Do Police Reduce Crime? Estimates using the Allocation of Police Forces after a Terrorist Attack

and

Rafael Di Tella Harvard Business School Ernesto Schargrodsky^{*} UTDT

May 29, 2003

Abstract

An important challenge in the crime literature is to isolate causal effects of police on crime. Following a terrorist attack on the main Jewish center in the city of Buenos Aires, Argentina, in July 1994, all Jewish institutions (including schools, synagogues, and clubs) were given 24-hour police protection. Thus, this hideous event induced a geographical allocation of police forces that can be presumed to be exogenous in a crime regression. Using data on the location of car thefts before and after the terrorist attack, we find a large deterrent effect of observable police presence on crime. The effect is local, with little or no appreciable impact outside the narrow area in which the police are deployed.

JEL: K42

Keywords: Crime, police, deterrence, natural experiment.

^{*} Rafael Di Tella, Harvard Business School, Boston, MA 02163, US, Tel: (617) 495-5048, rditella@hbs.edu. Ernesto Schargrodsky, UTDT, Miñones 2177, (C1428ATG) Buenos Aires, Argentina, Tel: (54-11) 4784-0080, eschargr@utdt.edu. We thank Jushan Bai, Sebastian Galiani, Erzo Luttmer, Robert MacCulloch, Sam Peltzman, Andrea Rotnitzky, several key informants, and seminar participants at the 2001 AEA New Orleans meetings, Berkeley, Stanford, Econometric Society, LACEA, UTDT, UdeSA, CEMA, and UNLP for helpful suggestions. The second author thanks CREDPR at Stanford University for hospitality. Matias Cattaneo, Luciana Esquerro and Magali Junowicz provided excellent research assistance. The database and computer programs used in this paper will be available at http://www.people.hbs.edu/rditella and www.utdt.edu/~eschargr.

I. Introduction

i

Classical criminology assumes that criminals are rational beings who weigh the costs and benefits of their actions. Becker (1968) produced the first fully-fledged theory of crime based on rational behavior. His research led to a broad upsurge of articles about the economics of criminal behavior (see, for example, Ehrlich (1973), Witte (1980), McCormick and Tollison (1984), Ehrlich and Brower (1987), Andreoni (1991), Freeman (1996), Levitt (1997), Fajnzylber, Lederman and Loayza (2000), *inter alia*). One of the central predictions of Becker's theory is that crime will decrease when police presence increases. A basic problem with this prediction is that it has largely failed to find empirical support. In a survey of the literature, Cameron (1988) reports that in 18 out of 22 papers surveyed researchers found either a positive effect of police presence on crime or no relationship between these variables. More recent surveys by Marvell and Moody (1996) and Eck and Maguire (2000) reach similar conclusions, 80 percent of analyzed studies showing zero or positive effects of police presence on crime.

There is, however, a serious endogeneity problem with these studies that arises from the simultaneous determination of crime and police presence (see Fisher and Nagin, 1978). It is likely that the government of a city in which the crime rate increases will hire more police officers. Areas beset by high crime will thus end up with more police officers than areas with low crime rates, introducing a positive bias in the police coefficient in a crime regression. A central challenge in the crime literature has been to break this endogeneity in order to identify causal effects of police on crime.

Two recent papers use a time-series strategy to address this problem. Using data for the United States, Marvell and Moody (1996) find Granger-causation between crime and police running in both directions. In a similar vein, Corman and Mocan (2000) exploit high-frequency data for New York City to show that increases in the number of police officers cause a reduction in one out of five crime categories (specifically, burglary). Monthly data are used because hiring and training delays in the response of the police authority to an increase in crime will mitigate simultaneity bias present in lowfrequency data. In order to validly address the simultaneity concern, these identification strategies depend, crucially, on the assumption that the authorities are unable to forecast crime-fighting needs.¹

Levitt (1997) develops a different approach using instrumental variables to break simultaneity. He documents the presence of an electoral cycle in police hiring and uses the timing of gubernatorial and mayoral elections to instrument for police presence in a panel of 59 large U.S. cities from 1970-1992. Using 2SLS techniques, Levitt finds a negative and significant effect of police on violent crime. The pattern across individual crime categories is surprising, with murder exhibiting the largest (and the only significant) coefficient, and with very imprecise estimates for the categories in which the rational model is presumed to be more relevant (e.g., property crimes). Still, the validity of the instrument might be questioned. The timing of elections may affect crime by way of variables other than the number of police officers on the street. Levitt avoids some of these concerns by controlling for the unemployment rate and public spending, although there are other channels through which elections might affect reported crime. Police effort and crime reporting (as well as police hiring) may also respond to the timing of elections, particularly if the police are the target of political manipulation. Similarly, the behavior of judges and prosecutors may be affected by elections, something that could logically reduce criminal activity during such times.²

A more severe concern raised by McCrary (2002) is that Levitt's 2SLS estimates suffer from a computational error (see also Levitt's reply (2002)). When the mistake is corrected the replication results show no effect of police on crime at standard significance levels. The state of the evidence leads Levitt (2002) to wonder: "If electoral cycles can provide no more than suggestive evidence of a causal impact of police on crime, are there other identification strategies that can do better?"

¹ Criminologists often emphasize the benefits of anticipating crime patterns. Bayley (1998), for example, states "The key assumption behind smarter law enforcement is that crime is not evenly scattered through time and space. Police are not faced with meeting all crime threats everywhere all the time. Instead, each form of crime displays a particular pattern which, if understood, provides opportunities for law enforcement." (Bayley (1998), page 174). On the allocation of police resources to protect high crime areas, often called "hot spots", see, for example, Sherman, Gartin and Buerger (1989), and Sherman and Weisburd (1995).

² On the incentives faced by members of the judiciary see, for example, Posner (1993).

In this paper we present a different approach to estimate the causal effect of police on crime. On July 18, 1994 terrorists exploded a bomb that destroyed the Asociacion Mutual Israelita Argentina (A.M.I.A.), the main Jewish center in Argentina. Eighty-five people died and more than 300 were wounded in the attack. One week later the federal government assigned police protection to every Jewish and Muslim building in the country. Because the distribution of these institutions can be presumed to be exogenous in a crime regression, this hideous event constitutes a natural experiment whereby the simultaneous determination of crime and police presence can be broken.³

We collected information on the number of motor-vehicle thefts per block in three neighborhoods in Buenos Aires before and after the terrorist attack. The information covers the nine-month period beginning April 1 and ending December 31, 1994. We also collected information on the location of each Jewish institution in these neighborhoods. We then estimated the effect of police presence on car theft. Our difference-in-differences estimates show that blocks that receive police protection experience significantly fewer car thefts than the rest of the neighborhoods. The effect is large. Relative to the control group, car thefts fall by 75% in the blocks in which the protected institutions are situated. However, the effect is extremely local. We find no evidence that police presence in a given block reduces car theft one or two blocks away from the protected buildings.

In addition to the identification approach, our estimates have an important advantage over previous work. The literature reports considerable interest in identifying the mechanisms by which increased police presence reduces crime. Is it that greater numbers of police officers on the streets make criminal activity more risky (deterrence), or perhaps that the more police officers the more criminals are apprehended leaving fewer criminals to commit crimes (incapacitation)?⁴ In general, these two effects are quite difficult to distinguish using aggregate data. Being based on changes in crime levels in particular locations (i.e., the protected blocks) our approach cannot reflect changes in the

i

³ On natural and randomized experiments, see the discussions in LaLonde (1986), Angrist (1990), Angrist and Krueger (1991), Hamermesh (1999), and Sacerdote (2001).

⁴ Kessler and Levitt (1999) use California's sentence enhancement laws for a selected group of crimes to distinguish between incapacitation and deterrence. See also Levitt (1998). Articles studying responses to increases in detection probabilities include Bar-Ilan and Sacerdote (2001), on red light running violations, and McCormick and Tollison (1984), on fouls committed by basketball players.

numbers of incarcerated criminals, which should affect all neighborhood blocks, not just those containing Jewish institutions. Thus, all the effect of police on crime in our paper derives from deterrence.

The rest of the paper is organized as follows. In the next section we describe our data, while in section III we discuss our empirical strategy. The empirical results are presented in Section IV. Section V concludes.

II. Data Description

On July 18, 1994 a terrorist attack destroyed the main Jewish center (A.M.I.A.) in Buenos Aires, Argentina.⁵ Seven days later, on July 25, the federal government decided to provide 24-hour police protection to more than 270 Jewish and Muslim institutions (including synagogues, mosques, clubs, cemeteries, and schools) in Argentina. Muslim institutions were protected for fear of potential retaliations after the Islamic organization, Hezbollah, claimed responsibility for the attack. Nearly ten years after the attack this protection is still provided.

A significant proportion of the protected buildings are Jewish institutions within Buenos Aires proper.⁶ Although providing this surveillance required the distraction of a non-negligible proportion of the police forces protecting the areas in which these buildings are located, the police forces made a serious effort to maintain previous levels of police presence in the rest of these neighborhoods. Government officials worried that compromising police protection throughout the neighborhoods might generate in the residents ill feelings towards the Jewish community.⁷ Because the personnel commitment could not be met with the normal number of police assigned to these neighborhoods, the

⁵ This was the second terrorist attack in the city of Buenos Aires. The Israeli embassy had been destroyed on March 17, 1992. In the months immediately following this first attack, the most prominent Jewish centers, including A.M.I.A., had been given more attention by officers on patrol. But surveillance was not generalized and declined gradually. Information on these attacks can be found in www.atentadoamia.com.ar, www.daia.org.ar, and www.bnaibrith.org.

⁶ Approximately 85% of the Jewish population of the country lives in Buenos Aires and its suburbs.

⁷ Institutional information for this paper was gathered through a series of interviews with key informants, including the Secretary of Security (third level of authority in the federal government, behind the president and ministers), the Chief of the Federal Police, and the Minister of the Interior during the period under

increased police presence was achieved with officers reassigned from, for example, administrative tasks at the Central Police Department, the Communications Division, and the Mounted Police.⁸

The data analyzed in this paper are from three non-contiguous, Buenos Aires neighborhoods that collectively represent about 3.2% of the city's area and account for 6.9% of its population. One police station is located in each neighborhood.⁹ The neighborhoods were selected on the basis of three criteria: they were the areas with the largest numbers of Jewish institutions in the city;¹⁰ significant portions of the neighborhoods were not close to a protected institution (more than 50% of blocks are more than two blocks removed from a protected institution), providing a control group for our study; three was the maximum number of police stations for which we were able to convince police authorities to provide us data.¹¹ There are a total of 876 blocks in these three neighborhoods. The block constitutes the unit of observation for our study.

We obtained all the information available to the police (with the exception of the victim's name) about each auto theft in these neighborhoods for the nine-month period starting April 1, 1994 and ending December 31, 1994. Figure 1 presents a timeline of the events in our study. April 1 to July 17 constitutes the period before the terrorist attack. The interim period of July 18 to July 31 includes a first week during which surveillance had not yet been introduced and a second week during which police began to implement the protection policy. By the end of the last week of July police protection was fully functioning and known to the public. Finally, August 1 to December 31 covers the period of police protection.

consideration as well as a former federal judge, a former federal prosecutor, and the director of a nongovernmental organization devoted to protecting civil rights.

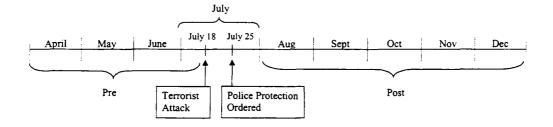
⁸ For example, more than one third of approximately 200 police officers stationed in Once, one of the neighborhoods with the highest density of Jewish institutions, had to be reassigned to protection duties. The personnel necessary to maintain the previous level of police presence in the rest of the neighborhood was pulled from outside of this police station.

⁹ There are 53 police stations in Buenos Aires. Pelacchi (2000) provides an in-depth discussion of the institutional features of crime and the police force in Argentina.

¹⁰ There are no Muslim institutions in the neighborhoods considered in our study.

¹¹ The police stations' daily records, which record auto-thefts on the same pages as reports of every other type of crime or incident, are not available to the public. The Chief of the Federal Police had to issue a special authorization instructing police station personnel to transcribe the data for us.





Although victims' tendency to under-report often results in official records underestimating crime levels, this is a minor problem for car thefts in Buenos Aires for two reasons. One, police intervention is required to activate car insurance against theft, a type of insurance carried by most car-owners in Buenos Aires (89% according to victimization surveys, see Ministerio de Justicia, 2000). Two, because criminals often use stolen cars in the commission of other crimes, victims who report car thefts to police forestall confusion about their involvement in such crimes. The same victimization study cited above reports that 87% of Buenos Aires car thefts are reported to the police, compared to only 29% for all types of crime. A further advantage of auto-theft data is that this category of crime is expected to be more sensitive to police presence.¹² Most robberies occur after a brief period of surveillance of the intended victim.¹³ Criminals concentrating their attention on mobile victims might miss the presence of police. Property (e.g., a parked car), on the other hand, being stationary enables criminals to gather information on areas in which they intend to commit crimes.

Car theft information obtained from the police includes the address at which the stolen vehicle was parked, make and year of the vehicle, day and time of the report, and whether the robbery was violent. During the period of analysis 794 non-armed car thefts

¹² Ninety-four percent of Buenos Aires car robberies occur in the street (Ministerio de Justicia, 2000).

¹³ Such criminals are said to operate "on the spot" (in Spanish, *al boleo*). All information about criminal methods was gathered in interviews with key informants.

were reported in these neighborhoods.¹⁴ Although they normally occur in the middle of blocks, car thefts in many cases are reported at corners so as to facilitate victims' verbal descriptions of crime locations at the time they file police reports. We assigned one quarter of each car theft reported at a corner to each of the intersection's four blocks.¹⁵

The completed data set included information on the geography of these neighborhoods, in particular, the precise location of each Jewish institution. There are 45 protected institutions in this part of the city. Thirty-seven of them are within these neighborhoods, while the rest are near the boundaries (but less than three blocks away).¹⁶ The geographical distribution of blocks, institutions, and car thefts is summarized in Table A1 in the Appendix.¹⁷

We measure for each block in our sample the distance to the nearest Jewish institution, whether or not the building is within our neighborhoods. We distinguish among blocks that contain a Jewish institution, blocks that are one block away from the nearest Jewish institution, and blocks that are two blocks away from the nearest Jewish institution, and compare these with blocks that are more than two blocks away from the nearest Jewish institution.

Table 1 presents means (and standard deviations) of auto thefts for each month for each type of block. The bottom row tallies the number of blocks of each type. For the month of July we consider, separately, the period before and after the terrorist attack. For

¹⁴ We exclude a small number (63) of armed robberies reported during this period as well as 86 misreports that correspond to non-existing or incomplete addresses or to car thefts that occurred outside of our sample neighborhoods (i.e., that were reported to the wrong police station).

¹⁵ This procedure assigns some fractions of thefts to blocks outside the boundaries of the neighborhoods under study, which reduces the total number of car thefts from 794 to 778.75. With few exceptions, Buenos Aires is a perfect grid city, with streets crossing perpendicularly at corners. Each block is 100 meters (110 yards) long. Measurement error in the dependent variable tends to overestimate the standard errors of the regression coefficients.

¹⁶ None of the protected institutions in our sample is located at a corner.

¹⁷ The lowest level of aggregation for which population census information is available in Argentine cities is census fractions (*fracciones censales*), which cover approximately eight to ten contiguous hectares. Using the 1991 census, we compare socioeconomic variables potentially related to crime victimization and car ownership. Tests of means reveal no statistical differences between census fractions that contain and do not contain Jewish institutions along the following dimensions: age and years of education of the household head; percentage of women; percentage of households below the poverty line; percentage of overcrowded households; and home ownership rate. The only dimension along which these census fractions differed was employment rate of the household head: 94.1 and 94.9, respectively, for fractions with and without Jewish institutions. We interpret these results as evidence that the surveillance policy was randomly assigned across socioeconomic characteristics.

the post-July period, the table shows that blocks occupied by a Jewish institution experienced a lower level of car thefts than the control group (i.e., blocks more than two blocks away from the nearest Jewish institution). A similar reduction is not observed for blocks that are one or two blocks away from the nearest Jewish institution. In particular, comparisons of means indicate that average car theft in blocks with protected institutions is significantly less than average car theft for the control group for every month after July, with the exception of October. Although casual inspection of the data for blocks that contain a Jewish institution also suggests a decline for the first days of July (before the attack), the difference with the control group is not statistically significant for this period. Indeed, for every period prior to the terrorist attack we cannot reject that the car-theft mean for the blocks with Jewish institutions is equal to the mean for the control group.

Figure 2 plots the same information at a more disaggregated level, namely, by week. The series are obviously more volatile for the aggregates that average a smaller number of blocks (see the bottom row of Table 1). The horizontal lines represent the preand post-attack average levels for each block type. Prior to the attack there are no discernible differences in these averages across the different types of blocks. After the attack, however, average car thefts for blocks that contain Jewish institutions evolve around a lower mean. Average levels of car thefts for the other types of blocks do not seem to change after the attack.

III. Empirical Strategy

Our purpose is to identify the causal effect of police presence on car thefts. Using the total number of car thefts per block during each month from April to December as the dependent variable gives us a panel with nine observations for each block.¹⁸ We exclude car thefts that occurred between July 18 and July 31.¹⁹ Controlling for month and individual effects, we obtain the difference-in-differences estimators of the effect of police on crime using the following model:

¹⁸ Of course, our monthly level of aggregation is arbitrary. We obtain similar results when we aggregate the data, for example, at the weekly level. All results reported but not presented are available upon request.
¹⁹ Including the period between July 25 and July 31 does not affect our results.

Car Theft_{it} = α_0 Same Block Police_{it} + α_1 One Block Police_{it} +

+ α_2 Two Blocks Police_{ii} + M_i + F_i + ε_{ii} ,

where:

Car Theft_{it} is the number of car thefts in block *i* for month t;

Same-Block Police_{it} is a dummy variable that equals 1 for the months after the terrorist attack (August, September, October, November, and December) if there is a protected institution in the block, 0 otherwise;

One-Block Police_{it} is a dummy variable that equals 1 after the terrorist attack (August, September, October, November, and December) if the block is one block away from the nearest protected institution, 0 otherwise;

*Two-Blocks Police*_{it} is a dummy variable that equals 1 after the terrorist attack (August, September, October, November, and December) if the block is two blocks away from the nearest protected institution, 0 otherwise;

 M_t is a month fixed effect;

 F_i is a block fixed effect;

 ε_{it} is the error term.²⁰

The empirical exercise exploits three aspects of our data. First, it uses the fact that the geographical distribution of police forces induced by the surveillance policy is exogenous to the distribution of crime. Officers are placed in those blocks to protect a potential terrorist target, not in response to levels of common crime. Second, the availability of data before and after the terrorist attack enables us to include block fixed effects that control for time-invariant influences. Finally, having data on blocks with and without protected institutions allows us to define a treatment and a control group so that we can include time effects that control for any aggregate shocks in the evolution of crime (including any trends over time).

²⁰ Standard errors are Huber-White (i.e., heteroskedasticity consistent) unless specified.

It is worth noting that we estimate the effect of police presence on crime absent direct data on the distribution of police forces. In our study the post-attack distribution of the protected institutions stands in for the presence of police forces. Indeed, our paper could be construed to be an instrumental variables application. If a portion of the police force is endogenously allocated to fight common crime, whereas another portion is exogenously deployed to protect the Jewish buildings, we could use the surveillance policy as an instrument for police presence. A two-stage exercise, however, would require detailed data on the distribution of police forces per block at any given time, information that is confidential. Although it is possible to calculate the reduced form regression of the outcome on the instrument, it is not feasible to estimate the instrumented two-stage regression.

A natural question with respect to our empirical approach is the extent to which police officers deployed to protect Jewish and Muslim institutions are effective anticrime agents. Although policemen in this role have limited scope for pursuing suspected criminals outside their assigned areas, they can nevertheless interfere with crimes committed near their posts and communicate the presence of suspicious-looking individuals to policemen patrolling the neighborhood. Moreover, criminals probably expect the police to intervene. From a more practical point of view, there is anecdotal evidence of arrests made by policemen on duty guarding these institutions.²¹

IV. The Effect of Police on Crime

IV.A. Basic Estimates

Table 2 reports our basic regression results. Column (A) uses only the nearest measure of police presence, *Same-Block Police*, a dummy that takes the value 1 for every month after the attack for every block in which there is a Jewish institution. This regression considers all the rest of the neighborhoods as our control group. The coefficient on *Same-Block Police* is negative and significant.

²¹ See, for example, La Nacion, September 11, 1999, which reports the conviction of a car thief apprehended in March 1997 by an officer protecting a Jewish school in Belgrano. Similar events were

Regression (B) includes a larger measure of distance to a protected institution, One-Block Police. This variable captures the effect of police presence on the six adjacent blocks that are one block away from each block occupied by a guarded institution. The effect of Same-Block Police is negative, significant, and marginally larger in absolute size than the one reported in column (A). The effect of One-Block Police (the effect on immediately neighboring blocks) is not significant. It indicates that blocks one block removed from a protected institution do not experience significantly fewer car thefts than the rest of the neighborhood.

.

Regression (C) includes a third measure of proximity to a guarded institution, *Two-Blocks Police*. This measure takes the value 1 during the post-attack period for all the blocks that are two blocks away from the nearest Jewish institution. The significance of *Same-Block Police* remains below the 1% level, whereas the coefficients on *One-Block Police* and *Two-Blocks Police* are not significant. For blocks within the immediate radius of the protected institutions (one or two blocks removed) car thefts are not fewer than for the non-treatment group (i.e., the rest of the neighborhood).²² We later introduced additional treatment dummies (*Three-Blocks Police, Four-Blocks Police*, and so forth), but their coefficients were not significantly different from zero.

Our results suggest that the introduction of a fixed and observable police presence generated a significant decline in car thefts in the protected blocks but no effect one or two blocks away relative to the rest of the neighborhoods. For the rest of the paper we focus on this specification, which takes as our control group blocks more than two blocks away from the guarded buildings. Our results do not change when we treat one and two blocks removed blocks as part of the control group (or if we restrict the control group to an even more distant area).

The effect of police presence in the same block is quite large in economic terms. It indicates a reduction of 0.081 car thefts per month in the blocks that received direct police protection. The average number of car thefts per month per block from August

reported in Villa Luro and Once (where a police officer protecting a Jewish institution was stabbed in a struggle with a thief who was robbing a nearby grocery store; the burglar was later arrested).

²² Similar results are obtained if we include a set of dummy variables that measure the distance in blocks to the Jewish institutions rather than the block fixed effects. As suggested by Figure 2, none of these dummies is significant.

through December for all blocks more than two blocks away from a protected institution is 0.108. Relative to this average, car theft declines by 75% in blocks in which a protected institution is situated.

The estimated drop in crime in protected blocks can be approximated into an elasticity of crime with respect to police presence. The estimated percentage change in car theft is -75%. To calculate the percentage change in police presence, we note, for example, that in the Once neighborhood approximately 200 officers were deployed prior to the attack. Assuming that Buenos Aires policemen work eight-hour shifts and an average of 21 days per month, there are approximately 47 officers on patrol at any given time. Inasmuch as Once comprises 153 blocks, the average presence of officers per block is 0.31. Roughly approximated, the change in police presence is (1-0.31)/0.31=2.23, for an approximate elasticity of car theft with respect to police of -0.33. It might also be appropriate to reduce the number of policemen present at any given time by the proportion of patrol officers relative to officers performing other duties (e.g., administrative or investigative tasks). Bayley suggests 60% as a reasonable number for this proportion in the United States (see chapter 2 in Bayley (1998)). Using these estimates the elasticity of car theft with respect to police is -0.17.

This number is smaller than the police elasticity of motor vehicle theft reported for the United States in previous work (see, for example, Levitt (1997) and McCrary (2002)). Comparisons with previous studies, however, must allow for the fact that they use changes in crime at the city level and cannot distinguish between deterrence effects of extra police (i.e., reductions in crime stemming from decisions by some criminals to switch to other activities) and incapacitation effects (i.e., reductions in crime owing to the apprehension of criminals who subsequently cannot commit crimes while incarcerated). The empirical strategy employed in our paper, premised on policemen standing guard, suggests that estimated effects are exclusively deterrence effects. The effects of incarceration and subsequent reduction of the criminal population should be observed for all blocks, not just for those occupied by protected Jewish institutions.

IV.B. Robustness

In this section we present further tests to help assess the validity of our results. For example, a simple potential objection is that, because the protection policy also imposed parking restrictions right in front of some of the protected institutions, the policy might have led mechanically to a depressed number of victims. To address this issue, we measured the forbidden parking space in front of each institution. This area represents, on average, 11% of the total parking space for protected blocks.²³ Under a linear relationship this factor could explain a 0.012 reduction in the number of car thefts (11% of 0.108, the average number of car thefts for the control group). We reject at the 1% significance level that our estimated coefficient equals this value.

A related issue is that drivers may have preferred to avoid parking near the protected institutions for fear of another terrorist attack. To address this concern, in Table 3 we estimate the evolution of our police coefficients over time after the terrorist attack. If fear of another terrorist attack was preventing neighbors from parking in these blocks, we should expect the effect to diminish over time.²⁴ Yet, our coefficients on *Same-Block Police* remain constant over the period of analysis. Moreover, both the Israeli embassy and the A.M.I.A. terrorist attacks were focused on the target buildings (surrounding buildings in the block were not destroyed), so the impact of fear of future attacks should be concentrated on parking spaces directly in front of the Jewish institutions.²⁵ Interestingly, Table 3 reports for August, the first month after the attack, a negative and significant coefficient on *One-Block Police*, leading us to speculate that criminals needed time to realize that the police guards were actually restricted to their posts; subsequently, the policemen show no effect in deterring crime one block away.

 ²³ This figure represents an upper limit of the parking restrictions generated by the terrorist attack inasmuch as parking in front of some of the institutions was already restricted before the attack.
 ²⁴ Similarly, it may be argued that after the attack common criminals experienced a bloom of civility that led

²⁴ Similarly, it may be argued that after the attack common criminals experienced a bloom of civility that led them to avoid committing crimes in front of buildings of the Jewish community. Again, we would expect such a bloom to fade over time. Reduced crime in New York City immediately after the terrorist attack of September 11, 2001 was attributed to a rise in civility (see, for example, "US Crime Rate Up, Ending Decade of Decline," *Christian Science Monitor*, June 25, 2002).

²⁵ It should also be emphasized that finding a legal parking space in these neighborhoods is often difficult, thus reducing the incidence of this problem. On the severe parking conditions in Buenos Aires, see, for example, *La Nacion*, March 5, 2001.

We also investigate whether blocks close to a Jewish institution exhibit a different crime dynamic than the rest of the neighborhood in the period *before* the terrorist attack. If crime was diminishing in blocks occupied by Jewish institutions before the attack, perhaps we are capturing a spurious correlation. To analyze this issue, we consider a sample that starts on April 1 and ends on July 17. We then re-estimate our basic regression redefining our *Same-Block Police*, *One-Block Police*, and *Two-Blocks Police* dummy variables to take the value 1 at the end of April (column (A) of Table 4). We do this for each month prior to the attack (i.e., end of May in column (B) and end of June in column (C)). In this way, we reproduce our exercise as if the terrorist attack had occurred during the pre-treatment period. The non-significant results in Table 4 validate our exercise in the sense that they reveal no special crime dynamics affecting our treatment group before the terrorist attack.

The question of whether the timing of the change in the evolution of car thefts around Jewish institutions coincides with the date police protection was deployed can be approached as a test for the timing of a structural break in the model presented in Section III. We estimate a series of models with treatment dummies defined for every possible breakdate. We then calculate the sum of squared errors for each model. The least squares breakdate estimate is the date for which the sum of squared errors associated with the model is minimized (Bai, 1994; Bai, 1997; Bai, Lumsdaine and Stock, 1998; Hansen, 2001). Considering the full sample period (all observations from April 1 to December 31, including the July 18 to July 31 interim period), we first perform this exercise redefining the treatment dummies to take the value 1 at the end of each month. The sum of squares errors is minimized by the regression that considers the end of July to be the breakdate. To gain precision, we also perform the exercise at a weekly level of aggregation. In this case, the breakdate estimator corresponds to the end of the fourth week of July. Thus, at both frequencies of aggregation the least squares breakdate estimates coincide with the actual date police protection was deployed to the Jewish institutions.

In the presence of positive serial correlation, a potential concern is that OLS regressions underestimate standard errors and thereby inflate the significance of the results. This problem might be exacerbated in difference-in-differences estimates when

the treatment is serially correlated, as is the case for the proxy for police presence that we use in our exercise. We employ two solutions (discussed in Bertrand, Duflo and Mullainathan (2001)) to solve this problem for large sample sizes such as ours. First, we collapse the data for each block into two observations (pre- and post-periods). In column (A) of Table 5, we regress the monthly averages of car thefts per block for the pre- and post-attack periods on the treatment variable. The results remain unaltered. The second solution is to allow for an arbitrary covariance structure within blocks over time. This is presented in column (B) of Table 5, which shows that our results are unaffected when standard errors are computed through clustering on blocks.²⁶

Another concern is the possible presence of spatial correlation across blocks of the same neighborhood that could be commonly affected by local shocks. To address this issue, in column (C) of Table 5 the standard errors are calculated through clustering on neighborhood-month combinations. This does not affect the significance of our results. The number of clusters, however, could be considered insufficient when we cluster on the 27 neighborhood-month combinations. In column (D) we show that the results do not change when we consider weekly observations and cluster on the 111 week-neighborhood combinations. As another strategy to control for the potential presence of local shocks, in column (E) we include neighborhood-month fixed effects rather than our month fixed effects. Our results again remain unaltered.

In column (F) we repeat the analysis, excluding blocks in which no thefts occurred throughout the period of analysis. Introducing police protection in these blocks should have no effect, the number of car-thefts already being bounded at zero. As expected, the coefficient is larger (more negative) when we exclude the 213 no-theft blocks (24% of our sample). This coefficient corresponds to a drop in car theft of 89% relative to the

²⁶ The variance formula for the calculation of the clustered standard errors is given by $\hat{\mathbf{Z}} = q_c (\mathbf{X}^* \mathbf{X})^{-1} \left(\sum_{k=1}^{M} \mathbf{u}_k \cdot \mathbf{u}_k \right) (\mathbf{X}^* \mathbf{X})^{-1}$; where: $\mathbf{u}_k = \sum_{j \in G_k} \mathbf{u}_j$; $G_i, G_2, ..., G_M$ are the clusters; M is the number of clusters; $\mathbf{u}_j = (y_j - \mathbf{x}_j \mathbf{b}) \mathbf{x}_j$; and $q_c = \frac{N-1}{N-k} \frac{M}{M-1}$; while y_j , \mathbf{x}_j , \mathbf{b} , \mathbf{X} , N and k follow standard econometric notation (for further details, see STATA (2001), page 87). This variance estimator coincides with the Huber-White variance estimator when each cluster contains one observation. control group. Finally, a Poisson specification presented in column (G) shows our results to be robust to estimation using count data models.²⁷

IV.C. Further Results

Using standard information from the used car market we exploit our data on car make and year to construct an estimate of the value of the stolen cars. We then analyze, in Table 6, the differential deterrent effect of police presence (splitting the sample between cheap and expensive cars). We perform similar analyses for weekday and weekend and night and day thefts. The *Same-Block Police* coefficients show no statistically significant differences in the effect of police presence on crime by car value, day of the week, or time of day (after normalizing the coefficients by the average number of thefts of each type).²⁸

For some of the blocks to which police were assigned post-attack some source of crime protection was already in place. In Table 7 we compare the effect of the additional police protection for blocks occupied by a bank, public building (including foreign embassies), gas station, or any of these buildings relative to other guarded blocks not previously provided this security. The first two cases (bank and public building) indicate some police protection already in the block. The latter case (gas station) implies significant light and movement during the entire day. As expected, the coefficient on additional police presence is always smaller in size when previous sources of crime protection were already present in the block. The effect of police presence for previously protected blocks is significantly different from zero only in blocks that have a bank (see Column (A)), at which police are present only during office hours and often inside the building.

²⁷ Similar results are obtained using a Negative Binomial model.

 $^{^{28}}$ For example, the *Same-Block Police* coefficient of -0.028 in column (A) corresponds to a reduction in expensive car thefts of 71% (the post-July mean of expensive car thefts in the control group is 0.039). The coefficient of -0.042 for cheap car thefts (column (B)) indicates a reduction of 65% (the post-July mean of cheap car thefts in the control group is 0.065). The difference is not statistically significant. Note that car model and, thus, value is not available for all reported car thefts.

IV.D. Discussion

The focus of our paper is to estimate the causal effect of police on crime and to explore the internal validity of our estimates. It is also worth discussing briefly the public finance question (i.e., whether treatment benefits outweigh costs) and the external validity of our results (i.e., whether they have predictive value). Although a full evaluation is not possible, some of the information that we have available is worth considering.

A starting point for the cost-benefit analysis is the direct cost of police surveillance relative to car values. During this period, a Buenos Aires policeman was earning on average a monthly wage of \$800. Given that policemen work eight-hour shifts and average 21 work days per month, the monthly cost of providing police protection for one block is approximately \$3,428. Our estimates suggest that police presence in a block would induce a reduction of 0.081 of a car theft per month. The average value of the stolen cars in our sample is \$8,403.²⁹ Thus, in terms of the reduction in auto-theft exclusively, the protection policy was not cost-effective. Of course, visible police protection provides other social benefits besides a lower rate of car theft, such as deterring other types of crime not considered in our study (e.g., burglaries or terrorist attacks). Importantly, incapacitating criminals is likely to substantially benefit society, whereas our estimates capture only deterrence effects. A full analysis, moreover, would need to assess the psychological benefits to typical citizens of feelings of greater security consequent to observing the presence of police. Crime reduction in the protected blocks, however, could simply reflect the displacement of criminal activity to other areas of the city. Indeed, we found some evidence consistent with this displacement hypothesis. For a number of specifications we detected an increase in car theft two blocks away from protected institutions, although this is not a robust finding of our paper.³⁰

²⁹ If some stolen cars are recovered in working condition, then only a fraction of their value should be counted. Official publications put the proportion of cars stolen in Buenos Aires that are never recovered at 60% (Ministerio de Justicia (2000)). One should also count, however, the amount of time consumed by the recovery process and the cost of any needed repairs.

³⁰ For example, using a binary Logit model that treats equally any positive number of thefts or assigning each theft reported at a corner as one theft in each of the four blocks of that intersection. Cornish and Clarke (1987) and Hesseling (1994) survey the criminology literature on displacement. Ayres and Levitt (1998), Lott (1998), and Duggan (2001) study the effect of introducing *unobservable* protection devices (Lojack and concealed handguns) with potentially positive externalities. Similarly, in our study, *observable* police presence might induce negative externalities in neighboring areas. Given the growth in private expenditures

Another way to evaluate the impact of the policy, relevant for the public finance question, is to determine whether total car thefts in Buenos Aires were affected as much as or less than the reduction in the blocks that contain protected institutions. Unfortunately, reliable monthly data for car thefts citywide in Buenos Aires are unavailable. The annual published crime data show a general upward trend in car thefts and other property crime during the 1990s in the city of Buenos Aires (that is less apparent in the rest of the country). The year 1994 was not an outlier in this process. One should also note that these crime increases were concentrated in low-income urban areas (e.g., Di Tella, Galiani and Schargrodsky, 2002), whereas the neighborhoods considered in our study were middle-to-high income areas. Finally, the protected blocks probably represent too small a share of the city, meaning that, given the noise in the official statistics and the trends affecting the level and the distribution of crime during the period, it is unclear whether the impact of our natural experiment can be perceived at the aggregate level.

With respect to the external validity of our findings, a number of issues are worth mentioning. First, the standing-policeman technology we analyze is similar to that used for private security in the most affluent neighborhoods of Buenos Aires. In these areas booths for private security guards are placed at each corner approximately 100 meters from one another.³¹ If privately provided surveillance covers all parts of the block (i.e., there are no blind spots) and there are no advantages to having a section of the block protected by two security guards (i.e., overlapping protection), then the maximum protection distance is about 50 meters, the distance from the security guard's booth to the house furthest from his surveillance. Interestingly, our results are consistent with the coverage solution reached by the private security market.

Second, our results involving a technology based on policemen in a fixed location might be relevant in the analysis of other forms of police presence such as officers on

to reduce crime, and the fact that this spending often involves observable crime deterrence activities (such as the use of private armed security), the distributional impact of crime across income levels is worth studying.

³¹ Note that guards are deployed mainly to protect the houses in the block against burglaries and that breaking into a house is more visible than breaking into a car and probably can be seen from a greater distance. The value of the protected property in these rich areas is higher than in the neighborhoods considered in our study.

patrol. Switching to mobile policemen is unlikely to induce a different response in car theft given that the act of breaking into a car is of extremely short duration. Because criminals check that there are no policemen watching when they start the process, the likelihood of discovery conditional on no monitoring at the start of the break-in is virtually zero. Our key informants have emphasized in interviews that it is well understood in police circles that the probability of a policeman on patrol actually witnessing a crime being committed is quite low. The most likely case is that someone who has witnessed a crime calls the police.³² Furthermore, the kind of police presence we analyze is visible. An alternative, to deploy police agents in plain clothes, would make breaking into a car more risky for criminals.³³ Such benefits, however, might be offset by the dissatisfaction of citizens who value knowing that they are under police protection. Another potential cost is that it could make reporting crimes to nearby police more difficult for victims and by-standers. Interestingly, policy-makers' tendency to address public pressure for more protection from crime by deploying more visible police on the streets could imply counter-productive police reallocations.³⁴ Given the highly local impact of street deployments, it would be interesting to obtain estimates of the effect of extra policemen on investigative tasks.

³² A recent article in *The Economist* (February 24, 2001) makes a similar point: "But putting more police on the beat will probably not have much impact on crime figures. A single patrolling officer typically covers an area containing 18,000 inhabitants, 7,500 houses, 140 miles of pavements, 85 acres of parks, 77 miles of roads, 23 pubs and 10 schools. The chance of that officer actually catching an offender red-handed is extremely small. A Home Office study estimates that a patrolling policeman in London might expect to pass within 100 yards of a burglary in progress once every eight years, and even on that occasion is very unlikely to realize that a crime is taking place, let alone catch the burglar."

³³ The article cited in the previous footnote also discusses the use of officers in plain clothes as an anticrime strategy.

³⁴ A similar point is raised by a former policeman in an open letter to the *Washington Post*: "The other alternative was to "get officers from behind desks" to walk foot patrols, allegedly at no additional cost. But while this second method seemed more palatable, it had hidden costs that undermined the police department's ability to solve and prevent crimes. Most of the so-called desk officers were performing important investigative and support functions that happen to occur out of public sight. In each staffing cycle in which desk officers were put on the street, the police department's ability to solve crimes such as murder, robbery, rape and assault was diminished." "Citizen Police for the City", *The Washington Post*, September 10, 2000. The literature on crime distinguishes between two different forms of law enforcement: monitoring and investigation (see, for example, Mockherjee and Png (1992)). An important difference between the two is that in the latter the police wait until the crime is committed and reported and only then proceed to investigate and enforce the law, whereas monitoring entails watching over potential targets at the times crimes can be committed.

V. Conclusions

A crucial challenge in the literature on crime is to obtain an estimate of the effect of increased police presence. In this paper, we have tackled this question exploiting a natural experiment. On July 18, 1994 a terrorist cell exploded a bomb that destroyed the main Jewish center in the city of Buenos Aires, killing 85 people and wounding more than 300. Following the attack a police officer was stationed in front of each Jewish and Muslim institution in the country. Because the distribution of these institutions can be presumed to be exogenous in a crime regression, it is possible to use this hideous event to break the simultaneous determination of crime and police presence.

We collected data on the precise locations of car thefts in three neighborhoods in Buenos Aires before and after the attack. We find a large, negative, and highly local effect of police presence on car theft. Blocks that receive police protection experience 0.081 fewer car thefts per month than blocks that do not. The post-attack average number of car thefts per block for our control group is 0.108, so police protection induces a decline in auto theft of approximately 75%. Blocks one or two blocks away from where protection is provided, however, do not experience fewer car thefts relative to the rest of the neighborhood. These results are robust to alternative specifications and do not seem to be generated by spurious correlations associated with different crime dynamics for the treatment and control groups or by serial or spatial correlations that could be inflating the statistical significance of the results. The empirical strategy employed in our paper, premised on policemen standing guard, suggests that estimated effects correspond exclusively to deterrence effects.

Our results, in brief, suggest that a posted and visible police guard exerts a large, negative, local effect on auto theft and little or no effect outside a narrow area.

20

Appendix:

•

·

ŧ

٠

Neighborhoods	Belgrano	Villa Crespo	Once	Total
Blocks	463	260	153	876
Institutions	9	14	22	45
Inside	7	13	17	37
In boundaries	2	1	5	8
Car Thefts	530	191	73	794
April 1-July 17	197	73	24	294
July 18-July 31	30	9	7	46
August 1-December 31	303	109	42	454

Table A1: Neighborhood Distribution of Blocks, Institutions and Car Thefts

.

References

- Andreoni, James (1991) "Reasonable Doubt and the Optimal Magnitude of Fines: Should the Penalty Fit the Crime?", RAND Journal of Economics, 22 (3), 385-395.
- Angrist, Joshua (1990) "Lifetime Earnings and the Vietnam Era Draft Lottery: Evidence from Social Security Administrative Records", *American Economic Review*, 80 (3), 313-336.
- Angrist, Joshua and Alan Krueger (1991) "Does Compulsory School Attendance Affect Schooling and Earnings?", Quarterly Journal of Economics, 106 (4), 979-1014.
- Ayres, Ian and Steven Levitt (1998) "Measuring Positive Externalities from Unobservable Victim Precaution: An Empirical Analysis of Lojack", *Quarterly Journal of Economics*, 113 (1), 43-77.
- Bai, Jushan (1994) "Least Squares Estimation of a Shift in Linear Processes", Journal of Time Series Analysis, 15 (5), 453-472.
- Bai, Jushan (1997) "Estimation of a Change Point in Multiple Regression Models", Review of Economics and Statistics, 79 (4), 551-563.
- Bai, Jushan, Robin Lumsdaine and James Stock (1998) "Testing For and Dating Common Breaks in Multivariate Time Series", *Review of Economic Studies*, 65 (3), 395-432.
- Bar-Ilan, Avner and Bruce Sacerdote (2001) "The Response to Fines and Probability of Detection in a Series of Experiments", NBER 8638.
- Bayley, David (1998) "Introduction to Chapter 2: Patrol" in David Bayley (editor), <u>What Works</u> in Policing, Oxford University Press
- Becker, Gary (1968) "Crime and Punishment: An Economic Approach", Journal of Political Economy, 76 (2), 169-217.
- Bertrand, Marianne, Esther Duflo and Sendhil Mullainathan (2001) "How Much Should We Trust Differences-in-Differences Estimates?", mimeo.
- Cameron, Samuel (1988) "The Economics of Crime Deterrence: A Survey of Theory and Evidence", Kyklos, 41 (2), 301-323.
- Corman, Hope and H. Naci Mocan (2000) "A Time-Series Analysis of Crime, Deterrence, and Drug Abuse in New York City", American Economic Review, 90 (3), 584-604.
- Cornish, Derek and Ronald Clarke (1987) "Understanding Crime Displacement: An Application of Rational Choice Theory", Criminology, 25, 933-947.
- Di Tella, Rafael, Sebastian Galiani and Ernesto Schargrodsky (2002) "Crime Victimization and Income Distribution", mimeo, Inter-American Development Bank.
- Duggan, Mark (2001) "More Guns, More Crime", Journal of Political Economy 109 (5), 1086-1114.
- Eck, John and Edward Maguire (2000) "Have Changes in Policing Reduced Violent Crime? An Assessment of the Evidence" in Alfred Blumstein and Joel Wallman (editors), <u>The</u> <u>Crime Drop in America</u>, New York: Cambridge University Press.
- Ehrlich, Isaac (1973) "Participation in Illegitimate Activities: A Theoretical and Empirical Investigation", Journal of Political Economy, 81 (3), 521-565.
- Ehrlich, Isaac and George Brower (1987) "On the Issue of Causality in the Economic Model of Crime and Law Enforcement: Some Theoretical Considerations and Experimental Evidence", American Economic Review, 77 (2), 99-106.
- Fajnzylber, Pablo, Daniel Lederman and Norman Loayza (2000) "Crime and Victimization: An Economic Perspective", *Economia*, 1 (1), 219-302.
- Fisher, Franklin and Daniel Nagin (1978) "On the Feasibility of Identifying the Crime Function in a Simultaneous Equations Model of Crime", in Alfred Blumstein, Daniel Nagin and Jaqueline Cohen (editors), <u>Deterrence and Incapacitation: Estimating the Effects of</u> <u>Criminal Sanctions on Crime Rates</u>, Washington, DC: National Academy of Sciences.

Freeman, Richard (1996) "Why Do So Many Young American Men Commit Crimes and What Might We Do About It?", Journal of Economic Perspectives, 10 (1), 25-42.

Hamermesh, Daniel (1999) "The Art of Labormetrics", NBER 6927.

- Hansen, Bruce (2001) "The New Econometrics of Structural Change: Dating Breaks in U.S. Labor Productivity", Journal of Economic Perspectives, 15 (4), 117-128.
- Hesseling, Rene (1994) "Displacement: A Review of the Empirical Literature", in Ronald Clarke (editor), <u>Crime Prevention Studies</u>, III, 197-230.
- Kessler, Daniel and Steven Levitt (1999) "Using Sentence Enhancements to Distinguish between Deterrence and Incapacitation", Journal of Law and Economics, 42 (1), 343-363.
- LaLonde, Robert (1986) "Evaluating the Econometric Evaluations of Training Programs with Experimental Data", American Economic Review, 76 (4), 604-620.
- Levitt, Steven (1997) "Using Electoral Cycles in Police Hiring to Estimate the Effect of Police on Crime", *American Economic Review*, 87 (3), 270-290.
- Levitt, Steven (1998) "Why Do Increased Arrest Rates Appear to Reduce Crime: Deterrence, Incapacitation or Measurement Error?", *Economic Inquiry*, 36 (3), 353-372.
- Levitt, Steven (2002) "Using Electoral Cycles in Police Hiring to Estimate the Effect of Police on Crime: Reply", American Economic Review, 92 (4), 1244-1250.

Lott, John (1998) More Guns, Less Crime, The University of Chicago Press: London.

Marvell, Thomas and Carlisle Moody (1996) "Specification Problems, Police Levels, and Crime Rates", Criminology, 34 (4), 609-646.

McCormick, Robert and Robert Tollison (1984) "Crime on the Court", Journal of Political Economy, 92 (2), 223-235.

McCrary, Justin (2002) "Using Electoral Cycles in Police Hiring to Estimate the Effect of Police on Crime: Comment", American Economic Review, 92 (4), 1236-1243.

Ministerio de Justicia (2000) "Estudio de Victimización en Centros Urbanos de la Argentina", mimeo.

Mookherjee, Dilip and Ivan Png (1992) "Monitoring vis a vis Investigation in the Enforcement of Law", American Economic Review, 82 (3), 556-565.

- Pelacchi, Adrian (2000) Tratado sobre la Seguridad Pública, vol. 318, Editorial Policial.
- Posner, Richard (1993) "What Do Judges and Justices Maximize?", Supreme Court Economic Review, 3 (0), 1-41.
- Sacerdote, Bruce (2001) "Peer Effects With Random Assignment: Results for Dartmouth Roommates", *Quarterly Journal of Economics*, 116 (2), 681-704.
- Sherman, Lawrence, Patrick Gartin and Michael Buerger (1989) "Hot Spots of Predatory Crime: Routine Activities and the Criminology of Place", Criminology, 27 (1), 27-55.
- Sherman, Lawrence and David Weisburd (1995) "General Deterrent Effects of Police Patrol in Crime "Hot Spots": A Randomized, Controlled Trial", Justice Quarterly, 12 (4), 625-648.
- STATA (2001) <u>Stata Reference Manual</u>, Release 7 Volume 3 Q-St, Stata Press: College Station Texas.
- Witte, Ann (1980) "Estimating the Economic Model of Crime with Individual Data", *Quarterly* Journal of Economics, 94 (1), 155-167.

Month	Jewish Institution in the Block	One Block from Nearest Jewish Institution	Two Blocks from Nearest Jewish Institution	More than Two Blocks from Nearest Jewish Institution
April	0.12162	0.12111	0.12278	0.09955
	(0.361)	(0.287)	(0.297)	(0.248)
May	0.08783	0.07763	0.09734	0.10840
Iviay	(0.205)	(0.181)	(0.259)	(0.235)
June	0.12837	0.07763	0.06969	0.07853
June	(0.286)	(0.215)	(0.186)	(0.196)
$I_{\rm M}$ $(1, 17)$	0.02027	0.05900	0.03097	0.03926
July (1-17)	(0.069)	(0.210)	(0.141)	(0.145)
Lul. (10 21)	0.02702	0.07298	0.06858	0.03926
July (18-31)	(0.078)	(0.217)	(0.238)	(0.146)
August	0.04729	0.06677	0.12721	0.11836
August	(0.175)	(0.219)	(0.304)	(0.287)
Santamhan	0.01351	0.09006	0.09845	0.10176
September	(0.057)	(0.276)	(0.248)	(0.256)
October	0.06081	0.09782	0.08849	0.12112
October	(0.215)	(0.260)	(0.236)	(0.267)
November	0.02702	0.11024	0.10176	0.09623
inovember	(0.078)	(0.288)	(0.217)	(0.240)
Desember	0.02702	0.11645	0.10619	0.10176
December	(0.078)	(0.278)	(0.225)	(0.268)
Number of blocks	37	161	226	452

Table 1: Monthly Evolution of Car Theft

Note: Cells present the mean and standard deviation (in parentheses) of the number of car thefts for each type of block. The average number of car thefts for July can be obtained by summing the subperiods.

.

	(A)	(B)	(C)
Same-Block Police	-0.07752***	-0.08007***	-0.08080***
	(0.022)	(0.022)	(0.022)
One-Block Police		-0.01325	-0.01398
		(0.013)	(0.014)
Two-Blocks Police			-0.00218
			(0.012)
Block Fixed Effect	Yes	Yes	Yes
Month Fixed Effect	Yes	Yes	Yes
N of observations	7884	7884	7884
R^2	0.1983	0.1984	0.1984

Table 2: The Effect of Police Presence on Car Theft

Note: Dependent variable: number of car thefts per month per block. Least Squares Dummy Variables (LSDV) regressions. Car thefts that occurred between July 18 and July 31 are excluded. Huber-White standard errors are in parentheses. *** Significant at the 1% level.

i

Same-Block Police – August	-0.07914**
Same-Block I once - August	(0.037)
Same-Block Police – September	-0.09633***
	(0.026)
Same-Block Police – October	-0.06840
	(0.042)
Same-Block Police – November	-0.07729****
	(0.027)
Same-Block Police – December	-0.08282****
	(0.027)
One-Block Police – August	-0.05400**
	(0.023)
One-Block Police – September	-0.01411
	(0.024)
One-Block Police – October	-0.02570
	(0.024)
One-Block Police – November	0.01160
	(0.026)
One-Block Police – December	0.01228
	(0.026)
Two-Blocks Police – August	0.01009
_	(0.023)
Two-Blocks Police – September	-0.00207
	(0.022)
Two-Blocks Police – October	-0.03138
	(0.019)
Two-Blocks Police – November	0.00677
	(0.019)
Two-Blocks Police – December	0.00566
	(0.020)
Block Fixed Effect	Yes
Month Fixed Effect	Yes
N of observations	7884
R ²	0.1997

•

Table 3: The Effect of Police Presence on Car Theft - Monthly Coefficients

Note: Dependent variable: number of car thefts per month per block. Least Squares Dummy Variables (LSDV) regressions. Car thefts that occurred between July 18 and July 31 are excluded. Huber-White standard errors are in parentheses. ** Significant at the 5% level. *** Significant at the 1% level.

	(A)	(B)	(C)
	Police dummies	Police dummies	Police dummies
	activated on	activated on	activated on
	April 30	May 31	June 30
Same-Block Police	-0.01864	0.01467	-0.03611
	(0.053)	(0.040)	(0.038)
One-Block Police	-0.02553	0.01402	0.02310
	(0.025)	(0.019)	(0.022)
Two-Blocks Police	-0.03263	-0.01465	-0.00940
	(0.022)	(0.017)	(0.016)
Block Fixed Effect	Yes	Yes	Yes
Month Fixed Effect	Yes	Yes	Yes
N of observations	3504	3504	3504
R ²	0.3206	0.3202	0.3204

Table 4: Car Thefts Before the Terrorist Attack

Note: Dependent variable: number of car thefts per month per block. Least Squares Dummy Variables (LSDV) regressions. Sample period: April 1-July 17. The variable *Same-Block Police* in column (A) equals 1 between April 30 and July 17 (for blocks that contain a Jewish institution) and 0 otherwise. The same is true for *One-Block Police*, and *Two-Blocks Police* (for blocks one block away from the nearest Jewish institution and blocks two blocks away from the nearest Jewish institution, respectively). Column (B) redefines these variables using May 31, and column (C) uses June 30. Huber-White standard errors are in parentheses.

	(A)	(B)	(C)	(D)	(E)	(F)	(G)
	LSDV	LSDV	LSDV	LSDV	LSDV	LSDV	Poisson
Same-Block Police	-0.08080*** (0.023)	-0.08080*** (0.025)	-0.08080*** (0.022)	-0.01890*** (0.005)	-0.08344*** (0.024)	-0.12617***	-1.21620*** (0.490)
One-Block Police	-0.01398	-0.01398	-0.01398	-0.00339	-0.01658	-0.01789	-0.14271
	(0.015)	(0.016)	(0.016)	(0.004)	(0.015)	(0.019)	(0.205)
Two-Blocks Police	-0.00218	-0.00218	-0.00218	-0.00001	-0.00243	-0.00394	-0.01691
	(0.012)	(0.013)	(0.017)	(0.003)	(0.012)	(0.015)	(0.182)
Block Fixed Effect	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Month Fixed Effect	Yes	Yes	Yes	Yes	No	Yes	Yes
Neighborhood*	No	No	No	No	Yes	No	No
Month Fixed Effect							
N of observations	1752	7884	7884	32412	7884	5967	5967
	$R^2 = 0.6519$	$R^2 = 0.1984$	$R^2 = 0.1984$	$R^2 = 0.0521$	$R^2 = 0.2010$	$R^2 = 0.1616$	W=40.95***

Table 5: Robustness

Note: In regression (A) the dependent variable is the monthly average number of car thefts per block before and after the terrorist attack. In regression (D) the dependent variable is the number of car thefts per week per block. In the rest of the table the dependent variable is the number of car thefts per month per block. Regressions (F) and (G) exclude blocks with no thefts throughout our sample period. All regressions exclude car thefts occurred between July 18 and July 31. Huber-White standard errors are in parentheses in columns (A), (E) and (F). Standard errors clustered on 876 blocks are in parentheses in column (B). Standard errors clustered on 111 neighborhood-week combinations are in parentheses in column (C). Standard errors clustered on 111 neighborhood-week combinations are in parentheses in column (G). *** Significant at the 1% level.

	(A)	(B)	(C)	(D)	(E)	(F)
Dependent Variable	Expensive	Cheap	Weekday	Weekend	Night Thefts	Day Thefts
	Car Thefts	Car Thefts	Thefts	Thefts		
Game Diado Dalias	-0.02798***	-0.04213***	0.05070***	0.00001	0.00000****	0.05157***
Same-Block Police			-0.05879***	-0.02201	-0.02922***	-0.05157***
	(0.009)	(0.019)	(0.017)	(0.015)	(0.013)	(0.018)
One-Block Police	-0.00848	-0.00607	-0.00807	-0.00591	-0.01368	-0.00030
	(0.007)	(0.011)	(0.012)	(0.006)	(0.008)	(0.011)
Two-Blocks Police	-0.00763	0.00392	0.00212	-0.00431	-0.00033	-0.00185
	(0.007)	(0.009)	(0.010)	(0.006)	(0.006)	(0.010)
Block Fixed Effect	Yes	Yes	Yes	Yes	Yes	Yes
Month Fixed Effect	Yes	Yes	Yes	Yes	Yes	Yes
N of observations	7884	7884	7884	7884	7884	7884
R ²	0.1383	0.1650	0.1629	0.1792	0.1558	0.1737

Table 6: Expensive vs. Cheap, Weekday vs. Weekend, and Night vs. Day

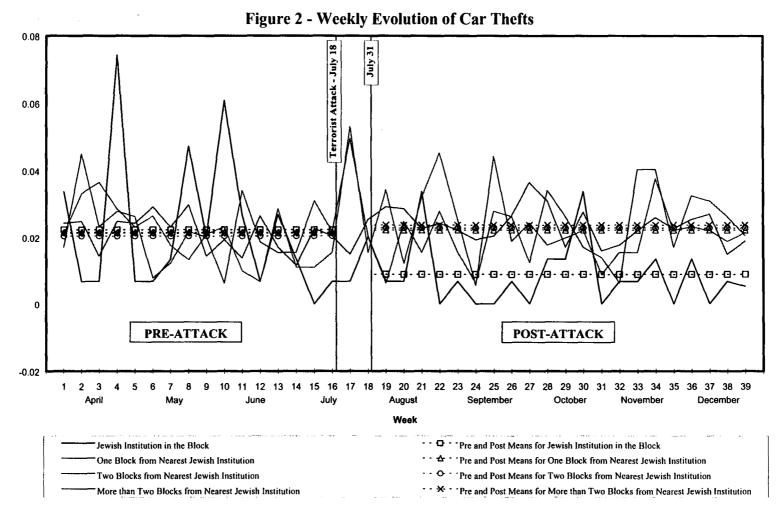
- --

Note: Dependent variable: number of car thefts of each type per month per block. Least Squares Dummy Variables (LSDV) regressions. Car thefts that occurred between July 18 and July 31 are excluded. Expensive cars are those valued above the mean sample value (\$8,403). The sample covers 244.25 expensive car thefts and 446.25 cheap car thefts. The post-July means of expensive and cheap car thefts for the control group are 0.039 and 0.065, respectively. Car model and, thus, value is not available for all reported car thefts. Weekday car thefts are those reported from Monday through Friday. The sample covers 518.25 weekday car thefts and 214.5 weekend car thefts. The post-July means of weekday and weekend car thefts for the control group are 0.078 and 0.030, respectively. Night car thefts are those reported between 10 p.m. and 10 a.m. The sample covers 239.75 night car thefts and 493 day car thefts. The post-July means of night and day car thefts for the control group are 0.035 and 0.073, respectively. Huber-White standard errors are in parentheses. *** Significant at the 1% level.

	(A)	(B)	(C)	(D)
	Bank	Public	Gas Station	All
		Building		
Same-Block Police *	-0.08391***	-0.08498***	-0.08196***	-0.09008***
(1 - Protection)	(0.024)	(0.024)	(0.023)	(0.025)
Same-Block Police *	-0.02641**	-0.00766	-0.03891	-0.02141
Protection	(0.012)	(0.040)	(0.070)	(0.022)
One-Block Police *	-0.01940	-0.01350	-0.01375	-0.01869
(1 - Protection)	(0.014)	(0.014)	(0.014)	(0.015)
One-Block Police *	0.04762	-0.02462	-0.03266	0.01921
Protection	(0.047)	(0.021)	(0.046)	(0.032)
Two-Blocks Police *	-0.00206	-0.00433	-0.00231	-0.00481
(1 - Protection)	(0.012)	(0.012)	(0.012)	(0.012)
Two-Blocks Police *	-0.00375	0.05640	0.00275	0.01644
Protection	(0.043)	(0.051)	(0.058)	(0.030)
F-stat [†]	5.21**	2.80*	0.35	4.31**
Block Fixed Effect	Yes	Yes	Yes	Yes
Month Fixed Effect	Yes	Yes	Yes	Yes
N of observations	7884	7884	7884	7884
R ²	0.1987	0.1986	0.1985	0.1987

Table 7: Other Sources of Crime Protec
--

Note: Dependent variable: number of car thefts per month per block. Least Squares Dummy Variables (LSDV) regressions. Car thefts that occurred between July 18 and July 31 are excluded. *Protection* equals 1 when a Bank (Column A), a Public Building (Column B), a Gas Station (Column C), or any of these (Column D) is located in the block, 0 otherwise. \dagger Null hypotheses: *Same-Block Police* * (1 - *Protection*) = *Same-Block Police* * *Protection*. Huber-White standard errors are in parentheses. * Significant at the 10% level. ** Significant at the 5% level. ***



.

Note: Per-block weekly average of car thefts for blocks that contain a Jewish institution (37), blocks that are one block away from the nearest Jewish institution (161), blocks that are two blocks away from the nearest Jewish institution (226), and blocks that are more than two blocks away from the nearest Jewish institution (452). The horizontal means are calculated excluding car thefts that occurred between July 18 and July 31.

FUNDAÇÃO GETULIO VARGAS

BIBLIOTECA

ESTE VOLUME DEVE SER DEVOLVIDO À BIBLIOTECA NA ÚLTIMA DATA MARCADA

			<u> </u>
	·		
<u> </u>			
·	<u> </u>		
	L	l	L

N.Cham. P/EPGE SA S311d

Autor: Schargrodsky, Ernesto Título: Do police reduce crime? : estimates using the



317610 91347

Nº Pat.:317610/03

.





