are discrete and infrequent, while SHM
390 systems have the potential to generate information on a daily basis, if not continuously.
391 Likewise, there are certain types of structural faults that are detectable by only one
392 approach or the other. An advantage of inspection is that is not limited to the detection or
393 assessment of a specific type of damage or a component of the bridge; it involves a broad
394 evaluation of the entire structure without a priori knowledge of structural defects. An
395 example of this would be the assessment of cracks in a bridge superstructure, where both
396 formation and propagation must be considered. Neither inspection nor automated
397 monitoring systems can successfully and efficiently address both problems (Harada and
398 Yokoyama, 2007). Visual inspection is effective in the initial identification of crack
399 locations (once they have become sufficiently large), whereas a similar functionality with
400 an automated system would potentially require an immensely dense sensor network. On
401 the other hand, crack propagation is a dynamic/continuous process and visual inspection
402 alone will not capture the dynamic changes to the existing cracks; however, there are
403 low-cost, easy to implement sensor-based solutions to track crack propagation (Yi et al.,
404 2011).

405 **Cost**

406 The perceived cost of implementation and operation for SHM systems is a significant
407 barrier to its widespread adoption. SHM system costs will depend on the functionality
408 and the level of system integration. A comprehensive SHM system is likely to require a
409 significant initial investment; however, the operation and maintenance costs are expected
410 to be less than the initial investment. In the case of visual inspection, the costs are
411 positively correlated to the level of detail of the inspection and inspection frequency.
412 Inspection of a structurally deficient bridge with known and complex issues (i.e. scour,
413 corrosion of post tensioning tendons) can be financially problematic. In both alternatives,
414 the costs will depend on the characteristics of the structure analyzed. Drawing
415 conclusions in overall costs figures is a challenging task due to the nature of variability of
416 the contributing factors. However, it should be noted that there are some fundamental
417 differences in the nature of cost structures.

418 Assessing the true cost of both inspection and SHM requires examining up-front and
419 ongoing expenses, as well as the anticipated return on investment. In SHM, the majority
420 of the up-front system costs are associated with hardware and software while ongoing
421 expenses such as system maintenance and data management must be considered. SHM is
422 a proactive approach designed to increase the overall longevity and health of bridges; the
423 return on investment will be significantly improved if the SHM system can help identify
424 structural deficiencies to enable proactive maintenance. Visual inspection, on the other
425 hand, can be seen as both proactive and reactive. Prescribed biennial inspection may
426 identify new damage but the inspection frequency and rigor will be increased once the
427 bridge has known issues. The major component of the visual inspection costs is labor
428 with added costs resulting from advanced equipment utilization. Proactive strategies to
429 anticipated long-term structural problems (or benefits) are perhaps the more preferable to
430 increase the resilience of infrastructure; however, justification of the expenses of such

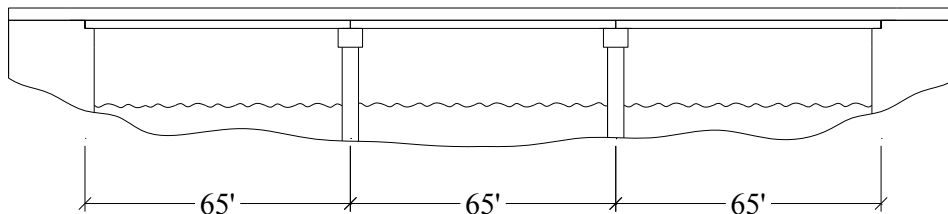
431 systems is may be more challenging, especially when the likelihood and severity of the
432 anticipated structural damages are unknown.

433 **User (Organizational) Resistance**

434 SHM falls under the larger Information Technology (IT) umbrella, and although not
435 specific to SHM, *user resistance* to IT-based systems has been identified in earlier
436 literature (Agdas and Ellis, 2010). The need for organizational learning and shifting the
437 focus to operational expenses (mostly in database management and hardware
438 maintenance) are some of the few examples of factors that might add to user resistance in
439 implementing SHM. SHM is an attempt to compliment/alter the existing bridge
440 inspection processes and there are no guidelines and benchmarks to ensure proper
441 implementation at the agency/company level. Because widespread SHM implementation
442 will influence day-to-day business practices, it is imperative that proper attention is given
443 in assessing user resistance. To overcome this potential resistance, Hartman and Fischer
444 (2009) suggest that users should be involved in, at the earlier stage of implementation,
445 on-going discussions about potential implementation benefits of the new technology.

446 **CASE STUDY**

447 To illustrate the discussion in earlier sections on the functionality and costs associated
448 with visual inspection and SHM, a case study bridge is presented to compare both
449 alternatives. A specific example structure enables a reliable and consistent comparison
450 between the two approaches. The model structure, representative of a typical pre-stressed
451 concrete girder bridge in a coastal region, is shown in Figure 4. This non-continuous
452 bridge has three 65-ft spans and an 8-ft girder spacing making up a 56-ft wide deck. The
453 bridge is assumed to have some known issues with corrosion of the pretensioning steel
454 and has been identified as scour-critical.



455

456

Figure 3. Case study bridge.

457 **Visual Inspection Costs**

458 District-wide historic costs—using a cost estimation spreadsheet provided by FDOT that
459 serves as the basis for assessing inspection bids—were used in estimating typical routine
460 inspection costs for the case study bridge described above. The cost development was
461 based on adjusting unit costs of inspection-related costs using the model bridge's
462 characteristics. A similar actual structure (in size and type) to the model bridge developed
463 for this study was used to calculate the unit cost items that are related to routine

464 inspection. For instance, the *routine field inspection* cost item describes the consulting
 465 costs associated with actual inspection and the payments are based on a standardized
 466 measure of the bridge size. Similarly, *maintenance of traffic (MOT)* costs are expenses
 467 related to necessary temporary *traffic control* devices and are expressed in number of
 468 days they are present at a construction/inspection site. Some of the basic assumptions in
 469 estimating the inspection costs were:

- 470 • Visual inspection is expected to take approximately one day.
- 471 • Underwater inspection is carried out due to the possibility of scour.
- 472 • A snooper (to access the underside of the bridge deck) is used for one day.
- 473 • Traffic control devices are used for one days.
- 474 • The presented unit costs are district wide average prices paid for the services.

475 The cost figures for visual inspection are limited to a single, routine inspection and are
 476 provided in Table 2. As discussed earlier in the article, the frequency and the details of
 477 the inspection largely depends on the specifics of the structure. It is likely the visual
 478 inspection costs of bridges will increase as the structure ages due to increased
 479 deterioration of the structure (Harada and Yokoyoma, 2007). Combined with the
 480 volatility of the bridge visual inspection cash flows because of the changes to the
 481 structure’s condition, are the likely more frequent inspections in future and assumptions
 482 (i.e. discount rate used in computations) needed to be made for calculating the life cycle
 483 costs. Occasionally spurious in nature, discounted cash flow (DCF)—the main tool used
 484 in life cycle cost analyses—assumptions chosen by analysts play a major role in
 485 conclusions drawn. This is particularly problematic when the analysis period is longer,
 486 which is applicable to structures such as bridges (Prevatt et al., 2012). Considering these
 487 inherent difficulties in assessing exact dollar figures associated with bridge monitoring
 488 throughout the life cycle of a structure, the cost figures in this article—for both visual
 489 inspection and SHM systems—are limited to initial and periodic costs only.

490 Table 2. Case study bridge estimated inspection costs.

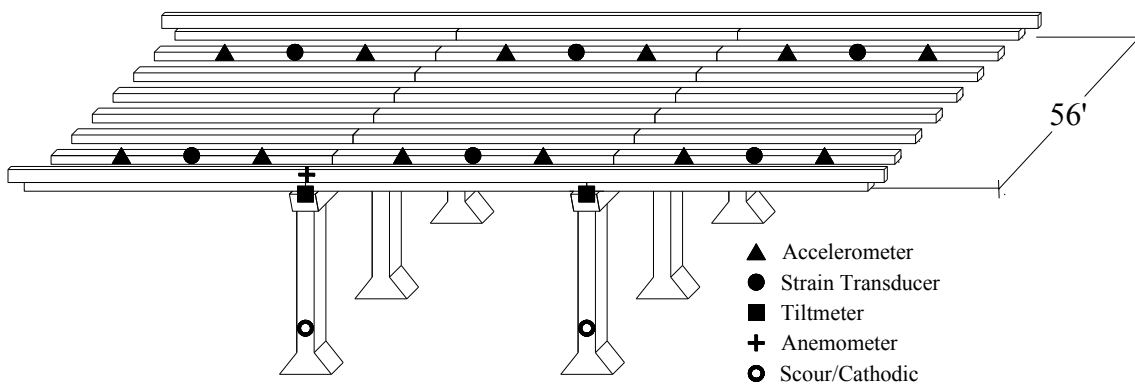
Cost Item	Unit Cost	Unit	Quantity	Case Study Cost
Routine Field Inspection	\$ 232	Eq. Span*	4.91	\$ 1,140
Routine Inspection Report	\$ 155	Eq. Span	4.91	\$ 762
Underwater Routine and Sub-marine cable	\$ 185	Eq. Span	4.91	\$ 909
MOT	\$ 1500	Day	1	\$ 1500
Snooper	\$ 2500	Day	1	\$ 2500
QA bridge inspection	\$ 63	Eq. Span	4.91	\$ 310
Snooper mobilization	\$ 1285	Ea.	1	\$ 1285
Safety Boat	\$ 80	Hour	5	\$ 400
			Total	\$ 8,806

491 *Equivalent Span is a dimensionless measure of bridge size that includes superstructure
 492 and substructure with all incidentals.

493

494 **Monitoring Costs (SHM)**

495 Cost estimation for bridge monitoring systems is fairly complicated due to a virtually
 496 infinite number of potential system compositions, monitoring frequency and method;
 497 thus, even simplified monitoring cost cash flow estimates can become complex problems
 498 over the life cycle of the structure (Frangopol et al., 1997; Kim and Frangopol, 2011). As
 499 previously discussed, a monitoring system’s capability largely depends on both type and
 500 number of sensors used and subsequently becomes one of the factors effecting system
 501 cost. The case study bridge illustrated in Figure 4 is equipped with dynamic, static,
 502 corrosion, and scour sensing hardware whose locations are displayed in Figure 5. The
 503 corrosion and scour sensors are implemented to track known concerns (as is the current
 504 practice in Florida), the strain gages are intended for use in load rating and for tracking
 505 load sharing between the girders and the accelerometers are included as part of a study to
 506 investigate the changes in the modal properties of the structure over time. Although this
 507 combination of sensors and their deployment topology are unique to this case study, the
 508 cost values presented in Table3 are retrieved and scaled from actual applications for both
 509 wired and wireless SHM systems.



510

511

Figure 4. Proposed sensor layout.

512

Table 3. Wired and wireless SHM costs for case study bridge.

Initial	Hardware	Unit Cost	Unit	Quantity	Wireless	Wired
	Wireless Processing Unit w/ Embedded Accelerometer	\$ 600	Node Location	14	\$ 8,400	-
	Accelerometers	\$ 750	Sensor	14	-	\$ 10,500
	Strain Gauge	\$ 550	Sensor	6	\$ 3,300	\$ 3,300
	Anemometer	\$ 2,600	Sensor	1	\$ 2,600	\$ 2,600
	Cathodic Protection	\$ 5,450	Bent	2	\$ 10,900	\$ 10,900
	Scour	\$ 7,000	Bent	2	\$ 14,000	\$ 14,000
	Base Station	\$ 6,500	System	1	\$ 6,500	\$ 6,500
	Software License	\$ 1,000	System	1	\$ 1,000	\$ 1,000
	Installation & Power					
Wired Installation	\$ 20,000	Bent	2	-	\$ 40,000	

	Wireless Installation	\$ 8,000	Bent	2	\$ 16,000	-
	Conduit	\$ 1,020	Span	3	-	\$ 3,060
	AC Power	\$ 6,240	Span	3	-	\$ 18,720
	Solar Power	\$ 185	Panel	6	\$ 1,110	-
	Initial Cost:				\$ 63,810	\$ 110,580
Ongoing	Bridge Service	Unit Price	Yearly Occurrence		Wireless	Wired
	Data Analysis	\$ 2,000	1		\$ 2,000	\$ 2,000
	Maintenance	\$ 5,000	2		\$ 10,000	\$ 10,000
	Ongoing Cost /					
Year:				\$ 12,000	\$ 12,000	

513 Note: The expected life expectancy of typical system components are approximately 10
514 years with proper maintenance.

515 Sensor hardware (i.e. strain gauge, anemometer, and accelerometers) costs were
516 determined using average market prices. A sensor/wireless communication platform with
517 embedded triaxial accelerometers was used and priced according to previous academic
518 applications (Rice et al., 2010). Installation costs, including equipment rentals and labor,
519 were retrieved from comparable standardized industry applications based on the size and
520 type of bridge. Ongoing costs such as IT personnel, software management, and general
521 SHM system maintenance are reported in a cost per bridge, per year basis and were
522 developed based on current methods of fund allocation for existing monitoring systems in
523 Florida—this information was obtained by research team via personal communication
524 with FDOT. For the presented case study, a wireless SHM system results in over a 40%
525 reduction in initial costs versus an equivalent wired SHM system. The cost benefit of
526 wireless system is expected to increase with bridge length as the conduit and power
527 requirements make up a relatively large percentage of wired SHM system costs. These
528 figures make a strong case for moving towards wireless SHM. Wireless SHM also
529 provides additional functionality over wired systems, such as in-network data
530 communication and processing.

531 **Cost Variations and Life Cycle Cost Considerations**

532 The cost figures provided here are baseline estimates; some deviations from these values
533 are expected in most cases. Moreover, the cost of visual inspection and SHM system
534 implementation and maintenance on road users is not presented. Any disturbances to the
535 flow of traffic will incur additional travel time, resulting in monetary losses. However,
536 there are too many unknowns to accurately compute these costs for this case study, thus
537 they were excluded from the analyses.

538 The SHM costs presented in Table only reflect the hardware and installation of sensors
539 and ongoing maintenance for an SHM system. Unpredictable costs associated with bridge
540 restoration and rehabilitation that may be required for in-service bridge monitoring
541 applications, are not included in these estimates. These restoration costs may add an

542 additional 75-150% in price and are dependent on various factors such as height and
543 length of the bridge, location, and existing damage.

544 The life cycle cost considerations are of great importance in long-term decision-making
545 when adapting monitoring methods. The cost comparisons provided here are intended to
546 give readers an estimation of typical, on-going monitoring costs. As the structure gets
547 older, the level of detail and frequency of visual inspection will increase—with the added
548 potential requirements for (non) destructive testing. This is a stark contrast to structural
549 health monitoring systems, as the initial capital investment requirements are significantly
550 more substantial than the maintenance costs, although the latter is likely to increase as the
551 hardware and software components become obsolete or need to be replaced. Given these
552 unknowns regarding the life cycle cost considerations, the reliability of comparisons is
553 low and thus not considered in this article.

554 **DISCUSSIONS**

555 Both SHM and visual inspection have limitations and relying solely on either is not
556 prudent; however, with advancements in sensing and networking technology, visual
557 inspection can be augmented with an SHM system to streamline structural data
558 acquisition and processing. This combined approach has the potential to enable early
559 identification of structural problems while minimizing human error. The use of the
560 wireless SHM to monitor the progression of deficiencies identified during a visual
561 inspection is also considered a great value to bridge owners. Such a system allows for the
562 continuous monitoring of identified problems while maintaining a safe use of the
563 structure and provides time for permanent repairs to be budgeted, designed and
564 constructed. Increased understanding of the benefits and shortcomings of each approach
565 for different bridge characteristics is the first step in achieving such augmented systems.
566 Another necessary step is to improve the functionality of SHM system components while
567 reducing production and operational costs.

568 While this paper is an attempt to present realistic cost figures for both visual inspection
569 and SHM. The benefits of both approaches, and even a combined strategy, must be
570 evaluated in terms of a full life cycle analysis. Assigning value to more intangible
571 aspects of bridge maintenance poses a challenge. For example, the value of an SHM
572 system deployed on a bridge that does not experience significant deterioration in its
573 lifespan is difficult to quantify, as is the value of an SHM system that provides daily
574 information that results in action that saves lives. Such analyses require a statistical
575 analysis framework that examines the aggregate life cycle value of number of SHM
576 systems in a transportation network.

577 **CONCLUSIONS**

578 As a result of the destruction caused by recent natural disasters in the US as well as
579 countless reports on infrastructure deficiencies and need for condition improvement,
580 bridge inspection and maintenance efficiency is a clear national priority. In this article, a
581 review of both visual inspection and structural health monitoring of bridges—that
582 encompass multiple attributes of each method—was provided. Each method has its own

583 strengths and limitations, making the case for and a hybrid/augmented system design for
584 optimal functionality. Visual inspection has proven to be effective for general
585 inspections. For smaller bridges with no known structural problems, this method can be
586 sufficient in identifying preliminary issues. For larger structures and structural problems
587 that require more in-depth understanding of their nature for effective maintenance,
588 structural health monitoring may be more appropriate. Perhaps the best solution is an
589 augmented, coupled visual inspection and structural health monitoring system. The visual
590 inspection can be instrumental in identifying potential problems and areas, which are
591 more suitable for a more sophisticated monitoring system deployment. Advances in
592 monitoring technology and reduced hardware costs, coupled with increased awareness on
593 the potential shortcomings of visual inspection, create the motivation for a combined
594 approach to bridge maintenance. While the initial costs of an SHM system, which can be
595 reduced through the use of wireless sensors, may be higher than each inspection episode,
596 the added functionality and timeliness of decision support it provides can justify the
597 additional investment.

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