

Development of the Biomethane Market in Europe

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Abstract: The challenges related to climate policy and the energy crisis caused the search for alternative ways of obtaining energy, one of the essential tasks faced by scientists and political decisionmakers. Recently, much attention has been paid to biomethane, which is perceived as a substitute for natural gas. Compared to the traditional combustion of biogas in cogeneration units (CHP), upgrading it to the form of biomethane can bring both environmental benefits (reduction in GHG emissions) and economic benefits (higher efficiency of energy use contained in biomass). The purpose of this review was a comprehensive assessment of the conditions and opportunities for developing the biomethane sector in the EU in the face of challenges generated by the energy and climate crisis. The article reviews the condition of the biomethane market in the European Union, focusing on such issues as biomethane production technologies, current and future supply and demand for biomethane, and biomethane production costs with particular emphasis on upgrading processes and financial support systems used in the EU countries. The review showed that the market situation in biomethane production has recently begun to change rapidly. However, the share of biomethane in meeting the needs for natural gas remains small. Moreover, the available expert studies indicate a significant development potential, which is desirable because of the need to increase energy security and environmental and economic reasons. However, this will require organizing the legal environment and creating a transparent system of incentives.

Keywords: biomethane; renewable energy; biogas; methanation

1. Introduction

One of the current key challenges is climate change mitigation caused by greenhouse gas emissions (GHG) [1]. Energy sector-related processes (energy industries, fuel combustion by energy users, and transport) are responsible for 77% of greenhouse gas emissions in the EU [2]. Hence, searching for and disseminating alternative energy sources is one of the key tasks of the energy transformation and transition to the zero-emission economy [3]. One of the most promising renewable energy sources (RES) is biogas (including, in particular, agricultural biogas). Compared to other renewable energy sources, it is characterized by much greater stability and allows reducing greenhouse gas emissions from managing organic matter in agriculture, e.g., manure [4]. It is assumed that reducing every kilogram of carbon dioxide equivalent (CO_2e) emission resulting from manure management by the production of biogas allows for mitigating the same amount of CO_2e by replacing fossil fuels with renewable sources. Despite the many advantages, biogas-based electricity is more expensive than other RES (which have become significantly cheaper in recent years). Investment in biogas plants used to be economically profitable only with support higher than for wind and solar energy. This fact increases the pressure to look for more effective ways of biogas management [5]. Thus far, the development of the biogas sector in many countries has been based on the cogeneration model (CHP), consisting of using biogas in



Citation: Sulewski, P.; Ignaciuk, W.; Szymańska, M.; Wąs, A. Development of the Biomethane Market in Europe. *Energies* **2023**, *16*, 2001. https://doi.org/10.3390/ en16042001

Academic Editors: Jacek Grams and Agnieszka Ruppert

Received: 12 January 2023 Revised: 9 February 2023 Accepted: 15 February 2023 Published: 17 February 2023



Copyright: © 2023 by the authors. Licensee MDPI, Basel, Switzerland. This article is an open access article distributed under the terms and conditions of the Creative Commons Attribution (CC BY) license (https:// creativecommons.org/licenses/by/ 4.0/). combustion units to produce electricity and heat simultaneously [6]. In many cases, effective thermal energy management is complicated, meaning that part of the primary energy is dissipated (the efficiency of cogeneration units is estimated at less than 40%) [7]. The mentioned problem can be eliminated by upgrading biothermal energy management [8]. At present, biogas and biomethane are perceived as the core of the circular economy [9]. Increasing the production level of biomethane is also considered an opportunity to reduce the economic significance of natural gas imports [10]. Biomethane has a high potential for reducing GHG emissions—it can be assumed that replacing fossil fuels with biomethane reduces emissions by 80%. However, in some solutions, it is possible to achieve a reduction of 200% when in addition to the emissions avoided from replacing fossil fuel, a similar amount of GHG is effectively removed from the atmosphere and stored on the land or can be avoided in adjacent systems [11]. As a result, lifecycle emission is expected to be below zero [11]. The development of biomethane production is important not only from the environment but also from the political point of view. The gas price increases of late 2021 and the escalation of the Russia–Ukraine crisis have made it necessary to step up the pace of EU and UK energy mix change proposals, all of which stand on existing plans, to reduce fossil fuel commitment [12]. The response to the energy crisis proposed by the European Commission is to decarbonize further and extend the use of renewable energy in all sectors of the economy—which is in line with the objectives of The Paris Agreement and the European Climate Law (Regulation 2021/1119 of the European Parliament and of the Council of 30 June 2021 Establishing the Framework for Achieving Climate Neutrality and Amending Regulations).

It is expected that electricity and hydrogen-based fuels will replace many fossil fuels in transport by 2050, with bioenergy playing an important role. Biogas energy is often cited as a tool for changing the energy mix and reducing emissions (in both the energy, agricultural, and industrial sectors) [13]. Many authors indicate the further use of biomethane (i.e., methane extracted by processing biomass), which is particularly applicable in Europe's current situation [14,15]. Biomethane is a carbon-neutral [11,16] substitute for natural gas and has many applications (liquefaction, compression, grid injection, and industrial use) [17–19]. Moreover, 83% of biogas production in the EU is currently used locally to produce electricity and heat by CHP units [20]. Due to the CHP's lower primary energy conversion efficiency compared to bio-gas utilization in the heating sector and the often occurring problem of waste heat usage, many scientists and experts indicate alternative options for biogas management [21].

The set of problems, challenges, and opportunities outlined above already indicate that the assessment of the development potential of the biomethane sector is a complex task, the implementation of which requires at least several dimensions to be taken into account. These include environmental, technological, and economic aspects and political conditions. The issue of the development of the biomethane sector in EU countries has already been the subject of academic and industry analysis several times [9–11,19,22–26]. However, authors usually focus on selected aspects of the discussed issue, e.g., technological progress, production potential, or economic conditions. In this context, the purpose of this review was a comprehensive assessment of the conditions and opportunities for the development of the biomethane sector in the EU in the face of challenges generated by the energy and climate crisis. The study takes into account such dimensions of the sector as available production technologies (including upgrading methods), regulatory and policy framework for biomethane production, market situation (including the demand and supply potential), production economics (taking into account the costs of production, upgrading and biomethane prices), and producer support systems. This article fills the gap in the literature through a comprehensive and synthetic presentation of the conditions for the development of the biomethane sector in the EU in the context of intensifying energy crisis. This study may also be useful to practitioners, as the most important and current conditions regarding the biogas sector in the EU have been collected and described here, the recognition and understanding of which is important when making investment decisions. The methodological basis of this article was a systematic review of the literature covering five stages typically implemented in this type of research [27], i.e.,:

- (a) Pre-search to plan the review and define its purpose;
- (b) Full search and literature retrieval;
- (c) Extraction and ocean of the harvested material;
- (d) Synthesis and analysis of results;
- (e) Making the results available.

In the first stage of the study, the existence of alleged gaps in the literature was verified, and the available range of the literature was assessed by searching known electronic databases (Google Scholar, WoS, ScienceDirect, AgEcon Search) and websites of organizations dealing with energy issues (International Energy Agency, European Biogas Association, GasforClimate, Eurostat). The identified databases were free-text searched (without descriptors) [27]. The keywords used included the following phrases: "biomethane", "biomethane upgrading", "biomethane production", "bio-methane development", "biomethane cost production and upgrading", "biomethane economics", "biomethane support in the EU", "biomethane technologies", and "biomethane demand and supply". The titles and abstracts were analyzed in the selection process, and the geographical scope was limited to EU countries. Selected titles, which, based on the title and abstract, seemed adequate to prepare the review, were fully analyzed, dividing the collected studies into subcategories according to "technology", "legislation and policy", "economics", "market", and "support". Selected studies were collected in the "cloud" using the Mendeley service, which was also used to compile a list of the literature. The study also uses sources unavailable online, including industry reports received from experts working in the agricultural biogas industry. At the "extraction" stage, information was selected from individual studies, which made it possible to characterize specified aspects of the functioning of the biomethane sector, which is reflected in the paper in individual sections. The last stage of the research was the synthesis of the collected information, which was synthetically reflected in the summary.

2. Biomethane—Characteristics and Production Methods

Biomethane (sometimes referred to as renewable natural gas RNG) describes methane derived from biomass. After obtaining the appropriate quality, biomethane is equivalent to fossil gas and compatible with existing natural gas engines and infrastructure. Processes to produce biomethane are commercially available, with the most common solutions being anaerobic digestion followed by biogas upgrading (Figure 1).



Figure 1. Biomethane production pathways. Source: own elaboration based on [10,13].

According to the International Energy Agency (IEA) data [10], in 2019, 90% of biomethane produced worldwide was obtained due to the biogas upgrading process. However, biomethane can also be obtained through biomass gasification followed by syngas methanation or conversion of biomass-derived CO_2 with H_2 into CH_4 (bio methanation process).

2.1. Biogas Upgrading

Biogas is produced by the anaerobic digestion of manure, slurry, agricultural residues, energy crops, by-products from the agri-food industry or wastewater treatment plants, and other organic wastes [28]. The process occurs spontaneously in nature, e.g., during the storage of manure or slurry or in the stomach of ruminants [29,30]. On a chemical basis, biogas is a mixture of methane (50–75%), carbon dioxide (25–45%), and other gases present in small quantities [31]. These are ammonia, hydrogen sulfide, and hydrogen (Table 1).

Biogas upgrading aims to increase the methane (CH₄) concentration by its separation from other biogas compounds. Usually, these are water (H₂O), carbon dioxide (CO₂), hydrogen sulfide (H₂S), dinitrogen (N₂), dioxygen (O₂), carbon monoxide (CO), ammonia (NH₃), volatile organic compounds (VOCs), siloxanes, hydrocarbons, and aromatic and halogenated compounds [32].

Gas Composition	Biogas *	Biomethane **	Natural Gas ***
CH ₄	50-75%	94-99.9%	93–98%
CO ₂	25-45%	0.1–4%	1%
Nitrogen	<2%	<3%	1%
Oxygen	<2%	<1%	-
Hydrogen	<1%	-	-
H ₂ S	20–20,000 ppm	<10 ppm	-
Water	2–7%	-	-
LHV	16–28 MJ/m ³	36 MJ/m ³	$37-40 \text{ MJ/m}^3$

Table 1. Biogas, biomethane, and natural gas parameters comparison.

Source: own elaboration based on * [10,33,34] ** [35,36], *** [33,34].

Biogas upgrading technologies come mainly from the gas refining industry. These technologies use the differences in the chemical and physical properties of individual gaseous compounds [32]. They are primarily based on physical and chemical absorption and adsorption, in addition to cryogenic or membrane separation [30]. The decision on the upgrading technology depends on the composition of biogas, requirements or biomethane legislation, equipment costs, CH_4 , CO_2 losses, energy consumption, and the price of biomethane.

2.1.1. Membrane Separation

The membrane separation functional principle is based on exploiting differences in properties between gases contained in biogas. CO_2 has the highest permeability of gases found in biogas, while CH_4 has the lowest [37]. Due to the high selection precision, affordability, and thermal and structural stability under high-pressure, organic polymers (such as cellulose acetates, polycarbonyls, polysulfones, polyimides, and polydimethylsiloxane) are used to manufacture membranes. Single membrane separation guarantee 92–94% CH_4 purity level. The highest purity level (96–98% CH_4) can be reached using multi-step gas–gas units under high-pressure conditions. The membrane process is characterized by relatively low energy consumption and a relatively uncomplicated installation process and is also suitable for low gas flow rates. However, the process requires compressing biogas to pressures of 10–20 bar and its pre-treatment (H₂O, H₂S, and NH₃ separation). Moreover, membranes undergo regular wear and tear, conditioning the necessity of their replacement after a particular time. According to the IEA report authors' findings, membrane lifetime is up to 4–5 years [38].

2.1.2. Physical Absorption

One of the most popular physical absorption technology is water scrubbing which utilizes the different solubility levels of the various biogas compounds in water. According to Towler and Sinnott [39], CO₂ is 26 times more soluble in water at 25 °C than CH₄. This

technology requires preliminary removal of H_2S from the biogas because its solubility in water is very high, and it could damage the scrubber.

Some technologies use organic solvents instead of water. The most commonly used is dimethyl ethers of polyethylene glycol, which has a higher ability to bind CO_2 and H_2S than water.

2.1.3. Chemical Absorption

Amine scrubbing systems dominate in the group of chemical absorption technologies. In this system, aqueous amine solutions (i.e., mono-, di-, or tri-ethanolamine) are used to remove the CO_2 from biogas. However, NaOH, KOH, and Ca(OH)₂ also can be used as a solvent reacting with CO_2 [32].

According to Yoo et al. [40], to remove 1 ton of CO_2 from biogas, 1.39 tons of monoethanolamine or 0.9 tons of NaOH is needed. The chemical scrubbing technology is performed at the temperature of 120–160 °C under atmospheric pressure (1.01325 bar) in absorption and a stripper column. The main advantages of this method are high efficiency in biogas upgrading (95–99% CH₄) and very low CH₄ losses (<0.1%).

2.1.4. Pressure Swing Absorption

Pressure swing adsorption (PSA) technology removes different gasses from biogas via their adsorption on material with high surface area, e.g., activated carbon, zeolite, or silica gel. The PSA is based on the principles of selective adsorption affinity for various molecular sizes. The mentioned process consists of four steps: adsorption, blow-down, purge, and pressurization [41]. The adsorbent material is regenerated by the pressure-decreasing, which releases gases. PSA technology makes it possible to obtain a high concentration of CH_4 (96–98%), but its losses cannot be avoided since CH_4 is also adsorbed on a solid surface [42].

2.1.5. Cryogenic Separation Process

Cryogenic separation technology is based on biogas components' different liquefaction and solidification temperatures. The boiling point of CH₄ is at -162 °C, and the sublimation of CO₂ is at -78.5 °C (both at the standard pressure) [37]. The separation is carried out by multiple compressing of the biogas up to 80 bars and intermittent cooling stages up to -110 °C [43]. The cycles of cooling and compression are repeated. Then, the gas goes to the distillation column, where it is separated into biomethane (98–98% CH₄) and impurities, such as CO₂, H₂O, H₂S, siloxanes, and halogens.

The cryogenic separation process is high energy-consuming, limiting this technology's practical application [44]

In Table 2, upgrading technologies are compared in terms of consumption for raw biogas, energy requirement, biomethane purity level, CH₄ losses, operation pressure, cost, and share in the market.

Tab	le 2.	Comparison	of different	biogas ı	upgrading	techno	logies.
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	Membrane Separation	Water Scrubbing	Organic Solvent Scrubbing	Chemical Scrubbing	PSA	Cryogenic
The basis of the operation	Differences in the solubility and permeability of different gases through the membrane	Different solubility levels of gases in water	Different solubility levels of gases in an organic solvent	Amine-based solvent absorbs and chemically reacts with CO ₂	CO ₂ adsorption with, e.g., activated carbon, zeolite, or silica gel	Different liquefaction and solidification temperatures
Consumption of raw biogas (kWh/Nm ³)	0.18-0.20	0.25–0.3	0.2–0.3	0.05–0.15	0.23–0.30	0.76

	Membrane Separation	Water Scrubbing	Organic Solvent Scrubbing	Chemical Scrubbing	PSA	Cryogenic
Energy requirement	Medium	Medium	High	High	Medium	High
Heat demand (°C)			55-80	120–160		-110
Final CH ₄ concentration (%)	92–98	80–99	>97	95–99	96–98	96–98
CH ₄ losses (%)	1–9	0.5–2	1–4	< 0.1	1-8	2
Pre-purification	Recommended	Recommended	Recommended	Recommended	Recommended	Recommended
Operation pressure (bar)	5–20	4–10	4–8	1.01325	3–10	80
Cost	High	Medium	Medium	High	Medium	High
Other	Multiple modules are required for high efficiency	Biomethane drying is required	High energy needs for solvent regeneration	Possible reaction between O ₂ and amines, high corrosion rates	Complicated process control	Potential for producing liquefied biomethane
Share in the market (%)	27	3	7	19	15	2

Table 2. Cont.

Source: Adapted from [32,37,45-47].

2.2. Biomass Gasification

An alternative method of biomethane production is the gasification of solid biomass followed by synthesis gas (often called syngas) methanation. The most common technology is thermal gasification, carried out in high temperatures (700–800 °C) under high pressure and low oxygen access [11,48]. Syngas consists mainly of hydrogen (28–40%) and carbon monoxide (16–25%), while the methane content ranges from 6 to 12% [49]. The produced syngas can be used to generate electricity and heat or component for methanol or ethanol production. Synthetic gas can also be used as a source of green hydrogen [50].

The production of biomethane from syngas requires using a water–gas shift reaction to convert CO to CO₂, which is combined with H₂ to CH₄ in a step called methanation [51]. The reaction requires using catalysts, of which Ru- and Ni-based are the most common [52]. Thermochemical methanation often operates at temperatures up to 300 °C and under high pressure (30 bar).

Although biomass gasification seems to be a promising method of obtaining biomethane, its practical application is currently limited [25,53]. However, some authors emphasize that gasification may become more important in the 2030 and 2050 horizons) [54,55].

3. The Regulatory and Policy Framework for Biomethane Production in Selected EU Countries

The external environment significantly influences the development and current state of the biomethane market. Both national and international regulations are significant [56]. In the European Union, directives, regulations, recommendations, and strategic documents determine the future shape of binding legal acts.

3.1. EU's Strategic Regulations

On December 12 2019, the European Council approved the objectives of the EU strategy "European Green Deal" [57], which assumes a shift away from fossil fuels and consequently met its commitments due to the Paris Agreement (reducing greenhouse gas emissions) [58]. An initial step towards implementing this strategy was the publication of the European Commission's document called the *Clean Energy for All Europeans Package* in November 2016 [59]. One of the eight components of the package was a *Directive (EU)* 2018/2001 of the European Parliament and of the Council of December 11 2018, on the promotion of the use of energy from renewable sources [60]. The directive, commonly known as RED II Directive, established:

- EU's target of RES share in the energy mix in 2030 on 32% of gross final energy consumption (*Article 3(1), point 128*);
- EU's target RES share in the transport sector of 14% (3.5% of advanced biofuels) (*Article* 25(1));
- Regulations for energy prosumers;
- A standard set of rules for the use of renewable energy in all sectors;
- A guarantee of origin system;
- Sustainability criteria for bioenergy.

From the point of biomethane market development, an essential provision of the directive has been introducing a mandatory target for RES's share in the transport sector. Due to its characteristics, biomethane can be used directly as a biofuel (in liquefied or compressed form) or a source of biohydrogen [61].

In 2021, *European Green Deal* strategic assumptions turned into the *European Climate Law* [62], which determines legally binding targets for EU climate neutrality by 2050 and a 55% reduction in GHG emissions by 2030. The monitoring of progress toward the reduction and RES share targets is to be based on existing systems, such as *Member States' National Energy and Climate Plans* (introduced in 2018 [63]). According to European Commission's assumptions from 2019, biomethane should cover up to 10% of projected natural gas consumption in 2030 (350 TWh) [59]. Furthermore, the need for an urgent revision of the existing directives was mentioned.

3.2. Updated Energy and Climate Regulations

In line with earlier announcements underlining the need to revise existing climate law, on 14 July 2021, the "Fit for 55" package was published. This document provides the basis for implementing the updated EU target of reducing greenhouse gas emissions by 55% by 2030 [64]. The package contains legislative proposals (directives and other amendments to regulations) on "*The EU Emissions Trading Scheme update; Effort Sharing regulation; Land use and forestry (LULUCF); alternative fuels infrastructure; CO₂-price adjustment mechanism at; REfuelEU Aviation and FuelEU Maritime; CO₂ emission standards for cars and vans; energy taxation; renewable energy; energy efficiency" [65]:*

The most significant element of the package from the point of view of renewable energy producers was the proposed revision of the RED II directive. The new revision of the Renewable Energy Directive [66] assumes to increase in the EU target of renewables in the energy mix to 40% by 2030 and new targets at the national level, such as:

- A new reference level of 49% renewable energy use by 2030 in buildings;
- A new benchmark of a 1.1 percentage point annual increase in the use of energy from renewable sources in the industry;
- A binding annual increase of 1.1 percentage points for the Member States in the use of renewable energy sources for heating and cooling.

According to the assumptions included in the draft directive, fuel suppliers will be obliged to supply renewable fuels and renewable electricity in an amount that will make it possible to achieve a reduction in greenhouse gas emissions of at least 13% by 2030. Moreover, as set out in the proposed directive, the share of advanced biofuels and biogas produced from the feedstocks listed in Part A of Annex IX of RED II in energy supplied to the transport sector must be at least 0.2% in 2022, 0.5% in 2025 and 2.2% in 2030. Responsibility for achieving these targets is assigned to fuel suppliers in each Member State. As highlighted in the BP report [67] referring to the proposed changes, introducing flexibility in this respect will allow individual Member States to choose the most efficient solutions. Regulation may also provide an opportunity to stimulate the further use of advanced biomethane in the transportation sector [67]. The most important changes in the RED II Directive are presented in Table 3.

Proposals	Significance for the Biomethane Market
RES share from 32 to 40% by 2030, The share of advanced biofuels and biogas (produced from Annex IX substrates) in total energy supplied to the transport sector is expected to be 2.2% in 2030)	Without a significant increase in the share of biomethane, targets in the heating and transport sectors will be difficult to meet [25,68]
	Biomethane can be a valuable source of energy in the:
49% of energy use from renewable sources by 2030 in buildings; 1.1 p.p. annual increase in the use of RES in industry	 Industry for high-temperature heat that cannot easily be electrified or for biogenic carbon feedstock; Power (to balance the grid with storable and dispatchable energy); Transport (for long-distance heavy transport and maritime that cannot easily be electrified); Buildings (in existing buildings with gas connections through hybrid heat pumps).
	[11]
Strengthened sustainability criteria for biomass:	
 The prohibition of biomass for energy production from primary forests, peatlands, and wetlands; Discontinuation of support for forest biomass in electricity-only installations from 2026; Biomass-based energy sources imposed to meet minimum GHG savings targets; EU sustainability criteria to be included for smaller heating and power installations (above 5 MW) 	Due to the woody biomass supply possible decrease, biogas upgrading might be a dominant biomethane-obtaining technology [10,56,69]

Table 3. Revision of the RED II Directive—a selected issue in the context of the biomethane market.

Just a few months after the publication of Fit for 55, the EU authorities have already presented another legislative initiative—crucial for the biomethane market development. On December 2021, the European Commission announced a new package of proposals amending the UE Gas Directive (2009/73/EC)—remaining in legal force since 2009 [70]. The announced revision, known as Decarbonization Package, includes a set of measures to replace natural gas in the energy mix of EU countries with renewable and low-carbon gases—hydrogen and biomethane [71].

To date, these natural gas alternatives are affected by several regulatory barriers, such as non-inclusion in network security regulations and unfavorable legal settings within cross-border trade and infrastructure development [72]. Against this background, the European Commission has introduced a revision of two European Union legal acts:

- Proposal for a Directive of the European Parliament and of the Council on common rules for the internal markets in renewable and natural gases and in hydrogen COM(2021) 803 final [70];
- Proposal for a Regulation of the European Parliament and of the Council on the internal markets for renewable and natural gases and for hydrogen (recast), COM(2021) 804 final [73].

According to the framework concept presented, biomethane will be included in the definition of both natural gas (Article 2(1)) and renewable gas (Article 2(2)). Such a solution would standardize the status of biomethane as an energy carrier with the same specific properties as fossil natural gas. Following the idea of unifying the status of gases injected into the grid, the European Commission proposes obliging the Member States to allow renewable and low-carbon gases access to the market and infrastructure—regardless of the type of producer's installation connection (distribution, transmission grid). Moreover, according to Article 37(2) of the revision of the Directive, distribution system operators will not be entitled to reject economically and technically justified requests for the connection of a new production installation of renewable and low-carbon gases.

3.3. RE Power EU Action Plan—Biomethane Role in the Context of the 2022 Energy Crisis

Escalation of the Russian–Ukrainian crisis resulting in intensified military action in Ukraine after 24 February 2022, has significantly affected the European energy market. (biggest energy crisis in Europe since 1973 [74]). Current difficult geopolitical urged the authorities of European countries to redefine their current energy policies. The impact of the conflict escalation has been particularly acute for EU member states, heavily dependent on Russian supplies of natural gas, petroleum products, and solid fossil fuels [75,76], with 43.29 and 54% of the share in EU's energy carriers import, respectively [77]. The scale of the European economies' dependence on Russian energy resources is shown in Figure 2.



Figure 2. Share of Russian fossil fuel imports in total domestic consumption in 2019. Source: Eurostat.

In response to the energy crisis, the EU published the REPower EU Action Plan in May 2022 [78], envisaging measures to diversify the EU's supply of fossil fuels and petroleum products and reduce demand for them. Due to its thin market, dependency on Russian natural gas reduction is seen as one of the biggest challenges for EU countries. The communication states that reinforcing the *"Fit for 55"* package efforts (resulting in a 30% reduction in natural gas demand and diversifying supply) could result in a decrease of 155 billion cubic meters (bcm) (equivalent to 1514.3 TWh) of gas demand from Russia by 2030.

The European Commission highlighted the key role of renewable energy sources in this process, particularly mentioning biomethane—the renewable natural gas equivalent. One of the objectives set in the package is to increase biomethane consumption in member states from 17 to 35 bcm (166.1–341.9 TWh) per year. The target could be possible to reach due to the *Biomethane Action Plan*, which assumes supporting the development of the Member States' biomethane markets with an additional 35 billion EUR [79]. Despite financial support, the plan's objectives include more accessible access to modern technology

and increased availability of financing. An essential element is also the assumption that a separate collection of organic waste will be required by 2024, which allows for increasing sustainable (waste-based) biomethane production. A further step towards achieving the biomethane target was the establishment of a Biomethane Industry Partnership that brings government, science, and industry representatives together to provide substantive support to the UE's authorities (Figure 3).



Figure 3. Scheme of REPower EU's biomethane target realization. Source: own elaboration.

4. Biomethane Market in EU—Current Situation and Development Potential *4.1. Current Situation*

The European Union is currently the largest producer of biomethane in the world and has significant potential for further development [25,80]. The first biomethane plant in Europe was probably established in the UK in 2009 [81]. Since then, the number of biomethane plants has increased significantly, and in 2020, almost 900 installations were producing 3.3 bcm biomethane (32 TWh). However, the 32 TWh of biomethane produced in the EU in 2020 accounted for only 17% of the total biogas production of 191 TWh [82,83]. Figure 4 shows the rate of development of biomethane production in the EU since 2011. It can be stated that the number of biomethane plants in the analyzed period increased nearly five-fold, while the production of biomethane increased six-fold. In 2020, biomethane production was at 32 TWh, while in 2011, it was less than 5 TWh [82]. The latest EBA data [82] also indicate that, in 2021, there was a significant increase in the number of biogas plants—in August 2021, it was at the level of 992 facilities.

The largest producer of biomethane in Europe is Germany, where 11 TWh (1.13 bcm) of biomethane was produced in 2020 in 242 biomethane plants (out of 32 TWh—3.28 bcm in the entire EU). The largest number of biomethane plants was located in France and amounted to 306 facilities, although at the same time, France in 2020 produced only 2 TWh of biogas, which indicates different directions of development (small plants dominate in France) [55]. It is also worth noting that the total share of Germany and France in the number of biogas plants in the EU in 2020 reached almost 55%. Regarding the amount of biomethane produced, the second place after Germany was Denmark, which produces over 4 TWh (0.41 bcm) of biomethane and has 52 plants at its disposal. Significant European producers of biomethane, apart from the countries mentioned above, also include the Netherlands and Italy, with production similar to France (i.e., about 2 TWh). Slightly less biomethane was produced in 2020 in Sweden, where 71 biomethane plants were located. The total share of these countries was ~ 73% of the total biomethane production in the EU (2020) and 77% in the total number of biomethane plants (August 2021) [55,82] (Figure 5).

Figure 4. Number of biomethane plants and biomethane production in the EU (2011–2020). Source: EBA [82].

Figure 5. Main producers of biomethane in EU (share in total numbers of biomethane plants and biomethane production). Source: own elaboration based on Jaro et al. [55] and EBA [82].

The development of methane production in recent years has been accompanied by remarkable progress in the reliability and efficiency of upgrading technologies [5]. The current dominant upgrading technology of biomethane is membrane separation, covering 35% of biomethane plants [55]. The second and third places are held by water scrubbing (22%) and chemical scrubbing (18%). Other biomethane plants use pressure swing adsorption, mental scrubbing, or cryogenic separation. However, in terms of the technologies used, a change in the trend can be observed. In the early years of the industry's development (until 2012), chemical scrubbing technology dominated, while in recent years, newly launched

installations have been based on membrane separation technology [6]. However, there are significant differences between countries in terms of the current mix of technologies used; for example, membrane separation plays a relatively minor role in Germany. At the same time, it dominates in France, the Netherlands, and Italy. In turn, Swedish installations are based on water scrubbing [6]. The structure of treatment methods used on average in the entire EU and in the main producer countries is shown in Figure 6.

Figure 6. The structure of biomethane upgrading methods. Source: own elaboration based on EBA [6].

Biomethane production is based on various categories of organic waste, including firstgeneration substrates such as agricultural residues, intermediate energy crops (cultivated between two main crops), bio waste, industrial waste from the agroindustry sector, livestock manure, and green waste; second-generation substrates include forest residues, forest wood, and pruning [56,69]. Until 2016, the structure of biomethane plants was dominated by units for which energy crops were the primary feedstock. The production model dominant in Germany, which is also the biggest producer of biomethane and biogas in the EU, had the most significant impact. Changes in this area should be associated with the RED II Directive, according to which biomass for sustainable biogas production should not create competition for agricultural land—considered as devoted to food and feed production. The growing awareness of sustainable biomethane already reduces the availability and dimension of public support for unsustainable biomethane plants [84]. For most biomethane plants installed since 2018, the basic substrate is agricultural residues, manure, and plant residues [6]. On the other hand, the share of new installations using energy crops as the primary substrate decreased dramatically. Changes in this respect are presented in Figure 7.

Figure 7. Changes in the structure of newly commissioned biomethane plants in the EU by the main substrate in 2011–2022. Source: own elaboration based on EBA [6].

4.2. Potential for the Development of Biomethane Production

Biomass availability can be considered the crucial factor determining the production potential of biogas and biomethane. Based on estimated assumptions regarding the future level of available biomass, several analytical institutions have recently analyzed the potential of biomethane production between 2030 and 2050. Information on the total biomethane production potential according to various sources is provided in Table 4. The quoted estimates refer to the total methane potential of anaerobic digestion and gasification. According to the ENGIE report [69], the total biomethane production potential based on the indicated feedstock categories in the EU countries can be estimated in 2050 for nearly 1.5 thousand TWh (153 bcm). Slightly lower levels of production potential are indicated by other studies, although in most of the available sources, the biomethane production potential in total exceeds 1000 TWh in the perspective of 2050. According to the IEA [6], this potential can be estimated at 1.3 thousand TWh (from the standpoint of 2040, technical potential). Other results have been obtained through the studies conducted by Gas for Climate [25] (1.039 thousand. TWh), Eurogas (1.08 thou. TWh [85]), and Center on Regulation in Europe [86] (1.3 thousand TWh, but without specifying a specific moment in time). Despite notable differences between individual analyses, it can be stated that in most cases, the biomethane production potential for 2030 is in the range of about 350 to 460 TWh (35.8 to 47.1 bcm). Moreover, in 2050's forecasts, the production level is expected to be about 1000 to 1500 TWh (102.4 to 153.5 bcm) 2050. Regardless of the observed, it can be stated that the predicted biogas production in the perspective of the indicated dates is to be many times higher than currently. In 2030, production can be expected to be more than ten times higher than in 2020 (32 TWh, 3.28 bcm). The observed differences in the assessment of the production potential result primarily from the adopted assumptions regarding the

available biomass (e.g., the issue of taking into account sequential crops is important (in the GfC analysis [25], the share is almost half in the anaerobic digestion potential, while in the ICCT analysis, this type of substrate was not taken into account). The assumptions made regarding advancements in gasification technology [11] also notably impacted the studies' results differences.

Biomethane Potential (TWh) Date of Study/Scenario Source Publication 2030 2050 Biomethane production potentials in the 2022 404 Gas for Climate 1039 Member States and outlook to 2050. The optimal role for gas in net-zero emissions Gas for Climate 2019 370 1010 energy system. Navigant. CE Delft, Eclareon, Optimal use of biogas from waste streams. Wageningen An assessment of the potential of biogas from 2016 335 Research—"Growth digestion in the EU beyond 2020 Scenario" CE Delft, Eclareon, Optimal use of biogas from waste streams. Wageningen An assessment of the potential of biogas from 2016 467 Research—"Accelerated digestion in the EU beyond 2020 growth scenario." In-Depth Analysis In Support Of The Commission Communication COM (2018) 773. EC-2030 2018 A Clean Planet for all A European long-term 349 strategic vision for a prosperous, modern, competitive, and climate neutral economy In-Depth Analysis in Support of The Commission Communication Com(2018) 773. EC-Energy Efficiency 2018 523 A Clean Planet for all A European long-term Scenario strategic vision for a prosperous, modern, competitive, and climate neutral economy In-Depth Analysis in Support of The Commission Communication COM(2018) 773 919 EC-P2X scenario 2018 A Clean Planet for all A European long-term strategic vision for a prosperous, modern, competitive, and climate-neutral economy Geographical analysis of biomethane **ENGIE** 2021 1495 potential and costs in Europe in 2050 ICCT (The International What is the role of renewable methane in Council on Clean 2018 382 European decarbonization Transportation) European Carbon Neutrality: The importance DNV-GL 2020 1008 of Gas. A study for Eurogas. year 2040: 1248 (EU); Outlook for biogas and biomethane. IEA 2020 Prospects for organic growth-year 2040 1700 (total Europe) Future markets for renewable gases and Centre on Regulation in ~1300 TWh (without 2019 hydrogen. What would be the optimal Europe indication-specific year) regulatory provisions?

Table 4. Biomethane production potential in 2030 and 2050 summary of available reports.

Source: own elaboration based on: [10,11,25,53,69,87,88].

Some of the projections mentioned above also assess the biomethane production potential at the level of individual EU countries. Figure 8 shows the potential of biomethane

production and its structure for 2050 in the EU (+UK) countries according to the study "Gas for Climate" [25] and ENGIE [69]. According to these analyses, in 2050, the largest biomethane producers will be Germany and France, whose total share in the supply is around 25–30%. The importance of countries such as Spain and Poland will increase significantly, becoming the third and fourth producers of biomethane in the EU, respectively, in both analyses mentioned above. Significant development potential is also seen in countries such as Italy, Romania, and Sweden, but in the latter case, this potential lies mainly in thermal gasification.

Figure 8. The potential of biomethane production in the perspective of 2050 in EU countries and the UK. Source: own elaboration based on Alberici et al. and Birman et al., 2021 [25,69].

In relative terms, the importance of Denmark, which already uses a much larger part of its production capacity than other countries, will decrease. The share of countries such as Germany, France, Spain, Poland, and Italy exceeds 50% of the production potential in 2050. It can be seen that the production potential results primarily from the area of individual countries—the largest future producers are countries with the largest size (which is a source of biomass) (Figure 9).

According to ENGIE analyses [69], the most important source of bio-mass production potential in the EU and UK should be seen in the perspective of 2050 in forest wood and residues (almost 500 TWh, 51.6 bcm), intermediate crops (nearly 390 TWh, 39.9 bcm), agricultural residues (about 200 TWh, 20.5 bcm), manure (over 180 TWh, 18.42 bcm), and green waste (165 TWh, 16.9 bcm) [69] (Figure 10). It should be emphasized that the presented estimates do not include energy crops because, according to the RED II Directive, biomass for sustainable biogas production should not create competition for agricultural land devoted to food and feed production. In 2010–2015, nearly half of the newly installed biomethane plants were based on Energy crops [82].

Figure 9. Structure of theoretical potential of biomethane production from various categories of biomass in EU(+UK) in perspective 2050. Source: own elaboration based on Birman et al. [69].

Figure 10. The theoretical potential of biomethane production (TWh) from various categories of biomass in EU and UK in perspective 2050. Source: own elaboration based on Birman et al. [69].

4.3. Potential Demand for the Biomethane

4.3.1. Demand for Biomethane—Applications and Market Conditions

The demand for biomethane is derived from the possibility of its use for various applications. In the most straightforward view, one can imagine that biomethane is used to replace methane (natural gas). About 60% of natural gas is used directly in final energy

consumption without prior transformation. The rest is transforming mainly into electricity and heat generation (about 4% flows into non-energy sectors) [61]. Although biomethane (as opposed to biogas) can be directly injected into the gas network, entirely replacing methane with biomethane is impossible—the structure of using this gas is different from that of methane. First, it should be emphasized that only a dozen biogas produced in the EU are treated to biomethane. Currently, most biogas is used close to production on-site for heating, electricity generation, or CHP. Biomethane injections into the gas grid are less popular due to higher production costs, gas quality, and technical constraints connected with access to the gas grid [71].

In 2019, biogas and biomethane production made it possible to meet only 3.8% of the EU's gas demand. In 2030, the European Commission expects a doubling of biogas production. As we advance to 2050 projections, EC claimed that a four-fold increase in biomethane production level could make it possible to cover 25% of the EU countries' gas demand while assuming efficiency improvement [71]. According to another source, biogas and biomethane production can cover approximately 4.6% of the EU's gas demand in 2020. It is assumed that in 2030 it will be 11%, and in 2050 even between 30 and 40% [82].

Even today, a significant share of the gas demand could be covered by biomethane in some countries, with the assumption of purifying all the biogas produced. In Sweden, it would be 19%; in Denmark, 18%; in Germany, 9%; in Czechia, 9%; in Finland, 5%; in the UK, 3%; in Slovakia, 3%; in Spain, 2%; in France, 2% [82]. According to GfC analyses [11], the demand for biomethane in the EU will largely depend on the scenario of the implemented climate policy and biomethane support policy—in the case of implementing the policy assumptions from 2018, the demand for 2040 can be expected at the level of 140 TWh (14.33 bcm of biomethane per year), while in the case of "*sustainable development scenario designed to achieve energy-related sustainability goals*", the estimated biomethane demand is 418 TWh (42.8 bcm) in 2040.

Biomethane can be used in either the transportation, heating, or electricity sectors while there are also non-energy applications in the chemical industry [26]. The method of using the biomethane produced differs significantly between different countries, which can be associated with the implemented policy of supporting the biogas sector. It is worth noting that the interest in biomethane in hard-to-electrify industries is growing because replacing natural gas with biomethane does not generate carbon costs under EU ETS [11]. Furthermore, biomethane can replace methane in fertilizers or methanol production in the chemical industry. An interesting use in that area is also subjecting biomethane to steam reforming to obtain biohydrogen. In the steel industry, biomethane can replace fossil fuels in processes that cannot be electrified, and in the food processing sector, it can be used as a substitute for natural gas [10]. All of these uses allow entrepreneurs to decarbonize their heat and electricity use.

Additionally, growing interest is observed in biogenic CO₂ (climate-friendly) obtained during biogas upgrading to biomethane. This solution can happen due to CCU technology (carbon capture and utilization); therefore, CO₂ received from biomethane is an alternative to fossil-fuel-produced industrial use CO₂. Moreover, the CO₂ generated during the combustion of biogas or biomethane can be captured and further recycled. In the transport sector, biomethane is being used in compressed form bio CNG (mainly passenger vehicles) and liquefied bioLNG (heavy road and maritime transport) [25].

4.3.2. Biomethane Demand Potential—Findings of Current Studies

According to the DNV GL report [85], the future demand structure for biomethane may vary significantly depending on external conditions (e.g., CO_2 price), which are described in two scenarios. Regardless of the scenario, a significant increase in demand for biomethane used for hydrogen production is expected in 2050, reaching up to 25% of the total biomethane production (with only a few percent in 2030). According to the cited source, the share of demand for biomethane used for energy production will also be at a similar level in 2050. Compared to 2030, the need for biomethane used in the

building sector will decrease. Less clear-cut predictions concern changes in the relative level of demand for biomethane for manufacturing and non-energy use and in the section "other and energy own use" (Figure 11). Relatively little importance in the cited study is attributed to the demand for biomethane by the transport sector, although EBA [82] emphasizes that some countries plan to direct most of the biomethane production to be used for transportation-related applications (Estonia, 100%; Sweden, 83%, Finland, 100%, France, 34%, Italy, 100%, The Netherlands, 19%). In total, there are 4056 CNG and 441 LNG filling stations in service in the EU, of which it is estimated that 1500 provide Bio-CNG and 100 Bio-LNG (most in Italy and Germany) [82]. According to GfC [56], in 2050, half of biomethane can be used by the transport sector, $\frac{1}{4}$ by the energy sector, 16% by the buildings sector, and 6% by the industry sector (Figure 11). However, GfC analysis does not include the use of biomethane in hydrogen production.

Figure 11. The expected structure of demand for biomethane in 2030 and 2050 in the EU. Source: own elaboration based on Kate et al. and Terlouw et al. [56,85].

When considering the demand for biomethane in the EU, it is worth noting that one of the factors that will determine the demand for biomethane in the coming years is the plans to diversify UE gas supply sources. By the end of 2022, the reduction in natural gas supplies from Russia is to amount to 99 bcm (967.2 TWh), half of which was planned to be replaced with LNG gas, and approximately 10% with gas from other suppliers (20% solar and wind energy, around 14% improved efficiency, and around 3.5% biomethane) [89]. In the perspective of 2030, the importance of biomethane in replacing gas from Russia is to increase significantly (by another 14 bcm, 136.8 TWh) [89].

In discussing the expected directions of biomethane development, it is also worth paying attention to the possibilities of international trade. Two basic solutions are possible in this regard—transport between countries using high-pressure pipelines or transport in liquefied form through shipping [83]. Thus far, biomethane trade between EU countries is small; in 2020, it was only about 3 TWh, which corresponded to 0.06% of natural gas consumption in the EU [83].

5. Economics of Biomethane Production

The variety and diversity of biomethane production technologies and pathways result in extensive economic performance data obtained during a literature review. Due to the above, the overview of research results was divided into two segments, focusing mainly on biogas production (anaerobic digestion) and upgrading technologies. Another factor causing the difficulty of biomethane cost comparison is the adopted scope of analysis (whether to include or not final gas management costs—i.e., related to liquifying or compressing). In order to ensure at least partial comparability of the current research results, biomethane utilization costs were not considered. Based on the literature review, the two most important biomethane production costs are (1) primary gas production costs (syngas or biogas) and (2) costs of upgrading and further processing for final use. An important parameter that determines the profitability of the entire business is also the revenue resulting from the price of the final product and the intensity of financial support. Both at the stage of biogas production and biogas processing, two basic categories of costs can be distinguished, i.e., CAPEX and OPEX. CAPEX includes capital expenditures, while OPEX refers to operating expenses. A detailed list of potential costs that make up the CAPEX and OPEX categories is shown in Table 5.

Table 5. CAPEX and OPEX components in the biomethane production process.

CAPEX	OPEX		
1. Biomethane production	1. Biomethane production		
 Biogas plant and necessary compounds Gasification unit and necessary compounds Gas upgrading system Biomethane final use 	 Feedstock and transport M&O Electricity and heat use Digestate management Water use 		
(a) Pipeline, injection station, and other necessary compounds	 Labor 2. Biomethane final use 		
(b) Biomethane liquefaction plant, storage unit, refueling station	(a) Pipeline, injection station, and other necessary compounds		
(c) Biomethane compressing plant, storage unit, refueling station	(b) Biomethane liquefaction plant, storage unit, refueling station		
(d) Local use—CHP	(c) Biomethane compressing plant, storage unit, refueling station		
	(d) Local use—CHP		

Source: Own elaboration based on Jens et al., IEA, Koonaphapdeelert et al. [13,55,90].

Despite the methodological differences observed, most studies [55,56,88,91] estimated the raw biomethane unit production as a sum of OPEX and CAPEX-based annual capital costs divided by the estimated production volume (the investment lifetime was generally set at 15 years, while the cost of capital ranged from 5 to 10%). Estimating the biomethane processing costs generally proceeds similarly [13]. Capital and operational costs are calculated in relation to the assumed production (expressed in volume or energy units, depending on the particular study). However, research results are difficult to compare due to the distribution of grid connection costs and gas quality requirements, which differ in each member state (refers to the gas network injection scenario). Similar to other mentioned parameters, several economic and political factors determine the unit revenue for the biomethane producer. Besides market-specific conditions, the form of the end product (electricity, grid gas, bio LNG, bio CNG) and the intensity of operational support are often identified as crucial determinants of producers' revenue [10,56]. The biomethane plant can also generate income from other sources depending on the technological and business model adopted. The most common examples are the sale of digestate as fertilizer [92] or the disposal fee of certain waste materials [93].

5.1. Biogas Production

Under industrial conditions, biogas is produced in a specifically designed technological installation—an AD (anaerobic digestion) plant. The biogas production system comprises highly comprehensive facilities, including buildings, digesters, large-scale machinery, and advanced equipment [29]. These components' functional activities are integrated in time into a single production scheme system using automation and management programs [94]. Although several studies consider the anaerobic digestion production process a mature technology [95], certain divergences (i.e., the number, size, and type of digestion tanks; different process parameters, etc.) affect the range of feedstock possible to use (often appointed as crucial for cost efficiency level) [96–98]. According to analyzed studies [56,91,99–102], the capital cost of the biogas production phase is relatively high for small-scale plants, which indicates the impact of scale effects (Table 6). Bortoluzzi [100] assumed that a capacity increase from about 200 kW to 999 kW results in a CAPEX decrease of 5000 EUR/kW. In this regard, a comprehensive study of 40 Austrian agricultural biogas plants was conducted as a part of the BIOSURF project [101]. Based on the data obtained, the authors of the report developed an equation providing an approximation of the biomethane production economics of scale:

$$P [\in m^{-3}] = 39,180 * x^{-0.244},$$

where *P* is the price of biomethane (EUR/m³), and *x* is the biomethane production capacity (m^3/h) .

Table 6. AD plant investment and capital cost level concerning the production scale of biomethane.

Production Scale (Nm ³ /h)	Average Investment Cost MEUR ₂₀₁₅	Capital Cost Level (EUR ₂₀₁₅ /MWh of Production)
Small (to 500)	≈1.5	25–35
Medium (500–800)	3.10-5.86 2.8-4.3	20
Large (above 800)	7.5–9.89	15

Source: Own elaboration based on Koonaphapdeelert et al., Mertins and Wawer, Stürmer et al., Terlouw et al., Tsiropoulos et al. [13,56,94,101,103].

This relationship is graphically depicted in Figure 12.

Figure 12. Biomethane production's economy of scale estimation—based on the BIOSURF 2016 project [101].

In simplified terms, the production process of a biogas plant consists of the following steps [104,105]: (1) feedstock delivery and storage; (2) substrate insertion to the digester; (3) biogas production and storage; and (4) digestate management. As some costs cannot be precisely related to the phase in which its incurred, in most considered studies, authors classified them similarly to as presented below:

- Feedstock (In several papers, feedstock cost was excluded from OPEX its total distribution cost was presented) and transportation;
- Digestate managing;
- Heat and electricity;

- Labor;
- Maintenance and overhead (M&O);
- Insurance.

According to the literature review, feedstock, energy, and digestate management costs were the most significant [56,91]. The level of operational expenditures is often related to the type of feedstock used due to the wide possible range of prices. Some authors even exclude feedstock cost from the OPEX category, considering it a separate position [56,101]. According to IEA [5], the price of feedstock ranges from 0 (agricultural waste, manure) to 102 USD/t DM (energy crops).

However, despite high prices, energy crops are still the base feedstock for biogas (and biomethane) production in certain countries. In particular, it refers to the German biogas and biomethane production model, for which the use of co-digestion of maize silage and slurry is the principle basis [20]. On the other hand, Italy and Denmark's dominant production model is based on the utilization of animal manure, waste from crop production, and the agri-food industry [86]. Costs included in the O&M compound are also related to feedstock type and scale—2 to 7%/annual CAPEX cost referring to the IEA Report [5].

5.2. Biogas Upgrading

The full costs of biomethane production include the costs of biogas production (as discussed above) plus the costs required for upgrading. Although progress has been made in the field of biogas upgrading in recent years, the economic feasibility of this process remains ambiguous, and the known analyses mainly concern chemical-based upgrading methods [106]. Upgrading costs include the treatment unit investment costs (CAPEX) and operating costs (OPEX). The range of unit costs of biogas upgrading (EUR/MWh) is determined by the treatment technology and installation size (IEA 2020). As the IEA [5] reported, the unit cost of biogas upgrading range is approximately 5–12 EUR/MWh. Like previous segments, economies of scale impact unit CAPEX cost reduction was observed, estimated by Mazzega and Mathieu [9] as 1-2 EUR/m³ of raw biogas (equivalent to 0.16–0.33 EUR/MWh). In general, solutions based on CO₂ removal are much cheaper per kWh than upgrading the raw biogas by reacting CO_2 with H_2 , which results from the high costs of obtaining hydrogen and investment costs related to the construction of a methanation plant [32]. In the short term, the cost of upgrading by simply removing CO_2 remains clearly lower than binding CO₂ to H₂ and producing additional CH₄. However, this may change in the future (assuming a decrease in hydrogen costs). Presented by Angelidaki et al. [32] (quoted after [107]), estimates of investment costs for physicochemical methods of biogas upgrading indicate that these costs may range from approximately EUR $6000/(\text{Nm}^3/\text{h})$ at installations with a capacity of about several dozen Nm^3/h to about EUR $2000/(\text{Nm}^3/\text{h})$ for plants with a capacity of >1000 Nm³/h. A similar range is indicated by the table prepared by [108], with the most considerable differences in CAPEX per unit of flow shown for the water scrubbing technology, which results from the fact that it was used in both small and large installations. In the cited study [108], an additional comparison of the traditional amine scrubbing method with biological methanation was made by analyzing three variants of solutions, i.e., Scenario 1: "biogas production + amine scrubbing"; scenario 2: "biogas production+amine scrubbing + ex-situ biological methanation"; and scenario 3: "biogas production + ex-situ biological methanation". A comparison of the CAPEX values showed that the lowest investment costs per flow unit (m^3/h) occurred in the case of "amine scrubbing" (less than $2000 \text{ EUR}/(\text{Nm}^3/\text{h})$; in the case of "biological methanation," it was almost EUR 4000/(Nm³/h), and in the case of "Amine+Biological Methanation", it was almost EUR 5000/(Nm³/h). However, these relations are quite different if the CAPEX value refers to the total annual methane production—due to the additional amount of methane obtained by methanation, the total investment costs per unit of the product turned out to be the lowest in the case of the "ex-situ biological methanation" scenario, and highest in the case of "amine scrubbing". The analysis of Lawson et al. leads to similar conclusions [106], which shows that the inclusion of CH4 produced from methanation results in a significant reduction in unit costs (in the quoted analysis from 0.48 to 0.32 EUR/(M^3 CH₄/year).

These results indicate that an unequivocal assessment of the treatment economics is complex. The final conclusions depend not only on the scale of the plant and the method but also on the adopted assessment criterion—whether the comparison of costs applies to a unit of installed power (capacity) or units of the final product. According to Paturska et al. [109], the relationship between the specific investment cost (EUR/(m³/h)) and biogas input flowrate (m³/h) for the most commonly used treatment technologies can be described using the regression function achieving a very high fit of the model (Table 7).

Table 7. Estimated relation between biogas input flow (m^3/h) and specific investment costs (EUR/ m^3/h).

Biogas Upgrading Method	The Equation for Calculation of the Specific Investment (x—Biogas Input Flow in m ³ /h; y—Investment Cost in EUR	R Squared
Water scrubbing	$y = 980,693x^{-0.991}$	0.86
Amine scrubbing	$y = 239,254x^{-0.696}$	0.99
Membrane separation	$y = 81,046x^{-0.534}$	0.98
Physical scrubbing	$y = 980,693x^{-0.991}$	0.86
Pressure swing adsorption	$y = 185,034x^{-0.67}$	0.98

Source: Paturska A. et al. [109].

In addition to the investment costs, the biogas treatment process involves operational costs that vary depending on the scale of production and technology. The main operating costs associated with biogas upgrading include water consumption (important for methods such as "water scrubbing" and "amine scrubbing"), electricity consumption (important for "water scrubbing", "physical scrubbing", and "pressure swing adsorption"; less important in "amine scrubbing"), and thermal energy consumption (important in "amine scrubbing") [109,110]. Different technological solutions and the scale of the installation make the level of OPEX for biogas upgrading referred to in the literature very diverse, and it is difficult to precisely determine the ranges of operating costs with the current (small) level of experience. The data provided by the authors of the "BIOSURF" project [101] show that OPEX for upgrading units in France ranges from 1.2 to 4.4 EUR/kWh for installations of 136 Nm³ CH₄/h and 37 Nm³ CH₄/h, respectively, while in the UK it was 0.4 EURc/kWh for installation with a capacity of 500 Nm³ CH₄/h. In the same study [97], there are data on installations of 500 $Nm_3 CH_4/h$, where operating costs range from 1 to 1.3 EURc/kWh. However, methanation costs are much higher—for example, the analyses of EA Energy analyse and SDU [111] cited by [32] show that the cost of H_2 alone is at the level of 9 EURc/kWh (and there are also the costs of the methanation plant constituting an additional 15–20%), while the total production cost of upgraded biogas by CO_2 removal indicated in the same study was estimated as 7 EURc/kWh. The list of basic cost categories of upgrading for selected technologies is presented in Table 8.

Table 8. CAPEX and OPEX of biogas upgrading by technology and scale of production (measured by capacity).

Upgrading Technology	Capacity (Nm ³ CH ₄ /h)	CAPEX (EUR/(Nm ³ CH ₄ /h))	OPEX (EUR/(Nm ³ CH ₄ /h))	Source	Comments
	2000-~100	~1000–5000	n.d.	Vo et al., 2018	-
Water scrubbing	80	2300	1750	Stürmer et al. 2016	including injection
	500	734	1026	Stürmer et al. 2016	including injection

Upgrading Technology	Capacity (Nm ³ CH ₄ /h)	CAPEX (EUR/(Nm ³ CH ₄ /h))	OPEX (EUR/(Nm ³ CH ₄ /h))	Source	Comments
	800	1936	n.d.	Vo et al., 2018	-
	~600-~1800	~3200–1800	n.d.	Vo et al., 2018	-
Amine scrubbing	80	2038	1862.5		including injection
	500	832	1376	_	including injection
Membrane	80	1812.5	1750	-	including injection
separation	500	798	1324	- Stürmer et al. 2016	including injection
Pressure swing	80	2237.5	1512.5	-	including injection
adsorption	500	826	1114	-	including injection
Biological metanation	800	~3900	-	Vo et al., 2018	-
Amine + biological Methanation	800	~5000	-	Vo et al., 2018	-

Table 8. Cont.

Source: own elaboration based on Stürmer et al. and Vo et al. [101,108].

Comparing the costs of biogas upgrading with other segments leads to the conclusion that, in most cases, they account for between 20 and 40% of the total biomethane production costs [97,105]. However, in the case of biological methanation, their share may reach even 70% of the production costs [106], but it should be taken into account that CH_4 produced from methanation drops by 34%.

According to the IEA [10], biogas upgrading costs account for 10 to 20% of the total biomethane production costs. Based on an analysis of various studies, Angelidaki et al. [32] found that the upgrading methods with higher costs include "chemical absorption", "cryogenic", and "membrane separation", while moderate cost methods include "water scrubbing", "physical scrubbing", "Sabatier process", and "pressure swing adsorption".

5.3. Total Costs of Biomethane Production

The data on the total costs of biomethane production are varied due to all the factors mentioned so far (type and method of obtaining the substrate for biogas production, the scale of production, the treatment technology, the location, or the lifetime of the installation assumed in the calculation). The latest report of the European Biogas Association [112] indicates that the current costs of biomethane production in Europe are average of EUR 80/MWh, of which 20% are feedstocks, 40% are CAPEX, and 40% are OPEX.

Similarly, according to an analysis [56], the total costs of biomethane production (anaerobic digestion), including feedstock costs, can be estimated at around EUR 70–90/MWh, with the upper level for smaller plants and the lower level for larger plants (at the same time, the type of feedstock is of fundamental importance here). According to the cited source, these costs in the perspective of 2050 may decrease by approx. EUR 20/MWh to the level of EUR 57/MWh (approx. half of capital costs). Similarly, the EBA report [112] indicates that over the next 30 years, biomethane production costs should be expected to decrease to about EUR 57–66/MWh. It is expected due to an increase in the production scale, reduction in upgrading costs (biogas upgrading units can be fed with biogas from different digesters, reducing the up-grading costs), reduction in feedstock costs, improvements in pre-treatment technologies increasing the efficiency of anaerobic digestion and valorizing the biogenic CO₂ obtained during biogas upgrading [113]. By comparing the mentioned costs with the current prices of natural gas, which in November 2022 were at the level of EUR 120/MWh, the profitability of biomethane production can be indicated. The estimated level of biomethane production costs in relation to natural gas prices is shown in Figure 13.

Figure 13. Production costs of biomethane (EUR/MWh). Source: own elaboration based on [56,112].

It should be emphasized that in addition to the production of biomethane, apart from the costs of biogas production and upgrading, it is also associated with the costs of transferring biomethane to the grid (or other management). According to [56], about 5% of the total costs may be the costs of the connection to the network. In absolute terms, these costs may be around EUR 3–4/MWh. The costs of liquefaction are estimated at around EUR 12/MWh.

5.4. Biomethane Production by Gasification

At the current stage of development, the cost level for biomass gasification is significantly higher than for anaerobic digestion [5,56]. Thermal gasification is still a poorly developed technology, facing several challenges, the overcoming of which can substantially reduce costs. According to Terlouw et al. [56], by 2050, thermal gasification costs can be expected to be reduced by 50% compared to 2019. Developing this technology may lead to the construction of many thermal gasification installations (dissemination of the solution), which will enable the reduction in costs incurred by technology suppliers, scaling up plants (benefits of economies of scale), improvement of efficiency resulting from the advance of syngas cleaning methods, more robust methanation catalysts, and higher pressure gasification [56]. According to the analyses mentioned above, the total costs (LCOE) of biomethane production through gasification in 2019 could be estimated at an average of EUR 88/MWh (including capital costs of approximately 41%, O&M of about 39%, and feedstock of approximately 20%). In the perspective of 2050, a decrease to EUR 47/MWh is assumed (the share of capital costs will also decrease to 28%, feedstock costs will decrease to 32%, and the importance of O&M costs will increase).

6. Biomethane Production Support Systems

6.1. Current EU Policy

The production of biomethane in the current market conditions is not competitive due to the relatively low prices and availability of natural gas. However, the need to reduce CO2 emissions and, in the long term, the decarbonization of the economy provides grounds for supporting biomethane production [5].

European Union Member States are legally entitled to implement support schemes for renewable energy producers to achieve EU climate and energy policy goals. The legal basis for establishing such mechanisms is the provisions of Article 107(2) and (3) of the Treaty on the Functioning of the European [110], allowing state interference in the EU internal market under certain circumstances. Detailed rules for public support have been contained in the European Commission Communication "Guidelines on State aid for Climate, Environmental Protection and Energy" [114] (in force since 1 January 2022).

However, the detailed way in which aid for support of biogas or biomethane is injected into the grid, used for transport, and aid for electricity generation is not precisely defined in the guidelines. Hence, Member States may apply different support mechanisms, framing the value of the aid they receive within the limits of the abovementioned provisions.

Despite the ongoing legal force of the acts mentioned above, as of 9 November 2022, the European Commission temporarily facilitated the implementation of support schemes [115]. However, in terms of support for biomethane production, supported installations still have to meet the sustainability criteria set out in the EU Renewable Energy Directive.

6.2. The General Framework of Biomethane Support Schemes

In the most basic terms, support schemes for biomethane production can be divided into investment and operational support [5], as presented in Figure 14.

Figure 14. Schemes of biomethane support systems. Source: Own elaboration based on Frishte et al., 2022 [5].

The most common support mechanisms used for this purpose are as follows:

Feed in Tarif—Based on specific remuneration per unit of renewable energy. The usual advantages of feed-in tariffs are long-term contracts, a guarantee of access to the grid, and prices based on production costs [116,117].

Feed-in Premium—A bonus paid over the specific market price per unit of renewable energy. The base for calculating the rate might be the estimation of avoided externalities or differences in cost production for a given technology [116,118].

Quota/green certificates—Green energy is sold to the grid at the market price, while the producer receives supplementary revenue from selling a given amount of green certificates on the market [116,117].

Fiscal incentives—Usually used as an additional support system in the form of tax exemptions (e.g., carbon tax) or tax reductions. Producers of green energy receive com-

pensation for the market's lower competitiveness and incentive for green energy market development. The impact is dependent on the tax rate [118].

Investment support—A fixed amount received due to investment in building the plant, which meets the criteria of the support scheme. The subsidy amount is not directly dependent on the quantities of renewable energy produced within the plant's lifetime [26].

Support schemes can also be related to the production process stage, which is related to [84]:

- Feedstock obtaining—support for the use of specific substrates (premies for manure utilization);
- The production process itself (investment support, feed-in tariff for gas);
- Biomethane final use—quota systems in particular sectors, bonuses for gas use in the transport sector.

Support schemes differ in terms of the resulting financial compensation:

- One-off (usually investment support);
- Operating subsidy for certain years.

Finally, schemes could be divided into supply-side and demand-side instruments (Figure 15).

Figure 15. Supply and demand side schemes of biomethane support systems. Source: own elaboration.

6.3. Support Schemes in Selected EU Countries

6.3.1. Italy

The Italian support system for energy production from biomethane, approved by the decision of the European Commission of 1 March 2018 [119], provides for granting aid only for the production of biomethane used in transport. The program introduces two support options. The National Energy Agency is responsible for managing the support system. The support system is based on the allocation of certificates of release for use (Certificati di Immissione in Consumo di biocarburanti "CIC"). CIC is awarded to biomethane plants, which then sell these certificates to producers of fuels used in transport.

Producers of biomethane injected into the natural gas network for use in the transport sector may choose to sell the biomethane produced to GSE, the company responsible for managing the scheme, at the market price of gas (equal to the monthly weighted average price of natural gas on the market), less than 5%. The producer will also receive a bonus corresponding to the CIC value, reflecting the calorific value of the purchased biomethane. Under this mechanism, the value of one CIC is fixed at EUR 375. One CIC will be issued per 5 GCal of biomethane. Alternatively, biomethane producers can opt to trade biomethane directly without GSE intervention, only earning a premium of EUR 375/CIC [9].

6.3.2. Denmark

Two decisions of the European Commission have approved Danish biogas support programs, the first [117] in 2013 [116] and the second in 2015 [120]. The Danish Energy Agency is responsible for granting the support. At the end of 2020, biogas accounted for around 21% of gas consumption [121].

The owner of a biomethane plant supplying biomethane to the natural gas network may obtain aid for the production of biomethane, which consists of three parts:

- Price surcharge 1: Annually indexed surcharge;
- Price surcharge 2: Adjusted for natural gas price;
- Price surcharge 3: Reduced annually by 2 DKK/GJ from 1 January 2016.

The future support system will be based on the same price for each cubic meter of biomethane injected into the gas network. Currently, it is the difference between the cost of biomethane production and the market price of natural gas (thus, the exact scope of support may change up to a year, depending on the market price). The biomethane producer sells the biomethane at the price of natural gas and then receives the difference between the production costs and the market price of natural gas (there is currently no market price for biomethane in Denmark). The biomethane producer receives support [9].

6.3.3. Germany

German support programs do not include either a tariff for biomethane at the entrance to the gas network or direct financing of biomethane production itself. Instead, several indirect support schemes or commitments focus on increasing the share of renewable energy (including biomethane) in electricity generation, heating, and mobility. The most important support schemes include producing energy from biomethane in cogeneration units, biomethane as fuel for natural gas vehicles, and heating and cooling of buildings. Since 2017, the support system has been changed—the transition from "feed-in tariffs" (FiT) to the auction model (pay-as-bid). In this support model, all entities interested in installing a biogas plant or extending their operational support must apply to the auction. The auction is won by each consecutive auction bidder who has offered the lowest price until the bid size is reached. In the case of bids for the same amount, the system with the lower capacity was re-bided. With this initiative, an 8-year period has begun to eliminate government support for biogas. Such measures are intended to introduce an element of competition between different generation technologies.

Biogas production in Germany increased significantly between 2011 and 2017, reaching more than 81 TWh in 2017. After switching from the German FiT to the bidding system, biogas production started to decline, falling to 71 TWh by 2020.

Specific growth targets for different technologies have been introduced, which is a novelty in the German support system. REA 2017 aims for an annual increase in gross capacity of 150 MW from 2017 to 2019 and 200 MW from 2020 to 2022 [122].

6.3.4. France

The biomethane producer has a guaranteed price for 15 years (the feed-in-tariff support system has been in force since 2011); the amount of support depends on the size of the installation and the raw material (less for landfill waste) and compensates wastewater treatment and municipal waste services with bonuses.

GRDF (gas network operator in France) has been keeping a register of guarantees of origin since 2012, due to which a "green offer" can be presented to customers by the supplier [123].

6.3.5. Sweden

The Swedish support system for biogas used in transport is based on the exemption from excise duty [124]. This tax, concerning energy as the subject of taxation, consists of energy and climate tax. Biomethane used for transport purposes is fully exempt from both

parts of the tax to compensate for its higher production costs in relation to the price of natural gas. The current scheme is the development of earlier support systems for biofuels.

7. Conclusions

The escalating energy crisis has recently intensified efforts to search for alternative energy sources in EU countries. A special part of this process is attributed to biomethane, which began to be perceived as a viable option to replace natural gas imports. The role of biomethane has also increased significantly in the context of the intense Russia–Ukraine crisis outbreak for European economies. As a result of this situation, the European Commission revised its earlier plans for developing biomethane production to diversify energy sources more quickly and become independent of imports of fossil fuels.

The review of available studies on biomethane showed that this market developed very poorly until now. However, both supply and demand have a high growth potential, and the existing technological possibilities enable biomethane production in an economically justified way. Thus, one can expect a significant acceleration in the development of this sector. In 2019, biomethane covered less than 4% of the EU's demand for natural gas. The Biomethane Action Plan assumes doubling biomethane consumption in the EU Member States by 2030 (from 17 to 35 bcm). The expected increase in biomethane use is determined by the need to increase energy security and environmental and economic considerations. It is connected with the fact that traditional biogas combustion in a cogeneration unit (CHP) and electricity generation is a low-efficiency process determined by the internal combustion engine's efficiency (about 40%). Treatment of the produced biogas in the form of biomethane allows for its long-term storage (e.g., in the gas network) and more effective management. It is expected that up to 2030, biomethane supply will be mainly based on the anaerobic digestion of waste and residual biomass from agri-business and municipal waste. After 2030, other pathways, such as the gasification of forestry residues, will help to increase further the potential to achieve over 1000 TWh per year by 2050, which would be a significant share of the future gas mix [87,125].

To date, mainly physicochemical methods have been used for treatment, the costs of which are relatively low (and usually account for about 20–40% of the total cost of biomethane production). Methods based on methanation are much more expensive, consisting of binding CO_2 present in biogas with hydrogen, increasing methane production, and preventing CO_2 emissions. In the long-term perspective, the legitimacy of such an upgrading method will be determined by the costs of obtaining hydrogen (it can be expected that in the long-term, they will decrease, which will increase the attractiveness of methanation as a method of biogas treatment).

In addition to the costs of upgrading, the key factors determining the economic viability of biogas production include the costs of biogas production itself, among which the costs of obtaining the raw material (which can be very different depending on the origin of the raw material) are of key importance. Investment costs are also very important from an economic point of view. The investment costs of both the biogas production section and the treatment section depend on the production scale (capacity)—the larger the plant, the higher the unit costs (there is the phenomenon of economies of scale). In general, available estimates indicate that over the next few years, natural gas prices will be higher than the estimated average biomethane production costs, which indicates this activity's profitability. However, it should be remembered that both the prices of natural gas and the costs of biomethane production are burdened with a very high level of uncertainty, making a long-term assessment of biomethane production profitability difficult. The mentioned problems and uncertainties are a big challenge for the policy of support with public funds. Developing a system of incentives with possibly rational spending in such a volatile environment requires much effort and perceptiveness by policymakers. The rules regarding the support for producing renewable energy other than electricity give Member States much freedom in shaping the way of supporting biomethane. This also applies to the issue of determining the amount of support.

8. Policy Implication

It seems that in view of the current low level of development of the biomethane market, the existing supply potential, and the many advantages of this fuel over other renewable energy sources, policymakers should continue their efforts to implement ambitious goals in terms of increasing biomethane production in the EU in practice. In the context of the accumulated knowledge, it can be stated that both economic, environmental, and political considerations favor the treatment of biogas in the form of biomethane. However, this requires a revision of existing support systems so that treatment is more competitive than burning biogas in CHP units. It is important to limit that the support should not be greater than the difference between LCOE and the reference market price of gas. Development of the biomethane sector requires infrastructural and legislative adjustments to enable producers to sell the produced biomethane (e.g., injection into the gas network). The development of the biomethane sector will require new investments; therefore, educational activities are also recommended since, in the past, investments in bio-gas plants were often associated with strong resistance from local residents.

Author Contributions: Conceptualization, P.S., W.I. and A.W.; methodology, P.S., W.I. and A.W; validation, P.S. and W.I.; formal analysis, P.S., W.I. and M.S.; investigation, P.S., W.I., M.S. and A.W; resources, P.S. and A.W.; data curation, P.S., W.I. and M.S.; writing—original draft preparation, P.S., W.I., M.S. and A.W; visualization, P.S. and editing, P.S., W.I. and A.W; visualization, P.S. and W.I.; supervision, A.W.; project administration, A.W. All authors have read and agreed to the published version of the manuscript.

Funding: This research received no external funding.

Data Availability Statement: Not applicable.

Conflicts of Interest: The authors declare no conflict of interest.

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