

Cooling for Sustainable Development

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Abstract

The unprecedented rise in cooling demand globally is a critical blind spot in sustainability debates. We examine cooling as a system comprised of active and passive measures, with key social and technical components, and explain its link to all 17 Sustainable Development Goals. We propose an analytical and solution-oriented framework to identify and shape interventions towards sustainable cooling. The framework comprehends demand drivers; cradle-to-cradle stages; and system change levers. By intersecting cooling stages and levers, we discuss four specific, exemplary interventions to deliver sustainable cooling. We propose an agenda for research and practice to transition towards sustainable cooling for all.

25 **Introduction**

26 Cooling has been fundamental to shaping society in the twentieth century¹⁻³ and will be even more so
27 in the coming decades. It enables thermal comfort of societies at high temperatures and is critical for
28 industrial production and for the preservation of food and medicine. Air conditioning is widely
29 considered to be an agent of modernity and a driver of the changing nature of life in the tropics, yielding
30 deep associations between cooling and civilization's progress⁴. The trajectory of cooling is currently
31 undergoing an extraordinary change: as the economies and populations of the hottest parts of the world
32 grow, the demand for cooling for well-being has the potential to drive one of the most substantial
33 increases in energy and greenhouse gas (GHG) emissions known in recent history⁵. Under current
34 climate and socio-economic conditions, three-quarters of humanity will face health risks from deadly
35 heat⁶, with approximately two to four billion people requiring domestic space cooling to avoid these
36 risks, a number that exceeds the energy poverty gap indicated in the Sustainable Development Goals⁷.
37 The energy needed for space cooling alone is projected to triple by 2050, an equivalent of adding 10
38 new air conditioners (ACs) every second for the next 30 years⁸. This will require electricity generation
39 capacity akin to that of the US, EU and Japan today, implying myriad socio-economic, environmental
40 and political challenges⁸.

41 Despite the extraordinary projections for its growth, cooling is a blind spot in today's sustainability
42 debates⁸. No cooling-related term (such as "cool", "cooling", "cold", "refrigeration", "freeze", "ozone",
43 "heat" or "thermal") features in the text of the UN's 2030 Agenda for Sustainable Development, the 17
44 goals, or their 169 targets. Two gaps in the literature are particularly salient. First, beyond selected
45 evident links to energy^{7,9}, the extent of the relationship between cooling and the SDGs is neither well
46 understood nor systematically mapped. This is within the larger context of recent work acknowledging
47 the importance of describing the interrelationships between SDGs to design cross-cutting
48 interventions¹⁰⁻¹². Secondly, there is a paucity of literature on cooling and a narrowness in its scope.
49 The literature that does exist is either limited to a technological¹³⁻¹⁵, behavioural¹⁶ or an extreme heat
50 impact focus¹⁷; or confines sustainability analyses to the environmental impact of refrigerants^{18,19}, and
51 does not consider a holistic and systemic view to the provision of cooling. By contrast, extant studies

52 on heating buildings are orders of magnitude more numerous than those of cooling them^{20,21}. As a
53 consequence, in order to structure the challenges and solution space to achieve sustainable cooling, we
54 argue that a novel, whole system perspective is needed.

55 In this Perspective, we first examine the linkages between each of the 17 SDGs and the provision of
56 cooling by assessing the literature. Second, to respond to the absence of considering cooling as a multi-
57 faceted system²², we develop an encompassing analytical framework that accounts for the interlinkages
58 between cooling and the SDGs with the objective of identifying, understanding and shaping intervention
59 pathways and cross-cutting solutions towards sustainable cooling. By ‘sustainable’ we mean striking
60 an adequate balance between natural and human-made capital, to maximise beneficial societal and
61 environmental outcomes²³. Finally, we demonstrate how the framework can be used to categorise,
62 identify and distil a set of specific, high-potential interventions and propose an agenda for research and
63 action to facilitate the transition towards sustainable cooling for all. The framework and agenda are
64 solution-oriented by design and help respond to the urgent call for developing actionable
65 transformations to achieve the SDGs,^{24,25} especially the significant opportunities that are at risk of path-
66 dependent trajectories²⁶.

67

68 **Cooling and the SDGs**

69 We review the academic literature to identify the type and nature of relationships between cooling and
70 each of the 17 SDGs. We define a structured topic search query for each SDG and apply it to 12,000+
71 peer-reviewed journals across disciplines. Search words were selected using a consensus-based expert
72 elicitation method and from SDG indicators and targets, combined with a common set of terms that
73 capture the literature on cooling (Supplementary Information). From 5.3 million documents (articles,
74 reviews, patents, and others) identified to contain SDG related topics, we find 0.43% or 23,093
75 documents to have mentioned cooling-related terms in their title, abstract or keywords (Figure 1). The
76 ratio of the total number of identified SDG documents compared to those which also include cooling-

77 related terms ranges from below 1.5 orders of magnitude for SDG 7 and SDG 12 to over 3 for SDG 4
 78 and SDG 17.

79 The identified papers yield concrete and evidence-based examples of how cooling facilitates the
 80 achievement of the SDGs (Table 1), demonstrating that cooling is directly linked to all 17 SDGs.

81 *Table 1. Indicative examples of linkages between each SDG and the provision of cooling*

SDG		Exemplary linkages between the SDG and cooling (see Table B.1 for references)
SDG 1	No poverty	Increased extreme heat without cooling provisions is linked to lower productivity from land and income, exacerbating poverty especially in developing countries. Reduced cooling from decreased urban green spaces is also linked to increased income poverty.
SDG 2	Zero hunger	Cooling enables food production and delivery via the cold chain as well as from cooling techniques that support food production in greenhouses and aquaponic systems.
SDG 3	Good health and well being	Cooling reduces the health burden of severe exposure to heat, especially with climate change impacts of rising temperatures. In addition, heat has an impact on infant wellbeing.
SDG 4	Quality education	Cognitive faculties are impaired by extreme temperatures, and heat has a negative effect on productivity and learning outcomes which are mitigated by cooling.
SDG 5	Gender equality	Household food-related activities are often women's responsibilities, and the opportunities from cooling and refrigeration enable women to undertake small businesses and reduce time spent on daily food provision.
SDG 6	Clean water and sanitation	Industrial processes (e.g. thermoelectric power plants) require vast amounts of water for cooling with important implications and choices for water availability and quality.
SDG 7	Affordable and clean energy	Active space cooling and refrigeration have a very large electricity demand and influence clean energy system design (including via solar cooling technologies). Cooling is also required to generate clean energy, for instance via solar concentrated power.
SDG 8	Decent work & economic growth	Cooling reduces the negative health impacts on the economy and on worker productivity, especially in light of negative climate change impacts.
SDG 9	Industry, innovation & infrastructure	Cooling in large quantities is vital for maintaining the resilience and sustainability of infrastructures, such as power plants and data centres, and creating adaptive infrastructures in response to increasing urban heat island and population impacts.
SDG 10	Reduced inequalities	Sustainable cooling has the potential to reduce inequalities among and within countries and is proposed as a recipient of climate finance via multilateral funds for clean energy and climate investments, especially from OECD to developing countries.
SDG 11	Sustainable cities and communities	The provision of active and passive cooling is key to the habitability and sustainability of communities and cities in areas such as public and private transport, in homes, and in urban design and planning.
SDG 12	Responsible consumption & production	Cooling consumption seriously burdens energy resources, and production of cooling technology has significant sustainability impacts across its life cycle (extraction to disposal). Cooling from cold chains and refrigeration are also vital to reducing food waste.
SDG 13	Climate action	Cooling consumption drives large increases in GHG emissions driving climate change. Further, F-gases are a key by-product of refrigeration and air conditioning, which have amongst the highest global warming potential.
SDG 14	Life below water	Cold chains and refrigeration practices are central to the fishing industry. Further, industrial cooling processes affect underwater biodiversity (e.g., coastal water intake for cooling in nuclear plants affects jellyfish population).

SDG		Exemplary linkages between the SDG and cooling (see Table B.1 for references)
SDG 15	Life on land	Refrigeration at very low temperatures enables cryopreservation of endangered land-living species. Furthermore, sustainable urban land use mitigates urban heat islands through evaporative cooling.
SDG 16	Peace, justice and strong institutions	Cooling is a focus of international agreements such as the Montreal Protocol, and with rising visibility of its potential for Agenda 2030 and the Paris Agreement, which aim for peace and justice across institutions.
SDG 17	Partnerships for the goals	Cooling and refrigerants are part of the portfolio of global climate finance to developing countries and plays a role in enhancing countries' financing, technologies, and capacities for sustainable development.

82 *Note: Exemplary references for each link are provided in Table B.1 in the Supplementary Information B*

83

84 As illustrated in the non-exhaustive list of examples in Table 1, the goals of zero hunger, good health
85 and wellbeing, and climate change are fostered by delivering cooling through cold chains for essential
86 food and nutrition, the supply of vaccines and protection against extreme heat, and reduction of GHG
87 emissions respectively. Performance of pupils in schools reduces considerably where hot weather
88 cannot be offset by the availability of cooling²⁷. The reduction of inequalities (including gender) is a
89 social challenge that benefits from more just access to well-being-related resources such as cooling.
90 The evidence across the goals makes clear that how cooling is provisioned for is critical to SDG
91 outcomes. It also suggests how overlooking the links between cooling and the SDGs poses risks to
92 sustainability outcomes. For example: meeting the growth in cooling energy demand with inefficient
93 technologies can pose severe burdens to the availability of clean and affordable energy (SDG 7) and to
94 global temperature rise from refrigerants and fossil-fuel based power (SDG 13); unsustainable cooling
95 technology production can seriously stress energy resources and have significant sustainability impacts
96 from extraction to disposal (SDG 12). Furthermore, often there are positive and negative feedbacks
97 between cooling and the SDGs, thereby enabling the delivery of some goals, while undermining others.
98 For instance, cooling has been essential to protect good health and well-being (SDG 3)²⁸, and will
99 continue to be critical in this regard as extreme temperatures rise, but the manner in which it is predicted
100 to grow comes at the serious cost of climate action (SDG 13). Recognizing the absence of cooling
101 through the SDGs is a critical first step in addressing the missed opportunities, and potential perils, that
102 arise from this gap.

103

104 **Framework for transitioning towards sustainable cooling**

105 Given the scale, pace, and complexity of growing cooling needs, how can the solution space for
106 transitioning cooling towards sustainable development be identified? There are promising disciplinary
107 frameworks that can help answer this question. While not addressing cooling specifically, the wider
108 sustainability transitions literature provides alternatives, particularly with the lens of the Multi-Level
109 Perspective which combines technological, systemic and exogenous macro-level landscape elements to
110 place socio-technical systems at the centre of analysis^{22,29}. However, frameworks proposed in this
111 literature explain how transition happen, not how they can be directed, and typically focus on
112 technological novelty, overlooking changes in the deployment and the mechanisms of uptake of
113 technologies³⁰. Frameworks in the transition management literature focus on interventions for
114 sustainability, but are mostly confined to governance levers³¹. The Energy Cultures approach provides
115 another alternative, anchoring system dynamics in interactions between people and technologies,
116 behaviours and norms¹⁶. At the same time, it refers less to institutions, governance and market
117 arrangements which are important in shaping consumption trajectories. The literature on Technology
118 Innovation Systems provide yet another related line of enquiry³², and while valuable in tracing the arc
119 of technology growth, it is less applicable to non-technological scenarios which can be relevant
120 especially in the context of passive cooling.

121 To enable a systemic transdisciplinary approach to cooling as a system within the context of sustainable
122 development²⁹, we draw from the different literatures discussed above and propose a solution-oriented
123 framework that integrates across analytical silos (Figure 2). The framework consists of macro-level
124 drivers that impact cooling demand dynamics. We also categorise the different stages of cooling
125 delivery across the value chain. Further, we identify five levers which act on the cooling system,
126 specifically on each of the stages of cooling delivery, to influence the trajectory of the future of cooling.
127 The intersection of stages and levers yields a set of twenty interconnected intervention points for system
128 change³³. We elaborate on each of these framework components below.

129

130 **Macro-drivers of cooling as a system.** Macro-drivers or trends are key to understanding the external
131 conditions which shape the required output and operation of the cooling system. These drivers are
132 characterised as being external to the cooling system but with an influence over how it evolves. These
133 are illustrated on the left-hand side of Figure 2.

134 First, *socio-economic trends* of urbanization, economic development, population growth, especially in
135 developing countries with hotter climates, as well as changing energy and appliances prices^{34,35} are
136 leading to shifting and unprecedented demands for cooling. This is observed, for example, in Mexico
137 where increased income and heat exposure have driven a sharp rise in air conditioning demand⁵. Second,
138 *technological trends* influence the demand for new cooling systems, their availability, configuration
139 and controls. The increased access to cooling technologies, rise in data centres for increasing internet
140 traffic and data loads, and expanding electrification (aligned with SDG 7) especially in South and South-
141 East Asia and sub-Saharan Africa are materially influencing the uptake of cooling⁷. Third,
142 *environmental trends* driven by climate change are altering cooling demand, particularly in cities with
143 urban heat island effects. Increasing extreme temperatures are changing global requirements of thermal
144 comfort, increasing GHG emissions and the use of ozone-sensitive refrigerants (i.e. phase-out of
145 Hydrofluorocarbons (HFCs) and Chlorofluorocarbons (CFCs)). Fourth, *geopolitics trends* reflected in
146 international multilateral agreements, such as the Paris Agreement, Kigali Amendment to the Montreal
147 Protocol, the UN Urban Agenda, among others, comprise a global geopolitical governance driver,
148 which has bearings on how countries and the private sector develop cooling technologies and design
149 related policies. Each of these macro global trends directly and indirectly influence how the future
150 trajectory of cooling evolves.

151

152 **Stages of cooling delivery.** We conceptualize the cooling value chain in four distinct stages (Figure 2)
153 to isolate the different constituents of the cooling system. The initial stage, *resources*, relates to the
154 provision of natural raw materials including their extraction and pre-processing. This includes the
155 metals which comprise cooling equipment, or the materials which passive cooling technologies are
156 made of, and the refrigerants used in ACs. The *production and assemblages* stage describes how

157 resources are combined into a passive or active form of cooling, for instance the process of
 158 manufacturing fans and air-coolers, or that of creating high-insulation bricks. This stage also entails
 159 technology design and deployment (e.g. installation). The third stage, namely *cooling activities*,
 160 encompasses purchasing, operating and maintaining the service of cooling to meet demand. This stage
 161 is defined in broad terms, ranging from large-scale, industrial cooling to individual-level activities such
 162 as wearing lighter clothes to stay cool. *End-of-life* as the final stage includes the removal or
 163 decommissioning of forms of cooling, often leading to reuse (e.g. upcycle, full or partial recycle),
 164 elimination or disposal. Examples of how active and passive technologies may pass through the
 165 different stages of cooling are presented in Table 2.

166 **Table 2. Examples of cooling delivery stages for active and passive technologies**

	Active cooling examples³⁶		Passive cooling examples³⁷	
Stages of cooling	<i>Split mode room air-conditioner (AC)</i>	<i>District cooling neighbourhood network with centralised chillers</i>	<i>Plants in and surrounding buildings for shading and providing cooling³⁸</i>	<i>Transparent phase-changing window material to reduce heat gains</i>
Resources	Metals, refrigerants, petrochemicals, and water required to produce ACs components	Metals to produce chillers, metal or plastic pipes for network and water as heat-transfer fluid	Seeds/cuttings, soil, nutrients and water	Phase-change material (PCM), glass and frame (e.g. metal & wood)
Production and assemblages	Manufacturing processes of AC in a factory, distribution and installation in internal and external walls	Laying underground network pipes, installing chillers and building cooling plant	Planting vegetation in adequate location and orientation to shield heat (e.g. next to windows/tree canopies on walls)	Manufacturing glazed windows with phase changing material in a factory, distribution and installation in building envelope
Cooling activities	People's AC purchase decisions, and people's AC use decisions (e.g. controlling the temperature set point)	Operating and maintaining chillers and the cooling plant; and people's temperature and timing settings	Maintaining the vegetation in indoor and outdoor environments with support of the building administration (e.g. pruning)	People's window purchase and installation activities; smart window systems that maximise thermal comfort
End-of-life	Remanufacturing and recycling of viable AC components; safe disposal of refrigerant gases	Decommissioning of cooling plants and distribution network	Removing of vegetation for building refurbishment purposes; or sustainable disposal of vegetation, e.g. biomass for heat	Once PCM windows reach the end of use, disposal is carried out or re-manufacturing

167

168 **Levers for change.** We identify an encompassing set of five levers capable of driving sustainable system
 169 change. Viewing cooling as a system comprised of interacting social and technical constituents, we

170 argue that cooling demand is defined by socio-cultural behaviours^{16,39} and satisfied by a set of
171 technological solutions²² which enable the delivery of cooling-related value in accordance to
172 companies' business models⁴⁰, forming markets that are governed by policies and set in the context of
173 wider physical and intangible infrastructures²⁹. We therefore identify five interconnected levers as
174 social interactions, technology innovation, business models, governance, and infrastructure design.

175 The first lever concerns *social interactions*. With new technologies available to consumers, people
176 frequently readjust and reinvent their needs and priorities, and new behavioural patterns are perpetually
177 created⁴¹. Collective values resulting in pro-environmental behaviours shape technological adoption,
178 which indirectly have an impact on cooling resources and production and assemblages. The systematic
179 repetition of specific behaviours creates 'cultures of cooling,' which differ across geographies and time.
180 Recurring behavioural choices and habits can be environmentally beneficial (e.g. nature-based/zero-
181 carbon practices) or detrimental, with the ability to be a powerful lever for large-scale impact on global
182 resources and the environment.

183 *Technology innovation*, the second lever, influences ways of generating sustainable cooling through
184 new technologies and by responding to dynamic cooling needs. Technological advancement can foster
185 energy-efficient and affordable passive and active cooling. For instance, this lever can significantly
186 change the impacts of cooling by improved efficiency of the incumbent AC technology, i.e. vapour
187 compression cycle⁴². Similarly, improved phase change materials and radiative cooling can fulfil or
188 reduce space cooling demand. Technology innovation occurs across the stages of cooling and applies
189 to space, food and processes to meet changing cooling needs in a sustainable fashion.

190 The third lever, *business models*, shapes companies' key business processes and how these are linked
191 internally and with external actors to provide cooling. Business models are critical to adopt and
192 implement both established and new cooling technologies, connecting technological innovations and/or
193 regulatory changes with user needs to deliver on their cooling demand. They consist of three critical
194 dimensions⁴⁰, namely the firm's value proposition, its value capture approach (how the value
195 proposition is realised and monetised), and value networks to support the value proposition. Sustainable
196 cooling-based value propositions could entail, for example, a socially responsible way of extracting raw

197 materials required for cooling, delivery of a food cold chain with net-zero emission or guaranteeing
198 high recycling rates of AC components.

199 The fourth lever of *governance* is key to align the multitude of actors and steer the direction of the
200 cooling transition via policy design and implementation. This lever comprises overarching policy
201 strategies for the future of cooling which are guided by the SDGs and individual actors' objectives;
202 economic, regulatory and information instruments which implement the policy strategies; and
203 associated multi-level governance processes⁴³. Sustainable cooling policies can comprise international
204 agreements as well as national guidelines and local, adaptation-focused instruments⁸. Deep
205 decarbonisation is likely to require a broad set of policy instruments⁴⁴. For example, regulations are key
206 to effectively encouraging the deployment of the more efficient ACs which are often subject to energy
207 performance standards⁴⁵. Expanding carbon pricing creates financial incentives to support efficient
208 ACs. A growing number of national cooling action plans provide an integrated policy vision towards
209 cooling across sectors.

210 Finally, the lever of *infrastructure design* for cooling encompasses both the broader context in which
211 cooling services are supplied and demanded. Infrastructures, such as the physical built environment and
212 the electric power system (or hard infrastructures), and equally, the degree of spatial interconnectedness
213 and human capabilities (or soft infrastructures) shape and enable different solutions for cooling. Cooling
214 and infrastructure need to provide urban resilience in light of climate change and increasing urban
215 populations. We assign a focal role to infrastructures because they predetermine the available action
216 space and provide an opportunity for choices and behaviours that are associated with sustainability⁴⁶.
217 For example, for every ton of milk distributed, twenty times more is lost in sub-Saharan Africa than in
218 Europe as milk transport covers vast rural areas with no access to electricity infrastructure to power
219 cooling⁴⁷. Designing and adjusting infrastructures offers significant potential for reshaping the
220 possibilities of cooling supply and demand. The choice of infrastructures and how they are combined
221 and used create path dependency and lock-in. In this way, careful selection of long-lived infrastructure
222 assets is critical for influencing future patterns of behaviour, organisation and development¹².

223 Each of these five levers influences each stage of the four stages of cooling, with the potential to trigger
224 interventions that can shift the trajectory of cooling towards achieving sustainability outcomes.

225

226 **Interventions to transition cooling towards sustainability**

227 In this section, we demonstrate how the framework can be used to identify and map the solution space
228 of cooling interventions which have considerable potential to enable sustainable development.
229 Interventions at the intersections of each cooling stage and each lever of the framework are influenced
230 by one or several macro-drivers and can impact the entire cooling system so as to build momentum
231 towards sustainability transitions. By emphasizing the potential for purposeful intervention in complex
232 and inter-connected systems, our approach builds on the studies of social transitions and sensitive
233 intervention points³³. Changes induced by any one of these interventions can be non-linear, path-
234 dependent, amplificatory, or recursive. We discuss four interventions with the potential to shift the
235 balance between natural and human-made capital towards more sustainable outcomes. While these
236 exemplify different intervention points in Figure 2 (namely, in turn, B3, I2, G1 & G4, and S3), the
237 interconnected nature of the cooling system implies that the realisation of the interventions' full
238 potential can depend on supportive actions across adjunct intervention points. Table C.1 in the
239 Supplementary Information C lists the respective relevant drivers, stages of cooling and levers of these
240 four interventions.

241 ***Cooling as a Service (CaaS) business model (intervention point B3).*** Only a fraction of global cooling
242 demand is currently met, with climate change driving the need for more cooling globally in general,
243 and in many hot and low-income countries in sub-Saharan Africa and South Asia, specifically. This is
244 likely to exacerbate the cooling access gap. The “Cooling as a Service” (CaaS) business model
245 innovation is an approach to overcome these challenges. Its value proposition is to make
246 environmentally sustainable cooling more broadly accessible. Rather than pursuing the traditional way
247 of selling AC units, CaaS companies capture value by retaining ownership and operation of cooling
248 assets and charge customers for ensuring thermal comfort in their homes⁴⁸. Critically, the often times

249 prohibitively large upfront investment burden is either shared or entirely taken away from end-users,
250 making access to cooling more attainable for low-income households. While CaaS has not been
251 implemented at scale in low-income countries, its asset ownership retention approach is similar to pay-
252 as-you-go (PAYG) business models for solar home systems which was instrumental in providing first-
253 time electricity access to roughly 30 million people worldwide in 2019 alone⁴⁹. Similarly to off-grid
254 energy regulations in some African countries, CaaS can be combined with government regulations that
255 curb end-user prices for cooling services. Environmentally, deploying highly energy-saving cooling
256 systems, which are more expensive but have lower lifecycle costs per unit of cooling, becomes more
257 attractive, implying its potential for contributing to more sustainable cooling. In addition, the CaaS
258 business model endogenises proper maintenance of cooling systems (which can reduce electricity
259 demand by up to 20%⁵⁰). The Rwandan government is the first to have implemented a financial support
260 mechanism for CaaS operators offering space cooling and food refrigeration services. Early-stage
261 finance is a key barrier for asset bundling at scale. Companies could look to various green finance
262 vehicles as a potential and currently underexplored source. Where CaaS is used for food cold chain
263 applications such as in Rwanda, green finance can save additional, substantial carbon emissions from
264 reducing food waste.

265 ***Embedding passive and energy-efficient sustainable cooling in urban infrastructure (intervention***
266 ***point I2)***. Given that projections of world population living in towns and cities are set to reach 66% by
267 2050, these will become the epicentre of cooling demand⁵¹. The production and assemblage of
268 infrastructure locks-in long-term physical assets and types of cooling consumption. Passive and energy
269 efficient city designs⁷ provide benefits to large populations by reducing urban heat islands⁵², reducing
270 cooling loads and improving thermal comfort in both indoor and outdoor environments. A key means
271 through which city planners can introduce passive cooling is increasing vegetation through street trees,
272 green façades and green roofs⁵³. For example, in Xiamen Island, the integration of green roofs reduced
273 average land surface temperature by 0.91°C⁵⁴. Passive technologies have longer lifetimes than
274 mechanic-electrical components of active technologies, hence benefits will be delivered in the longer-
275 term. Urban infrastructures can furthermore be designed to ease the application of energy-efficient

276 bundled cooling networks. However, to apply these multifunctional solutions, it is necessary to
277 overcome political economy complexities, as observed in the green infrastructure planning of New York
278 city⁵⁵. In addition to policy-makers, municipalities, construction sector professionals (e.g. builders,
279 architects), organisations with high cooling demand and individuals are required to agree on the design
280 of infrastructural spaces and technological choices with sustainable cooling strategies such as green and
281 blue spaces and phase changing materials.

282 *Linking cooling to climate action and refrigerant phase-down across global environmental*
283 *agreements (intervention points G1 & G4).* Active space cooling and refrigeration is based on the use
284 of a chemical coolant to absorb and release heat. Hydrofluorocarbon (HFC) functions as an excellent
285 chemical coolant within both; however, HFCs are 10,000 times more potent than CO₂ in contributing
286 to climate change. If F-gas use continues on its current trajectory it is estimated to contribute 20% of
287 global climate pollution by 2050⁵⁶. Changing the current HFC trajectory requires coordinated global
288 action -- and global agreements are a key intervention to do so especially when free markets with
289 external environmental costs fail to exert sufficient pressure on producers and consumers. The Montreal
290 Protocol, one of the most successful global environmental agreements⁵⁷, reduced nearly 98% of ozone
291 depleting substances. The Kigali amendment to the Montreal Protocol entered into force in 2019 and
292 aims to replicate this success and reduce HFC consumption by 80% by 2047. Critically, the Kigali
293 amendment defines progress as reducing the total tonnes of CO₂ equivalent, opening up a multitude of
294 solution avenues while still increasing the provision of cooling necessary for wellbeing. Combining this
295 HFC phase out with improved energy efficiency of cooling has the potential to reduce the global
296 temperature increase in business-as-usual scenarios by up to 1 °C in the coming decades⁴⁸. But
297 achieving this sustainable balance for cooling and climate at scale requires further policy and
298 technological innovations. Greater coordination is required from the institutional frameworks for
299 phasing-out F-gas and improving the energy efficiency of cooling by linking the SDGs to the Montreal
300 Protocol at the global level as well as to regional and national cooling plans. Within this institutional
301 framework there is also scope to address market and technology orientated solutions. Further, such new
302 governance measures that address the cooling-climate interface can also limit end-of-product-life F-gas

303 leakages and enable practices towards a circular cooling economy. This requires a network of aligned
304 policies to address all the stages of cooling: from the production of sustainable cooling (as with the
305 Biarritz Pledge for Fast action on Efficient Cooling from the 2019 G7) to the design of anti-dumping
306 policies to prohibit the import of inefficient technologies.

307 *The role of lifestyles and behaviours for access to sustainable cooling and resilience (intervention*
308 *point S3)*. Lifestyle, social and behaviour changes are important determinants of consumption
309 patterns³⁹. For cooling, these include using alternatives to active cooling (e.g. achieving thermal comfort
310 through changes in clothing, beverage intake or shading) or by altering habits (e.g. reducing standard
311 AC temperatures for big consumers such as hotels and commercial buildings). Cooling-related lifestyles
312 vary: the average US-American consumes over six times the energy for space cooling compared to
313 people in the European Union, and over 28 times compared to people in India⁸. Further, socio-cultural
314 and psychological factors influence consumption, driving differentiated attitudes towards thermal
315 comfort. In Singapore, the use of ACs is deeply rooted in everyday practices⁵⁸, while in Japan, despite
316 most households having AC, people prefer natural ventilation⁵⁹. A deep understanding of cultures and
317 household dynamics is central to driving such sustainably-oriented behaviours. While not always easy
318 to achieve, lifestyle and behaviour changes -- such as changing temperature set-points, changing
319 dressing codes, changing times of work, prioritizing passive cooling activities and infrastructures – can
320 be fostered by anchoring them in shared ideologies such as global wellbeing, environmental protection,
321 as well as social justice movements and moral standpoints^{33,60}. Behavioural science and environmental
322 psychology offer key insights on how humans make choices, which can be used for designing
323 sustainability-promoting instruments⁶¹ and triggering social tipping points⁶². When behavioural change
324 occurs, follow-on measures can sustain the change over time⁶³.

325

326 **Transitioning Cooling towards Sustainable Development: Agenda for Research and Practice**

327 The unprecedented predicted growth in cooling, its absence from mainstream sustainable development
328 debates, and the range of potential interventions to transition the system towards the SDGs begs a

329 critical question: Where should cooling research and practice focus to underpin a shift towards
330 sustainability? As this issue swiftly gains prominence, the implications of cooling decisions on other
331 SDGs will gain purchase. Climate change presents one such example: meeting the internationally
332 agreed aspiration of net-zero GHG emissions by mid-century will have serious implications for cooling
333 technological and infrastructure decisions (and vice versa) which are set to rapidly grow in the same
334 timeframe. How should countries, companies, organizations and individuals navigate their immediate
335 and growing requirements of cooling with the much larger and longer-term implications of their
336 decisions? There remains a pressing and unanswered field of enquiry that investigates if, how, and for
337 whom, cooling contributes to the goals of sustainable development.

338 To advance answers to this question, in analysing the cooling and sustainable development nexus as
339 well as of defining an action-oriented framework to foster sustainable cooling, we define an agenda for
340 research and practice by highlighting three areas of prioritisation. Knowledge, analysis and decision-
341 making around each of these can effectively facilitate a transition towards sustainable cooling over the
342 short and long-term. Connecting the expertise across disciplinary boundaries will be key to addressing
343 these issues and understanding the various inter-relationships that cooling presents. This is especially
344 relevant as the academic literature is limited, as established in this Perspective, whereas professional
345 practice in this area is advancing at a faster pace^{14,56}. As a result, the co-production of knowledge by the
346 often-scattered academic and professional communities who are at the frontier of the relevant areas of
347 science and practice will be key to a holistic and integrated understanding of the relationships between
348 sustainable development and cooling. Such inter- and trans-disciplinary approaches that link research
349 with empirically evidenced impact have become an important trend in approaching advancements of
350 science particularly in fields where on-ground experience is crucial for testing and calibrating new
351 findings, such as in urban science and architecture⁶⁴. Equally, the need for a transdisciplinary approach
352 is well identified to establish demand-side climate solutions – to which cooling is central – and
353 investigate their mitigation potential, detail policy measures and assess their implications for human
354 well-being and sustainable development³⁹. With this context, we propose three overarching outcome-
355 oriented themes to guide the agenda for research and practice.

356 ***Place planetary stewardship and meeting people’s needs at the heart of cooling decisions.*** In order to
357 be compatible with the SDGs, cooling must protect both people and the planet. The provision of cooling,
358 however, can posit trade-offs between people and the planet. There is strong potential for an unintended
359 feedback; for instance, the cycle of higher temperatures leading to increased cooling and energy
360 consumption, which leads to a rise in GHG emissions and, in turn, fuel higher temperatures. Preserving
361 human well-being, along with stability of the environment will be essential to a long-term cooling
362 trajectory that is sustainable. Our framework suggests that doing so will require better understanding
363 context-specific societal needs, innovation and deployment of technologies to enable equitable quality
364 of life, governance practices that account for the externalities to the environment and providing adequate
365 physical and intangible infrastructures for sustainable cooling to be feasible, across the stages of
366 cooling.

367 ***Prepare for and mitigate climate change impacts which will demand cooling in varied geographies.***
368 There is clear evidence that as the planet warms the negative impacts, vulnerabilities, and risks to life
369 and infrastructure will increase in almost all geographic locations. The frequency and intensity of
370 extreme heat events, for example, is a well identified global trend that is already changing the
371 geographies of cooling. For instance, in Europe with its milder climate, 15% of the increased electricity
372 demand between 1990 and 2016 is attributable to space cooling⁶⁵. A large burden of cooling falls on
373 warm-climate low and middle-income countries with, as this Perspective suggests, considerable
374 bearings on the various SDGs. Other, often cooler climate regions that do not traditionally account for
375 extreme heat events will have to start adapting long-term plans, processes, infrastructure and
376 capabilities. Analogously, warm-weather regions will need to prepare extensively for the likely high
377 costs of such extreme events. Urban heat action plans and early warning systems are gaining
378 prominence as a starting point to reduce the imminent negative impact on people and the planet.
379 Embedding the anticipated economic and non-economic costs of a changing climate and its implications
380 of cooling throughout development and resilience planning, across scales of governance, will be
381 necessary to prepare for the exponential increase in cooling consumption.

382 ***Promote long term sustainable cooling solutions over existing unsustainable business-as-usual***
383 ***alternatives.*** The dominant active cooling technologies are well-established, with large supply chains,
384 high performance and lower upfront costs, but can come with long-term negative impacts on energy
385 demand (e.g. competing for use of renewables) and emissions (e.g. leaks of refrigerants). However,
386 there are numerous passive cooling technologies and designs that deliver thermal comfort with no or
387 substantially lower energy consumption as they harvest local, naturally-occurring and renewable
388 resources (e.g. materials with high thermal mass, wind for ventilation, vegetation for shade, sea and
389 lakes as heat sinks). Their benefits include lower maintenance and longer life-spans, and more flexibility
390 to adopt and adapt to local knowledge in the form of vernacular cooling. Being strongly interlinked
391 with building design, passive cooling may have higher upfront capital costs. However, it is a strategic
392 investment that offers long-term cooling solutions with lower running and planetary costs. More
393 research and more action are needed for adequate policy strategies and instruments to foster passive
394 cooling technologies, as well as context-specific interactions of passive cooling with physical
395 infrastructures and social behaviours.

396

397 In this Perspective, we lay forth the multiple inter-relationships between cooling and sustainability,
398 arguing for cooling to be considered as central to achieving all SDGs. We also provide a
399 transdisciplinary conceptual framework to identify, shape and influence the interventions by which the
400 current trajectory of cooling can deliver sustainable development. With a world positioned at the brink
401 of unprecedented cooling demand, this Perspective offers a way forward while being acutely aware of
402 the extraordinary opportunity the current moment provides to use cooling as a lens to look to the
403 sustainability of our future.

404

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544

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548 **Author contributions**

549 R.K. led the manuscript conception, design and writing. N.M. led data acquisition and analysis on the
550 links between cooling and the SDGs. R.K., N.M. and P.T. wrote the introduction and the section on
551 cooling and SDG links. A.M. developed the framework visuals. N.M., P.T., A.M., R.R. and C.M.
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555 **Competing interests**

556 The authors declare no competing interests.