

1 **Costs and cost-effectiveness of influenza illness and vaccination in low- and** 2 **middle-income countries: A systematic review from 2012 to 2021**

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7

8 **Abstract** (300/300 words)

9 Introduction: Historically, lack of data on cost-effectiveness of influenza vaccination has been identified
10 as a barrier to vaccine use in low- and middle-income countries. We conducted a systematic review of
11 economic evaluations describing (1) costs of influenza illness, (2) costs of influenza vaccination
12 programs, and (3) vaccination cost-effectiveness from low- and middle-income countries to assess if
13 gaps persist.

14 Methods: We performed a systematic search in Medline, Embase, Cochrane Library, CINAHL, and Scopus
15 using a combination of the following key words: “influenza” AND “cost” OR “economic.” The search
16 included studies with publication years 2012 through 2021. We abstracted general study characteristics
17 and data specific to each of the three areas of review.

18 Results: Of 50 included studies, 24 presented data on cost-effectiveness, 23 on cost-of-illness, and four
19 on program costs. Represented countries were classified as upper-middle income (UMIC; n=11), lower-
20 middle income (LMIC; n=7), and low-income (LIC; n=3). The most evaluated target groups were children
21 (n=26 studies), older adults (n=16), and persons with chronic medical conditions (n=12); fewer studies
22 evaluated pregnant persons (n=8), healthcare workers (n=4), and persons in congregate living settings
23 (n=1). Costs-of-illness were generally higher in UMICs than in LMICs/LICs; however, the highest total
24 costs, as a percent of gross domestic product and national health expenditure, were reported from an
25 LIC. Among studies that evaluated the cost-effectiveness of influenza vaccine introduction, most (83%)
26 interpreted at least one scenario per target group as either cost-effective or cost-saving, based on
27 thresholds designated in the study.

28 Conclusions: Continued evaluation of the economic burden of influenza illness and costs and cost-
29 effectiveness of influenza vaccination, particularly in low-income countries and among
30 underrepresented target groups (e.g., healthcare workers and pregnant persons), is needed; use of
31 standardized methodology could facilitate pooling across settings. Robust, global economic data are
32 critical to design and maintain sustainable influenza vaccination programs.

33

34 **Summary box**

35 What is already known on this topic: Prior systematic reviews and surveys have demonstrated a need for
36 economic data on influenza vaccination from low- and middle-income countries to inform program
37 implementation and expansion. Standardized tools and guidance have become available in recent years
38 to guide economic evaluations for influenza illness and vaccination in low-and middle-income countries.

39 What this study adds: This article summarizes the literature on costs of influenza illness, costs of
40 influenza vaccination programs, and vaccination cost-effectiveness from low- and middle-income
41 country settings during 2012–2021.

42 How this study might affect research, practice, or policy: The findings suggest value-for-money for
43 influenza vaccination and increased interest in economic evaluations in recent years, but continued,
44 standardized evaluation of costs and cost-effectiveness is needed, particularly from low-income
45 countries and for underrepresented target groups.

46

47 **Article main text** (4695/5000 words)

48 **Introduction**

49 Seasonal influenza vaccination is a key intervention to prevent morbidity and mortality from influenza
50 virus infections [1]. The World Health Organization (WHO) Strategic Advisory Group of Experts on
51 Immunization (SAGE) recommends that countries starting or expanding influenza vaccination programs
52 prioritize specific target groups at high risk for transmission or severe disease, including healthcare
53 workers, individuals with chronic medical conditions, older adults, and pregnant persons. Additionally,
54 depending on priorities, available resources, and feasibility, countries might consider additional target

55 groups for vaccination, including young children, persons in congregate living settings, disadvantaged
56 populations, and indigenous populations [1]. As of 2018, 118 of 194 (61%) WHO member states had an
57 influenza vaccination policy [2]; nevertheless, while low- and middle-income countries represent 40% of
58 the world's population and have a high burden of influenza illness [3-5], they constituted 85% of
59 countries without a policy [2].

60 A 2019 survey indicated that lack of data on cost-effectiveness of influenza vaccination programs was a
61 key barrier to initiating and expanding influenza vaccination programs in low- and middle-income
62 countries [6]. Cost-effectiveness analyses and other economic evaluations can provide important
63 information to guide evidence-based decision making, resource allocation, and long-term investment in
64 vaccination by demonstrating value-for-money; however, these evaluations require accurate input data,
65 including the costs of influenza illness, costs of vaccination, and impact of the vaccination program, in
66 order to yield relevant and reliable results [7].

67 To help countries better assess the value of influenza vaccination, WHO and partners have developed
68 standardized tools and updated guidance in recent years for economic evaluations regarding influenza
69 illness and vaccination. These include 2016 guidance on estimating influenza economic burden [8, 9],
70 2016 guidance on economic evaluations for influenza vaccination, including cost-effectiveness analyses
71 [10, 11], and a 2020 update to the Seasonal Influenza Immunization Costing Tool (SICT) [12]. While
72 previous systematic reviews have described economic data for influenza from low- and middle-income
73 countries [13-17], these were generally conducted prior to the availability of these tools; more recent
74 reviews have described data from high-income settings [16, 18, 19], focused on specific target groups
75 [20-22], or addressed questions such as the comparative cost-effectiveness of quadrivalent and trivalent
76 vaccines [23]. To summarize recent data and assess remaining gaps, we conducted an updated
77 systematic review of studies describing the costs of influenza illness, costs of influenza vaccination
78 programs, and influenza vaccination cost-effectiveness from low- and middle-income country settings
79 within the last 10 years (2012–2021).

80 **Methods**

81 This review followed the Preferred Reporting Items for Systematic Review and Meta-analysis (PRISMA)
82 guidelines for systematic reviews and was registered at PROSPERO (international prospective register of
83 systematic reviews) under protocol number CRD42022304803.

84 *Search strategy and study selection*

85 We performed a systematic search using Medline, Embase, Cochrane Library, CINAHL, and Scopus in
86 January 2022. The search included studies with a publication year of 2012 through 2021. Search terms
87 were a combination of the following key words: “influenza” AND “cost” OR “economic;” specific search
88 syntax for each database is provided in **Supplemental Table S1**.

89 Studies were eligible if they met the following inclusion criteria: (1) presented original, peer-reviewed
90 findings on at least one of the following: (a) cost of illness, (b) cost of vaccination program, or (c) cost-
91 effectiveness, cost-utility, or cost-benefit of vaccination (hereafter referred to as “cost-effectiveness
92 studies”) for seasonal influenza; and (2) included data for at least one low- or middle-income country
93 based on World Bank income group classification during the study period [24]. We excluded studies
94 that: (1) did not present original or peer-reviewed findings (e.g., literature reviews, conference
95 abstracts, and editorials); (2) only presented data about infection with or vaccination for pandemic or
96 novel influenza viruses (e.g., influenza A(H1N1)2009 pandemic strain); or (3) included data from mid-
97 2009 through mid-2010 that could not be disaggregated from other results, as these months were
98 considered to represent the global influenza A(H1N1)2009 pandemic period [25].

99 Specifically, cost-of-illness studies were required to use a case definition of laboratory-confirmed
100 influenza (LCI) or syndromic definitions of influenza-like-illness (ILI) and/or severe acute respiratory
101 infection (SARI), though estimates could then be extrapolated to include other disease presentations
102 (e.g., non-medically attended illnesses). Program cost studies were required to present population-level
103 estimates of vaccination program costs, i.e., studies that described only cost of vaccination to the
104 individual were excluded. Cost-effectiveness studies were required to include a comparison of influenza
105 vaccination versus no vaccination or modifications to current vaccination program (e.g., increase in
106 vaccination coverage); studies that only compared the cost-effectiveness of different influenza vaccine
107 products (e.g., quadrivalent versus trivalent, adjuvanted versus non-adjuvanted, or live attenuated
108 versus inactivated) were not included.

109 Titles and abstracts were independently screened by 2 reviewers (RG, AC, MC, or WZ) for eligibility, with
110 a third reviewer resolving any conflicting decisions. English-language full texts were again reviewed by 2
111 reviewers (RG, AC, MC, or WZ) for eligibility, with a third reviewer resolving any conflicting decisions.
112 Publications in other languages (Mandarin Chinese, Russian, Spanish, and Bulgarian) were reviewed by a
113 single native-language speaker. All screening procedures were performed using Covidence, a web-based

114 collaboration software platform for systematic reviews [26]. We also reviewed references from included
115 studies to identify additional relevant literature for inclusion.

116 *Data extraction and quality assessment*

117 Data from English-language publications were independently extracted by two reviewers (RG, AC, MC,
118 or WZ), and disagreement was resolved by a discussion between the reviewers and consultation with a
119 third reviewer if necessary. Data from publications in Mandarin Chinese were abstracted by a single
120 native-language speaker (WZ); no other non-English publications met inclusion criteria.

121 A standardized Microsoft Excel-based data extraction form was developed to include the following
122 information for all studies: country, study period, study methods, SAGE target group(s) represented,
123 economic evaluation perspective, and funding source. Additionally, for cost-of-illness studies, we
124 abstracted direct and indirect costs of all illnesses, outpatient visits, and hospitalizations. For program
125 cost studies, we abstracted financial and economic costs both including and excluding vaccine
126 procurement. Financial costs were incremental monetary expenditures made for the influenza
127 vaccination program; economic costs included all financial costs as well as the value of existing
128 resources and donations (as categorized by study authors). For cost-effectiveness studies, we abstracted
129 the study intervention(s), comparator(s), incremental cost-effectiveness ratio (ICER), ICER
130 interpretation, and cost-effectiveness threshold. If reported, we preferentially abstracted median values
131 for economic variables; if medians were not reported, we abstracted mean values or ranges. We did not
132 contact study authors to request additional unpublished data.

133 We used World Bank data to classify the income group of countries during the study period [24]; if
134 countries changed income group classification during the study period, the higher classification was
135 used. Additionally, we used World Bank data to obtain the gross domestic product (GDP) of countries
136 during the study period [24]; for multi-year studies, the final year of the study period was used. For cost-
137 of-illness and program cost studies, we also used World Health Organization data to obtain the Current
138 Health Expenditure (CHE) and Domestic General Government Health Expenditure, respectively, of
139 countries during the study period [27]. If no study period was specified, we used 3 years prior to the
140 publication year for all relevant inputs as in prior systematic reviews [23].

141 For each English-language publication, two reviewers (RG, AC, MC, or WZ) assessed study quality and
142 risk of bias using the Consolidated Health Economic Evaluation Reporting Standard (CHEERS) checklist

143 [28]; for non-English publications, one native speaker (WZ) completed the CHEERS checklist. The
144 checklist includes 24 criteria developed to ensure standardized reporting across economic studies; all 24
145 were assessed for cost-effectiveness studies, and modified sets of 13 and 15 criteria were used for cost-
146 of-illness and program cost studies, respectively (**Supplemental Table S2**).

147 *Data conversion and analysis*

148 We converted all currencies to US dollars (US\$) using the International Monetary Fund official exchange
149 rate for the nominal year [24] and then inflated all results to 2022 US\$ using the U.S. Bureau of
150 Economic Analysis GDP implicit price deflator [29, 30]. If a nominal currency year was not presented in
151 the study, we used the final year of the study period or, if the study period was not stated, 3 years prior
152 to the publication year. We calculated the gross national cost-of-illness and program cost, when
153 reported, as a proportion of the national GDP and the national health expenditure. Additionally, we
154 collated direct and indirect costs by SAGE target group and income group and reported ranges across
155 strata. Similarly, we also collated ICER results by SAGE target group and income group and calculated the
156 proportion of studies that interpreted findings as “cost-saving” (ICER<0), “cost-effective” (dependent on
157 cost-effectiveness threshold specified in the study), or “not cost-effective.” All analyses were performed
158 using SAS (version 9.4) and Microsoft Excel.

159 **Results**

160 *Study characteristics and quality assessment*

161 Of 6,614 total studies identified, 50 met eligibility criteria and were included in this review, including 43
162 English-language and 7 Chinese-language studies (**Figure 1, Supplemental Table S3**). Study
163 characteristics are presented in **Table 1**; a total of 24 studies presented cost-effectiveness findings, 23
164 presented cost-of-illness, and four presented program costs. Studies included data from 20 country
165 settings, which were classified as upper-middle income countries (UMICs; n=11), lower-middle income
166 countries (LMICs; n=7), and low-income countries (LICs; n=3); one country, China, was classified as both
167 UMIC and LMIC corresponding to multiple studies before and after an upward change in World Bank
168 classification in 2010. These 20 countries represented 13% of 157 countries/territories classified as low-
169 or middle-income countries in any year during 2005 (earliest year of data presented in included studies)
170 through 2021. The most frequently evaluated SAGE target groups were children (n=26 studies, inclusive
171 of children <18 years), older adults (n=16, inclusive of adults ≥60 years), and persons with chronic

172 medical conditions (n=12); fewer studies evaluated pregnant persons (n=8), healthcare workers (n=4),
173 and persons in congregate living settings (n=1).

174 Quality assessment scores indicated that the quality of included studies was acceptable; median scores
175 by study type were 12 out of 13 (92%; interquartile range [IQR] 87–100%) for cost-of-illness, 14 out of 15
176 (93%; IQR 93–95%) for program costs, and 23 out of 24 (96%; IQR 86–100%) for cost-effectiveness
177 studies (**Supplemental Figure S1**); only two of 50 studies (4%) scored <75%. Of 44 studies that reported
178 a funding source, seven (16%) were supported by pharmaceutical industry and 20 (45%) by WHO or the
179 US Centers for Disease Control and Prevention (CDC).

180 *Cost-of-illness studies*

181 The cost-per-episode of influenza illness ranged widely across studies (**Figure 2**). Twenty-three studies
182 presented data about cost-per-episode, representing six UMICs (China [31-40], Colombia [41],
183 Kazakhstan [42], Panama [43], Romania [42], South Africa [44, 45], and Thailand [46]), five LMICs (China
184 [based on classification during study period] [47], El Salvador [43], India [48], Kenya [49], Ukraine [42],
185 and Vietnam [50, 51]), and two LICs (Bangladesh [52] and Mali [53]). (**Supplemental Table S4**). Among
186 the general population, the total cost-per-episode for outpatient visits, inclusive of direct and indirect
187 costs, ranged from \$6.24–155.92 (2022 US\$); the total cost-per-episode for hospitalizations ranged from
188 \$106.85–1617.14. Among SAGE target groups, total cost-per-episode of outpatient visits and
189 hospitalizations was \$25.92–198.13 and \$95.15–2202.74 for children, \$38.17–164.52 and \$282.37–
190 2729.25 for older adults, \$44.13–176.79 and \$847.60–1578.86 for persons with chronic medical
191 conditions, and \$5.45–36.97 and \$189.98–1088.92 for pregnant persons. Costs across all target groups
192 were generally higher in UMICs than in LMICs/LICs (**Figure 2**). Nevertheless, indirect costs comprised a
193 greater proportion of the total costs of outpatient visits compared with hospitalizations, and a greater
194 proportion of total costs in LMICs/LICs compared with UMICs (**Supplemental Figure S2**). Details on costs
195 abstracted from each study are described in **Supplemental Table S4**.

196 Four studies evaluated the cost-per-episode for multiple SAGE target groups [33, 38, 45, 50]. Studies
197 from China and Vietnam found higher hospitalization costs among older adults compared with children
198 [33, 38, 50], as well as higher costs associated with chronic medical conditions across age groups [33,
199 38]. In South Africa, total economic burden after incorporating rates of illness was highest for persons
200 with chronic medical conditions, followed by children, older adults, and pregnant persons [45]. Across all
201 studies, characteristics that impacted cost-of-illness included urbanicity (rural vs. urban) [33, 38, 47],

202 facility type (public vs. private or level of care provision) [33, 52], and influenza season or circulating
203 virus type [36, 39]. Only two identified studies quantified disability-adjusted life years [37] or quality-
204 adjusted life days lost from influenza illness [35].

205 Seven of the 23 studies reported a total national economic burden of influenza illness for either the
206 general population or specific SAGE target groups (**Table 2**), representing three UMICs (China [40],
207 Romania [42], and South Africa [44, 45]), two LMICs (Kenya [49] and Ukraine [42]), and one LIC
208 (Bangladesh [52]). Total annual costs of influenza illness in studies evaluating the general population (no
209 specified SAGE target group) were equivalent to 0.02–0.19% of the national GDP and 0.32–7.16% of the
210 national health expenditure; costs for any single target group were <0.01–0.02% of the national GDP
211 and 0.01–0.42% of the national health expenditure. The highest total costs, as a percent of GDP and
212 national health expenditure, were reported from Bangladesh [52]. Three studies accounted for non-
213 medically attended illnesses in the estimation of national economic burden [42, 44, 45].

214 *Program cost studies*

215 Four studies evaluated the cost of influenza vaccination programs (**Table 3**): three with findings from
216 UMICs (Albania [54], China [55], and Thailand [56]) and one from an LIC (Malawi [57]). Of these, two
217 evaluated the cost of a program targeting pregnant persons [56, 57], one evaluated a program targeting
218 healthcare workers [54], and one evaluated a program targeting multiple SAGE target groups (older
219 adults, persons with chronic medical conditions, children <5 years, pregnant persons, and healthcare
220 workers) [55]. Two studies used the WHO SIICT [12, 54, 57]. The total annual cost of program was
221 equivalent to <0.01–0.04% of the national GDP and 0.06–4.78% of the national health expenditure; the
222 highest proportion of health expenditure was reported in the study vaccinating multiple target groups.
223 Vaccine procurement represented a large proportion of total costs (89% financial and 44% economic
224 costs in Albania [54] and 1% financial and 82% economic costs, assuming donated vaccine, in Malawi
225 [57]). Across studies, the total cost per dose administered ranged from \$0.62–5.20 (financial) and \$0.81–
226 13.72 (economic), inclusive of vaccine purchase or donation.

227 *Cost-effectiveness studies*

228 Twenty-four studies presented data on cost-effectiveness of influenza vaccination (**Supplemental Table**
229 **S5**), representing seven UMICs (Argentina [58], China [59-64], Colombia [65], Mexico [66-68], South
230 Africa [69-71], Thailand [72-76], and Turkiye [77]), four LMICs (Kenya [78], Lao PDR [79], Ukraine [80],

231 and Vietnam [69]), and one LIC (Mali [53]). Twenty (83%) studies evaluated influenza vaccine
232 introduction (i.e., vaccination compared with no vaccination), two evaluated the effect of increased
233 vaccination coverage on an existing program, and two evaluated combinations of new introduction and
234 increased coverage for different target groups. Cost-effectiveness thresholds varied greatly across
235 studies; most (n=15/24; 63%) used a threshold within one to three times the GDP per capita, three
236 (13%) used other country-specific thresholds, one (4%) intentionally did not report a threshold, and the
237 remaining five (21%) did not provide any details about thresholds.

238 Among the 20 studies that evaluated the cost-effectiveness of vaccine introduction, eight provided
239 results for children, five for older adults, four for persons with chronic conditions, four for pregnant
240 persons, two for healthcare workers, and one for persons in congregate living settings. Most (83%)
241 interpreted at least one modeled scenario for each SAGE target group as either cost-effective (based on
242 designated cost-effectiveness threshold) or cost-saving (ICER<0) (**Figure 3**). The number of studies that
243 identified results as cost-saving were 3/8 (38%) for children, 1/5 (20%) for older adults, 2/4 (50%) for
244 persons with chronic medical conditions, 1/4 (25%) for pregnant persons, and 2/2 (100%) for healthcare
245 workers. Similarly, the number of studies that identified results as cost-effective were 3/8 (38%) for
246 children, 3/5 (60%) for older adults, 2/4 (50%) for persons with chronic medical conditions, 3/4 (75%) for
247 pregnant persons, and 1/1 (100%) for persons in congregate living settings. Only three studies
248 interpreted all modeled scenarios for a particular target group as not cost-effective: 2/8 (25%)
249 evaluating cost-effectiveness among children [71, 78] and 1/5 (20%) among older adults [64].

250 Two studies assessed the cost-effectiveness of influenza vaccine introduction for multiple target groups;
251 of these, the target groups with the greatest value-for-money were healthcare workers in Laos (cost-
252 saving; other groups evaluated were pregnant persons and older adults, found to be cost-effective) [79],
253 and pregnant persons and persons with chronic medical conditions in South Africa (cost saving; other
254 groups evaluated were older adults, found to be cost-effective, and children, not found to be cost-
255 effective) [71]. The three variables most commonly identified to influence the ICER were annual
256 incidence of influenza (n=9) [53, 58, 59, 69-71, 74, 77, 79], vaccine effectiveness (n=9 studies) [58, 63,
257 65, 70-73, 77, 79], and cost of vaccine (n=6) [53, 70, 71, 73, 74, 78]; some studies demonstrated that
258 variation in the attack rate [59, 69, 71, 74] or vaccine effectiveness [71] change the interpretation of
259 cost-effectiveness results (cost-saving, cost-effective, or not-cost-effective).

260 Additionally, seven papers looked at different prioritization strategies within SAGE target groups by
261 underlying health conditions [70, 72] or age [58, 59, 73, 75, 78]; among pregnant persons in South
262 Africa, prioritization of people living with HIV reduced the ICER (though not statistically significant) [70],
263 and among persons with underlying coronary heart disease in Thailand, restricting to only persons with
264 angina reduced the ICER, whereas restricting to persons with cardiac arrest/myocardial infarction
265 increased the ICER (no longer cost-effective) [72]. Results by age were also mixed; two studies among
266 children found lower ICERs for vaccinating younger children (6–23 months vs. 2–5 years or 6–14 years in
267 Kenya [78] and 6–59 months vs. 5–14 years in China [59]), two studies among children found lower
268 ICERs for vaccinating wider age ranges (6 months–5 years vs. 6–23 months or 6–36 months in Argentina
269 [58]) or older children (12–17 years vs. 2–5 years or 6–11 years in Thailand [73]), and a study among
270 persons with underlying heart disease in Thailand found a lower ICER for persons aged ≥ 50 years
271 compared with ≥ 40 years or ≥ 60 years [75].

272 **Discussion**

273 The 50 studies identified in this review suggest an increased momentum to generate economic evidence
274 about influenza illness and vaccination from low- and middle-income countries during 2012 – 2021; a
275 previous review using a similar search strategy identified only 22 cost-of-illness or cost-effectiveness
276 studies from low- and middle-income countries [15], and another identified nine cost-
277 effectiveness/cost-benefit/cost-utility studies [13], both prior to 2012. The release of updated tools and
278 guidance by WHO, as well as technical and financial support by WHO, CDC, and other international
279 partners, have facilitated this expansion of the evidence base, emphasizing the utility of global and
280 multinational collaborations in strengthening influenza vaccination programs worldwide. Recent
281 additions to the literature include studies from LMIC/LICs, studies representing Sub-Saharan Africa,
282 South Asia, and middle-income European countries, and studies focused on pregnant persons; none of
283 these were represented in the previous reviews, which only identified data from UMICs in East Asia,
284 Latin America, and Europe [13, 15]. However, disparities remain by income group and region; LICs are
285 still very underrepresented, and no studies from low- and middle-income countries in the Middle East
286 and North Africa region were identified in our review.

287 Additionally, pregnant persons, healthcare workers, and persons in congregate living settings remain
288 especially underrepresented in economic evaluations. Healthcare workers are of particular interest
289 because of the potential benefit of vaccination to themselves and the greater health system [81]; in

290 2018, Gavi, the Vaccine Alliance, expressed interest in assessing the feasibility and impact of routine
291 influenza immunization of healthcare workers to support epidemic and pandemic influenza
292 preparedness [82]. Additionally, the Gavi 5.1 strategy, presented in December 2022 [83], included a
293 strategic focus on enhancing outbreak and pandemic response, to which healthcare worker vaccination
294 might contribute. To date, global literature about cost-effectiveness and other evidence for influenza
295 vaccination among healthcare workers remains limited [81, 84], but notably, we identified both a cost-
296 saving result for healthcare worker vaccination in Lao PDR [79] and in Ukraine [80], suggesting high
297 value-for-money. Additional data are needed to strengthen the evidence to optimize influenza
298 vaccination in this target group.

299 Among all cost-of-illness studies, we found that the cost-per-episode estimates for influenza outpatient
300 visits and hospitalizations varied widely. Per-episode costs were generally greater in higher income
301 settings (i.e., UMICs compared with LMICs/LICs), likely reflecting higher costs of care, but the national
302 economic burden among the general population, which ranged from <1%–7% of the national health
303 expenditure, was highest in an LIC (Bangladesh [52]). More studies from LICs are needed to further
304 evaluate disparities among income groups. As recommended by WHO, many studies used data from
305 ILI/SARI sentinel surveillance sites for estimating economic burden; these surveillance systems can serve
306 as a valuable data source but are not typically designed to capture non-medically attended illnesses [85]
307 or non-respiratory disease outcomes [86], thereby likely underestimating the true economic burden of
308 influenza. In South Africa for example, estimates obtained among patients meeting a SARI/ILI case
309 definition underestimated the total economic burden by approximately 65% [44]; thus, comprehensive
310 strategies and innovative strategies are needed to better characterize economic burden. Finally,
311 characteristics of the underlying population in a particular setting, such as age structure and prevalence
312 of underlying medical conditions, might affect costs across target groups; for example, in South Africa,
313 where the highest burden was in individuals with chronic medical conditions, this was impacted by HIV
314 and TB prevalence in the population [44, 45]. Thus, economic evaluations that address multiple target
315 groups in a particular setting, rather than a single target group, can provide valuable evidence to inform
316 local vaccination policy; given limited resources for vaccination programs, such comparisons could assist
317 with target group prioritization.

318 We identified only four program cost studies within the last 10 years, indicating a need for more
319 evaluations in low- and middle-income countries. Vaccine delivery cost studies can provide direct
320 evidence to policymakers to make decisions on vaccine introduction, plan budgets and financing

321 strategies for rollout, and identify efficiencies in service delivery [87]. In fact, the WHO SICT [12] and
322 other costing methods can be used even in the absence of an existing program, as performed in Malawi
323 [57]. The four studies that we identified indicated that influenza vaccination programs generally cost a
324 small fraction compared to the national GDP ($\leq 0.04\%$ in these studies) or national health expenditure
325 ($\leq 1\%$ per each individual target group covered in these studies). Vaccine procurement was a major
326 driver of program costs in both studies that disaggregated this component, representing 82% of the
327 economic costs (including the value of donated resources) of the hypothetical maternal vaccination
328 program using donated vaccine in Malawi [57], and 89% of the financial and 44% of the economic costs
329 of a healthcare worker vaccination program utilizing a combination of government-procured and
330 donated vaccines in Albania [54]. This underscores the importance of sustainable financing and
331 procurement strategies to support access to influenza vaccines and enable successful program
332 implementation, consistent with lessons learned from other vaccine introductions [88]. Again, as costs
333 may vary across target groups, evaluating program costs in multiple groups within a given country
334 context could provide useful data for resource prioritization.

335 Among cost-effectiveness studies identified in this review, most reported at least one cost-saving or
336 cost-effective vaccination scenario per target group assessed; however, results were significantly
337 impacted by variables such as influenza incidence, vaccine effectiveness, cost of vaccine, and vaccine
338 coverage, as well as by prioritization within target groups (e.g., by age or specific underlying health
339 conditions). Strategies to address this variability include use of at least 5 years of data to assess disease
340 burden, if available, and use of sensitivity analyses among ranges of plausible values, for example
341 including vaccine effectiveness estimates from years with high and low vaccine match [11]. Future
342 studies could use innovative approaches to more completely characterize the total disease and
343 economic burden of influenza, as well as additional endpoints for vaccine effectiveness (illness
344 attenuation) and indirect protection from vaccination [7]. Finally, the use of appropriate cost-
345 effectiveness thresholds in low- and middle-income settings warrants further discussion [89, 90]. In our
346 review, among only three studies that did not identify any cost-effective scenarios, two used a cost-
347 effectiveness threshold less than GDP per capita [71, 78]; however, using 1–3 times GDP per capita
348 would have resulted in a cost-effective result in both. Use of context-specific thresholds reflecting local
349 preferences [91], such as local health opportunity costs [92], might provide more valuable information
350 to guide investment decisions than thresholds of 1–3 times GDP per capita [89, 90, 93, 94].

351 This review is subject to several notable limitations. First, the inclusion/exclusion criteria used (e.g.,
352 estimates derived from LCI or ILI/SARI case definition; no comparison of vaccine formulations)
353 undercount the total number of economic studies from low- and middle-income countries within the
354 past 10 years. Multiple other studies have evaluated costs of acute respiratory illness, of which influenza
355 is an important etiology, or addressed other economic questions, such as the cost-effectiveness of
356 quadrivalent vs. trivalent vaccine [23, 95], and were not captured here. Influenza illness might also
357 present as non-respiratory outcomes [86], and thus the economic burden of influenza is underestimated
358 in most studies that restrict to syndromic surveillance for ILI/SARI [85]. Second, target group definitions
359 vary across countries, with variation in age cut-offs for children and older adults and prioritization of
360 specific chronic medical conditions, but all results per target group were summarized together in this
361 review due to the small numbers of publications, potentially missing nuances of within-group
362 differences. Relatedly, although SAGE recommendations specifically reference children aged <5 years
363 [1], all publications with data for children aged <18 years were included. Finally, we found substantial
364 heterogeneity in the methodology and data inputs used across studies; in fact, as discussed previously,
365 influenza itself intrinsically varies in annual incidence, disease severity, and vaccine effectiveness across
366 seasons. As previously discussed, we did not conduct meta-analyses because of this variability, though
367 methods for meta-analysis of economic data are available [96] and have been used in other reviews that
368 focus predominantly on high-income settings [21].

369 This review also uncovered opportunities to provide evidence on policy-relevant questions that
370 currently have limited evidence. First, we did not identify any studies taking an employer payer's
371 perspective; however, studies utilizing this approach could provide valuable policy-relevant information
372 to encourage vaccination among employees or to encourage employer-supported vaccination programs
373 [97] as a pathway to broader influenza vaccine availability. Second, few studies quantified preference-
374 based outcomes such as disability-adjusted life years [40] or quality-adjusted life days from influenza
375 illness [38]; continued efforts for valuation of these outcomes could inform context-specific inputs for
376 future cost-effectiveness analyses. Third, we only identified one included study that evaluated cost-
377 effectiveness of influenza vaccination coadministered with another vaccine (pneumococcal vaccine)
378 [65]; a few additional studies addressing coadministration were excluded because they did not provide
379 results for influenza vaccination alone. Given opportunities to coadminister influenza vaccine with other
380 vaccines across the life course, including COVID-19 vaccine [98], evaluation of shared costs in program
381 cost or cost-effectiveness studies might incentivize integrated vaccine implementation. Fourth, we

382 found only two studies that considered non-respiratory disease outcomes (cardiovascular disease
383 events) in cost-effectiveness analyses, both among persons with underlying heart disease in Thailand
384 [72, 75]; as previously discussed, inclusion of non-respiratory disease outcomes could better
385 characterize the full impact of influenza vaccination [86]. Similarly, innovative strategies might address
386 the broader impact of vaccines, such as impact on childhood development, household behavior,
387 economic growth, political stability, and health equity [99, 100]

388 **Conclusions**

389 Continued evaluation of costs and cost-effectiveness is useful to drive evidence-based vaccine policy
390 development, implementation, and refinement and global investment in influenza vaccination.
391 Additional studies from low-income countries and underrepresented target groups (e.g., pregnant
392 persons, healthcare workers, and persons in congregate living settings) would strengthen the evidence
393 of value-for-money. Standardization of research agenda [1] and methodology across future evaluations,
394 including considerations to capture the full spectrum of influenza-associated illness, could allow for
395 pooled estimates and meta-analyses. Global, regional, and country-specific data on the economics of
396 vaccination, including costs of vaccination programs, costs of avertable illnesses, and cost-effectiveness,
397 are instrumental for policymaking, resource allocation, and investment for expanded and sustainable
398 influenza vaccination programs.

399 **Acknowledgements**

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401 Burkhardtsmeier for administrative project support; Joanna Taliano for search strategy support; and
402 Chris Chadwick, Stefano Tempia, and members of the Partnership for Influenza Vaccine Introduction
403 (PIVI) technical working group for their insightful review and suggestions.

404 **Disclaimer**

405 The findings and conclusions in this report are those of the authors and do not necessarily represent the
406 official position of the US Centers for Disease Control and Prevention.

Figure 1: PRISMA flow diagram of study selection process

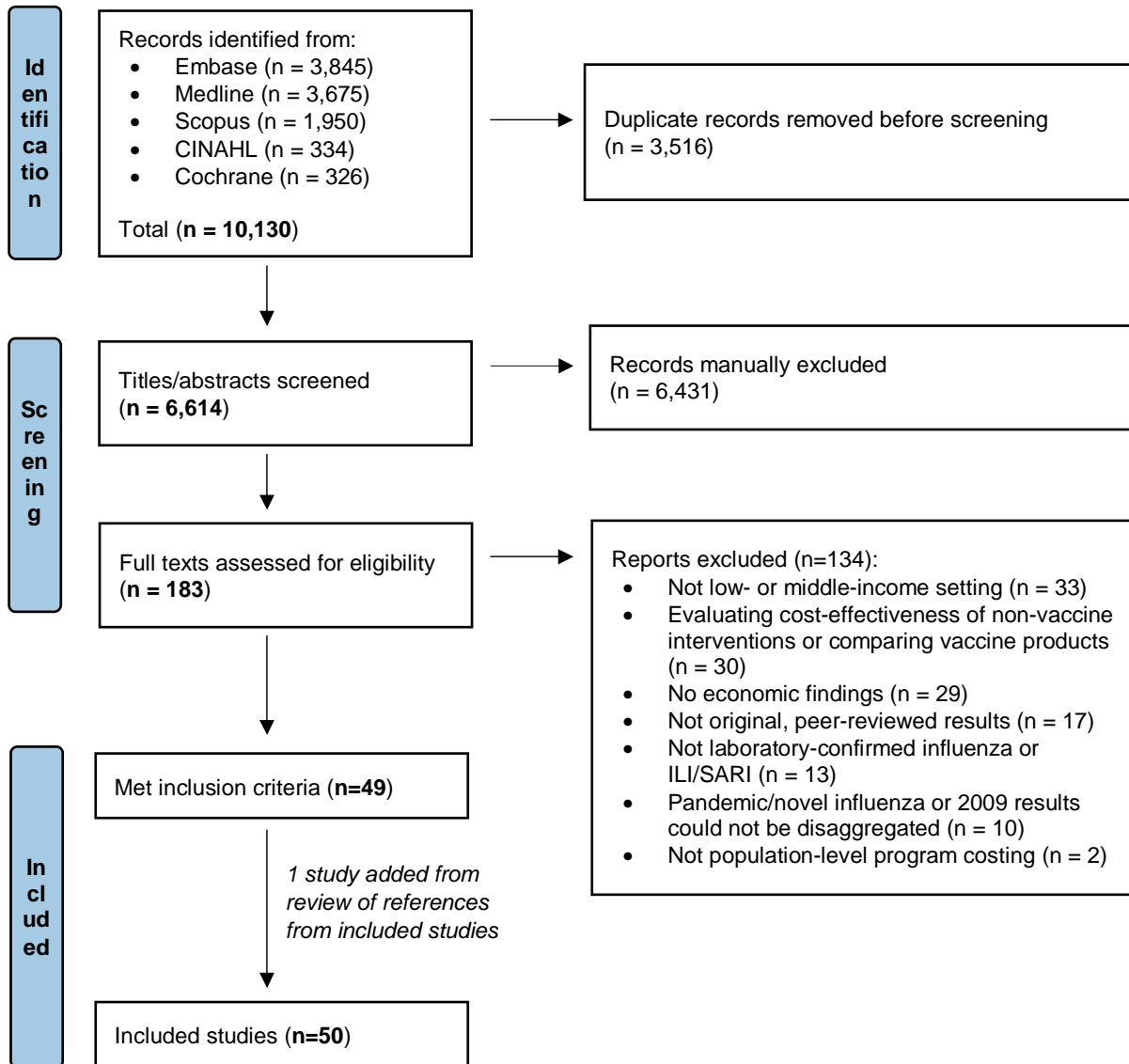


Table 1: Number of included studies by income group classification, region, Strategic Advisory Committee of Experts on Immunization (SAGE) target group, and study type

Income group and region	Total no. studies included	Total no. countries represented	No. studies by SAGE target group ¹							No. studies by study type		
			None (general population)	Children ²	Older adults	Persons with chronic medical conditions	Pregnant persons	HCWs	Persons in congregate living settings	Cost-of-illness	Cost-of-program	Cost-effectiveness
Total	50³	20⁴	13	26	16	12	8	4	1	23⁵	4	24⁵
Upper-middle income countries (UMIC)	40	11	7	22	13	11	5	2	1	17	3	20
East Asia & Pacific	24	2	3	14	9	7	2	1	1	11	2	11
Latin America & Caribbean	7	4	2	6	0	1	0	0	0	2	0	5
Sub-Saharan Africa	5	1	2	2	2	2	3	0	0	2	0	3
Europe & Central Asia	4	4	0	0	2	1	0	1	0	2	1	1
Lower-middle income countries (LMIC)	11	7	5	4	3	1	1	2	0	7	0	4
East Asia & Pacific	5	3	4	1	2	0	1	1	0	3	0	2
Sub-Saharan Africa	2	1	1	2	0	0	0	0	0	1	0	1
Europe & Central Asia	2	1	0	0	1	0	0	1	0	1	0	1
Latin America & Caribbean	1	1	0	1	0	0	0	0	0	1	0	0
South Asia	1	1	0	0	0	1	0	0	0	1	0	0
Low-income countries (LIC)	3	3	1	0	0	0	2	0	0	2	1	1
Sub-Saharan Africa	2	2	0	0	0	0	2	0	0	1	1	1
South Asia	1	1	1	0	0	0	0	0	0	1	0	0

¹Vaccination target groups as defined in WHO SAGE guidance [1]. Several studies reported data on >1 target group.

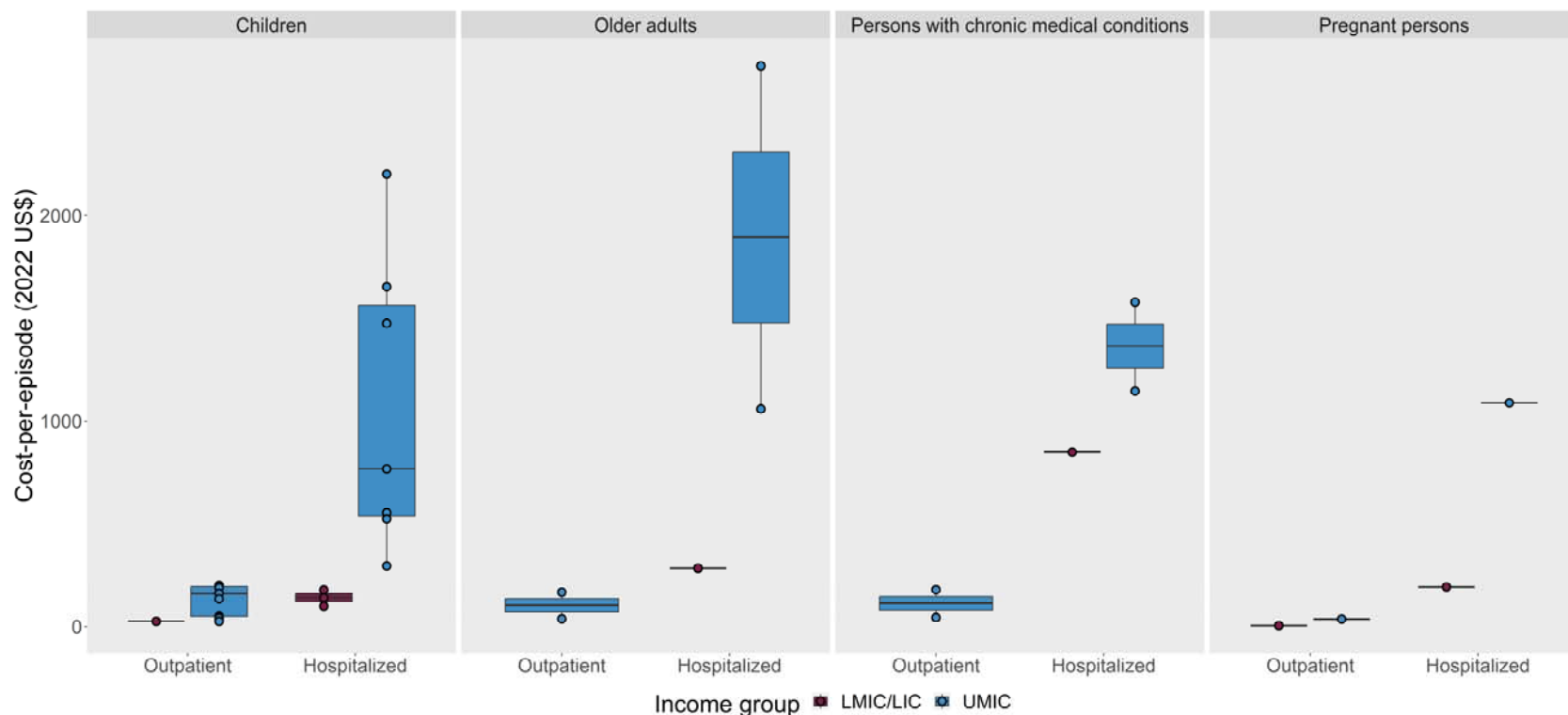
²Although SAGE recommendations specifically reference children aged <5 years [1], publications with data for children aged <18 years were included.

³Three studies [42, 43, 69] included countries from multiple income groups and/or regions.

⁴One country (China) changed income classification from LMIC to UMIC in 2010 and was counted in both groups corresponding to studies assessing time periods before and after this year.

⁵One study [53] reported original data for both cost-of-illness and cost-effectiveness.

Figure 2: Total costs-per-episode¹ of influenza illness, by disease severity (outpatient vs. hospitalized)², income group, and Strategic Advisory Committee of Experts on Immunization (SAGE) target group³, in low- and middle-income countries



All costs presented in 2022 US\$.

Abbreviations: LIC, low-income country; LMIC, lower-middle income country; UMIC, upper-middle income country; US\$, US Dollars.

¹Total costs inclusive of direct and indirect costs; direct costs were all medical and non-medical costs directly attributable to patient care. Indirect costs were all costs not directly attributable to patient care (e.g., lost earnings or lost productivity). Median costs were preferentially abstracted from source publications; if unavailable, mean costs were abstracted.

²No included papers reported hospitalization costs for older adults or persons with chronic medical conditions in LMIC/LIC.

³No cost-of-illness papers were identified for healthcare workers or individuals in congregate living settings in low- and middle-income countries.

Table 2: National economic burden of influenza illness, by Strategic Advisory Committee of Experts on Immunization (SAGE) target group¹, in low- and middle-income countries

Income group	Study	Country	Target group details	Data source for national extrapolation	Study period	Perspective	Total annual cost (2022 US\$, millions) ²	Total annual cost as % of total national GDP ^{2,3}	Total annual cost as % of national health expenditure ^{2,4}
General population									
UMIC	Tempia, 2019 [44]	South Africa	All ages	7 sentinel hospitals and 2 clinics	2013–15	Societal	\$322.62 ⁵	0.09%	1.16%
UMIC	Gong, 2021 [40]	China	All ages	Not reported	2006–19	Societal	\$4249.40	0.03%	0.55%
LMIC ⁶	Emukule, 2019 [49]	Kenya	All ages	4 sentinel hospitals and 1 clinic	2013–14	Societal	\$10.76–38.26	0.02–0.06%	0.32–1.14%
LIC ⁷	Bhuiyan, 2014 [52]	Bangladesh	All ages	4 sentinel hospitals	2010	Societal	\$219.68	0.19%	7.16%
Children⁸									
UMIC	Tempia, 2020 [45]	South Africa	6–59 months	7 sentinel hospitals and 2 clinics	2013–15	Societal	\$39.97 ⁵	0.01%	0.14%
LMIC ⁶	Emukule, 2019 [49]	Kenya	<5 years	4 sentinel hospitals and 1 clinic	2013–14	Societal	\$6.19–14.21	0.01–0.02%	0.18–0.42%
Older adults									
UMIC	Kovacs, 2014 [42]	Romania	≥65 years	26 sentinel hospitals	2011–12	Payer ⁹	\$0.68 ⁵	<0.01%	0.01%
UMIC	Tempia, 2020 [45]	South Africa	≥65 years	7 sentinel hospitals and 2 clinics	2013–15	Societal	\$18.75	0.01%	0.07%
LMIC	Kovacs, 2014 [42]	Ukraine	≥65 years	10 sentinel hospitals	2011–12	Payer ⁹	\$0.79	<0.01%	0.01%
Persons with chronic medical conditions									
UMIC	Tempia, 2020 [45]	South Africa	5–64 years with HIV, TB, or other UMC	7 sentinel hospitals and 2 clinics	2013–15	Societal	\$102.15 ⁵	0.03%	0.37%
Pregnant persons									
UMIC	Tempia, 2020 [45]	South Africa	NA	7 sentinel hospitals and 2 clinics	2013–15	Societal	\$7.24 ⁵	<0.01%	0.03%

Abbreviations: GDP, gross domestic product; HIV, human immunodeficiency virus; ILL, influenza-like illness; LCI, laboratory-confirmed influenza; LIC, low-income country; LMIC, lower-middle income country; NA, not applicable; SARI, severe acute respiratory infection; TB, tuberculosis; UMC, underlying medical condition; UMIC, upper-middle income country; US\$, US Dollars.

- ¹No cost-of-illness papers were identified for healthcare workers or individuals in congregate living settings in low- and middle-income countries.
- ²Calculated values not reported in source publication.
- ³National GDP obtained from World Bank [24], reported for final year of study period.
- ⁴Current Health Expenditure obtained from World Health Organization [27], reported for final year of study period.
- ⁵Included estimation of non-medically attended illnesses.
- ⁶Kenya changed classification from LIC to LMIC in 2014, during the study period [24], and was thus classified as LMIC.
- ⁷Bangladesh changed classification from LIC to LMIC in 2014, after the study period [24], and was thus classified as LIC.
- ⁸Although SAGE recommendations specifically reference children aged <5 years [1], publications with data for children aged <18 years were included.
- ⁹No indirect costs were included in the total estimate because of study perspective. The specific payer was not specified in the source publication.

Table 3: Costs of national influenza vaccination programs in low- and middle-income countries

Income group	Study	Country	Study characteristics				Scenario characteristics			Base scenario results			
			Program year(s) costed ¹	Costing tool/method used	SAGE target group	Perspective	Base scenario: vaccine formulation and cost assumptions	Base scenario: coverage	Additional scenarios modeled	Total annual cost as % of total national GDP ^{2,3}	Total annual cost as % of national health expenditure ⁴	Vaccine procurement cost ⁵ as % of total cost	Cost per dose administered (2022 US\$)
UMIC	Yang 2016 [55]	China	2015 (1 year)	Budget impact analysis using secondary data inputs	Multiple: (1) older adults ≥60y; (2) persons with chronic medical conditions; (3) children <5y; (4) pregnant persons; and (5) healthcare workers	Govt.	TIV for 0.25 ml formulation (infants aged 6–35 months) and \$7.17 per dose for 0.50 ml formulation (all ages >35 months)	20%	Varied vaccine uptake and wastage rate	0.01%	4.78%	NR	NR
UMIC	Riewpaiboon 2021 [56]	Thailand	2018 (1 year)	Micro-costing approach sampling district health facilities	Pregnant persons	Health system	Unspecified seasonal vaccine: cost not reported	NR	NR	NR	NR	NR	\$0.81–11 (economic range across health facilities)
UMIC	Pallas 2020 [54]	Albania	2018–19 (1 season)	SICT ⁶ micro-costing approach	Healthcare workers	Govt.	TIV: \$4.54/dose for donated single-dose vial presentation; \$5.30/dose for government-purchased single-dose pre-filled syringe presentation	70%	Varied vaccine coverage, vaccine presentation, and purchase price	<0.01%	0.06%	89% (financial), 44% (economic)	\$0.56 (financial), \$7.68 (economic) excluding vaccine procurement \$5.20 (financial), \$13.72 (economic) including vaccine procurement
LIC	Pecenka 2017 [57]	Malawi	2018–22 (5 years)	SICT ⁶ micro-	Pregnant persons	Govt.	Unspecified seasonal vaccine:	47%	Varied vaccine	0.04%	1.09%	1% (financial),	\$0.62 (financial),

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costing approach	\$0/dose (financial cost) and \$2.90/dose (economic cost) for donated single dose pre-filled vaccine presentation	uptake and purchase price	82% (economic) assuming donated vaccine	\$5.46 (economic) assuming donated vaccine
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Abbreviations: Govt., government; LMIC, lower-middle income country; NR, not reported; SAGE, Strategic Advisory Group of Experts on Immunization; SIICT, Seasonal Influenza Immunization Costing Tool; TIV, trivalent influenza vaccine; UMIC, upper-middle income country; US\$, US Dollars; WHO, World Health Organization.

¹Program years could be defined by calendar year or influenza season and are designated accordingly.

²National GDP obtained from World Bank [24], reported for final program year costed. Economic program costs were used for the calculation if both financial and economic total costs were reported.

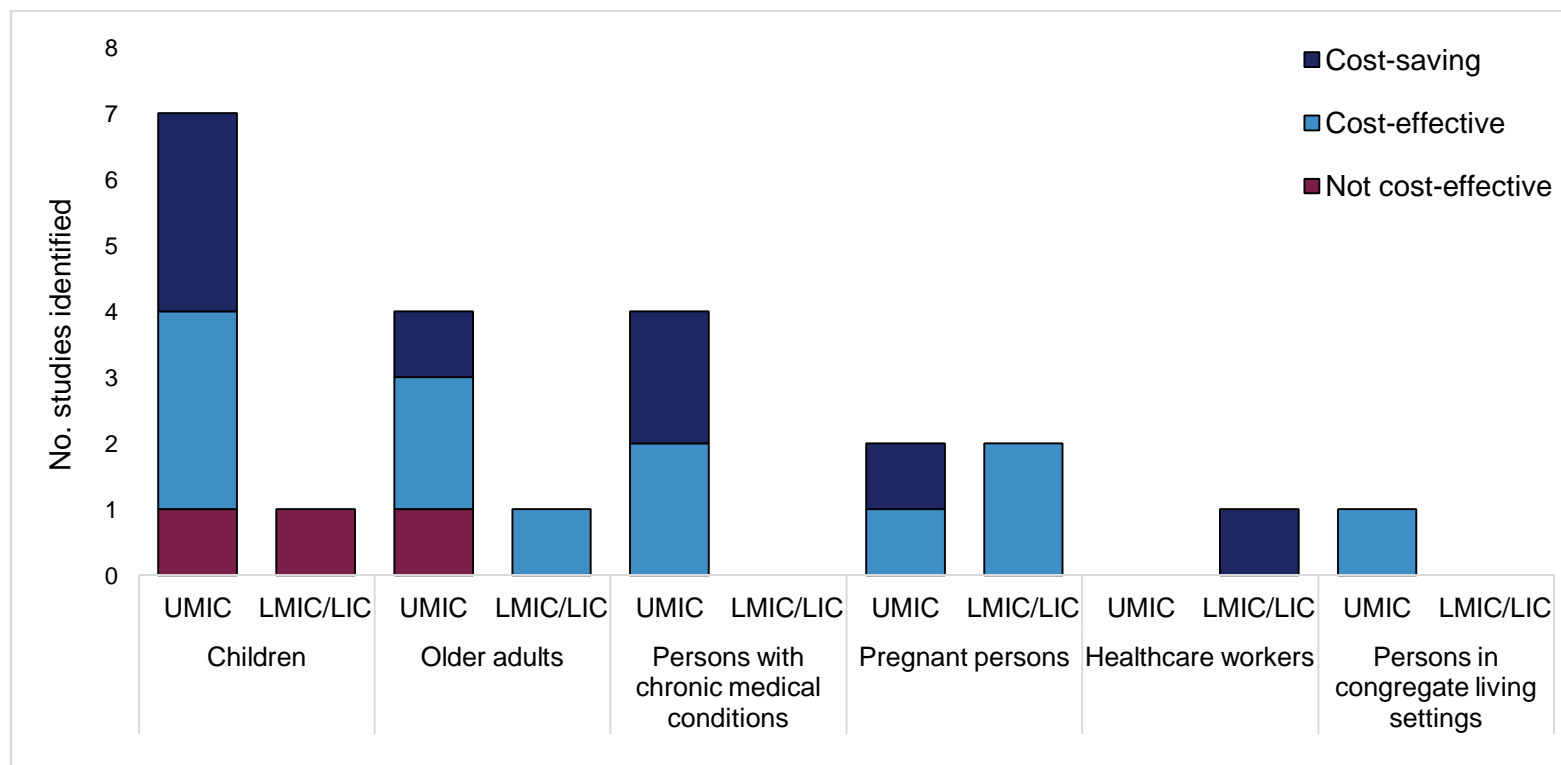
³Calculated values not reported in source publication.

⁴Percent of government health expenditure was obtained from the source publication if reported (Pallas and Yang); else, Domestic General Government Health Expenditure obtained from World Health Organization [27]. Economic program costs were used for the calculation if both financial and economic total costs were reported.

⁵Vaccine procurement cost includes cost of vaccine and vaccination supplies.

⁶The “WHO Flutool for planning and costing maternal influenza vaccination” was originally released in 2016; in 2019, the updated “Flutool plus – Seasonal Influenza Immunization Costing Tool (SIICT)” was released and allowed for influenza vaccination cost estimation in additional target groups [12]. Both tools are referred to as “SIICT” in this table.

Figure 3: Cost-effectiveness results of studies evaluating influenza vaccination¹, by Strategic Advisory Committee of Experts on Immunization (SAGE) target group, in low- and middle-income countries



Abbreviations: LIC, low-income country; LMIC, lower-middle income country; UMIC, upper-middle income country.

¹Only includes studies comparing cost-effectiveness of influenza vaccination vs. no vaccination. Additional studies examining cost-effectiveness of modifications to a current vaccination program (e.g., increased coverage) are described in Supplemental Table S5. Categorization is based on the interpretation provided in the original study; if any modeled intervention was interpreted as cost-saving (ICER<0), the study was characterized as “cost-saving” and if any modeled intervention was interpreted as cost-effective, the study was characterized as “cost-effective.” Interpretations of highly cost-effective and cost-effective were both combined as “cost-effective.” Details on each scenario are provided in Supplemental Table S5.

Supplementary materials

Table S1: Search terms for systematic review, by database

Database	Strategy	Run Date
Medline (OVID) 1946-	(influenza* OR flu OR H1N1) AND Cost* OR economic* OR ec.fs AND Exp Animals/ NOT exp humans/ 2012 - 2021	01/31/2022
Embase (OVID) 1974-	Exp Influenza/ OR (influenza* OR flu OR H1N1).ti,ab. AND Cost* OR economic* AND Exp Animal/ NOT exp human/ NOT Conference abstract.pt 2012 – 2021; not Pubmed/Medline	01/31/2022
Cochrane Library	(influenza* OR flu OR H1N1):ti,ab AND (Cost* OR economic*):ti,ab 2012 – 2021	01/31/2022
CINAHL (EbscoHost)	(TI (influenza* OR flu OR H1N1)) OR (AB (influenza* OR flu OR H1N1)) AND (TI (Cost* OR economic*)) OR (AB (Cost* OR economic*)) 2012 – 2021; exclude Medline records	01/31/2022
Scopus	TITLE-ABS-KEY(influenza* OR flu OR H1N1) AND TITLE-ABS-KEY(Cost* OR economic*) AND NOT INDEX(medline) 2012 – 2021	01/31/2022

Table S2: Modified Consolidated Health Economic Evaluation Reporting Standard (CHEERS) criteria¹ used for quality assessment

CHEERS criterion	Description	Evaluated for cost-of-illness studies	Evaluated for cost-of-program studies	Evaluated for cost-effectiveness studies
Title	Identify the study as an economic evaluation or use more specific terms such as “cost-effectiveness analysis”, and describe the interventions compared.	?	?	?
Abstract	Provide a structured summary of objectives, perspective, setting, methods (including study design and inputs), results (including base case and uncertainty analyses), and conclusions.	?	?	?
Background and objectives	Provide an explicit statement of the broader context for the study. Present the study question and its relevance for health policy or practice decisions.	?	?	?
Target population and subgroups	Describe characteristics of the base case population and subgroups analyzed, including why they were chosen.	?	?	?
Setting and location	State relevant aspects of the system(s) in which the decision(s) need(s) to be made.	?	?	?
Study perspective	Describe the perspective of the study and relate this to the costs being evaluated.	?	?	?
Comparators	Describe the interventions or strategies being compared and state why they were chosen.			?
Time horizon	State the time horizon(s) over which costs and consequences are being evaluated and say why appropriate.		?	?
Discount rate	Report the choice of discount rate(s) used for costs and outcomes and say why appropriate.		?	?
Choice of health outcomes	Describe what outcomes were used as the measure(s) of benefit in the evaluation and their relevance for the type of analysis performed.			?
Measurement of effectiveness	Describe fully the design features of the single effectiveness study and why the single study was a sufficient source of clinical effectiveness data. OR Describe fully the methods used for identification of included studies and synthesis of clinical effectiveness data.			?
Measurement and valuation of preference-based outcomes	If applicable, describe the population and methods used to elicit preferences for outcomes			? <i>(if QALY or DALY results presented)</i>
Estimating resources and costs	Describe approaches used to estimate resource use associated with the alternative interventions. Describe primary or secondary research methods for valuing each resource item in terms of its unit cost. Describe any adjustments made to approximate to opportunity costs. OR Describe approaches and data sources used to estimate resource use associated with model health states. Describe primary or secondary research methods for valuing each resource item in terms of its unit cost. Describe any adjustments made to approximate to opportunity costs.	?	?	?

Currency, price date, and conversion	Report the dates of the estimated resource quantities and unit costs. Describe methods for adjusting estimated unit costs to the year of reported costs if necessary. Describe methods for converting costs into a common currency base and the exchange rate.	?	?	?
Choice of model	Describe and give reasons for the specific type of decision analytical model used. Providing a figure to show model structure is strongly recommended.			?
Assumptions	Describe all structural or other assumptions underpinning the decision-analytical model.			?
Analytical methods	Describe all analytical methods supporting the evaluation. This could include methods for dealing with skewed, missing, or censored data; extrapolation methods; methods for pooling data; approaches to validate or make adjustments (such as half cycle corrections) to a model; and methods for handling population heterogeneity and uncertainty.	?	?	?
Study parameters	Report the values, ranges, references, and, if used, probability distributions for all parameters. Report reasons or sources for distributions used to represent uncertainty where appropriate. Providing a table to show the input values is strongly recommended.	?	?	?
Incremental costs and outcomes	For each intervention, report mean values for the main categories of estimated costs and outcomes of interest, as well as mean differences between the comparator groups. If applicable, report incremental cost-effectiveness ratios.			?
Characterizing uncertainty	Describe the effects of sampling uncertainty for the estimated incremental cost and incremental effectiveness parameters, together with the impact of methodological assumptions (such as discount rate, study perspective). OR Describe the effects on the results of uncertainty for all input parameters, and uncertainty related to the structure of the model and assumptions.			?
Characterizing heterogeneity	If applicable, report differences in costs, outcomes, or cost-effectiveness that can be explained by variations between subgroups of patients with different baseline characteristics or other observed variability in effects that are not reducible by more information.			?
Study findings, limitations, generalizability, and current knowledge	Summarize key study findings and describe how they support the conclusions reached. Discuss limitations and the generalizability of the findings and how the findings fit with current knowledge.	?	?	?
Source of funding	Describe how the study was funded and the role of the funder in the identification, design, conduct, and reporting of the analysis. Describe other non-monetary sources of support.	?	?	?
Conflicts of interest	Describe any potential for conflict of interest of study contributors in accordance with journal policy. In the absence of a journal policy, we recommend authors comply with International Committee of Medical Journal Editors recommendations.	?	?	?
Total possible score		13	15	23–24

¹The full CHEERS criteria assessment [28] was performed for cost-effectiveness studies; a modified set of relevant criteria were assessed for cost-of-illness and cost-of-program studies.

Table S3: Description of included studies, by country

Country	Author, year	Study type	SAGE target group(s)							Reference
			None (general population)	Children	Older adults	Persons with chronic medical conditions	Pregnant persons	Healthcare workers	Persons in congregate living settings	
Albania (UMIC)	Pallas, 2020	Cost-of-program						?		[54]
Argentina (UMIC)	Giglio, 2012	Cost-effectiveness (or cost-benefit, cost-utility)		?						[58]
Bangladesh (LIC)	Bhuiyan, 2014	Cost-of-illness	?							[52]
China (LMIC, UMIC)¹	Chen, 2019	Cost-effectiveness (or cost-benefit, cost-utility)			?					[60]
	Gong, 2021	Cost-of-illness	?							[40]
	Guo, 2012	Cost-of-illness	?							[47]
	Jiang, 2020	Cost-effectiveness (or cost-benefit, cost-utility)			?					[62]
	Lai, 2021	Cost-of-illness		?	?	?				[38]
	Wang, 2013	Cost-of-illness		?						[31]
	Wang, 2015	Cost-of-illness		?						[32]
	Wang, 2019	Cost-of-illness		?						[37]
	Wang, 2021	Cost-of-illness		?						[39]
	Yan, 2021	Cost-effectiveness (or cost-benefit, cost-utility)			?					[64]
	Yang, 2015	Cost-of-illness	?	?	?	?				[33]
	Yang, 2016	Cost-of-program		?	?	?	?	?	?	[55]
Yang, 2017	Cost-of-illness	?	?	?	?				[35]	

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Country	Author, year	Study type	SAGE target group(s)							Reference
			None (general population)	Children	Older adults	Persons with chronic medical conditions	Pregnant persons	Healthcare workers	Persons in congregate living settings	
	Yang, 2019	Cost-effectiveness (or cost-benefit, cost-utility)				?				[61]
	Yang, 2020	Cost-effectiveness (or cost-benefit, cost-utility)			?					[63]
	Yu, 2018	Cost-of-illness		?						[36]
	Zhang, 2017	Cost-of-illness		?						[34]
	Zhou, 2014	Cost-effectiveness (or cost-benefit, cost-utility)		?						[59]
Colombia (UMIC)	Lara, 2018	Cost-effectiveness (or cost-benefit, cost-utility)		?						[65]
	Salcedo-Mejia, 2019	Cost-of-illness		?						[41]
El Salvador (LMIC)	Jara, 2019	Cost-of-illness		?						[43]
India (LMIC)	Koul, 2019	Cost-of-illness				?				[48]
Kazakhstan (UMIC)	Kovacs, 2014	Cost-of-illness			?					[42]
Kenya (LMIC)	Dawa, 2020	Cost-effectiveness (or cost-benefit, cost-utility)		?						[78]
	Emukule, 2019	Cost-of-illness	?	?						[49]
Lao PDR (LMIC)	Ortega-Sanchez, 2021	Cost-effectiveness (or cost-benefit, cost-utility)			?		?	?		[79]
Malawi (LIC)	Pecenka, 2017	Cost-of-program					?			[57]
Mali (LIC)	Orenstein, 2017	Cost-of-illness AND Cost-effectiveness (or cost-benefit, cost-utility)					?			[53]
Mexico (UMIC)	Betancourt-	Cost-effectiveness (or	?							[67]

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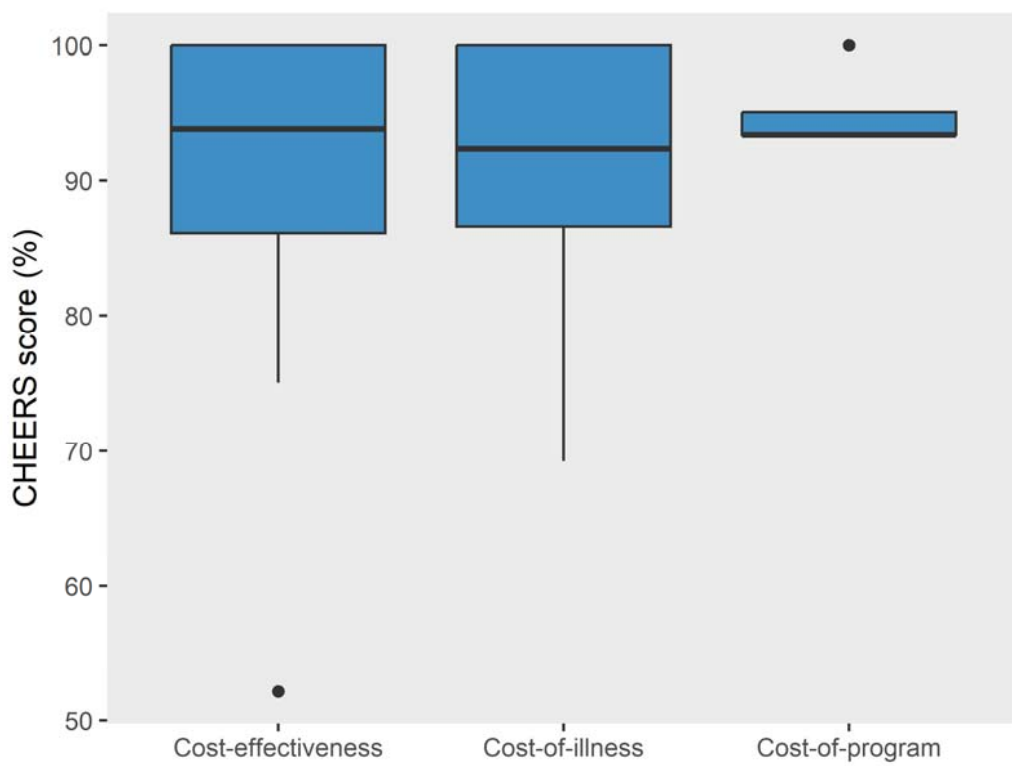
Country	Author, year	Study type	SAGE target group(s)							Reference
			None (general population)	Children	Older adults	Persons with chronic medical conditions	Pregnant persons	Healthcare workers	Persons in congregate living settings	
	Craviato, 2021	cost-benefit, cost-utility)								
	Falcon-Lezama, 2020	Cost-effectiveness (or cost-benefit, cost-utility)		?						[66]
	Tapia-Conyer, 2021	Cost-effectiveness (or cost-benefit, cost-utility)	?	?		?				[68]
Panama (UMIC)	Jara, 2019	Cost-of-illness		?						[43]
Romania (UMIC)	Kovacs, 2014	Cost-of-illness			?					[42]
South Africa (UMIC)	Biggerstaff, 2019	Cost-effectiveness (or cost-benefit, cost-utility)					?			[70]
	Edoka, 2021	Cost-effectiveness (or cost-benefit, cost-utility)		?	?	?	?			[71]
	Tempia, 2019	Cost-of-illness	?							[44]
	Tempia, 2020	Cost-of-illness		?	?	?	?			[45]
	de Boer, 2018	Cost-effectiveness (or cost-benefit, cost-utility)	?							[69]
Thailand (UMIC)	Choosakulchart, 2013	Cost-effectiveness (or cost-benefit, cost-utility)				?				[72]
	Kittikraisak, 2017	Cost-effectiveness (or cost-benefit, cost-utility)		?						[74]
	Kittikraisak, 2018	Cost-of-illness		?						[46]
	Meeyai, 2015	Cost-effectiveness (or cost-benefit, cost-utility)		?	?					[73]
	Riewpaiboon, 2021	Cost-of-program					?			[56]
	Sribhutorn, 2018	Cost-effectiveness (or cost-benefit, cost-utility)				?				[75]

Country	Author, year	Study type	SAGE target group(s)							Reference
			None (general population)	Children	Older adults	Persons with chronic medical conditions	Pregnant persons	Healthcare workers	Persons in congregate living settings	
	Suphanchaimat, 2020	Cost-effectiveness (or cost-benefit, cost-utility)							?	[76]
Turkiye (UMIC)	Akin, 2016	Cost-effectiveness (or cost-benefit, cost-utility)				?				[77]
Ukraine (LMIC)	Kovacs, 2014	Cost-of-illness			?					[42]
	Kyi-Kokarieva, 2021	Cost-effectiveness (or cost-benefit, cost-utility)						?		[80]
Vietnam (LMIC)	Vo, 2017	Cost-of-illness	?	?	?					[50]
	Vo, 2017	Cost-of-illness	?	?	?					[51]
	de Boer, 2018	Cost-effectiveness (or cost-benefit, cost-utility)	?							[69]

Abbreviations: LIC, low-income country; LMIC, lower-middle income country; SAGE, Strategic Advisory Committee of Experts on Immunization; UMIC, upper-middle income country; US\$, US Dollars

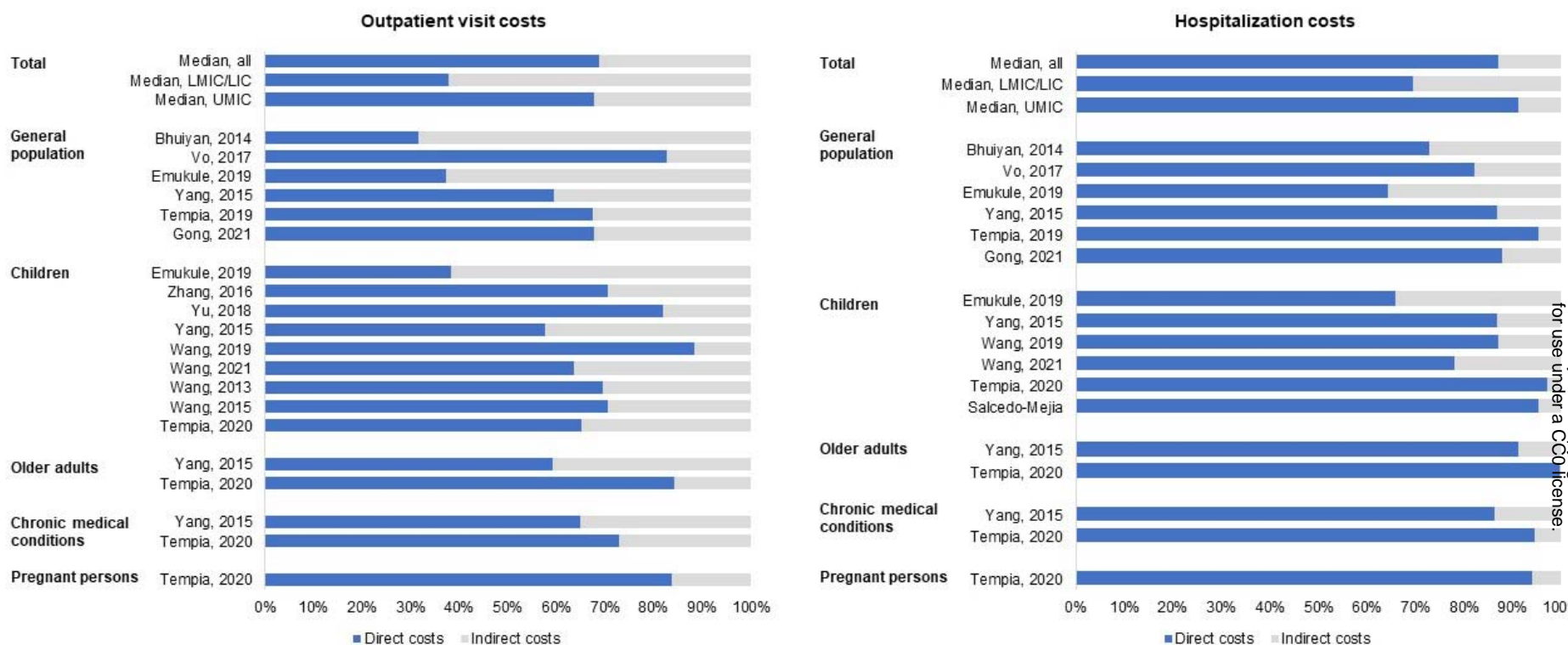
¹China was classified as both UMIC and LMIC corresponding to studies before and after an upward change in World Bank classification in 2010.

Figure S1: Distribution of modified Consolidated Health Economic Evaluation Reporting Standard (CHEERS) quality assessment scores¹



¹The full CHEERS criteria assessment [28] was performed for cost-effectiveness studies; a modified set of relevant criteria were assessed for cost-of-illness and cost-of-program studies.

Figure S2: Contribution of direct¹ and indirect² costs to costs of influenza outpatient visits and hospitalizations, by Strategic Advisory Committee of Experts on Immunization (SAGE) target group, in low- and middle-income countries



Abbreviations: LIC, low-income country; LMIC, lower-middle income country; UMIC, upper-middle income country

¹Direct costs were all medical and non-medical costs directly attributable to patient care, as reported in the study.

²Indirect costs were all costs not directly attributable to patient care (e.g., lost earnings or lost productivity).

Table S4: Costs of influenza illness¹, by Strategic Advisory Committee of Experts on Immunization (SAGE) target group² and disease severity (outpatient vs. hospitalized), in low- and middle-income countries

Study group	Study characteristics							Outpatient visits			Hospitalizations			
	Study	Country	Target group details	Data source; public or private facilities	Illness case definition ³	Study period	Perspective	Direct ⁴ cost per episode (2022 US\$) ⁵	Indirect ⁶ cost per episode (2022 US\$) ⁵	Total cost per episode (2022 US\$) ⁵	Direct ⁴ cost per episode (2022 US\$) ⁵	Indirect ⁶ cost per episode (2022 US\$) ⁵	Total cost per episode (2022 US\$) ⁵	Median length of hospitalization (days)
General population														
JMIC	Gong, 2021 [40]	China	All ages	NR	ILI/SARI	2006–19	Societal	\$107.13	\$50.75	\$149.98	\$1392.72	\$193.97	\$1617.14	--
JMIC	Yang, 2015 [33]	China	All ages	554 facilities; NR	LCI	2013–14	Societal	\$77.35 ⁷	\$52.79	\$155.92	\$1193.36 ⁷	\$181.70	\$1416.80	9
JMIC	Tempia, 2019 [44]	South Africa	All ages	7 hospitals and 2 clinics; public	ILI/SARI	2013–15	Societal	\$32.20	\$15.50	\$47.71	\$874.24	\$42.94	\$918.37	5.3
JMIC ⁸	Guo, 2012 [47]	China	All ages	28 hospitals and clinics; public	ILI	2008–09	Payer ⁹	\$29.80	--	--	--	--	--	--
JMIC ¹⁰	Emukule, 2019 [49]	Kenya	All ages	4 hospitals and 1 clinic; public and private	LCI	2013–14	Societal	\$9.26	\$15.49	\$23.91	\$90.99	\$50.67	\$142.17	4
JMIC	Vo, 2017 [50]	Vietnam	All ages	1 hospital; NR	SARI	2013–15	Healthcare system	--	--	--	\$134.27 ¹²	--	--	7
JMIC	Vo, 2017 [51]	Vietnam	All ages	15 pharmacies, 3 clinics, and 1 hospital; private	ILI/SARI	2016	Societal	\$104.46	\$21.63	\$128.35	\$99.31	\$21.63	\$110.55	--
JMIC ¹¹	Bhuiyan, 2014 [52]	Bangladesh	All ages	4 hospitals; public and private	LCI	2010	Societal	\$5.47	\$11.83	\$6.24	\$77.67	\$28.92	\$106.85	3
Children¹³														
JMIC	Zhang, 2017 [34]	China	<5 years	9 hospitals; NR	P&I	2005–09 ¹⁴	Payer ⁹	--	--	--	\$480.97 ¹²	--	--	7.1
JMIC	Wang, 2013 [31]	China	<5 years	1 hospital; NR	LCI	2011–12	Societal	\$110.28	\$48.39	\$159.04	--	--	--	--
JMIC	Wang, 2015 [32]	China	6 months–11.5 years	1 hospital; NR	LCI	2011–12	Societal	\$139.91	\$58.22	\$198.13	--	--	--	--
JMIC	Kittikraisak, 2018 [46]	Thailand	<5 years	1 hospital; public	LCI	2011–15	Societal	--	--	\$26.24	--	--	\$293.40	10
JMIC	Yu, 2018 [36]	China	<5 years	1 hospital; NR	LCI	2011–17	Patient	\$107.86	\$23.94	\$131.80	--	--	--	--

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JMIC	Wang, 2021 [39]	China	<5 years	1 hospital; NR	LCI	2011–17	Societal	\$118.98	\$67.85	\$186.83	\$1288.85	\$365.42	\$1654.23	7	
JMIC	Jara, 2019 [43]	Panama	<10 years	2 hospitals; public	LCI	2012–13	Societal	--	--	--	--	--	\$554.32	--	
JMIC	Yang, 2015 [33]	China	<5 years	554 facilities; NR	LCI	2013–14	Societal	\$95.76 ⁷	\$69.98	\$192.75	\$1257.20 ⁷	\$192.75	\$1474.51	--	
JMIC	Tempia, 2020 [45]	South Africa	6–59 months	7 hospitals and 2 clinics; public	ILI/SARI	2013–15	Societal	\$33.40	\$17.89	\$50.09	\$743.04	\$21.47	\$764.51	--	
JMIC	Salcedo-Mejia, 2019 [41]	Colombia	<18 years	1 hospital; NR	LCI	2014	Societal	--	--	--	\$1987.30	\$99.03	\$2202.74	8.9	
JMIC	Wang 2019 [37]	China	3–17 years	NR	ILI/SARI	2016–18	Societal	\$35.10	\$4.55	\$41.75	\$471.46	\$69.97	\$524.62	--	
JMIC	Lai, 2021 [38]	China	6–59 months	148 community health centers; public	ILI/SARI	2019	Societal	\$102.18	--	--	\$82.99	--	--	--	
JMIC	Jara, 2019 [43]	El Salvador	<10 years	3 hospitals; public	LCI	2012–13	Societal	--	--	--	--	--	\$176.30	--	
JMIC ¹⁰	Emukule, 2019 [49]	Kenya	<5 years	4 hospitals and 1 clinic; public and private	LCI	2013–14	Societal	\$10.40	\$16.73	\$25.92	\$90.98	\$46.97	\$137.81	4	
JMIC	Vo, 2017 [50]	Vietnam	≤14 years	1 hospital; NR	SARI	2013–15	Healthcare system	--	--	--	\$96.15 ¹²	--	--	--	
Older adults															
JMIC	Kovacs, 2014 [42]	Kazakhstan	≥65 years	19 hospitals; NR	ILI/SARI	2011–12	Payer ⁹	\$19.49 (medical only)	--	--	\$302.24 ¹²	--	--	--	
JMIC	Kovacs, 2014 [42]	Romania	≥65 years	26 hospitals; NR	ILI/SARI	2011–12	Payer ⁹	\$26.93 (medical only)	--	--	\$1048.11 ¹²	--	--	--	
JMIC	Kovacs, 2014 [42]	Ukraine	≥65 years	10 hospitals; NR	ILI/SARI	2011–12	Payer ⁹	\$26.22 (medical only)	--	--	\$110.73 ¹²	--	--	--	
JMIC	Yang, 2015 [33]	China	≥60 years	554 facilities; NR	LCI	2013–14	Societal	\$66.30 ⁷	\$45.43	\$164.52	\$2499.66 ⁷	\$236.95	\$2729.25	--	
JMIC	Vo, 2017 [50]	Vietnam	>64 years	1 hospital; NR	SARI	2013–15	Healthcare system	--	--	--	\$282.37 ¹²	--	--	--	
JMIC	Tempia, 2020 [45]	South Africa	≥65 years	7 hospitals and 2 clinics; public	ILI/SARI	2013–15	Societal	\$32.20	\$5.96	\$38.17	\$1056.72	\$2.39	\$1059.10	--	
JMIC	Lai, 2021 [38]	China	≥60 years	148 community health centers; public	ILI/SARI	2019	Societal	\$60.93	--	--	\$167.08	--	--	--	
Persons with chronic medical conditions															

JMIC	Tempia, 2020 [45]	South Africa	5–64 years with HIV, TB, or other UMC	7 hospitals and 2 clinics; public	ILI/SARI	2013–15	Societal	\$32.20	\$11.93	\$44.13	\$1084.15	\$63.21	\$1147.36	--
JMIC	Yang, 2015 [33]	China	All ages with UMC	554 facilities; NR	LCI	2013–14	Societal	\$99.45 ⁷	\$54.02	\$176.79	\$1357.87 ⁷	\$213.63	\$1578.86	--
JMIC	Lai, 2021 [38]	China	18–59 years with UMC	148 community health centers; public	ILI/SARI	2019	Societal	\$37.92	--	--	\$62.52	--	--	--
JMIC	Koul, 2019 [48]	India	≥18 years with diabetes	1 hospital; public	LCI	2015–17	Societal	--	--	--	--	--	\$847.60	9
Pregnant persons														
JMIC	Tempia, 2020 [45]	South Africa	NA	7 hospitals and 2 clinics; public	ILI/SARI	2013–15	Societal	\$31.01	\$5.96	\$36.97	\$1024.52	\$63.21	\$1088.92	--
JMIC	Orenstein, 2017 [53]	Mali	NA	6 community and referral health centers	LCI and ILI ¹⁵	2011–14	Societal			\$5.45 (LCI) ¹⁵			\$189.98 (ILI) ¹⁵	

Abbreviations: HIV, human immunodeficiency virus; ILI, influenza-like illness; LCI, laboratory-confirmed influenza; LIC, low-income country; LMIC, lower-middle income country; NA, not applicable; NR, not reported; P&I, pneumonia and influenza hospitalization; SARI, severe acute respiratory infection; TB, tuberculosis; UMC, underlying medical condition; UMIC, upper-middle income country; US\$, US Dollars

¹Median costs were preferentially abstracted from source publications; if unavailable, mean costs were abstracted.

²No cost-of-illness papers were identified for healthcare workers or individuals in congregate living settings in low- and middle-income countries.

³For source publications presenting results for both LCI and syndromic illness, the results for LCI were used.

⁴Direct costs were all medical and non-medical costs directly attributable to patient care.

⁵Calculated or converted value; not presented in source publication.

⁶Indirect costs were all costs not directly attributable to patient care (e.g., lost earnings or lost productivity).

⁷Direct medical and non-medical costs were summarized separately in the source publication; medians were summed to obtain a total median direct cost.

⁸China changed classification from LMIC to UMIC in 2010 [24], after the study period, and was thus classified as LMIC for this study.

⁹No indirect costs were included in the total estimate because of study perspective. The specific payer was not specified in the source publication.

¹⁰Kenya changed classification from LIC to LMIC in 2014 [24], during the study period, and was thus classified as LMIC.

¹¹Bangladesh changed classification from LIC to LMIC in 2014 [24], after the study period, and was thus classified as LIC.

¹²Included only direct medical costs (no non-medical costs).

¹³Although SAGE recommendations specifically reference children aged <5 years [1], publications with data for children aged <18 years were included.

¹⁴The full publication study period was 2005–2011; however, 2009–2010 and 2010–2011 were excluded because of H1N1 pandemic activity. Abstracted values represent the median of 2005–2009 annual values.

¹⁵Cost data were only available for one hospitalized LCI case; thus, ILI hospitalization costs were abstracted.

Table S5: Cost-effectiveness of influenza vaccination¹, by Strategic Advisory Committee of Experts on Immunization (SAGE) target group, in low- and middle-income countries

Study characteristics							Study results		
Income group	Study	Country	Target group details	Intervention ²	Comparator	Perspective	ICER or net benefit (in 2022 US\$) ³	Interpretation ⁴	Cost-effectiveness threshold
General population									
UMIC	de Boer, 2018 [69]	South Africa	All ages	Vaccination with TIV at 15% coverage	No vaccination	Societal	\$1297.71– 2213.60 per QALY	None ⁵	None ⁵
UMIC	Betancourt-Craviato, 2021 [67] and Tapia-Conyer, 2021 [68] ⁶	Mexico	5–59 years	Vaccination with TIV at 50% coverage	No vaccination	Societal	NA	Cost-saving	NR
LMIC	de Boer, 2018 [69]	Vietnam	All ages	Vaccination with TIV at 15% coverage	No vaccination	Societal	\$757.51–1306.31 per QALY	None ⁵	None ⁵
Children⁷									
UMIC	Giglio, 2012 [58]	Argentina	6–23 months	Vaccination at 50% coverage; product NR	No vaccination	Healthcare system	\$2298.74 per QALY	Cost-effective	1–3 times GDP per capita
UMIC	Giglio, 2012 [58]	Argentina	6–36 months	Vaccination at 50% coverage; product NR	No vaccination	Healthcare system	\$1441.45 per QALY	Cost-effective	1–3 times GDP per capita
UMIC	Giglio, 2012 [58]	Argentina	6 months–5 years	Vaccination at 50% coverage; product NR	No vaccination	Healthcare system	\$937.01 per QALY	Cost-effective	1–3 times GDP per capita
UMIC	Meeyai, 2015 [73]	Thailand	2–11 years	Vaccination with TIV at 66% coverage	No vaccination	Societal	\$5557.72 per DALY	Cost-effective	GDP per capita
UMIC	Meeyai, 2015 [73]	Thailand	2–11 years	Vaccination with LAIV at 66% coverage	No vaccination	Societal	\$5662.74 per DALY	Cost-effective	GDP per capita
UMIC	Meeyai, 2015 [73]	Thailand	2–17 years	Vaccination with LAIV at 66% coverage	No vaccination	Societal	\$7186.90 per DALY	Cost-effective	GDP per capita
UMIC	Meeyai, 2015 [73]	Thailand	2–5 years	Vaccination with LAIV at 66% coverage	No vaccination	Societal	\$3702.23 per DALY	Cost-effective	GDP per capita
UMIC	Meeyai, 2015 [73]	Thailand	6–11 years	Vaccination with LAIV at 66% coverage	No vaccination	Societal	\$2955.78 per DALY	Cost-effective	GDP per capita
UMIC	Meeyai, 2015 [73]	Thailand	12–17 years	Vaccination with LAIV at 66% coverage	No vaccination	Societal	\$2301.86 per DALY	Cost-effective	GDP per capita
UMIC	Zhou, 2014 [59] ⁸	China	6–59 months	Vaccination at 12% coverage; product NR	No vaccination	Healthcare system	\$0 per medically attended case	Cost-effective to cost-saving across seasons	GDP per capita
UMIC	Zhou, 2014 [59] ⁸	China	5–14 years	Vaccination at 11% coverage; product NR	No vaccination	Healthcare system	\$48.10 per medically attended	Cost-effective	GDP per capita

							case		
UMIC	Kittikraisak, 2017 [74]	Thailand	6–60 months	Vaccination with TIV at 29–31% coverage	No vaccination	Societal	\$668.25– 29,492.86 per QALY	Not cost-effective to cost-effective across seasons	1–3 times GDP per capita
UMIC	Lara, 2018 [65]	Colombia	<5 years	Vaccination with TIV; coverage NR	No vaccination	Healthcare system	NA	Cost-saving	1–3 times GDP per capita
UMIC	Lara, 2018 [65]	Colombia	<5 years	Vaccination with TIV; coverage NR	No vaccination	Societal	NA	Cost-saving	1–3 times GDP per capita
UMIC	Falcon-Lezama, 2020 [66] and Tapia-Conyer, 2021 [68] ⁶	Mexico	5–11 years	Vaccination with TIV at 50% coverage	No vaccination	Societal	NA	Cost-saving	NR
UMIC	Edoka, 2021 [71]	South Africa	6–59 months	Vaccination with TIV at 2% coverage	No vaccination	Healthcare system	\$8507.71 per QALY	Not cost-effective	Country-specific threshold ⁹
UMIC	Edoka, 2021 [71]	South Africa	6–59 months	Vaccination with TIV at 2% coverage	No vaccination	Societal	\$5982.66 per QALY	Not cost-effective	Country-specific threshold ⁹
LMIC	Dawa, 2020 [78]	Kenya	6–23 months	Vaccination with TIV (SH) at 30% coverage	No vaccination	Societal	\$850.77–1573.19 per DALY	Not cost-effective	1–51% of GDP per capita
LMIC	Dawa, 2020 [78]	Kenya	2–5 years	Vaccination with TIV (SH) at 35% coverage	No vaccination	Societal	\$1073.40–1786.73 per DALY	Not cost-effective	1–51% of GDP per capita
LMIC	Dawa, 2020 [78]	Kenya	6–14 years	Vaccination with TIV (SH) at 40% coverage	No vaccination	Societal	\$1048.41–3539.39 per DALY	Not cost-effective	1–51% of GDP per capita
LMIC	Dawa, 2020 [78]	Kenya	6–23 months	Vaccination with TIV (NH) at 30% coverage	No vaccination	Societal	\$502.06–2132.04 per DALY	Not cost-effective	1–51% of GDP per capita
LMIC	Dawa, 2020 [78]	Kenya	2–5 years	Vaccination with TIV (NH) at 35% coverage	No vaccination	Societal	\$639.50–2122.95 per DALY	Not cost-effective	1–51% of GDP per capita
LMIC	Dawa, 2020 [78]	Kenya	6–14 years	Vaccination with TIV (NH) at 40% coverage	No vaccination	Societal	\$1141.56–2525.05 per DALY	Not cost-effective	1–51% of GDP per capita
LMIC	Dawa, 2020 [78]	Kenya	6–23 months	Vaccination with TIV (SH and NH; biannual campaign) at 45% coverage	No vaccination	Societal	\$770.12–4663.91 per DALY	Not cost-effective	1–51% of GDP per capita
LMIC	Dawa, 2020 [78]	Kenya	2–5 years	Vaccination with TIV (SH and NH; biannual campaign) at 50% coverage	No vaccination	Societal	\$751.95–4640.05 per DALY	Not cost-effective	1–51% of GDP per capita
LMIC	Dawa, 2020 [78]	Kenya	6–14 years	Vaccination with TIV (SH and NH; biannual campaign) at 55% coverage	No vaccination	Societal	\$1002.98–5369.29 per DALY	Not cost-effective	1–51% of GDP per capita
LMIC	Dawa, 2020 [78]	Kenya	6–23 months	Vaccination with TIV (SH and NH; year-round) at 60% coverage	No vaccination	Societal	\$1302.85–9010.91 per DALY	Not cost-effective	1–51% of GDP per capita

LMIC	Dawa, 2020 [78]	Kenya	2–5 years	Vaccination with TIV (SH and NH; year-round) at 65% coverage	No vaccination	Societal	\$1327.84–8970.02 per DALY	Not cost-effective	1–51% of GDP per capita
LMIC	Dawa, 2020 [78]	Kenya	6–14 years	Vaccination with TIV (SH and NH; year-round) at 70% coverage	No vaccination	Societal	\$1666.33–7738.73 per DALY	Not cost-effective	1–51% of GDP per capita
Older adults									
UMIC	Meeyai, 2015 [73]	Thailand	≥60 years	Vaccination with TIV at 66% coverage	Current vaccination program (10% coverage)	Societal	\$3612.20 per DALY	Cost-effective	GDP per capita
UMIC	Chen, 2019 [60]	China	≥60 years	Vaccination with TIV; coverage NR	No vaccination	Societal	\$10313.18 per QALY	Cost-effective	3 times GDP per capita
UMIC	Chen, 2019 [60]	China	≥60 years	Vaccination with QIV; coverage NR	No vaccination	Societal	\$28040.63 per QALY	Cost-effective	3 times GDP per capita
UMIC	Jiang, 2020 [62]	China	69 years ¹⁰	Vaccination with TIV at 27% coverage	No vaccination	Societal	NA	Cost-saving	3 times GDP per capita
UMIC	Jiang, 2020 [62]	China	69 years ¹⁰	Vaccination with QIV at 27% coverage	No vaccination	Societal	NA	Cost-saving	3 times GDP per capita
UMIC	Yang, 2020 [63]	China	≥60 years	Vaccination with TIV at 30% coverage (fully funded government program)	Current vaccination program (self-paid; 0% coverage)	Societal	\$5605.57 per QALY	Cost-effective	GDP per capita
UMIC	Yan, 2021 [64]	China	≥60 years	Vaccination with QIV at 48% coverage	No vaccination	Societal	\$12133.20 per QALY	Not cost-effective	GDP per capita
UMIC	Edoka, 2021 [71]	South Africa	≥65 years	Vaccination with TIV at 3% coverage	No vaccination	Healthcare system	\$2373.98 per QALY	Cost-effective	Country-specific threshold ⁹
UMIC	Edoka, 2021 [71]	South Africa	≥65 years	Vaccination with TIV at 3% coverage	No vaccination	Societal	\$2310.37 per QALY	Cost-effective	Country-specific threshold ⁹
LMIC	Ortega-Sanchez, 2021 [79]	Lao PDR	≥60 years	Vaccination with TIV at 100% coverage	No vaccination	Societal	\$903.24 per life-year saved	Cost-effective	1–3 times GDP per capita
Persons with chronic medical conditions									
UMIC	Sribhutorn, 2018 [75]	Thailand	≤40 years with acute coronary syndrome ¹¹	Vaccination with TIV at 100% coverage	No vaccination	Societal	NA	Cost-saving	1–3 times GDP per capita
UMIC	Yang, 2019 [61]	China	Persons with diabetes	Vaccination with TIV at 40% coverage	No vaccination	Societal	\$1798.51 per QALY	Cost-effective	GDP per capita
UMIC	Tapia-Conyer, 2021 [68]	Mexico	12–49 years with UMC ¹²	Vaccination with TIV at 75% coverage	Current vaccination program (9–35% coverage)	Societal	NA	Cost-saving	NR

UMIC	Akin, 2016 [77]	Turkiye	>18 years with diabetes	Vaccination with 20% coverage; product NR	Current program (9% coverage)	Govt. (public payer)	\$637.83 per QALY	Cost-effective	1–3 times GDP per capita
UMIC	Akin, 2016 [77]	Turkiye	>18 years with diabetes	Vaccination with 20% coverage; product NR	Current program (9% coverage)	Societal	\$35.25 per QALY	Cost-effective	1–3 times GDP per capita
UMIC	Choosakulchart, 2013 [72]	Thailand	≥60 years with coronary heart disease ¹³	Vaccination with product and coverage NR	No vaccination	Societal	\$1386.98 per QALY	Cost-effective	Country-specific threshold ¹⁴
UMIC	Edoka, 2021 [71]	South Africa	Persons living with HIV/AIDS	Vaccination with TIV at 5.51% coverage	No vaccination	Healthcare system	\$1986.65 per QALY	Cost-effective	Country-specific threshold ⁹
UMIC	Edoka, 2021 [71]	South Africa	Persons living with HIV/AIDS	Vaccination with TIV at 5.51% coverage	No vaccination	Societal	NA	Cost-saving	Country-specific threshold ⁹
UMIC	Edoka, 2021 [71]	South Africa	Persons with other UMC	Vaccination with TIV at 3.14% coverage	No vaccination	Healthcare system	\$2973.72 per QALY	Cost-effective	Country-specific threshold ⁹
UMIC	Edoka, 2021 [71]	South Africa	Persons with other UMC	Vaccination with TIV at 3.14% coverage	No vaccination	Societal	NA	Cost-saving	Country-specific threshold ⁹
Pregnant persons (including infants <6 months)									
UMIC	Biggerstaff, 2019 [70]	South Africa	NA	Vaccination prioritizing persons with HIV (70% coverage in HIV+ and 44% coverage in HIV-); product NR	No vaccination	Societal	\$5550.81 per QALY	Potentially cost-effective ¹⁵	GDP per capita
UMIC	Biggerstaff, 2019 [70]	South Africa	NA	Vaccination with 50% coverage; product NR	No vaccination	Societal	\$7012.79 per QALY	Potentially cost-effective ¹⁵	GDP per capita
UMIC	Edoka, 2021 [71]	South Africa	NA	Vaccination with TIV at 48.9% coverage	No vaccination	Healthcare system	\$2283.11 per QALY	Cost-effective	Country-specific threshold ⁹
UMIC	Edoka, 2021 [71]	South Africa	NA	Vaccination with TIV at 48.9% coverage	No vaccination	Societal	NA	Cost-saving	Country-specific threshold ⁹
LMIC	Ortega-Sanchez, 2021 [79]	Lao PDR	NA	Vaccination with TIV at 100% coverage	No vaccination	Societal	\$5797.15 per life-year saved	Cost-effective	1–3 times GDP per capita
LIC	Orenstein, 2017 [53]	Mali	NA	Vaccination with TIV; coverage NR ¹⁶	No vaccination	Societal	\$1033.76 per DALY	Cost-effective ¹⁷	GDP per capita
Healthcare workers									
LMIC	Ortega-Sanchez, 2021 [79]	Lao PDR	NA	Vaccination with TIV at 100% coverage	No vaccination	Societal	NA	Cost-saving	1–3 times GDP per capita
LMIC	Kyi-Kokarieva, 2021 [80]	Ukraine	NA	Vaccination at 70% coverage; product NR	No vaccination	Societal	NA	Cost-saving	NR
Persons in congregate living settings									
UMIC	Suphanchaimat, 2020 [76]	Thailand	Incarcerated persons	Vaccination with TIV at 10% coverage ¹⁸	No vaccination	Govt.	\$2108.55 per DALY	Cost-effective	NR

Abbreviations: DALY, disability-adjusted life years; ICER, incremental cost-effectiveness ratio; Govt, government; HIV, human immunodeficiency virus; LAIV, live attenuated influenza vaccine; LIC, low-income country; LMIC, lower-middle income country; NA, not applicable; NR, not reported; QALY, quality-adjusted life years; QIV, quadrivalent influenza vaccine; TIV, trivalent influenza vaccine; UMIC, upper-middle income country; US\$, US Dollars; WTP, willingness-to-pay.

¹Cost-effectiveness, cost-utility, and cost-benefit analyses were eligible for inclusion if they included a comparison of influenza vaccination vs. either no vaccination or modifications to current vaccination program. Studies that only compared the cost-effectiveness of different influenza vaccine products were not included.

²Data for each base-scenario intervention or each perspective assessed are presented in individual rows. Sensitivity analyses are not presented. Vaccine coverage was rounded to the nearest integer.

³Calculated or converted value; not presented in source publication. Ranges represent annual seasonal estimates or varying illness attack rate.

⁴Interpretation per source publication. Interpretations of highly cost-effective and cost-effective were both combined as “cost-effective.”

⁶Similar data sources and analysis methods used in both publications; these were counted collectively as one study for Figure 3.

⁵The study authors intentionally did not specify a cost-effectiveness threshold or interpretation because a country-specific threshold was not available.

⁷Although SAGE recommendations specifically reference children aged <5 years [1], publications with data for children aged <18 years were included.

⁸This study also modeled alternative strategies to increase vaccination rates; results are not shown.

⁹This study used a cost-effectiveness threshold for South Africa that reflects the health opportunity cost of health spending.

¹⁰The age of the hypothetical cohort was based on the mean age of the target population in China (69 years).

¹¹Age groups of ≥50 years and ≥60 years were also modeled; only results for ≥40 years are shown as this was inclusive of all other groups. All scenarios were cost-effective.

¹²Medical conditions included diabetes, high blood pressure, morbid obesity, chronic renal failure, asthma, and pregnancy.

¹³Included patients with angina and cardiac arrest/myocardial infarction.

- ¹⁴A country-specific threshold of 100,000 Thai Baht was used (rationale not reported).
- ¹⁵The 90% uncertainty intervals for the ICER overlapped the cost-effectiveness threshold.
- ¹⁶Additional scenarios adjusted for poor access to care and increased severity of disease; all scenarios were cost-effective.
- ¹⁷Results were cost-effective when the cost per pregnant woman vaccinated was \$1.00 or less.
- ¹⁸Additional scenarios modeled higher coverage of 30% and 100%; all scenarios were cost-effective.

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