

PERSPECTIVE PAPER

"Dealing with the Hospital has Become too Difficult for Us to Do Alone" – Developing an Integrated Care Program for Children with Medical Complexity (CMC)

Lisa Altman^{*}, Christie Breen^{*}, Joanne Ging^{*}, Sara Burrett^{*}, Tim Hoffmann^{*}, Emma Dickins^{*}, Kristen Brown[†], Yvonne Zurynski^{*,‡,§} and Susan Woolfenden^{*,||}

Introduction: Children with medical complexity (CMC) require highly specialised care, often from multiple providers and over many years. This paper describes the first 18 months of development of the Kids Guided Personalised Services (GPS) Integrated Care Program (the Program). This Program aims to improve health care experience; communication and to streamline provision of care.

Discussion: Key enablers across the Program were put in place and 5 individual project streams were used to implement change. An extensive formative evaluation process was undertaken to truly understand all perspectives in developing the Program.

Conclusion/Key Lessons: This Program supports families who are caring for CMC by developing shared care models that bring together local health services with the tertiary hospitals. The methodology used has resulted in comprehensive system change and transformation; reduced presentations to the Emergency Department (ED), avoidable admissions and travel time. A challenge remains in meaningfully engaging primary health care providers.

Keywords: Children with medical complexity (CMC); care coordination; paediatric integrated care

Introduction

Children with medical complexity (CMC) have high levels of family identified health care needs, significant functional limitations and high health care utilisation [1, 2]. The Australian health system is primarily designed for episodic care and does not adequately support children and families who deal with the on-going medical, emotional and practical impacts of managing a chronic condition. This can result in poor health outcomes, including unplanned hospital admissions, emergency department (ED) presentations, and longer hospitalisations. In the USA, fragmented health care is reportedly 35% more costly than integrated care, and this is thought to be similar in Australia [3].

An integrated care approach enables patient centred care across the health spectrum, bringing care closer to home and community, and empowers patients and families to manage their own care journey [4–6]. In 2015,

∥ University of New South Wales, AU

Corresponding author: Susan Woolfenden (susan.woolfenden@health.nsw.gov.au)

Sydney Children's Hospitals Network (SCHN) secured funding from the NSW Health Integrated Care Planning and Innovation Fund [7] to develop an integrated care model for CMC that reduced avoidable tertiary hospital encounters, and improved health outcomes, continuity of care, and family capacity to navigate the health system.

Kids Guided Personalised Service (Kids GPS) Integrated Care Program

The SCHN Kids GPS Integrated Care Program (the Program) is based on extensive formative evaluation involving families, health care providers and system partners who called for key service and technology enablers (**Figure 1**). Service change is implemented through quality improvement (QI) projects and integrated systems redesign.

Service Enablers

Kids GPS Care Coordination

Care coordination for CMC is a key foundation of the Program. We modified the model of integrated care described by Cohen et al. [8], where Care Coordinators are responsible for establishing the **Circle of Coordination** around CMC (**Figure 2**). Eligibility for care coordination is defined by medical complexity, frequency of hospital utilisation and the family's psychosocial complexity. Identified 'lead' people within SCHN, the local community and the family share responsibility for meeting the health care needs

^{*} Sydney Children's Hospitals Network, AU

[†] Murrumbidgee Local Health District, AU

[‡] Macquarie University, AU

[§] University of Sydney, AU

Altman et al: "Dealing with the Hospital has Become too Difficult for Us to Do Alone" – Developing an Integrated Care Program for Children with Medical Complexity (CMC)

SERVICE ENABLERS	Kids GPS Care Coordination	24/7 Hotline			
	Establishing the Circle of Coordination around children with chronic and complex conditions and guiding the child and their family in navigating the health system.	Providing 24/7 access to individualised support that guides families in managing care at home, following their care plan and avoiding ED presentations.			
TECHNOLOGY ENABLERS	My Health Memory (MHM)				
	Allows children and families to access their SCHN information, communicate with clinicians, and streamline their interactions with the network, through a convenient app. Families can upload, tag, organise, and search all documentation related to their child's care in every setting – SCHN, local health services, primary care, school and home - building a complete profile of their child and the care needed on a daily, weekly and monthly basis.				
	Digital Health Platforms				
	A network wide strategy to deliver consultations remotely – to children in their homes, with their GPs, and at their local hospital –via a web-based video-conference platform				
	HealthPathways				
	An online information portal for general practitioners, providing localised clinical management guidelines and referral pathways for a range of conditions with the overarching aim of reducing clinical variation in healthcare.				

Figure 1: Service and technology enablers.



Figure 2: Kids GPS circle of care coordination. *Source:* Adapted from Cohen et al. [8].

of the child. Care Coordinators work with all parties to facilitate communication, reinforced through shared care plans developed jointly with the family and the leads. Shared care plans include medical history, diagnoses, current needs, medications, treatment goals, and service providers. In the first two years of the service 534 CMC were enrolled in the care coordination service. A 24/7 Hotline enables families of children who are medically fragile to access support at any time, empowering them to gain confidence in managing their child's condition at home. Families of children presenting to ED frequently, are encouraged to call the hotline first for guidance on whether the child needs to attend the tertiary hospital, a local hospital, or community-based service. Fifty-five families have accessed the hotline.

Technological Enablers

My Health Memory

The formative evaluation identified the need for better systems of communication among health services and families. Families were frustrated at repeating their story to multiple clinicians and frequently carried a 'manual' containing medical letters, business cards, results, reports and lists of appointments. The My Health Memory (MHM) smart-phone app co-designed with families (**Figure 3**), provides a convenient way to access and share their child's SCHN information. The shared care plan is 'pushed' from the SCHN Electronic Medical Record to MHM in real time. Families can also upload, tag, organise, search and store all documentation related to care in every health care setting. MHM is continually evaluated, with 3627 families currently actively using it.

Digital Health Platforms

Families caring for CMC, experience logistical challenges when accessing health services, often requiring time off work and school, additional care for siblings, and long waiting times in clinic. Transporting mobility restricted children or those who require respiratory support is also difficult. Families from regional/rural areas have worse experiences and incur additional costs for travel and accommodation. SCHN has implemented Telehealth via a web-based video-consultation platform for remote consultation delivery – to children at home, with general practitioners (GPs) and at local hospitals.

HealthPathways

HealthPathways is an online information portal for GPs that provides localised clinical management and referral pathways. Currently there are over 80 paediatric pathways in Western Sydney [9]. During 2017, the top five most accessed paediatric pathways were: Developmental



Figure 3: My Health Memory app components.

Milestones, Developmental Concerns in Children, Urinary Tract Infection in Children, ADHD in Children and Youth, and Weight Management in Children and Adolescents.

Implementing systems change

Brokering partnerships across multiple organisations and facilitating change was supported by using QI methodology and integrated systems co-redesign. Three QI projects for targeted cohorts: - Asthma Follow-up, South Eastern Sydney Local Replacement of Nutrition Support Devices, and Western Sydney Neonatal Care Team Engagement were established to pilot-test impact of linking tertiary and local hospitals, and primary care. Two integrated system redesign projects focused on streamlining management of paediatric allergy, and improving services for CMC in rural areas, (Figure 4). Over 45 care professionals (subspecialists, paediatricians, nurses, GPs, Allied Health practitioners) at SCHN and in the community have partnered with the Program to implement the QI projects. Examples of successful outcomes include: 24 infants likely to have medical complexity were identified at birth and enrolled; asthma presentations to ED have halved for children with recurrent presentations (to be published elsewhere).

Methods for Evaluation and Summary of findings

Formative evaluation activities undertaken in 2015/2016 as a foundation for the Program co-design included stakeholder forums and interviews, interviews with parents of CMC, and analysis of baseline CMC data. To support the design of MHM an observational study "Patient Shadowing" project was undertaken. A mixed methods approach underpinned the summative evaluation activities which aimed to evaluate impact at the patient, provider and system level, (**Figure 5**). The methods included pre- and post- implementation analysis of hospital administrative data on encounters, surveys of parents/carers using the Pediatric Integrated Care Survey [10] to survey SCHN providers (doctors, nurses and allied health); and interviews with QI teams and Care Coordinators (**Figure 5**). The summative evaluation findings will be published in greater detail elsewhere. In summary, analysis of hospital encounters 6 months preand post- enrolment in care coordination found a reduction in ED presentations by 40%; day only admissions by 42% and savings of over 50,000 kilometres of travel for families of CMC.

Reflection

The development of paediatric integrated care models in Australia is new and peer reviewed literature reporting outcomes of such models outside of North America is lacking [4, 11–13]. We were aware of multiple paediatric integrated care services across Australia, but there is only one published study showing clear benefits of care coordination and a 24-hour phone line [5]. Our preliminary data shows a clear reduction in ED presentations, hospital admissions and travel time. At least another three papers on the outcomes of this Program are planned.

Care Coordinators are central to the successful and enduring implementation of this Program. Experienced and highly skilled paediatric nurses were employed as Care Coordinators as the role requires them to provide

QI	Neonatal Care Team	Local Fee	eding Tube	Asthma Follow Up
PROJECTS	Engagement	Mana	gement	
AIM	For the families of all babies	For all children in scope		To reduce presentations to
	diagnosed with a chronic or	with NG Tubes to have a		ED of children aged 2-16
	complex condition to be	shared care plan to support		years with non-complex
	enrolled in the care	the management of tube		asthma/viral wheeze who
	coordination program as	related issues in an		have been frequent re-
	soon as practicable after	ambulatory setting at their		presenters in the previous
	birth.	local hospital.		12 months
PARTNERS	Western Sydney Local	South Eastern Sydney Local		Aiming for Asthma
	Health District	Health District		Improvement
	WentWest Western Sydney	Central and Eastern Sydney		Asthma Australia
	Primary Health Network	Primary Health Network		CEPSHN
INTEGRATED SYSTEMS	Expanding Access to Allergy Services		Extended Care Team	
AIM	To create an integrated health care system across primary, secondary and tertiary services to support the increasing number of children requiring allergy services.		To coordinate local and Sydney-based care for children with a chronic or complex condition who live in rural and regional areas.	
PARTNERS	South Eastern Sydney Local Health District Allergy and Anaphylaxis Australia		Murrumbidgee Local Health District Murrumbidgee Primary Health Network	

Figure 4: Quality improvement projects and integrated systems redesign projects to support health care systems change.

Altman et al: "Dealing with the Hospital has Become too Difficult for Us to Do Alone" – Developing an Integrated Care Program for Children with Medical Complexity (CMC)



Figure 5: Summative evaluation. PISC: Pediatric Integrated Care Survey. KPIs: Key Performance Indicators. QI: Quality Improvement.

much needed support to CMC and their healthcare teams, and to lead culture change needed for successful implementation of the Program. The Program project team used QI methodology to overcome entrenched traditional episodic ways of providing care which posed barriers to referral of CMC to the Care Coordinators. Thus, key internal and external contextual factors to the success of care coordination were addressed. This is in line with the recommendations of a recent systematic review on the role of care coordinators [14].

Successful integration needs a multidisciplinary whole of system approach, with deep engagement of families and stakeholders, equitable reach, and evidence-based standardised care. Service delivery reform needs to be driven by QI methodology. Information systems are needed to ensure optimal communication across the health system [15]. We included all of these components in our Program design. The support of a state-wide policy to drive integration, coupled with political support and increasing investment in workforce planning, has been invaluable [7, 15].

A number of challenges remain. Although we have partner Primary Health Networks and consulted widely with GPs, we have only recently begun to engage with GPs and Practice Nurses in implementing the Program. We first needed to provide clear pathways for CMC across SCHN and the LHDs. The funding available for the Integrated Care program was initially annual project funding from the NSW Health Planning and Innovation Fund which had an impact on the capacity for long-term planning. However NSW Health is now providing recurrent funding for the Program at SCHN.

Conclusion

Through this Program we have established a safety net for CMCs as they navigate our health system. By incorporating evaluation activities from the outset, we have demonstrated a beneficial impact for CMC and their families and generated much needed evidence to inform future paediatric integrated care models. A priority for the next 5 years of this service is to develop meaningful partnerships with GPs to develop local solutions that support them in managing CMC.

Acknowledgements

We would like to thank our integrated care partners and advisory groups in South East Sydney, Western Sydney and Murrumbidgee Local Health Districts, our executive sponsors at SCHN including Dr Michael Brydon, Dr Emma McCahon, James Stormon, Sara Burrett, Georgette Danyal, our care coordinators and all our integrated care project teams. We would like to thank Sandra Wales for the work she undertook Ambulatory Care Planning.

Reviewers

Two anonymous reviewers.

Funding Information

The project manager (LA) and clinical lead (SW) were funded through the NSW Ministry of Health's Innovator Funding for Integrated Care. YZ was funded in part by a Fellowship from the Sydney Medical School Foundation, The University of Sydney.

Competing Interests

The authors have no competing interests to declare.

Author Information

The Sydney Children's Hospitals Network (SCHN) is the largest paediatric health entity in Australia, with a team of 5,000 staff committed to providing world-class paediatric health care in a family-focussed, healing environment. Sydney Children's Hospitals Network provides care for over 120,000 families each year, incorporating 50,000 inpatient admissions, 90,000 emergency presentations and over 1 million outpatient services.

References

- 1. **Glader, L, Plews-Ogan, J** and **Agrawal, R.** Children with medical complexity: Creating a framework for care based on the International Classification of Functioning, Disability and Health. *Developmental Medicine & Child Neurology*, 2016; 58(11): 1116–1123. DOI: https://doi.org/10.1111/dmcn.13201
- Cohen, E, Kuo, DZ, Agrawal, R, Berry, JG, Bhagat, SK, Simon, TD and Srivastava, R. Children with medical complexity: An emerging population for clinical and research initiatives. *Pediatrics*, 2011; 127(3): 529–538. DOI: https://doi.org/10.1542/ peds.2010-0910
- 3. Olsen, L, Saunders, RS, and Yong, PL. Owens, MK. (2010). Costs of uncoordinated care. Washington DC: National Academy Press. In: *The healthcare imperative: lowering costs and improving outcomes: workshop series summary*, 2010: 109–140. National Academies Press.
- 4. Coller, RJ, Nelson, BB, Sklansky, DJ, Saenz, AA, Klitzner, TS, Lerner, CF and Chung, PJ. Preventing hospitalizations in children with medical complexity: A systematic review. *Pediatrics*, 2014; 134(6): e1628–1647. DOI: https://doi.org/10.1542/peds.2014-1956
- Peter, S, Chaney, G, Zappia, T, Van Veldhuisen, C, Pereira, S and Santamaria, N. Care coordination for children with complex care needs significantly reduces hospital utilization. *J Spec Pediatr Nurs.*, 2011; 16(4): 305–312. DOI: https://doi. org/10.1111/j.1744-6155.2011.00303.x
- Miller, A, Condin, C, McKellin, W, Shaw, N, Klassen, A and Sheps, S. Continuity of care for children with complex chronic health conditions: Parents' perspectives. *BMC Health Serv Res.*, 2009; 9(1): 242. DOI: https://doi. org/10.1186/1472-6963-9-242

- 7. **NSW Health.** NSW Health Integrated Care Strategy. Available at: http://www.health.nsw.gov.au/integratedcare/Pages/Integrated-Care-Strategy.aspx accessed September 2017; 2017.
- 8. Cohen, E, Bruce-Barrett, C, Kingsnorth, S, Keilty, K, Cooper, A and Daub, S. Complex Care. Improving quality outcomes requires a strategic approach: Integrated Complex Care Model: Lesson learned from Interorganisational Partnership. *Healthcare Quarterly*, 2011; 14.
- 9. **Healthpathways.** Western Sydney Health Pathways. Available at: https://westernsydney.health-pathways.org.au. 2017.
- 10. Boston Children's Hospital and Harvard University. The Pediatric Integrated Care Survey User Manual. Available from: http://www.childrenshospital.org/care-coordination-curriculum/carecoordination-measurement. 2015.
- 11. **Cohen, E, Jovcevska, V, Kuo, DZ** and **Mahant, S.** Hospital-Based Comprehensive Care Programs for Children With Special Health Care Needs: A Systematic Review. *Archives of Pediatrics & Adolescent Medicine*, 2011; 165(6): 554–561. DOI: https://doi. org/10.1001/archpediatrics.2011.74
- 12. Cohen, E, Lacombe-Duncan, A, Spalding, K, MacInnis, J, Nicholas, D, Narayanan, UG, Gordon, M, Margolis, I and Friedman, JN. Integrated complex care coordination for children with medical complexity: A mixed-methods evaluation of tertiary care-community collaboration. *BMC Health Serv Res.*, 2012; 12: 366. DOI: https:// doi.org/10.1186/1472-6963-12-366
- Homer, CJ, Klatka, K, Romm, D, Kuhlthau, K, Bloom, S, Newacheck, P, Van Cleave, J and Perrin, JM. A review of the evidence for the medical home for children with special health care needs. *Pediatrics*, 2008; 122(4): e922–937. DOI: https:// doi.org/10.1542/peds.2007-3762
- 14. Hillis, R, Brenner, M, Larkin, P, Cawley, D and Connolly, M. The Role of Care Coordinator for Children with Complex Care Needs: A Systematic Review. *International journal of integrated care*, 2016; 16(2).
- 15. **BACCH.** The meaning of "integrated care" for children and families in the UK British Association for Community Child Health Position Statement. Available at: http://www.bacch.org.uk/policy/documents/IntegrationBACCHposition_web.pdf accessed November 2016; 2012.

How to cite this article: Altman, L, Breen, C, Ging, J, Burrett, S, Hoffmann, T, Dickins, E, Brown, K, Zurynski, Y and Woolfenden, S. "Dealing with the Hospital has Become too Difficult for Us to Do Alone" – Developing an Integrated Care Program for Children with Medical Complexity (CMC). International Journal of Integrated Care, 2018; 18(3): 14, 1–7. DOI: https://doi.org/10.5334/ ijic.3953

Submitted: 12 December 2017

Accepted: 15 August 2018

Published: 05 September 2018

Copyright: © 2018 The Author(s). This is an open-access article distributed under the terms of the Creative Commons Attribution 4.0 International License (CC-BY 4.0), which permits unrestricted use, distribution, and reproduction in any medium, provided the original author and source are credited. See http://creativecommons.org/licenses/by/4.0/.

International Journal of Integrated Care is a peer-reviewed open access journal published]u[by Ubiquity Press.