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Disaster Management from a POM Perspective: Mapping a New Domain

ABSTRACT

We have reviewed disaster management research papers published in major operations management, management science, operations research, supply chain management and transportation/ logistics journals. In reviewing these papers our objective is to assess and present the macro level “architectural blue print” of disaster management research with the hope that it will attract new researchers and motivate established researchers to contribute to this important field. The secondary objective is to bring this disaster research to the attention of disaster administrators so that disasters are managed more efficiently and more effectively. We have mapped the disaster management research on the following five attributes of a disaster: (1) Disaster Management Function (decision making process, prevention and mitigation, evacuation, humanitarian logistics, casualty management, and recovery and restoration), (2) Time of Disaster (before, during and after), (3) Type of Disaster (accidents, earthquakes, floods, hurricanes, landslides, terrorism and wildfires etc.), (4) Data Type (Field and Archival data, Real data and Hypothetical data), and (5) Data Analysis Technique (bidding models, decision analysis, expert systems, fuzzy system analysis, game theory, heuristics, mathematical programming, network flow models, queueing theory, simulation and statistical analysis). We have done cross tabulations of data among these five parameters to gain greater insights in disaster research. Recommendations for future research are provided.

Key words: Disaster Management, Humanitarian Logistics, Supply Chains, Prevention and Mitigation, Evacuation, Casualties, Recovery, Restoration, Federal Emergency Management Agency (FEMA).

1. INTRODUCTION

The number of disasters and their severity that are being reported and studied around the globe is increasing. As a result, the management of such disasters has drawn attention of professionals from all fields: business executives, engineers, scientists, IT experts, doctors and social scientists. Managing disasters has become not only a multi-discipline but also a multi-agency endeavor that includes public and private organizations, local, national and international governments, and nonprofit humanitarian organizations. Managing disasters is unlike managing a business organization because the goals and objectives are different. The objective in disaster management is not profit making; rather it is saving lives and reducing human suffering. The word disaster includes natural disasters (hurricanes, tornadoes, floods, tsunamis etc.) as well as manmade disasters (due to terror and error). Terror subsumes-terrorist activities and errors lead to industrial (including power plants) and transportation (air, rail and ship) accidents. The terror category embodies the use of intelligence with malevolent intent to inflict serious destruction.

Research in the management of disasters from a Production and Operations Management (POM) perspective is relatively new as revealed by our findings. The *Production and Operations Management* journal has created a department of “Disaster Management” to encourage research in this field in February, 2015. The objective of this paper is to assess and present the macro level “architectural blue print” of disaster management research with the hope that it will attract new researchers and motivate established researchers to contribute to this important field. The secondary objective is to bring this disaster research to the attention of disaster administrators so that disasters are managed more efficiently and more effectively. The review is based on research papers published in major operations management, management science, operations research, supply chain management and transportation/ logistics journals. For the sake of brevity, from this point onwards we will use the term POM to represent all the listed fields.

1.1 Roadmap for Reading the Paper

The roadmap for reading this paper (shown in Figure 1) includes in Section 1 a discussion of the attributes of a disaster, the selection of the journals, the selection of the papers to be reviewed and the scope and limitations of this study. In Section 2 we have discussed the chronology of growth in disaster management research. The scheme for classifying the selected papers is given

in Section 3 in which we discuss various administrative functions performed in managing a disaster, types of disasters, time phases of disasters, types of data and data analysis techniques. A review of the research studies that focus on administrative functions is the subject matter of section 4. In Section 5 we have cross tabulated and analyzed the data among the attributes of a disaster. Section 6 focusses on the utilization of disaster research by disaster administrators. The summary, conclusions and directions for future research are given in Section 7 which precedes the list of references.

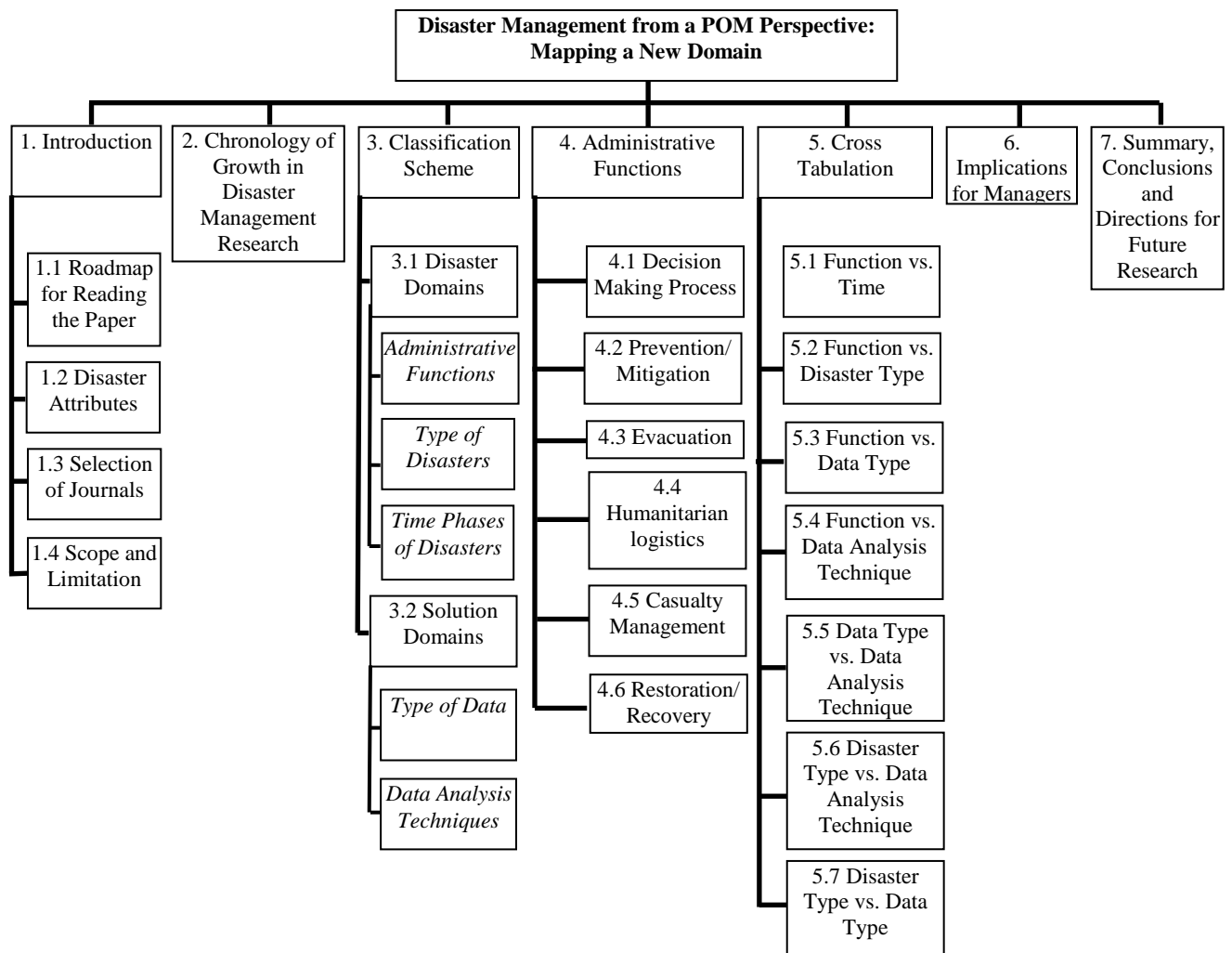


Figure 1: The roadmap for reading this paper.

1.2 Disaster Attributes

For mapping the disaster management field, we have identified five attributes of a disaster based on the papers reviewed: 1. Disaster Management Functions (decision making process, prevention and mitigation, evacuation, humanitarian logistics, casualty management, and recovery and restoration), 2. Time of Disaster (before, during and after), 3. Type of Disaster (a partial list includes accidents, earthquakes, floods, hurricanes, landslides, terrorism and wildfires etc.), 4. Data Type (Field and Archival data, Real data and Hypothetical data), and 5. Data Analysis Techniques (bidding models, decision analysis, expert systems, fuzzy system analysis, game theory, heuristics, mathematical programming, network flow models, queueing theory, simulation and statistical analysis). We have also done cross tabulations of data among these five parameters in Section 5 to gain greater insights that can enhance disaster research.

In reviewing these papers and analyzing the data our objectives are two-fold: (1) to identify developments in disaster management research that can help administrators (practitioners) in managing disasters more efficiently and more effectively and (2) to provide directions for future researchers. This paper is expected to be a catalyst for motivating young as well as established researchers and helping them identify research domains within the broader context of disaster management.

1.3 Selection of Journals

The time period for this review is from 1957 to 2014. The year 1957 was chosen as the starting year because that was the year when the first issue of Management Science was published. There were no other journals at that time in these fields. The major journals that are included in this study are listed below in alphabetical order.

1. Annals of Operations Research
2. Computers and Operations Research
3. Decision Sciences
4. Decision Support Systems
5. European Journal of Operational Research
6. IIE Transactions
7. International Journal of Operations & Production Management
8. International Journal of Production Economics
9. International Journal of Production Research
10. Journal of Operations Management
11. Journal of Supply Chain Management
12. Journal of the Operational Research Society
13. Management Science

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|---|---|
| 14. Manufacturing & Service Operations Management | 21. Supply Chain Management: An International Journal |
| 15. Mathematical Programming | 22. OMEGA: The International Journal of Management Science |
| 16. Mathematics of Operations Research | 23. Transportation Research Part B: Methodological |
| 17. Naval Research Logistics | 24. Transportation Research Part E: Logistics and Transportation Review |
| 18. Operations Research | 25. Transportation Science |
| 19. OR Spectrum | |
| 20. Production and Operations Management | |

In this paper we used Google Scholar as the search engine. For each journal any paper that had at least one of the following words in the entire text of the paper was considered a potential paper for this review: “disaster”, “disasters”, “apocalypse”, “calamity”, “cataclysm”, “catastrophe”, “debacle”, “tragedy”, “crisis” and “crises”. During the initial search and primary screening, 507 research papers with the abovementioned keywords were found. Each one of these papers was reviewed by all four authors independently using title, abstract and keywords. After several iterations of the selection process the authors agreed on the list of 267 papers that are reviewed in this paper. We did not include papers that deal with financial, organizational, and political crises; and disasters due to wars. We also did not include technical journals dealing with such subjects as epidemiology, building codes to withstand hurricane winds, engineering of earthquake resistant structures, how to build roads and bridges to withstand the forces of earthquakes, safe nuclear plants, engineering of levees, role of information technology and social media etc. Many of the “before” issues are likely to be treated in such specialty journals.

1.4 Scope and Limitation

The scope of this paper is to assess and present the macro level “architectural blue print” of disaster management research. We found 267 relevant papers for our research. The objective is not to analyze and synthesize the contributions of individual papers. Rather, we intend to create the macro-view of the disaster management domain. We want to look back, make an assessment and provide directions to potential researchers.

The scope of the search is limited to major POM journals because our audience includes primarily POM researchers. The disaster specific journals are not included because they do not belong to the POM domain. Examples of these journals include: *Journal of Homeland Security and Emergency*

Management, Australian Journal of Emergency Management, Journal of Natural Disaster Science, Disasters, Disaster Prevention and Management: An International Journal, Journal of Business Continuity & Emergency Planning. However, these may provide useful and practical topics for disaster management researchers.

2. Chronology of Growth in Disaster Management Research

The chronology of growth in disaster management research, between 1980 and 2010, has been documented by two survey papers (Altay and Green III 2006 and Galindo and Batta 2013). The time spans for these two survey papers are 1980-2004 and 2005-2010, respectively. The time span that our paper covers is from 1957 to 2014. Altay & Green III (2006) include 109 articles in their survey; Galindo and Batta (2013) review 155 articles. The research sources used by these two papers were not limited to the 25 journals that we have used in the current survey. We found 267 papers in the 25 journals. The chronology of development is important because it is irregular and may correlate with factors that others will discover. We consider variability over time as part of our assessment of these papers as provided below.

Figure 2 gives the count of papers by journal and by year. In this table we aggregated the counts for years 1957 to 2000 because of the small number of papers published in these years. The top five journals with maximum number of papers include: European Journal of Operational Research (45) followed by Computers & Operations Research (26), Decision Support Systems (23), Journal of the Operational Research Society (21), and OR spectrum (20). The numbers in parentheses show the paper counts. These 135 papers out of 267 papers, published in five journals, represent about 50% of all papers. These journals are primarily Operations Research/Management Science journals. The three major journals that are considered primarily Production and Operations Management journals published 21 papers (7.86% of total publications) that include Production and Operations Management (13), Manufacturing & Service Operations Management (5) and Journal of Operations Management (3). Clearly main stream POM researchers have not paid much attention to disaster management. The *Production and Operations Management* journal has recently created a department of “Disaster Management” to encourage research in this field and fill this void.

We did not find any relevant papers in Mathematical Programming, Mathematics of Operations Research and International Journal of Operations and Production Management. These journals were included in the list of 25 journals that we surveyed.

It may also be noted that special issues relating to disaster management were published by five journals. The years of publications and the editors of the special issues include: IIE Transactions (Jacobson et al., 2007), Computers & Operations Research (Osei-Bryson and Joseph, 2009), International Journal of Production Economics (Boin et al., 2010), OR Spectrum (Doerner et al., 2011), and Production and Operations Management (Starr and Wassenhove, 2014).

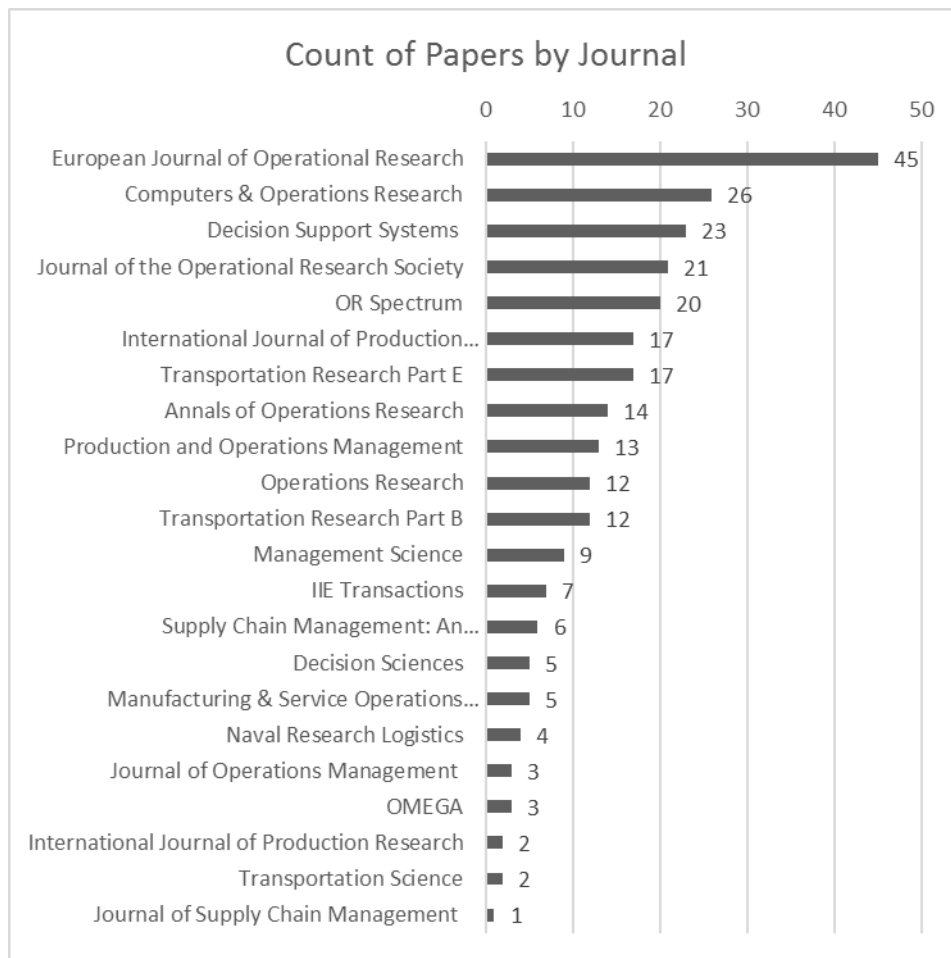


Figure 2: Count of papers reviewed by journal.

To study the growth rate of disaster research literature we also used a 3-year moving average. Table 1 and Figure 3 depict the 3-year moving average of papers published on disaster management. Table 1 shows the moving average starting from year 2001. The 3-year moving average in 2008 was 10.00 (highest as compared to any previous year). Publication of 22 papers in 2007 made the moving average jump to 10.00 in 2008. The 3-year moving average continued to increase thereafter with a small reversal in 2011. This decline in 2011 was due to a decline in the number of papers in 2008 (13) and 2009 (11). The number of papers increased to 16 in 2010. The number of papers published in 2011, 2012, 2013 and 2014 were more than 31 in each year. The number of papers in 2014 was 49. These numbers clearly indicate a growing interest of POM researchers in disaster management.

The top five journals have published 50.56% of the papers. The European Journal of Operational Research is on the top and has 45 published papers which is 16.85% of these papers. Altay and Green III (2006) and Galindo and Batta (2013) also noted that EJOR is on the top of the list in the count of disaster management papers. On the contrary, Management Science and Operations Research have 9 (3.37%) and 12 (4.49%) papers respectively. We did not find any explanation for the small number of publications in these two leading tenure-rated journals.

Table 1: Three-year moving average of the count of papers published in all journals.

Year	Count	Three-Year Moving Average
2001	3	2.67
2002	2	3.33
2003	0	3.33
2004	3	1.67
2005	1	1.67
2006	7	1.33
2007	22	3.67
2008	13	10.00
2009	11	14.00
2010	16	15.33
2011	34	13.33
2012	31	20.33
2013	36	27.00
2014	49	33.67
Total	267	

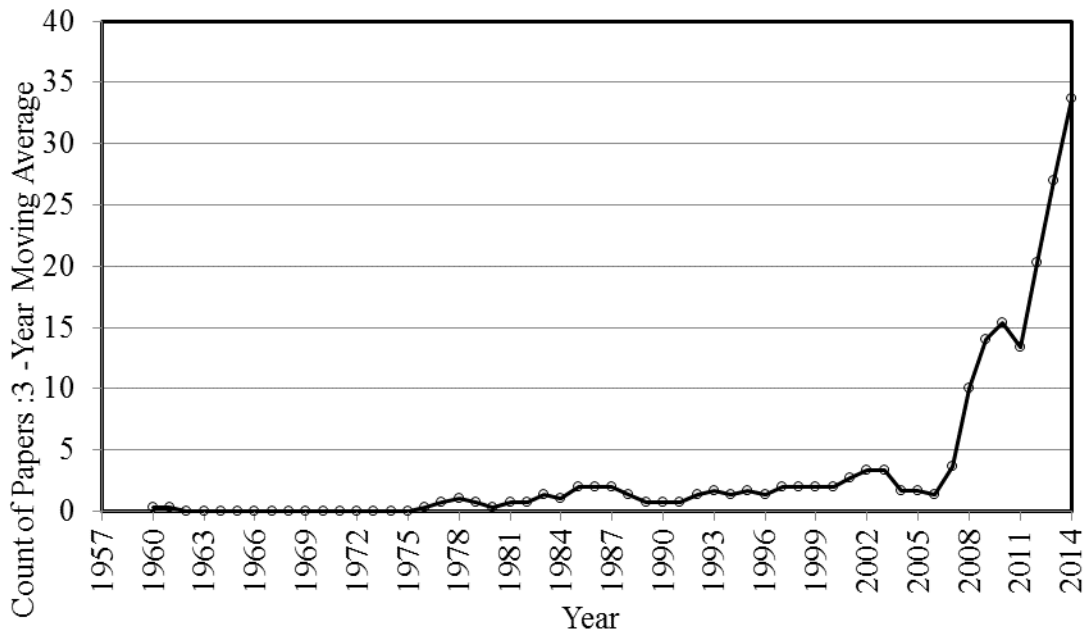


Figure 3: Three-year moving average of the count of all papers published in all journals.

3. Classification Scheme

The 267 papers that are being reviewed here revealed that there are three important parameters that describe a disaster scenario and two parameters that focus on the solutions to the problems. In this paper we call these Disaster Domains and Solution Domains as described below.

3.1 Disaster Domains

We have defined a disaster domain by the following three parameters: the function performed by the administrators, the type of disaster and the time phase of the disaster. All categories of this scenario are described below.

Administrative Functions

Most researchers tend to study a single aspect of disaster management which we describe as a “function”. Similarly most administrators are generally responsible for managing one function. Therefore, “function” is an important defining parameter for studying disaster management research. Based on a review of the 267 papers, we have divided the papers in the following six functional

categories: 1. Decision making process, 2. Prevention and Mitigation, 3. Evacuation, 4. Humanitarian Logistics, 5. Casualty Management, and 6. Restoration and Recovery. These functions are further subdivided into subcategories for a total of 33 subcategories as discussed in Section 4.

Type of Disasters

There are two major categories of disasters: manmade and natural.

Manmade: The manmade disasters are due to error or terror. The errors cause industrial accidents. Examples include nuclear accidents, HAZMAT (chemical spills, oil spills etc.), transportation (air, rail and ship) accidents etc. Terrorist activity embodies the use of intelligence with malevolent intent to inflict serious destruction. The manmade disasters are preventable.

Natural: Most natural disasters are inevitable and only their effects can be mitigated. FEMA (2010) has given a sample hazard (disaster) list. See Table 2. This is only a sample list and the possibilities of new unexpected hazards do exist. Further, grouping of hazards in such lists undermines the potential of the damage caused by a hazard due to domino/cascading effects. We have further reinforced the importance of domino/cascading effects in Section 5.2 where we have discussed the cross tabulation of Function vs. Disaster Type. As stated by FEMA (2010) “*A list may give the impression that hazards or threats are independent of one another, when in fact they are often related (e.g., an earthquake might cause dam failure). Lists may group very different causes or sequences of events that require different types of responses under one category. For example, “Flood” might include dam failure, cloudbursts, or heavy rain upstream. Lists also may group a whole range of consequences under the category of a single hazard. “Terrorism,” for example, could include use of conventional explosives against people or critical infrastructure; nuclear detonation; or release of lethal chemical, biological, or radiological material.*”

Table 2: Sample Hazards List.

Natural Hazards	Technological Hazards	Human-Caused Hazards
<ul style="list-style-type: none"> • Avalanche • Disease outbreak • Drought • Earthquake • Epidemic • Flood • Hurricane • Landslide • Tornado • Tsunami • Volcanic eruption 	<ul style="list-style-type: none"> • Airplane crash • Dam/levee failure • HAZMAT release • Power failure • Radiological release • Train derailment • Urban conflagration 	<ul style="list-style-type: none"> • Civil disturbance • Cyber events • Terrorist acts • Sabotage • School violence

Source: FEMA: Comprehensive Preparedness Guide (CPG) 101 Version 2, November 2010.

Time Phases of Disasters

We have divided the time framework into three categories: before, during and after.

Before the disaster: The functions that are generally performed before the disaster strikes include prevention, mitigation, and evacuation. The decision making process articles can also be included here.

During the disaster: The “during” phase refers to the starting time and ending time of a disaster. However, this time phase is ambiguous and difficult to define. For example, when does the during phase for a hurricanes start? Is it the time of land fall or even before that? After a hurricane forms in the ocean the activities to face this inevitable event start. The start of these activities may be a week or ten days before the land fall. Several regions start preparing depending on the probability of a strike within a given region. The forecasting of the path and the actual site of land fall are continuously monitored. Evacuations start when the hurricane is close. So does evacuation belong to the before or during the hurricane? The actual time for the hurricane to pass over a region may be only a few hours.

In case of an earthquake there is no before time phase. Perhaps someday there will be early warning since Cal Tech (and others) are trying to develop methods. See for example Earthquake.usgs.gov/research/earlywarning. An earthquake hits for 10 to 40 seconds, and it is gone. Tremors do continue after a major earthquake. Is the tremor-phase a before phase (before the tremors)

or after (after the major hit). Evacuation activities might be performed in anticipation of the tremors often because of the fear that buildings will collapse.

In case of terrorism, say after a bomb blast, the possibilities of similar blasts, do exist. This can be coordinated terrorism anywhere in the world or close by since terrorists often use two bombs with a short interval between to maximize damage. Can preventive actions be taken during this period?

After the disaster: After a region has been hit by a disaster, the immediate activities are to provide food, medicine and shelter to the victims. Casualties have to be provided medical services. These activities continue for a short period and then the long term activities to rebuild the community start.

3.2 Solution Domains

Once a researcher identifies a problem scenario, he/she gets into solving the problem. The problem has to be defined, formulated, decision variables defined and constraints identified. The proposed model is to be tested and sensitivity analysis carried out. So the solution domain is the intersection between the type of data and the data analysis techniques.

Type of Data: We found that researchers have used the following three types of data to prove the validity of their models and solution techniques; Field and Archival data (F&A), Real data and Hypothetical data. The field data are generally obtained through questionnaires, personal interview, observations or archival records. The Real data are based on studying an actual disaster. In the case of Hypothetical data the authors assumes some “reasonable” numbers to solve the model.

Data Analysis Techniques: We found that the following data analysis techniques have been used in the research papers reviewed: Bidding Models, Decision Analysis, Expert Systems, Fuzzy Systems Analysis, Game Theory, Heuristics, Mathematical programming, Network Flow Models, Queueing Theory, Simulation, Statistical Analysis, Utility Theory, and Miscellaneous. In some cases more than one technique has been used. For example, a mathematical programming model was followed by development of a heuristics algorithm. We have classified a paper based on what we considered as the major solution domain. The miscellaneous techniques include: differential equations, nonlinear differential equations, lab-based experiments, a viable system model, text data mining, structuration theory, and pattern theory.

4. Administrative Functions

Table 3 lists the number of papers for each administrative function by publication year. Most of the papers are published after 2000. We have aggregated the count of papers from 1957 to 2000 because of small total number (39). Maximum number of papers (73) is in humanitarian logistics followed closely by decision making process (57). Prevention and Mitigation ranks number 3 with 49 papers followed closely by evacuation (38). There were 24 papers in casualty management. However, it may be noted that we found similarity of activities between casualty management and humanitarian logistics. Therefore, we have classified only those papers in casualty management that deal primarily with the transportation of casualties (i.e., injured people). Restoration/recovery had 18 papers. There were eight survey papers.

Table 3: Count of papers by category by year.

Category	1957 to 2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	Total
Casualty Management	2	0	0	0	0	0	1	3	0	0	2	3	3	7	3	24
Decision Making Process	12	1	0	0	0	1	3	3	2	2	5	6	7	9	6	57
Evacuation	5	1	0	0	0	0	0	2	4	3	2	7	6	3	5	38
Humanitarian Logistics	1	0	2	0	2	0	1	6	3	2	5	13	8	10	20	73
Prevention/Mitigation	8	1	0	0	1	0	1	6	4	3	2	3	8	4	8	49
Restoration/Recovery	11	0	0	0	0	0	0	0	0	1	0	1	0	1	4	18
Survey	0	0	0	0	0	0	1	2	0	0	0	1	0	1	3	8
Total	39	3	2	0	3	1	7	22	13	11	16	34	32	35	49	267

4.1 Decision Making Process

The research papers that focus on “decision making process” for managing disasters (57 papers) can be grouped into the following eight subcategories: 1. Decision support systems (DSS), 2. Multi-agency decision making, 3. Information processing, 4. Systems modeling, 5. Supply chains, 6. Equity and public risk, 7. Near-miss events, and 8. Fund raising.

All references that belong to the “decision making process” category are listed in Table 4. We have used the following scheme to list the references. Each column represents one subcategory as labeled in the column heading. Each row represents an individual year with two exceptions: years 1957 to 2000 have been grouped together and similarly years 2001 to 2005 have been grouped together. In each cell,

papers published in a specific year related to a specific subcategory are listed. The last row gives the counts of references for each subcategory for all years. Similarly, the last column gives the count of references over all subcategories for a particular year.

We have used this scheme to list references for each category in the following sections. Therefore, for the sake of avoiding duplication, we will not describe this scheme in each section again.

Chronology of Development

The total number of papers published on “decision making process” is 57 (see Table 4). Of these, 12 papers were published during 1957-2000. However, all of these 12 papers were published between 1980 and 2000. This indicates that no attention was paid in the academic literature to the “decision making process” to manage disasters before 1980. During the interval 2001-2005, one paper was published in 2001 and one in 2005; followed by 3 in 2006, 3 in 2007, 2 in 2008 and 2 in 2009. The number of papers published in 2010 is 5 with a steady increase thereafter; 6 in 2011, 7 in 2012, 9 in 2013 and 6 in 2014. Does this portend that the “decision making process” has waning interest? We should observe what happens in 2015.

From the perspective of subcategories (see Table 4) “decision support systems” (16 papers) and “multi-agency decision making” (14 papers) are on the top. The numbers of papers published in other subcategories in descending order are information processing (8), systems modeling (7), equity and public risk (4), supply chains (4), near-miss events (2), and fund raising (2). It is also evident from Table 4 that while “multi-agency decision making”, “decision support systems” and “supply chains” have almost an even spread over our time horizon; “systems modeling”, and “information processing” have been studied mostly during recent years.

Table 4: References for subcategories of “decision making process” by year.

Decision Making Process: List of Authors									
Decision Making Process	Decision Support Systems	Equity and Public Risk	Fund Raising	Information Processing	Multi-agency Decision Making	Near-miss Events	Supply Chains	Systems Modeling	Total
1957-2000	Kananen et al. (1990), Dai et al. (1994), Fogli and Guida (1995), Mak et al. (1999), Papamichail and French (1999)	Keeney (1980), Hammerton et al. (1982), Fishburn (1984), Keeney and Winkler (1985)			Belardo et al. (1983), Gregory and Midgley (2000)			Arbel (1980)	12
2001 to 2005	Papamichail and French (2005)			Bui and Sankaran (2001)					2
2006	Lee et al. (2006)				Van Wassenhove (2006)		Oloruntoba and Gray (2006)		3
2007	Mendonça (2007)				Min et al. (2007)			Kim et al. (2007)	3
2008	Yoon et al. (2008)					Dillon and Tinsley (2008)			2
2009					van Baalena and van Fenema (2009)		Maon et al. (2009)		2
2010					Balcik et al. (2010), Tatham and Kovács (2010), Oloruntoba (2010), Egan (2010)		Gatignon et al. (2010)		5
2011	Moskowitz et al. (2011)			Lu and Yang (2011), Lee et al. (2011)	Yu and Lai (2011)			Charles and Laurus (2011)	5
2012	Shen et al. (2012)			Eiselt and Marianov (2012)	Rodon et al. (2012), Heaslip et al. (2012)	Tinsley et al. (2012)	Day et al. (2012)	Holguín-Veras et al. (2012)	7
2013	Fogli and Guida (2013), Haghghi et al. (2013), Amailef and Lu (2013), Araz et al. (2013)			Li et al. (2013), Preece et al. (2013)	Edrissi et al. (2013)			Holguín-Veras et al. (2013), Ishizaka and Labib (2013)	9
2014	Rakes et al. (2014)		Bhattacharya et al. (2014), Toyasaki and Wakolbinger (2014)	Li et al. (2014), Altay and Pal (2014)	Ergun et al. (2014)			Liu et al. (2014)	7
Total	16	4	2	8	14	2	4	7	57

In the field of “decision making process”, areas such as “Near-miss events”, “Fund raising”, “Equity and public risk”, “Supply chains”, “Systems modeling” and “Information processing” do not seem to have been covered sufficiently. These functions are ripe for more research.

4.2 Prevention/ Mitigation

Prevention and mitigation activities can reduce the impact of disasters. Prevention activities aim at avoiding the possibility of getting hit by a disaster. Paying attention to warning signals and taking

preventive measures can avoid catastrophes. This is particularly important to avoid industrial accidents and terrorist activities. When disasters are inevitable, steps are taken to reduce their impacts through mitigation activities. The examples include building levees in flood prone zones and establishing buildings codes to strengthen buildings, bridges and other infrastructure.

The studies related to prevention/ mitigation (49 papers) can be grouped into the following six subcategories: 1. Attacker/ Defenders strategies, 2. Infrastructure development, 3. Resilience, 4. Resource allocation, 5. Risk management, and 6. Surveillance.

Chronology of Development

Table 5 lists the publication references for each category by year. Eight papers were published during the interval, 1957-2000 with the earliest one in 1975 on risk management. In most of the years the number of papers ranged from one to four with the following exceptions. There were six papers in 2007 and eight papers each in 2012 and 2014. From the subcategory perspective, risk management is the most studied topic with 19 papers followed by resource allocation (8), attacker/defender strategies (7), resilience (6) infrastructure development (5), and surveillance (4). Further, “Infrastructure development” has been studied till the end of 2010 and “Resource allocation” has been studied between 2007 and 2014. The papers on “Risk management” are distributed over most of the years.

Prevention/mitigation has 49 papers as compared to humanitarian logistics that has 73 papers. Sound prevention/mitigation strategies can possibly reduce efforts and resources spent on the humanitarian logistics activities. It is the logical way to use resources, namely, don't spend all the funds fighting fires, instead, spend on learning how to prevent fires. Also prevention/mitigation strategies have strong linkages with developments in engineering and technology. Developments in all these fields have to be integrated to assess preparedness for disasters. The researchers in humanitarian logistics can try to address the question: could anything have been done to prevent this disaster or mitigate its severity before it occurred?

Table 5: References for subcategories of “prevention/ mitigation” by year.

Prevention/Mitigation: List of Authors							
Prevention/ Mitigation Subcategories	Attacker/ Defender Strategies	Infrastructure Development	Surveillance	Resilience	Resource Allocation	Risk Management	Total
1957-2000		Tamura et al. (2000)	Current and O'Kelly (1992)			Glickman and Rosenfield (1984), Rivas and Rudd (1975), Sampson and Smith (1982), Ermoliev et al. (2000), Widberg (1989), Haastrup (1994)	8
2001 to 2005						Riddington et al. (2004), Wolf (2001)	2
2006			Lazar Babu and Lin (2006)				1
2007	Zhuang and Bier (2007), Berman and Gavius (2007)	Dodo et al. (2007)	Berndt et al. (2007)		Pinker (2007)	Larson (2007)	6
2008		Bana e Costa et al. (2008)			Scaparra and Church (2008)	Snediker et al. (2008), Das et al. (2008)	4
2009		Matisziw and Murray (2009)			Golany et al. (2009)	Nigmatulina and Larson (2009)	3
2010		Peeta et al. (2010)			Arora et al. (2010)		2
2011				Zobel (2011)	Liberatore et al. (2011)	Rodríguez et al. (2011)	3
2012	Hausken and Zhuang (2012)		Majeske and Lauer (2012)	Miller-Hooks et al. (2012), Losada et al. (2012)	Berman et al. (2012)	Hiete et al. (2012), Rodríguez et al. (2012), Peng (2012)	8
2013	Roy and Paul (2013), Shan and Zhuang (2013)				Hausken and Zhuang (2013)	Kumar and Havey (2013)	4
2014	Baykal-Gürsoy et al. (2014), Bagchi and Paul (2014)			Zobel and Khansa (2014), Zeng and Xiao (2014), Scholten et al. (2014)		Qiu et al. (2014), Grechuk and Zabaranin (2014)	8
Total	7	5	4	6	7	19	48

4.3 Evacuation

Evacuation is a strategic decision to reduce the impact of the severity of a disaster on human lives. Evacuation planning involves the choice of destination where people will be moved (locations of shelters), how far in advance warnings for evacuation will be issued, selection of the evacuation route, scheduling of evacuees (how far in advance people have to be moved, which area are to evacuated first, which group of people are moved first). Evacuation decisions are impacted by people's personal preferences – some people do not want to evacuate; whether people use their private vehicles or a public transport is used. In case of using a public transport there is an added complexity of picking up evacuees. Problem of evacuating a facility (building or a ship) is different from evacuating a general area. In this section, we include those studies that focus on evacuation activities before the disaster strikes. The section on casualty management will include studies to rescue the injured people.

The available studies (38 papers) in this section have been divided into the following four categories: 1. Shelter Location, 2. Implementation Issues, 3. Facilities (buildings, ships, plants) Evacuation, and 4. Routing and Scheduling.

Chronology of Development

Table 6 lists the publication references for each category by year. Only five papers (one in 1987, two in 1991, one in 1996 and one in 2000) were published during the early years 1957 to 2000 followed by one paper in 2001 during the interval 2001-2005 and no publication in 2006. Two papers were published in 2007. The number of publications then jumped to four in 2008 and then declined to three in 2009 and to two in 2010. There was a big jump to seven papers in 2011 but again the numbers declined to six in 2012 and to three in 2013. The number of papers again increased to 5 in 2014. There seems to be a steady decline after 2011. The most studied subcategory is routing and scheduling with 20 papers followed by facility evacuation (9), implementation issues (6) and shelter location (3).

Implementation issues are very important for effective evacuation. There are only six out of 38 papers on implementation. Evacuation is a mitigation strategy. Routing and Scheduling are tactical and lend themselves to OR modeling whereas Implementation Issues are strategic concerns and difficult to model using quantitative techniques. This probably accounts for the fact that the former has more than three times the number of papers that the latter has. Good faculty guidance can help to address this imbalance. Overall, this area needs more attention.

Table 6: References for subcategories of “evacuation” by Year.

Evacuation: List of Authors					
Evacuation Subcategories	Facilities Evacuation	Implementation Issues	Routing and Scheduling	Shelter Location	Total
1957-2000	Hamacher and Tufekci (1987), Smith (1991)	Pidd et al. (1996), de Silva and Eglese (2000)		Sherali and Carter (1991)	5
2001 to 2005	Mould (2001)				1
2006					0
2007			Chiu et al. (2007), Chiu and Zheng (2007)		2
2008	Chen and Miller-Hooks (2008), Pérez-Villalonga et al. (2008)		Regnier (2008), Chen and Zhan (2008)		4
2009	Opananon and Miller-Hooks (2009)		Stepanov and Smith (2009), Saadatseresht et al. (2009)		3
2010			Xie et al. (2010), Ng and Waller (2010)		2
2011	Bish et al. (2011)	Hasan and Ukkusuri (2011)	Kimms and Maassen (2011), Bish (2011), Ben-Tal et al. (2011), Huibregtse et al. (2011)	Li et al. (2011)	7
2012		Uchida (2012), Nagarajan et al. (2012)	Rungta et al. (2012), Duanmu et al. (2012), Bretschneider and Kimms (2012)	Li et al. (2012)	6
2013	An et al. (2013)		Bish and Sherali (2013), Hamacher et al. (2013)		3
2014	Abdelghany et al. (2014)	Liu et al. (2014)	Bish Et al. (2014), Tuydes-Yaman and Ziliaskopoulos (2014), Goerigk and Grün (2014)		5
Total	9	6	20	3	38

4.4 Humanitarian logistics

After a disaster strikes, the relief supplies and medical supplies are to be delivered to the victims in the affected areas. The transportation of victims and casualties is also very important but this has been discussed in the section on casualty management. The planning and execution of operational activities

is the subject matter of humanitarian logistics. The studies related to humanitarian logistics (73 papers) can be categorized into the following seven subcategories: 1. Allocation of Supplies, 2. Distribution of Supplies, 3. Location of Distribution Centers, 4. Procurement, 5. Location-Allocation. 6. Location-Distribution, and 7. Location-Allocation-Distribution.

Chronology of Development

Table 7 lists the publication references for each sub-category by year. There were a total of 73 papers of which 51 papers have been published in the last four years – 2011 (13), 2012 (8), 2013 (10) and 2014 (20). There was only one paper in 1992 during the period 1957-2000. The count in other years is 2001-2005 (4), 2006 (1), 2007 (6), 2008 (3), 2009 (2) and 2010 (5).

Distribution of supplies with 28 papers had the major research thrust followed by location of distribution centers (12). Allocation of supplies and procurement had nine papers each followed by location-allocation (7), location-allocation-distribution (5) and location-distribution (3).

There was a special issue of POM dedicated to Humanitarian Operations and Crisis Management in June of 2014 (see Starr and Wassenhove, 2014). The term “operations” is totally substitutable for “logistics” in this context.

While there has been considerable number of research papers for “Distribution of supplies”, “Location of distribution centers” and “Allocation of supplies”, it seems that other issues especially hybrid issues have not been covered enough which can indicate a potential gap for further studies. See, for example, Vanajakumari et al., (2016).

Table 7: References for subcategories of “humanitarian logistics” by year.

Humanitarian Logistics: List of Authors								
Humanitarian Logistics Subcategories	Allocation of Supplies	Distribution of Supplies	Location of Distribution Centers	Location, Allocation	Location, Allocation, Distribution	Location, Distribution	Procurement	Total
1957-2000			Narasimhan et al. (1992)					1
2001 to 2005		Özdamar et al. (2004), Barbarosoğlu et al. (2002), Barbarosoğlu and Arda (2004), Modarres and Zarei (2002)						4
2006		de Treville et al. (2006)						1
2007	Whybark (2007)	De Angelisa et al. (2007), Sheu (2007), Tzeng et al. (2007)	Jia et al. (2007)		Chang et al. (2007)			6
2008	Lodree Jr and Taskin (2008)	Campbell et al. (2008)	Albores and Shaw (2008)					3
2009			Beraldi and Bruni (2009)		Doerner et al. (2009)			2
2010		Sheu (2010)	Huang et al. (2010)	Rawls and Turnquist (2010)	Mete and Zabinsky (2010)		Kim et al. (2010)	5
2011	Rottkemper et al. (2011), McCoy and Brandeau (2011), Adida et al. (2011)	Nolz et al. (2011), Günneç and Salman (2011), Liu et al. (2011), Taskin and Lodree Jr (2011)	Görmez et al. (2011)	Rawls and Turnquist (2011), Campbell and Jones (2011)			Wild and Zhou (2011), Chakravarty (2011), Bagchi et al. (2011)	13
2012	Qina et al. (2012)	Berger et al. (2012), Özdamar and Demir (2012), Huang et al. (2012)	Naji-Azimi et al. (2012)	Noyan (2012), Paul and Hariharan (2012)			Liang et al. (2012)	8
2013		Huang et al. (2013), Sodhi and Tang (2013)	Lim et al. (2013), Lu and Sheu (2013), Lu (2013), Martel et al. (2013)	Davis et al. (2013)		Bozorgi-Amiri et al. (2013)	Balcik and Ak (2013)	9
2014	Kunz et al. (2014), Kelle et al. (2014), Das and Hanaoka (2014)	McCoy and Lee (2014), Peng et al. (2014), Chakravarty (2014), Sheu (2014), Faturechi and Miller-Hooks (2014), Sheu and Pan (2014), Besiou et al. (2014), Zheng et al. (2014), Ekici et al. (2014)	Ratha and Gutjehra (2014)	Jabbarzadeh et al. (2014)	Rennemo et al. (2014), Gralla et al. (2014)	Abounacer et al. (2014), Wang et al. (2014)	Matopoulos et al. (2014), Natarajan and Swaminathan (2014), Eftekhari et al. (2014)	21
Total	9	28	12	7	5	3	9	73

4.5 Casualty Management

Once a disaster strikes, locating casualties, moving casualties to safer places including hospitals, providing medical facilities on the disaster site and distributing relief supplies (food and shelter) to the affected areas are the important activities. These activities are critical since right and effective preplanning of them can save tremendous number of lives. Information technology and social media play an important role in this phase of disaster management. However, due to our focus on POM journals in this survey there was an absence of IT related papers. We can categorize studies related to casualty management (24 papers) into the following four subcategories: 1. Hospital Capacity, 2. Resource Allocation, 3. Supplies Distribution and Rescue Operations, and 4. Triage.

Chronology of Development

Table 8 lists the publication references for each sub-category by year. The total number of papers published on “casualty management” is 24. The counts of the number of publications in various years are: 1957-2000 (2), 2006 (1), 2007 (3), 2010 (2), 2011 (3), 2012 (3), 2013 (6) and 2014 (4). The earliest two studies were on triage in 1976 and on resource allocation in 1977. There were no publications in 2008 and 2009.

From the perspectives of subcategories, “supplies distribution and rescue operations” has the highest number of papers (10) followed by resource allocation (6), triage (6) and hospital capacity (2). Adequate “Hospital capacity” is important during a disaster but there is a paucity of research on this topic.

Table 8: References for subcategories of “casualty management” by year.

Casualty Management: List of Authors					
Casualty Management	Hospital Capacity	Resource Allocation	Supplies Distribution and Rescue Operations	Triage	Total
1957-2000		Cook (1977)		Hutchinson (1976)	2
2001 to 2005					0
2006			Drezner et al. (2006)		1
2007		Gong and Batta (2007)	Yi and Kumar (2007), Yi and Özdamar (2007)		3
2008					0
2009					0
2010	Valdmanis (2010)		Salmeron and Apte (2010)		2
2011		Valdmanis et al.(2011)	Özdamar (2011)	Cotta (2011)	3
2012		Rachaniotis et al. (2012)	Chen and Miller-Hooks (2012)	Jacobson et al. (2012)	3
2013	Chan et al (2013)	Kilic (2013), Sun et al. (2013)	Najafi et al. (2013), Wex et al. (2013), Wilson et al. (2013)	Mills et al. (2013)	7
2014			Najafi et al. (2014)	Xiang and Zhuang (2014), Dean and Nair (2014)	3
Total	2	6	10	6	24

4.6 Restoration/Recovery

The major goal in the restoration/recovery phase is to rebuild and restore houses, facilities and infrastructure. The studies related to restoration/recovery can be grouped in the following four categories: 1. Damage Assessment, 2. Debris Clean-up, 3. Oil Spills, and 4. Road Repairs.

Chronology of Development

Table 9 lists the publication references for each sub-category by year. A total of 18 studies were found on restoration/recovery. The earliest study was on damage assessment in the year 1958. After that there is only one other study on damage assessment in 2014. Eleven out of 18 studies focused on oil spills; ten of these studies were done between 1957 and 2000 and one was done in 2014. Four studies were found on road repairs and one on debris cleanup.

Table 9: References for subcategories of “recovery/restoration” by year.

Restoration/Recovery: List of Authors					
Restoration/ Recovery Subcategories	Damage Assessment	Debris Cleanup	Oil Spills	Road Repairs	Total
1957-2000	Ramsey Jr. (1958)		Belardo et al. (1984), Wilhelm and Srinivasa (1996), Wilhelm and Srinivasa (1997), Psarftis and Ziogas (1985), Psarftis et al. (1986), Iakovou et al. (1994), Jenkins (2000), Iakovou et al. (1997), Srinivasa and Wilhelm (1997), Gottinger (1998)		11
2001 to 2005					0
2006					0
2007					0
2008					0
2009				Yan and Shih (2009)	1
2010					0
2011				Duque and Sörensen (2011)	1
2012					0
2013		Hu and Sheu (2013)			1
2014	Kou et al. (2014)		Passos et al. (2014)	Aksu and Özdamar (2014), Liberatore et al. (2014)	4
Total	2	1	11	4	18

Recovery/restoration has been an understudied area with only 18 research papers. The research focus is primarily on oil spills. The researchers while working on recovery/restoration issues may also like to analyze whether the disaster situation could have been prevented (and/or alleviated) and if so how?

5. Cross Tabulation

For the purpose of cross tabulation, we selected the papers published in the last four years (2011 to 2014). The research in disaster management picked up in the year 2011 (see Table 1). The last four years are a good representation of research trends. We found 150 papers during these four years of which there are 4 survey papers. So the cross tabulations are done for 146 papers. In some tables the total number of papers is more than 146 because some papers are double counted. For example, if a

paper discusses hurricanes as well as floods, then, this paper is counted under the hurricane category as well as under the flood category. Based on the five attributes discussed above we have created the following seven cross tabulations: 1. Function vs. Time (Table 10), 2. Function vs. Type of Disaster (Table 11), 3. Function vs. Data Type (Table 12), 4. Function vs. Data Analysis Techniques (Table 13). 5. Data Type vs. Data Analysis Techniques (Table 14), 6. Disaster Type vs. Data Analysis Techniques (Table 15), and 7. Data Type vs. Disaster Type (Table 16). Findings based on these tables are discussed below in the following seven subsections.

5.1 Function vs. Time

Table 10: Function vs. Time.

Function vs. Time	Before	During	After	Total
Casualty Management	1	4	13	18
Decision Making Process	9	8	19	36
Evacuation	20	1	3	24
Humanitarian Logistics	22	8	36	66
Prevention/Mitigation	18	1	8	27
Restoration/Recovery	1	0	6	7
Total	71	22	85	178

The review of data in Table 10 shows that the most studied area is “after” the disaster (85 papers) followed by “before” the disaster (71 papers). That makes almost 50% of the papers dealing with the aftermath. “During” the disaster accounts for only 22 papers (about 12%); perhaps because no actions can be taken during the disaster phase – it is only wait and see. At the same time, some essential services may be active during this period like police and fire etc. Can we find potential research problems in the chaos of during phase? This is an area ripe for research.

One of the most difficult aspects of the “During” phase is that information is often incorrect or non-existent. “Before” permits speculation and conjecture and “After” can be based on some solid observations. What should be evident is that decisions made in the “During” phase are probably quite devastating when they are wrong because corrective actions are almost impossible to achieve.

In Table 10, there are eight instances of attention to the Decision Making Process during the disaster. That is 22%. “During” is when decision making under uncertainty prevails and it seems clear that researchers want to avoid dealing with problems of uncertainty. Consequently, we recommend investments in information to alleviate these problems. In fact, it is quite possible that social media at work during a disaster should be harnessed, regulated, disciplined and controlled to achieve more successful decisions in the “during” phase.

The cross section between humanitarian logistics and “after the disaster” has drawn maximum attention of the researchers (36 papers), followed by humanitarian logistics and the “before” function (22 papers). As an example of the latter situation, see the forthcoming paper in POM on prepositioning of critical supplies for predictable disasters (Vanajakumari et al., 2016). Such papers might well be considered as efforts to mitigate the severity of potential disasters. Thus, we readily see the overlap between the three major functions in the “before” category, namely:-evacuation, humanitarian logistics and prevention/mitigation. The decision making process has received the most attention in the “after” disaster category.

5.2 Function vs. Disaster Type

Table 11: Function vs. Disaster Type.

Function vs. Disaster Type	Accidents	Earthquake	Epidemic	Flood	General	Hurricane	Landslide	Terrorism	Wildfire	Total
Casualty Management	2	5	2	1	7	0	0	0	0	17
Decision Making Process	2	5	4	0	13	2	0	2	0	28
Evacuation	1	1	0	1	9	8	1	0	1	22
Humanitarian Logistics	0	14	1	3	26	9	0	1	0	54
Prevention/Mitigation	2	5	0	2	6	2	0	9	0	26
Restoration/Recovery	1	3	0	0	2	1	0	0	0	7
Total	8	33	7	7	63	22	1	12	1	154

The review of data in Table 11 shows that earthquakes (33 papers) and hurricanes (22 papers) are the two most studied disasters followed by terrorism (12 papers), accidents (8 papers) and floods (6

papers). The eight papers under accidents include HAZMAT (4 papers), air plane crash (2 papers), nuclear power plant (1 paper) and wildfire disaster (1). In spite of the evidence that accidents are the most preventable of all the disasters, the OM community seems to have ignored the obvious. Is this because of the scale of an accident as compared to that of a geographical disaster?

This survey reveals serious gaps in what needs to be done. Helping injured people is essential and commendable. Preventing people from being injured may not seem to be as dramatic and it may be far less appealing for donors, philanthropists, and do-gooders, but it is quintessential. Prevention, mitigation and alleviation set the standard to be met and surpassed. The logic of disaster avoidance takes precedence over the logistics of humanitarian aid.

The “General” category includes those papers that do not specifically say that the considered disaster is either natural or manmade. These papers present a model or methodology, that the authors claim, may be applicable to any disaster regardless of its type. The general category, which is the largest category (63 papers), includes humanitarian logistics (26 papers) followed by decision making process (13 papers), evacuation (9 papers), casualty management (7 papers), prevention/mitigation (6 papers) and restoration/recovery (2). It is surprising that such a large number of papers are found in general category. What is the reason? In our opinion the authors of such papers have to qualify their claims since the nature of disasters is different from each other.

Some important disasters that have not been studied include: tornadoes, winter snow storms that shut down entire regions, volcanoes, tsunamis and power failures that bring entire cities to a halt. New York City has experienced three major instances: first was November 9, 1965; then again 12 years later on July 13th 1977; and then, 26 years later on August 14, 2003. The largest blackout in history (thus far) occurred in India on July 30th and 31st, 2012. See the following link to know more about major power outages around the world: https://en.wikipedia.org/wiki/List_of_major_power_outages.

Domino/cascading effects have not been studied. The importance of domino/cascading effects was pointed out by FEMA (2010) as discussed earlier in section 3.1.2 (Types of Disasters).

Some other observations include the following.

- There were far fewer accident papers than earthquakes (8 vs. 22). We may conjecture that this may be because the scale of most accidents is much smaller than the scale of large earthquakes. Media coverage is significantly different. Small earthquakes are not covered. Certain locales in California have hundreds of small earthquakes daily for weeks at a time.)

- Prevention and Mitigation has approximately 16% of all work. In the logic of economics, this would be a very low number of papers indicating minimum research interest in stopping disasters. (Perhaps such papers go into professional journals such as healthcare and engineering publications. For examples, there were many papers published in technical journals about how to prevent bridges suffering the fate of the Tacoma bridge in 1940).

- Prevention is the main focus under terrorism. It accounts for 75% of all terrorism papers. That seems as it should be.

- Preventing accidents is not generating the kind of interest it should create. POM leaders should provide some guidance to incentivize research along prevention and mitigation lines.

- The General Category can inhibit worthwhile research. See Recommendation 2 in Section 7 for an example of a generalization that violates taxonomical common sense. Disasters are unique and particular. Generalizations are less likely to be accurate in any particular situation. The field is not ready for such work. When it is ready, we should be able to say here is what is generically similar for all situations and here is what are the differences for earthquakes, hurricanes, floods, etc.

- The evacuation functions are very specific to type of disasters such as evacuation which is removing from harm’s way as compared to bringing needed supplies to someone. The fact is that evacuation (exportation from a center) is an entirely different function from supplies moving toward a center (importation).

5.3 Function vs. Data Type

Table 12: Function vs. Data Type.

Function vs. Data Type	F&A	Hypothetical	Real	No Data	Total
Casualty Management	0	10	7	0	17
Decision Making Process	10	7	9	2	28
Evacuation	0	12	9	0	21
Humanitarian Logistics	2	27	21	1	51
Prevention/Mitigation	4	9	6	4	23
Restoration/Recovery	0	1	5	0	6
Total	16	66	57	7	146

The review of data in Table 12 shows that most papers have either used Hypothetical data (66) or Real data (57). In Hypothetical data the authors give an example to show calculations for their proposed model and carry out sensitivity analysis or build scenarios. The Real data are collected through a study of real disaster events.

We found seven papers where no data were used. The authors simply proposed the model. Hypothetical data would be meaningless unless modeled on some assumptions about reality. Therefore, wherever data is used it must have some observations as foundation. Therefore, Hypothetical data should always be questioned for accuracy of modeling. Some additional observations include the following.

- F&A data (16) has been used mainly in the Decision Making Process. In fact, Real data (9) and F&A data (10) are about equal. At this moment, it really behooves us to distinguish between F&A data and Real data.

- Surprisingly, Casualty Management has zero (0) data derived from F&A.

- The conclusions and recommendations are likely to be stronger if they are based on Real data properly collected as opposed to those situations where No Data is collected? Good ideas are valued whether or not the supporting data is provided. However, there is a scientific basis for testing hypotheses with Real data that should not be dismissed. Each situation must be judged on its own merits. The demand for data could create a philosophy that dismisses creative thinking and drives out good ideas.

- It is also surprising that Humanitarian Logistics has more papers with Hypothetical data than Real data given the huge number of catastrophes that the globe experiences?

5.4 Function vs. Data Analysis Technique

Table 13: Function vs. Data Analysis Technique.

Function vs. Data Analysis Technique	Bidding Models	Decision Analysis	Expert Systems	Fuzzy System Analysis	Game Theory	Heuristics	Mathematical Programming	Network Flow Models	Queueing Theory	Simulation	Statistical Analysis	Utility Theory	Miscellaneous	Total
Casualty Management	0	0	0	0	0	1	12	0	2	1	0	0	1	17
Decision Making Process	0	6	5	0	1	0	4	0	0	4	3	2	3	28
Evacuation	0	0	0	0	0	1	14	1	0	4	0	1	0	21
Humanitarian Logistics	2	0	0	0	2	0	36	0	0	4	0	3	4	51
Prevention/Mitigation	0	5	0	3	7	1	2	0	0	2	0	2	1	23
Restoration/Recovery	0	1	1	0	0	1	2	1	0	0	0	0	0	6
Total	2	12	6	3	10	4	70	2	2	15	3	8	9	146

The review of data in Table 13 shows that mathematical programming has the highest number of papers (70 papers) and is primarily used for casualty management (12 papers), evacuations (14 papers) and humanitarian logistics (36) papers. These 62 out of 70 papers account for 88.57% of the papers in mathematical programming. These areas lend themselves for easy mathematical formulations. So those researchers with expertise in mathematical programming can benefit from their research focus in these areas.

Half of all papers use some form of programming modeling. We should note that programming is usually a system of constraints and an objective function to optimize. In disaster management, the highest form of objective function would be to prevent the disaster from occurring. Below that would be to mitigate the severity of the disaster which cannot be prevented. This concept can be extended to the “during” phase as well as the “after” phase.

Mathematical Programming techniques include: Linear Programming, Nonlinear programming, Dynamic programming, Integer programming, Integer Nonlinear Programming, Mixed integer linear programming, Mixed Integer nonlinear programming, and Stochastic Programming.

Some other observations include:

- If risk or stochastic properties are not included, then the model is limited by the assumption of certainty throughout the complete set of interacting variables.
- Game theory was used seven times for prevention and mitigation. Five out of the seven papers study terrorism. Game theory makes good sense when terrorism is involved but in games against nature, its use is questionable.
- The researchers whose strong suite is stochastic systems may find some of the other techniques of interest like bidding models, decision analysis, game theory, queueing theory, statistical analysis and utility theory.
- Decision making process has used a variety of techniques including decision analysis (6 papers) and expert systems (5 papers).
- Goal Programming could be an important technique to study disaster problems with multiple objectives. This technique is missing.

5.5 Data Type vs. Data Analysis Technique

Table 14: Data Type vs. Data Analysis Technique.

Data Type vs. Data Analysis Technique	Bidding Models	Decision Analysis	Expert Systems	Fuzzy System Analysis	Game Theory	Heuristics	Mathematical Programming	Network Flow Models	Queueing Theory	Simulation	Statistical Analysis	Utility Theory	Miscellaneous	Total
F&A	0	2	2	2	1	0	2	0	0	1	3	1	2	16
Hypothetical	2	5	2	0	4	2	34	0	2	8	0	5	2	66
Real	0	5	2	1	1	2	34	2	0	6	0	0	4	57
No Data	0	0	0	0	4	0	0	0	0	0	0	2	1	7
Total	2	12	6	3	10	4	70	2	2	15	3	8	9	146

Table 14 describes the solution domain which is a cross tabulation of data type vs. data analysis technique. There is a paucity of research work based on F&A data. Hypothetical (66 papers) and real (57 papers) are close. But still we need to move away from using the Hypothetical data to bring more realism in disaster research and to make it acceptable to the administrators. As previously pointed out, Hypothetical data must be based on some aspect of reality. Authors using such data must be challenged to explain what premises they used to model the hypothetical.

5.6 Disaster Type vs. Data Analysis Technique.

Table 15: Disaster Type vs. Data Analysis Technique.

Disaster Type vs. Data Analysis Technique	Bidding Models	Decision Analysis	Expert Systems	Fuzzy System Analysis	Game Theory	Heuristics	Mathematical Programming	Network Flow Models	Queueing Theory	Simulation	Statistical Analysis	Utility Theory	Miscellaneous	Total
Accidents	0	3	0	0	1	0	3	0	0	0	0	1	0	8
Earthquake	0	2	1	2	1	0	20	1	0	3	1	1	1	33
Epidemic	0	1	1	0	0	0	2	0	0	1	0	0	2	7
Flood	0	0	0	0	0	0	3	0	0	2	0	2	0	7
General	2	4	3	1	3	3	28	1	2	8	1	3	4	63
Hurricane	0	0	1	0	0	0	15	0	0	1	1	2	2	22
Landslide	0	0	0	0	0	0	0	0	0	1	0	0	0	1
Terrorism	0	2	1	0	5	1	1	0	0	1	0	0	0	11
Wildfire	0	0	0	0	0	0	1	0	0	0	0	0	0	1
Total	2	12	7	3	10	4	73	2	2	17	3	9	9	153

Table 15 is a cross tabulation of disaster type and data analysis technique. Terrorism is primarily studied using game theory assuming terrorist (attacker) is one player and the government (defender) is another player. Earthquakes and hurricanes have mostly used mathematical programming. Our previous comments apply here too as to when to use game theory and when not to use it. In the case of people against people it makes sense so that applies to people against government.

5.7 Disaster Type vs. Data Type

Table 16: Disaster Type vs. Data Type.

Disaster Type vs. Data Type	F&A	Hypothetical	Real	No Data	Total
Accidents	0	3	5	0	8
Earthquake	5	10	18	0	33
Epidemic	0	1	6	0	7
Flood	0	2	5	0	7
General	9	35	16	3	63
Hurricane	2	11	8	1	22
Landslide	0	1	0	0	1
Terrorism	0	6	3	3	12
Wildfire	0	1	0	0	1
Total	16	70	61	7	154

Table 16 is a cross tabulation of Disaster Type and Data Type. It is noticeable that for earthquakes Real data has been used in 18 papers as compared to the use of Hypothetical data (10 papers). On the contrary, in case of hurricanes, the number of papers that use Hypothetical data is more (11 papers) as compared to papers that use Real data (8 papers). General papers have used Hypothetical data in 35 papers as compared to Real data (16 papers). This is somewhat understandable because the general papers do not focus on any one type of disaster so the papers depend on Hypothetical data. Increasingly, we see the need to challenge Hypothetical data models. This is a further rebuke of General Models. Some other observations include:

- Terrorism, that primarily used game theory for analysis have used Hypothetical data. It is probably difficult to get any Real data because attackers' strategies may not be known.
- More papers in epidemics, floods and accidents have used the Real data. We are not sure but it could be the ease with which the data can be collected for these disasters.

6. Implications for Managers

Managing disaster is unlike managing a business organization, not only because the goals and objectives are different, but also because there is a single organization in any country that manages disasters, for example, the Federal Emergency Management association (FEMA) in the U.S.A., and Australian Emergency Management Arrangements in Australia. FEMA has well established processes

for managing all phases of a disaster. So the research models have to be developed in support of the current processes or the models must have the power to convince the administrators that a given process needs to be changed. There will be a “dis-connect” if this is not done. Since the user is only one entity (e.g. FEMA), unless that entity is convinced that proposed models really solve the problem, there will be no acceptance. Since there is only one user of these models it should be rather easy to identify problems, collect data, analyze them and propose a solution.

The two attributes that are of primary importance to the administrators include “functions”, and “type of disasters”. Administrators are typically responsible for one or more specified functions that broadly include among others: policy planning, plan development, forecasting, prevention, mitigation, evacuation, shelter locations, procurement, inventory management, distribution of supplies, medical care of disaster victims, transportation of disaster victims, and coordination with other government and non-government organizations. In this research, we have grouped activities and functions for managing disasters in six major categories as mentioned in Section 3.1.1. These categories are further subdivided into 33 subcategories as discussed earlier in Sections 4.1 to 4.6. This categorization will help an administrator to find references on particular topics of interest.

Take, for example, the evacuation function. Evacuation includes many activities that include among others: how far in advance to issue warning signals, what is the impact of these signals, movement of traffic, use of public transportations and/or private cars for evacuation and shelter location. Some people do not evacuate in spite of warnings. So understanding individual behavior and the influence of social networks is important. Experience with near-miss events also plays an important role. An administrator will be able to identify appropriate research and make strategic and operational decisions based on research findings.

The type of disaster is another important parameter that is important to administrators. Based on our categorization, as described above, it will be easy for administrators to locate disaster-specific research papers. The administrators’ interest in different types of disasters may be based on their work related responsibilities. For example, an administrator in Florida will have more interest in hurricanes whereas an administrator in California will have more interest in earthquakes. Similarly, there are specially qualified people who deal with disasters involving hazardous materials (HAZMAT) and those

who deal with terrorism. These disasters have different origins and different impacts. Terrorism is preventable if the surveillance system is strong and warning signals are analyzed in time and preventive action is taken; HAZMAT is a result of human error and negligence; whereas hurricanes are natural disaster and inevitable.

7. Summary, Conclusions and Directions for Future Research

In this paper, we have reviewed disaster management research published in twenty five major Operations Management, Management Science, Operations Research, Supply Chain Management and Transportation/ Logistics journals over a span of 57 years - from 1957 to 2014. The scope of this paper is to assess and present the macro level “architectural blue print” of this evolving field rather than review individual papers in depth. We expect to attract new researchers in this field; and also hope for greater participation of disaster management administrators in research and practice.

The papers that have been reviewed here primarily revolved around the following five attributes of a disaster: disaster management functions, time of disaster, type of disaster, data type and data analysis techniques. Cross tabulation of data among these five attributes provide important insights. We have coined the following two new terms in this paper: “disaster domain” based on function, time and type of disaster and “solution domain” based on data type and data analysis technique. Disaster domain is likely to be of primary interest to administrators whereas the researchers’ focus will be on solution domain.

It is evident from this review that the underlying thread for effective disaster management is primarily systems integration. These systems consist of many organizations that come together for relief operations with their own beliefs, convictions, resources, goals and objectives. These systems consist of sequential and overlapping functions which include prevention/mitigation, evacuation, humanitarian logistics, casualty management and restoration/recovery. These systems are constrained by technology and environmental considerations (physical, social, economic and political). These systems transcend national boundaries. These systems deal with uncertainty and imperfect information. These systems do not focus on traditional goals of profit making. The disaster management systems have all of these characteristics. So a system oriented approach is essential for disaster management. The systems-oriented approach is not new. It has been advocated for at least last five decades. Gupta

and Roth (2007) have reviewed Martin K. Starr's contribution to operations management with a focus on systems integration and inter-functional coordination that can be used for catastrophe avoidance.

Based on our findings and our convictions and beliefs about disaster research we make the following recommendations for future research. These recommendations are not mandates. The authors do not expect that every paper will have applicability of each and every one of these recommendations. It would be impossible for future researchers to attain all of these goals in any one paper. Our hope is that over time and across many research efforts, a body of work will emerge (facilitated by these guidelines), that will represent a robust disaster research base.

1. It is preferable to use Real data and more F&A data so that research findings make their way in practice. Use of the Real and F&A data are likely to inspire and instil more confidence among the administrators. To the extent possible, the authors should describe how the data used in the model will be collected.
2. We found in our review that sometimes the authors made claims that their models could be used in any disaster situation. However, disasters are so different that one model may not fit all. For examples, hurricanes are completely different from earthquakes. Hurricanes are relatively slow onset disasters whereas earthquakes are classified as sudden onset disasters. There is enough lead time for substantial preparation (including evacuation) in the case of a hurricane. The problem of generalizing without substantiating similarities can lead to erroneous conclusions and unsuitable applications. These may be avoided if the researchers identify the five disaster parameters in their research papers. The five parameters are meant to provide a structure that could be used to help frame future research as well as to evaluate present research.
3. It is recommended that a brief description of the current processes recommended and employed by the relevant disaster management agency (e.g., FEMA in the USA) be included. Researchers have to develop their models in support of the current processes. The researchers' models must have the power to convince administrators that a given process needs to be used as is or modified before use.
4. The recovery/restoration field is understudied and needs more attention. The researchers while working on recovery/restoration issues may also like to analyze whether the disaster situation could have been prevented (and/or alleviated) and if so how?

5. Hospitals' surge capacity is an important issue in the casualty management that needs researchers' attention.
6. Disasters are high impact and low probability events. There are very interesting research opportunities in studying the impact vs. event probability matrix.
7. We would like to see more research in prevention/mitigation. Sound prevention/mitigation strategies will reduce the efforts and resources required in other phases of disaster management.
8. We propose that additional survey papers be written that focus on various functions. In our review we found papers by Abidi et al. (2014) and Day (2014) who study performance measurement, and resilience respectively in disaster management.
9. In humanitarian logistics there is a need to have more integrated models that simultaneously take into account the location of distribution centers, inventory positioning and distribution logistics.
10. Study of the impact of warning signals during evacuation is an important research topic. Individuals' preference to evacuate or not is important in situations when evacuation is not mandatory. Influence of social circles (what friends, neighbors and relatives are doing) and experiences with near –miss events influences evacuee's behavior. The “cry wolf” syndrome after the issuance of a warning also influences evacuees' behavior.
11. Finding and solving potential research problems in the chaos of the “during” phase is an area ripe for research. Investment in data collection technology is essential in the “during” phase. For example, finding who needs what (medical aid, food supplies, etc.) is dependent upon communication mobility and intelligence reliability. Supply chains must pinpoint accurately where need fulfillment is required (often called the last mile).

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