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### Evaluating benthic impact of the Gulf of Maine lobster fishery using the swept area seabed impact (SASI) model

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## LOBSTERING IMPACT USING SASI

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1 **Evaluating benthic impact of the Gulf of Maine lobster fishery using the swept area seabed**  
2 **impact (SASI) model**

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15 FISHING GEAR, LOBSTERS

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## 24 Abstract

25           The Magnuson-Stevens Fishery Conservation and Management Act mandates U.S.  
26 fisheries minimize adverse effects of fishing on essential fish habitat (EFH). The Gulf of Maine  
27 (GoM) American lobster fishery is the most valuable U.S. fishery, and can deploy more than  
28 three million traps annually. To date, the impact of this fishery on benthic EFH has not been  
29 addressed quantitatively. To evaluate the impact of the GoM lobster fishery on EFH, lobster  
30 fishing effort was incorporated into a model linking habitat susceptibility and recovery to area  
31 impacted by fishing gear; the Swept Area Seabed Impact model. Impact to EFH was localized  
32 along the coast and highest along mid-coast Maine. Upwards of 13% of the benthos is in the  
33 process of recovery, but between 99.92 – 99.96% of initially affected habitat fully recovers.  
34 These estimates suggest that lobster fishing negligibly contributes to accumulation of EFH  
35 damage in the GoM due to the expansive area fished and the small footprint of each trap.  
36 Identifying areas of persistent impact is crucial in developing effective fisheries management for  
37 critical marine habitats.

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## 47 INTRODUCTION

48           The Gulf of Maine (GoM) lobster fishery is the most valuable fishery in the United States  
49 (MDMR 2019a, NMFS 2019). Over the past three decades, the annual lobster landings in the  
50 GoM have rapidly increased, effectively multiplying historical landings five-fold (NMFS 2015a).  
51 Lobster population expansion has been attributed to relaxed top-down pressure (Jackson et al.  
52 2001; McMahan et al. 2013; Wahle et al. 2013), herring bait subsidization (Saila et al. 2002;  
53 Grabowski et al. 2010), increased algal habitat for juveniles due to reductions in urchin  
54 populations (Bologna and Steneck 1993, Steneck et al 2004), and ocean warming shifting this  
55 species' range northward (Pinsky et al. 2013) and offshore (Tanaka and Chen, 2016; Mazur et al.  
56 2020) due to increased habitat thermal suitability (LeBris et al. 2018; Goode et al. 2019).  
57 Alongside population increase, advancements in fishing technology (i.e. vessels and traps;  
58 ASMFC 1996) has increased fishing effort and gear abundance in the GoM (Steneck et al. 2017).  
59 However, increases in fishing activity may come with unintended consequences. Every type of  
60 fishing gear that interacts with the benthos, to some extent, can damage essential fish habitat  
61 (EFH) crucial to the reproduction, development, and protection of fish species (Grieve et al.  
62 2014; Grieve et al. 2015). Impacts to EFH by fishing gear range from changes to sediment  
63 habitats as well as the damage and/or loss of emergent epiflora (Bridger 1972; Peterson et al.  
64 1983; Currie and Parry 1996; Watling and Norse 1998; Watling et al. 2001). Such impacts by  
65 fishing gear can also greatly reduce benthic structural diversity and alter population productivity  
66 (Dayton et al. 1995; Watling and Norse 1998). Therefore, the increase in fishing effort by the  
67 GoM lobster fishery may be inadvertently increasing degradation of EFH.

68           The Magnuson-Stevens Fishery Conservation and Management Act 1996 (USA)  
69 mandates that EFH be protected, to the extent practicable, from fishing related impacts. The

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70 large spatial footprint and potential impact of the GoM lobster fishery necessitates a more  
71 comprehensive understanding of how the frequency and intensity of lobster fishing effort affects  
72 EFH in the GoM. To assess this impact, a quantitative framework examining habitat-gear  
73 interactions is necessary.

74 The Swept Area Seabed Impact (SASI) model is a method by which we can estimate the  
75 potential impact of fishing gear on the EFH of the benthos (NEFMC 2011; Grabowski et al.  
76 2014). The SASI model was developed to assess the benthic impacts of the most common  
77 bottom fishing gears in New England (e.g., otter trawls, scallop dredges, hydraulic clam dredges,  
78 gillnets, longlines, and lobster traps). Briefly, the SASI model determines what percentage of the  
79 fishing gear's footprint functionally reduces the biological and/or geological EFH features of the  
80 benthos based on gear abundance, fishing frequency, and substrate classification. This modeling  
81 approach can help identify regions of high impact by fishing gear and, importantly, the degree to  
82 which these habitats are able to recover.

83 Here, we estimate the potential functional reduction of biological and geological EFH  
84 features by the GoM lobster fishery using the SASI model. Specifically, we simulate two  
85 different effort scenarios which represent the maximum and minimum potential impacts of the  
86 GoM lobster fishery on EFH. We also estimate the recovery potential of functionally reduced  
87 EFH and the accumulation of functionally reduced EFH over time. This application of the SASI  
88 model aims to quantify temporal dynamics and spatial variability in the functional reduction of  
89 EFH within the GoM and identify regions where persistent impacts occur. Delineating such  
90 locations will help fisheries management target their attention and/or develop actions that better  
91 protect regions that are more prone to damage.

92

## 93 METHODS

94 *The Gulf of Maine lobster fishery*

95           The American lobster in the United States' is regulated by both state and federal lobster  
96 management areas. Lobster fishing grounds are subdivided into seven federally regulated  
97 management areas that range from Cape Hatteras, North Carolina to the Maine-Canada border.  
98 The coastal GoM is federal nearshore management area 1 and is the domain over which we are  
99 conducting our study. This management region is further subdivided into state-level fishing  
100 management areas; Maine zones A-G, New Hampshire, and northern Massachusetts (Fig. 1).  
101 Across these zones, and distance from shore, lobster fishing regulations and practices vary  
102 significantly (McCarron and Tetreault, 2012; NMFS 2015a).

103

104 *The Swept Area Seabed Impact (SASI) Model*

105           Developed by the New England Fishery Management Council's Habitat Plan  
106 Development Team, the SASI model is a quantitative framework designed to assess the  
107 vulnerability of EFH to six of the most commonly fished bottom-tending gears in New England;  
108 trawls, scallop dredges, gillnets, longlines, traps, and hydraulic clam dredges (NEFMC 2011;  
109 Grabowski et al. 2014). This SASI team convened an expert panel of scientists, conducted an  
110 extensive literature review, and developed a framework to combine peer-reviewed habitat-  
111 specific susceptibility and recovery rates into a single quantitative assessment of fishing gear  
112 impacts to benthic EFH. Marine substrates were subdivided into five categories based upon  
113 substrate data availability and usefulness in regional resource and fisheries management; mud,  
114 sand, granule-pebble, cobble, and boulder (Table 1). Predominant biological and geological EFH  
115 features were identified and assigned to each substrate type (Table S1). Biological EFH features

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116 necessitated a greater depth of analysis. Commonly found marine species were assigned to  
117 various biological feature functional groups, and the relative importance of these species to each  
118 functional group was determined. A vulnerability assessment was developed to organize and  
119 generate quantitative estimates of susceptibility and recovery values for each biological and  
120 geological EFH feature group (Table S2, S3). Results from this assessment were combined to  
121 estimate substrate-specific susceptibility and recovery scores to then be utilized in estimating  
122 fishing gear-specific impacts to benthic EFH. Further information on the literature review and  
123 evidence considered can be found in NEFMC (2011) and Grabowski et al. (2014).

124

*125 Applying SASI to the Lobster Fishery*

126 Four parameters are required to evaluate potential habitat impact using the SASI model:

127 (1) fishing gear abundance (number of traps), (2) fishing frequency (deployments day<sup>-1</sup>), (3)  
128 seabed substrate composition and distribution, and (4) susceptibility of each substrate type to  
129 damage by fishing gear (% area functionally reduced).

130

*131 (1) Fishing Gear Abundance*

132 The GoM American lobster fishery is not subject to mandatory vessel trip reports or  
133 vessel monitoring systems, which are typical methods of gathering fishing effort data. In lieu of  
134 this, determination of high-resolution fishing effort data has been the topic of research from a  
135 multitude of organizations. Fishing effort has been estimated by the Island Institute Mapping  
136 Working Waters project (The Island Institute 2012, 2016), the State of Maine Department of  
137 Marine Resources (MDMR) Lobster Sea Sampling Program (MDMR, 2016), the Maine  
138 Lobsterman's Association dasymetric mapping effort (Brehme et al. 2015), and the National

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139 Marine Fisheries Service (NMFS) Vertical Line Model (NMFS, 2014). We chose to use the  
140 NMFS Vertical Line Model in our analysis based on the utilization of federal- and state-level  
141 fishing activity data, monthly varying endline estimates, and consistent spatial resolution of  
142 gridded endline estimates.

143 Fishing effort was characterized by the number of vertical lines per 10x10 arcmin area  
144 from the Vertical Line Model. The number of vertical lines was assumed to be homogeneously  
145 distributed within each 10 x10 arcmin area. Each 10 x10 arcmin area was subdivided into four 5  
146 x 5 arcmin areas to better characterize distance from shore and management zone. We used the  
147 lobster gear report summary from McCarron and Tetreault (2012) to allocate the number of traps  
148 fished per endline, and to vary the number of traps per endline as a function of lobster  
149 management zone and distance from shore.

150 We estimated two effort to capture the potential bounds in lobster fishing effort. The  
151 Atlantic Large Whale Take Reduction Plan management area requirements (NMFS 2015a) were  
152 used to assign maximum and minimum trap per trawl limits based on distance from shore.  
153 Applying these trap per trawl limits to the Vertical Line Model, variations in lobster gear  
154 configuration and fishing practices, and fishery regulations (Table 2), we estimated the  
155 maximum and minimum number of traps fished within the GoM.

156

157 *(2) Fishing Frequency*

158 The Maine Lobstermen's Association conducted a survey from northern Maine to  
159 Massachusetts to identify how lobster fishing practices vary along the coast, distance from shore,  
160 and throughout the year (McCarron and Tetreault, 2012). Although fishing practices vary at the  
161 individual level, the survey aimed to determine the most common gear configurations adopted by



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162 lobstermen and the timeframes over which most fishing occurs. The survey identified how  
163 frequently fishermen haul their traps, how this frequency changes during the year, and  
164 differences in these patterns among fishing zones. We used the values and timeframes identified  
165 from this survey to calculate the number of gear hauls by the GoM lobster fishery.

166

167 *(3) Seabed Substrate Composition and Distribution*

168 We gathered seabed sediment classification data from the United States Geological  
169 Survey (USGS) East Coast Sediment Texture Database (McMullen et al. 2014). This database  
170 characterizes sediments as one of fourteen potential classifications (Table 1) and has been used  
171 to investigating lobster habitat suitability (Tanaka and Chen 2016) and macrobenthos variability  
172 (McHenry et al. 2017). However, the SASI model simplifies marine substrates into five  
173 categories; mud, sand, granule-pebble, cobble, and boulder (NEFMC 2011; Grabowski et al.  
174 2014). To convert the substrate classification scheme from the USGS to that used by the SASI  
175 model, we consolidated substrate class based on similarity in Shepard classification and  
176 Wentworth scale (e.g., sand dominated sand-silt-clay mixtures were categorized as sand  
177 according to the SASI model; Fig. S1; Wentworth, 1922; Shepard, 1954; Schlee and Webster,  
178 1967; Poppe et al., 2004). Sediment classification was linearly interpolated over a 0.5-arcmin  
179 resolution grid. The relative percentage of each substrate type per 5 x 5 arcmin area was  
180 determined using the interpolated sediment classification grid. One-way ANOVA and Tukey-  
181 Kramer post-hoc tests were performed to identify significant differences in rocky substrate cover  
182 by lobster management zone. The variance of substrate percent cover was determined and  
183 standardized by the maximum possible variance using the USGS and SASI sediment  
184 classifications. Standardized variance values closer to one represent a more homogenous

185 substrate distribution while values closer to zero represent a more heterogeneous substrate  
186 distribution per 5x5 arcmin area. We used a Wilcoxon signed rank non-parametric test to identify  
187 if the downscaling of sediment classification significantly changed the spatial complexity of  
188 substrate classification.

189

#### 190 *(4) Substrate susceptibility to damage*

191 The SASI model vulnerability assessment estimated the susceptibility of EFH to damage  
192 by fishing gear interactions (NEFMC 2011; Grabowski et al. 2014). Susceptibility was defined  
193 as the percent reduction in functional value that any feature provides to a fish species (e.g. an  
194 EFH feature with a S score of 100% would have no functional value after being disturbed by  
195 fishing gear). Susceptibility scores are estimates of the reduction in functional value of substrate-  
196 associated EFH features after a single-pass fishing event. The size, fragility, and relative  
197 abundance of geological features and species present were considered when assigning  
198 susceptibility scores per substrate. Susceptibility scores were typically highest for more invasive,  
199 mobile gears compared to fixed gears (NEFMC 2011; Grabowski et al. 2014). Traps have  
200 susceptibility scores ranging from 5.3% to 17.5% depending on substrate and type of EFH  
201 feature (Table 1; NEFMC 2011; Grabowski et al. 2014).

202

#### 203 *Evaluating area of impact*

204 Using fishing gear abundance and fishing frequency, we estimated the area of the seabed  
205 that is swept by lobster fishing gear. The area of the seabed swept by lobster fishing gear is  
206 influenced by the number of traps, trap size, length of groundline between traps, and how far the  
207 gear is dragged along the seabed (Fig. 2). Since dragging can substantially increase the area of

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208 the seabed interacted by lobster fishing gear, we assumed that the entire area of the seabed  
 209 between the first and last trap on a lobster trawl is impacted during a hauling event (Fig. 2;  
 210 Schweitzer et al., 2018; Stevens, 2020). This approach produces comparable estimates of  
 211 interacted benthos to other studies (Schweitzer et al., 2018; Stevens, 2020). We calculated the  
 212 area of the seabed swept by lobster fishing gear ( $ASC$ ; m<sup>2</sup>) at each location ( $i$ ) and month ( $m$ ) as:

$$213 \quad ASC_{trap,i,m} = \left( \sum_1^{n_{i,m}} [d_{tn} \cdot l_{tn}] + \sum_1^{n_{i,m}-1} [d_{gn} \cdot l_{gn}] \right) * f_{i,m}$$

214 where  $n_{i,m}$  is the number of traps,  $n_{i,m}-1$  is the number of groundlines between traps,  $d_{tn}$  is the  
 215 lateral distance the  $n$ th trap moves over the seabed,  $l_{tn}$  is the length of the  $n$ th trap,  $d_{gn}$  is the  
 216 lateral distance of the  $n$ th groundline that moves over the seabed,  $l_{gn}$  is the length of the  $n$ th  
 217 groundline, and  $f_{i,m}$  is the haul frequency of the fishing gear (NEFMC, 2011). Consistent with  
 218 NEFMC report (2011), we assumed that lobster trap length and the side-to-side dragging of traps  
 219 were both one meter. Given the low probability that fishing gear falls on, and functionally  
 220 damages, the same exact area of the benthos multiple times, we assumed that every fishing event  
 221 interacts with a new area of the benthos. Since the SASI model considers repeated interactions  
 222 on an EFH feature to not increase the area or degree of impact, this assumption likely produced  
 223 an over-estimate of the area functionally damaged by fishing gear.

224 We then applied the seabed substrate composition and corresponding susceptibility scores  
 225 to determine the area of the seabed functionally damaged. We calculated the area of the seabed  
 226 functionally damaged by actively fished gear ( $A$ ; m<sup>2</sup>) at each 5x5 arcmin location ( $i$ ) per month  
 227 ( $m$ ) as:

$$228 \quad A_{i,m} = \sum_1^{h=5} [ASC_{i,m} * P_{h,i} * S_{h,i}]$$

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229 where  $h$  is the habitat substrate type,  $P_{h,i}$  is the proportion of the 5x5 arcmin area of each  
 230 substrate type, and  $S_{h,i}$  is the susceptibility of the benthos to functional reduction.

231

### 232 *Recovery Assessments*

233 We conducted two recovery potential assessments of functionally damaged EFH. The  
 234 first assessment determined how much of the area functionally damaged in a year can fully  
 235 recover. Full recovery occurs when the initially damaged area of the seafloor remains  
 236 undisturbed by fishing activity long enough to recover its functional contribution as EFH (Table  
 237 1). To calculate this, we simulated the random overlap of continued fishing gear on already  
 238 damaged habitats. The proportion of fishing overlap at each location ( $P_{overlap,i}$ ) was the amount  
 239 of initially damaged EFH that remains damaged via repeated interactions with fishing gear, and  
 240 was calculated as:

$$241 \quad P_{overlap,i} = \sum_1^{h=5} \left[ \frac{A_{annual,i,h} * A_{month,i,h} * T_h}{B_i^2} \right]$$

242 where  $h$  is the habitat substrate type,  $A_{annual,i,h}$  is the annual area of EFH functionally reduced,  
 243  $A_{month,i,h}$  is the monthly average area of EFH functionally reduced,  $T_h$  is the time of recovery in  
 244 months, and  $B_i$  is the available bottom area.

245 The second recovery assessment estimated the accumulation of EFH damage over time.  
 246 Benthic community status following impact by fishing gear exists at an equilibrium state  
 247 between depletion rate and recovery (Jennings et al. 2012; Pitcher et al. 2017). This theoretical  
 248 framework can be extrapolated to fishing gear impacts over large spatial scales. Like benthic  
 249 communities, the status of EFH is a balance between additional impact and rate of recovery  
 250 (NEFMC 2011). Equilibrium occurs where added fishing impact balances the rate of habitat

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251 recovery, and the area of impacted benthos at which this occurs can be estimated. The  
 252 accumulated area ( $A$ ) of the seabed functionally damaged at each location ( $i$ ) over time was  
 253 calculated as follows:

$$254 \quad A_{t+1,i} = A_{t,i} + A_{month,i} - A_{t,i} * \frac{1}{T_i}$$

255 where  $t$  is time in months,  $A_{month,i}$  is the monthly average area of EFH functionally reduced, and  
 256  $T_i$  is the time of recovery in months. If we ignore the first two terms and set monthly added  
 257 damage equal to the rate of recovery;

$$258 \quad A_{month,i} = A_{t,i} * \frac{1}{T_i}$$

259 We can then solve for the area at which this balance occurs. We estimated the cumulative area of  
 260 the seabed that is functionally reduced as:

$$261 \quad A_{t,i} = A_{month,i} * T_i$$

262 This procedure was conducted for each location ( $i$ ) accounting for variability in substrate ( $h$ )  
 263 recovery times:

$$264 \quad A_{cumulative,i} = \sum_1^{h=5} (A_{i,month,h} * T_h)$$

265 For both recovery assessments, we increased the time required for EFH to recover as  
 266 depth increased. Baseline recovery rates were assigned to each EFH and substrate type (Table 1),  
 267 and we increased the time of recovery by one standard error with each additional 50 m of depth,  
 268 as suggested in Grabowski et al. (2014; Fig. S2).

269

270 *Data Analysis and Visualization*

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271 The areas of EFH functional reduction were collated by distance from shore. Then we  
272 used a three-way ANOVA and Tukey-Kramer post-hoc test to determine differences in EFH  
273 damage as a function of distance from shore, between annual and cumulative damage, and  
274 between geological and biological EFH features. The annual area of EFH functional reduction  
275 was averaged over each lobster management zone and one-way ANOVAs and Tukey-Kramer  
276 post-hoc tests determined which zones experienced higher or lower areas of EFH damage. T-  
277 tests assuming unequal variances were conducted to determine if there were differences in the  
278 annual area of biological or geological EFH functional reduction and if there were differences in  
279 the remaining area of biological or geological EFH functionally reduced after recovery. All maps  
280 were generated using Matlab® version R2020a and the M\_Map mapping software (Pawlowicz  
281 2020).

## 283 RESULTS

284 Benthic habitat characterizations were consolidated before being used in the SASI model  
285 within the GoM. Of the areas in which fishing effort data were available, we associated 613 5x5  
286 arcmin areas with a SASI sediment type (Fig. 1). Downscaling sediment classification from the  
287 USGS to SASI classification scheme retained large-scale patterns of substrate distribution (Fig. 3  
288 A and B). For example, both classifications show that the percent cover of rocky substrate  
289 differed significantly by zone;  $F_{8,533} = 10.6$ ,  $p < 0.001$  (Fig. 3 C). Zones A, F, G, and NH had the  
290 highest percent cover of rocky substrate, while zones B, C, D, and MA had the lowest. Despite  
291 retaining large-scale patterns of substrate distribution, the consolidation of sediment  
292 classification significantly changed the substrate complexity per 5x5 arcmin area. Standardized  
293 SASI substrate variance (mean  $\pm$  SE =  $0.43 \pm 0.01$ ) was significantly higher than the USGS

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294 classification scheme (mean  $\pm$  SE =  $0.26 \pm 0.01$ ;  $n = 1120$ ,  $Z = -20.3$ ,  $p < 0.0001$ ; Fig. 3 D).

295 Thus, converting USGS sediment classifications to the SASI model shifts sediment complexity  
296 to be more homogeneous, a necessary simplification by the SASI model to relate substrate type  
297 to benthic community structure.

298 The Vertical Line Model estimate of lobster fishing effort is consistent with previous  
299 approaches (McCarron and Tetreault 2012) and produced total trap estimates comparable to the  
300 number of traps legally allowed to fish (MDMR 2019b). Highest fishing effort occurred along  
301 mid-coast and northern Maine (Fig. S3). Fishing activity gradually increased from January to the  
302 beginning of May-June, and gradually decreased beginning in September ending around  
303 December-January (Fig. S3, S4), consistent with Boenish and Chen (2018). This seasonality was  
304 also present in our estimates of total traps fished in the GoM, where the maximum number of  
305 traps fished occurred in August and the minimum number of traps fished occurred in March (Fig.  
306 4). Using the two fishing effort scenarios, we estimated the seasonal minimum and maximum  
307 number of traps fished. We estimated the lowest number of traps fished during the year as 0.24  
308 and 0.59 million traps, and the highest amount fished as 1.15 and 2.77 million traps, minimum  
309 and maximum trap per endline scenario, respectively (Fig. 4). The maximum trap per endline  
310 scenario of 2.77 million traps is comparable to the estimates of lobster traps fished by Auster and  
311 Langton (1998) and the average annual number of trap tags sold by the MDMR from 1998-2018  
312 of 2.94 million tags (MDMR, 2019b). Therefore, we present the results of our analysis using the  
313 maximum trap per endline scenario.

314 Annual EFH functional reduction was unevenly distributed between lobster management  
315 zones and largely reflected the distribution of fishing gear. Specifically, annual EFH functional  
316 reduction ranged from 0.01 to 5.74% per 5x5 arcmin area and was significantly higher for

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317 biological features (mean  $\pm$  S.E. =  $1.17 \pm 0.03\%$ ) than geological features (mean  $\pm$  S.E. =  $0.94 \pm$   
318  $0.03\%$ ) (Fig. 5;  $t_{1038} = 5.63$ ,  $p < 0.0001$ ). This significant difference was driven by higher  
319 susceptibility scores for biological compared to geological habitat features (Table 1). The  
320 majority of biological EFH impacts occurred between 0-3 nm from shore (Fig. S5;  $F_{11,2336} =$   
321  $111.8$ ,  $p < 0.0001$ ) and in lobster management zones NH, F, E, D, A, and C, highest to lowest  
322 impact, respectively (Fig. 5;  $F_{8,557} = 7.63$ ,  $p < 0.0001$ ). Similarly, impacts to geological EFH  
323 features were greatest between 0-3 nm (Fig. S5;  $F_{11,2336} = 111.8$ ,  $p < 0.0001$ ) and in lobster  
324 management zones D, E, F, NH, C, and MA, highest to lowest impact, respectively (Fig. 5;  $F_{8,557} = 8.19$ ,  $p < 0.0001$ ).

326 The recovery potential of functionally reduced EFH varied significantly by type of EFH  
327 feature. After the necessary time to recover, we estimated the area that remained functionally  
328 reduced via continued gear interaction. These areas ranged between 0 to 15,670 m<sup>2</sup> or 0 to  
329 0.025% of each 5x5 arcmin area. Significantly more biological EFH features (mean  $\pm$  S.E. =  $559$   
330  $\pm 47$  m<sup>2</sup>,  $0.00096 \pm 0.00001\%$ ) remained functionally reduced compared to geological features  
331 (mean  $\pm$  S.E. =  $222 \pm 19$  m<sup>2</sup>,  $0.00036 \pm 0.00003\%$ ; Fig. 6;  $t_{808} = 7.43$ ,  $p < 0.0001$ ). These areas  
332 of continued impact correspond to approximately 0.08 and 0.04% of the initial area functionally  
333 reduced, biological and geological EFH features respectively. Thus, approximately 99.92 and  
334 99.96% of the functionally reduced biological and geological EFH, respectively, fully recover  
335 within their assigned period of recovery.

336 While patterns in accumulated functional reduction of EFH over time was similar to  
337 annual functional reduction across zones, we did observe a significant shift in accumulated  
338 functional reduction offshore. Offshore habitats were more susceptible to accumulating  
339 functionally reduced EFH because the model attributes longer recovery times to deeper, offshore



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340 habitats. Recovery times of less than a year allow recovery to outpace additional impact and  
341 result in a cumulative area of EFH functional reduction that is less than the area reduced annually  
342 (Fig. 7). Conversely, recovery times greater than a year allow additional disturbances to outpace  
343 recovery such that the cumulative area of EFH functional reduction becomes greater than the  
344 area reduced annually (Fig. 7). Longer recovery times correspond to larger areas of cumulative  
345 EFH functional reduction and longer periods until added damage balances recovery. Thus,  
346 cumulative functional reduction to EFH was higher offshore compared to annual values (Fig. S5,  
347  $F_{11,2336} = 118.8$ ,  $p < 0.0001$ ). However, the geological and biological habitat features are  
348 differentially affected. There was a larger percentage increase in the area of functional reduction  
349 for biological (mean  $\pm$  S.E. =  $1.51 \pm 0.03\%$ ) than geological features (mean  $\pm$  S.E. =  $0.38 \pm$   
350  $0.06\%$ ;  $t_{824} = 17.2$ ,  $p < 0.0001$ ; Fig. S5). Cumulative EFH functional reduction ranged from 0 to  
351 12.8% per 5x5 arcmin area and was significantly higher for biological (mean  $\pm$  S.E. =  $2.73 \pm$   
352  $0.07\%$ ) than geological features (mean  $\pm$  S.E. =  $1.07 \pm 0.04\%$ ; Fig. 8;  $t_{995} = 21.0$ ,  $p < 0.0001$ ).  
353 Biological features were functionally reduced the greatest in lobster management zones F, E,  
354 NH, and A, highest to lowest respectively (Fig. 8;  $F_{8,557} = 14.7$ ,  $p < 0.0001$ ). Similarly,  
355 geological features were functionally reduced the greatest in lobster management zones F, E, and  
356 NH (Fig. 8;  $F_{8,557} = 12.7$ ,  $p < 0.0001$ ).

357

## 358 DISCUSSION

359 The Magnuson-Stevens Fishery Conservation and Management Act established that  
360 essential fish habitats be protected, to the extent practicable, from fishing-related impacts. The  
361 Gulf of Maine has supported some of the most iconic and valuable fisheries in North America.  
362 One such example is the American lobster fishery, which is currently the most valuable single-

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363 species fishery in the United States (MDMR 2019a, NMFS 2019) with some nearly three million  
364 traps fished annually (MDMR 2019b). To evaluate the impact of the GoM lobster fishery on  
365 benthic EFH, we used a quantitative framework that relates habitat-specific impacts from fishing  
366 gear on EFH, the Swept Area Seabed Impact model (NEFMC 2011; Grabowski et al. 2014).

367 All fishing gear can impact habitat; however, our results demonstrate that EFH features  
368 impacted by the GoM lobster fishery are capable of near full recovery. The capacity of EFH to  
369 recover is linked to variation in substrate-specific susceptibility and recovery scores in the SASI  
370 model. Biological EFH features are impacted to a greater extent due to their higher susceptibility  
371 and longer recovery times for the more abundant substrate types within the GoM (Table 1; Fig.  
372 3; NEFMC 2011; Grabowski et al. 2014). Longer recovery times in deeper habitats (Fig. S2),  
373 increase the areas offshore in the process of recovery (Fig. 8; Fig. S5). However, the relatively  
374 large area fished dilutes the functional reduction of EFH annually and reduces the probability of  
375 multiple gear deployments on the same EFH features. The low probability of repeated gear  
376 interactions and low susceptibility of EFH to damage by lobster traps (NEFMC 2011; Grabowski  
377 et al. 2014; Grieve et al. 2014) result in > 99.9% functional recovery of EFH features (Fig. 6).

378 Our estimates of fishing effort by the GoM lobster fishery conform well to other gear  
379 abundance metrics. Our maximum traps per endline scenario yielded an estimated 2.77 million  
380 traps fished, a value comparable to the estimates of traps fished by Auster and Langton (1998)  
381 and the average number of trap tags sold by the MDMR from 1998-2018, 2.94 million tags  
382 (MDMR 2019b). Since it is difficult to determine what percentage of trap tags sold are fished,  
383 we cannot reliably determine the accuracy of our estimates to the actual number of traps fished.  
384 Nevertheless, our maximum trap per endline scenario produced estimates comparable to the only

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385 verifiable metric of lobster traps in the GoM, which also presents an upper limit to the possible  
386 number of traps fished.

387         Ongoing changes in the distribution of fishing effort may cause varying degrees of  
388 benthic disturbance that shift over time and affect the total amount of EFH that is damaged. For  
389 example, lobster fishing effort has tracked abundance shifts northeastward (Steneck and Wilson  
390 2001; Kleisner et al. 2017), attributable to rapid warming (Pershing et al. 2015; Friedland et al.  
391 2020) and increased habitat suitability (Tanaka and Chen 2016; Le Bris et al. 2018; Goode et al.  
392 2019; Mazur et al. 2020). Additionally, limited entry to the GoM lobster fishery has shifted the  
393 age of license holders to 50-65 years old (Stoll et al. 2016; Stoll 2017), few younger potential  
394 lobster fishers are replacing those that exit the fishery (Fig. S6), and state requirements for  
395 number of licenses sold per existing licenses retired (MDMR 2020) are reducing the number of  
396 fishers and total fishing effort (MDMR 2019b). Declines in young-of-year lobster suggest  
397 uncertainty in future landings (Le Bris et al. 2018; Oppenheim et al. 2019), potentially affecting  
398 the size and distribution of the GoM lobster fishery. As this fishery continues to adapt to  
399 management regulation of the North Atlantic right whale (e.g., Record et al. 2019), a likely result  
400 will be an increase in the minimum required number of traps per endline. Such a change would  
401 increase the amount of groundline that interacts with benthic EFH in part because of the greater  
402 distance over which longer trap trawls are dragged (Schweitzer et al. 2018; Stevens 2020), and  
403 would change the areas in which these gear configurations can be fished. As this fishery  
404 continues to change, so too will the areas impacted by fishing gear and their potential to recover.  
405 Moreover, our application of the SASI model is flexible and could be used to evaluate how  
406 various management alternatives affect fishing effort, behavior, and potential impact to EFH  
407 over longer time scales.

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408           The limited availability of high spatial and temporal resolution endline estimates of GoM  
409 lobster fishing effort is perhaps the largest information bottleneck for more accurate future  
410 projections of habitat impact (Boenish and Chen, 2018). For example, the relatively coarse  
411 spatial resolution (10x10 arcmin) of the NMFS Vertical Line Model limits the extent to which  
412 we can identify localized areas of persistent fishing disturbance. Although we can effectively  
413 compare effort across the GoM, smaller bedforms targeted by fishing cannot be distinguished.  
414 Inability to characterize targeted fishing effort may under-estimate impact and over-estimate  
415 recovery potential on heavily impacted bedforms which are predicted to have lower biodiversity  
416 (Sousa 1979; Sousa 1984) and lower resilience to community shifts (Holling 1973). Less  
417 targeted bedforms, however, may have reduced impacts and have a higher probability of fully  
418 recovering, possibly balancing out total estimates of impact. Implementation of common  
419 monitoring practices (e.g., 100% vessel trip reporting or vessel monitoring systems) would  
420 provide comprehensive, real-time estimates of fishing effort needed to address these issues.

421           Recovery time strongly influences the accumulation of damage and the recovery potential  
422 of EFH, highlighting the importance of accurate evaluation of regional, substrate, and fishing  
423 gear specific rates of recovery. Commensurate with other studies, the SASI model revealed that  
424 EFH features are more susceptible to, and take longer to recover from, mobile fishing gears (e.g.  
425 Auster and Langdon 1998; Kaiser et al. 2000). We demonstrated that substrates with even  
426 moderate recovery times (~5 years) can take over 10 years to reach a balance between new  
427 impacts and recovery (Fig. 7). Thus, even slight increases in recovery time can dramatically  
428 increase the area of recovering EFH. For example, sensitive deep-sea corals and sponges can  
429 take an estimated 20 and 30 years, respectively, to recover population biomass following damage  
430 by trawling (Rooper et al. 2011). The SASI model's ability to incorporate EFH features with

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431 multi-decade recovery rates may potentially be limited by the availability of long-term recovery  
432 studies (Grabowski et al. 2014). However, we contend that the recovery rates used by the SASI  
433 model are well informed based on the relative species composition within our study domain.  
434 Sensitive, long recovering deep-sea corals occur well outside Federal Lobster Management Area  
435 1, and the relative abundance of other sensitive fauna (e.g. corals and sponges) is relatively low  
436 (Fig. S7; McHenry et al. 2017). The lower abundance and comparatively faster recovery (e.g.  
437 Henry et al. 2003) of these faunae dampen their impact on overall recovery rates and the  
438 sensitivity of our results to varying recovery times.

439 While SASI is a useful starting point to start quantitatively characterizing the complex  
440 interactions between habitat and fishing gear, there are assumptions and generalizations that can  
441 introduce limitations. The SASI model treats repeated gear encounters on EFH as independent  
442 events that do not increase the magnitude of impact on EFH (NEFMC 2011; Grabowski et al.  
443 2014). This assumption does not account for how initial disturbances could be more or less  
444 impactful than subsequent impacts (e.g., Hall-Spencer and Moore 2000), how added damage to  
445 EFH may further decrease biodiversity (e.g., Sousa 1984), or how persistent disturbances may  
446 shift benthic assemblages to new stable states that provide less functional benefit to fish  
447 (Lewontin 1969). The SASI model's simplification of substrate complexity and biotic  
448 assemblages underestimates the variability of the benthos and the distribution of EFH.  
449 Simplification of substrate classification (Fig. 3) results from the fact that *in situ* studies rarely  
450 investigate fishing gear-habitat interactions at the granularity of the USGS classification system.  
451 Additionally, substrate characteristics alone can only partially explain benthic biodiversity of the  
452 GoM (McHenry et al. 2017), despite the lower biodiversity compared to similar large marine  
453 ecosystems (Witman et al. 2004). While incorporation of other potential abiotic drivers (e.g.

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454 temperature, salinity, and current structure; McHenry et al. 2017) could increase the realism and  
455 accuracy of the SASI model, the current assumptions are key to parameterizing the SASI model  
456 in a complex marine environment.

457 Indirect anthropogenic factors also alter the benthos, and determining their relative  
458 impact is important when assessing the health of EFH. The macrobenthos community has  
459 changed multiple times due to fishing impacts on keystone species and will continue to shift as  
460 the ocean experiences climate change (Harris and Tyrrell 2001). For example, overfishing of  
461 demersal groundfish relaxed top-down pressures on urchin populations which contributed to a  
462 benthic regime shift from macroalgal communities to urchin barrens (Steneck et al. 2002). Not  
463 long thereafter, targeted fishing on urchins resulted in a shift back towards macroalgal  
464 communities comprised of more invasive alga and devoid of large-bodied fish predators (Steneck  
465 et al. 2002). Each of these trophic cascades altered benthic communities without direct physical  
466 manipulation and made a lasting impact thought to have helped bolster the GoM lobster fishery  
467 (Steneck and Wahle 2013). Additionally, climate change continues to impact the health and  
468 distribution of native and non-native species. Thermally mediated range expansion of invasive  
469 and novel species (e.g. European green crab, Tepolt and Somero 2014; Asian shore crab,  
470 Stephenson et al. 2009; black seabass, McMahan et al. 2019) is facilitating displacement of  
471 native fauna via competition or direct predation (e.g. Race 1982; Brenchley and Carlton 1983;  
472 Eastwood et al. 2007). Ocean acidification exacerbates thermal stress, and acts to decrease native  
473 fauna resilience to change and disease (Lesser 2016; Harrington et al. 2020). So, while  
474 evaluating direct impact by fisheries on EFH is important, we contend that fishery impact must  
475 be contextualized in the scope of many processes affecting the environment.

476           While we have done our best to simulate lobster fishing effects on benthic habitats,  
477 additional work needs to be conducted to evaluate impacts on EFH more holistically over the  
478 coastal New England Shelf. We have, to the best of our ability, estimated the impact of lobster  
479 fishing on benthic EFH in Federal Lobster Management Area 1. This area, despite being the  
480 primary source of US lobster landings (NMFS 2019), is only a fraction of American lobster  
481 fishery, and separate analyses would be necessary for other management areas. While our study  
482 agrees with previous efforts that fixed gears have relatively low impacts, EFH is also impacted  
483 by several other, more invasive, fisheries (NEFMC 2011; Grabowski et al. 2014). Thus, a  
484 cumulative model including all fisheries an important next step. Fishery co-occurrence would  
485 almost certainly change the area of impact and recovery potential of EFH (e.g. NEFMC 2011).  
486 However, the presence of fixed gears may act to preclude more damaging fishing activities (e.g.  
487 trawling) and protect regions with sensitive EFH (Kaiser et al. 2000). Conversely, fishers  
488 typically avoid trawling in highly structured, more vulnerable habitats like cobble and boulder  
489 bottom due to the risk of gear hang-ups that result in damage and loss of gear, whereas fixed  
490 gears can be deployed across a wider range of bottom types. Understanding these multi-fishery  
491 dynamics and relative impacts would provide a valuable tool to assess the vulnerability and  
492 status of EFH. Lastly, while models play an important role in fisheries science, perhaps one of  
493 their most important functions is to identify information gaps. Application of the SASI model to  
494 the GoM lobster fishery has highlighted several needs in order to better characterize fishing gear  
495 impacts, Our specific recommendations for improved model estimations include (1) higher  
496 resolution fishing effort data, (2) ability to evaluate targeted bedforms, (3) the impact of multiple  
497 gear disturbances on the same patch of bottom, (4) better characterization of benthic assemblages  
498 and their association with abiotic factors (e.g. depth, substrate, salinity), and (5) the sensitivity of

499 our results to highly susceptible, long recovering species such as deep sea corals and emergent  
500 sponges.

501 A relatively unknown aspect of North America's largest fishery, the GoM lobster fishery,  
502 is to what extent does fishing effort impact the EFH of the GoM (see NEFMC 2011). We  
503 employed a quantitative framework that relates habitat-specific impacts from fishing gear on  
504 EFH, the Swept Area Seabed Impact model, to estimate the area of EFH functionally reduced by  
505 the GoM lobster fishery. Trap estimates were generated using current management regulations  
506 and the most comprehensive estimates of lobster fishing effort in the GoM. Annual estimates of  
507 functionally reduced EFH average less than 2% of the total available area while the accumulation  
508 of functionally reduced EFH over time average less than 3%. We found that between 99.92–  
509 99.96% of annually functionally reduced EFH features can fully recover despite 13% of some  
510 areas being in the process of recovery. Our results suggest that the GoM lobster fishery has  
511 minimal impacts to EFH features of the GoM. Our analysis was ultimately limited by the  
512 granularity of the input data with respect to benthic geological and biological habitat type and the  
513 spatial and temporal variability in effort. Nevertheless, we present a baseline impact analysis and  
514 a flexible approach that will undoubtedly be improved as new information becomes available.  
515 Our model also provides a valuable resource for management strategy evaluation. The flexibility  
516 of our application of the SASI model has the potential to compare the impacts of various lobster  
517 fishery management scenarios and evaluate the lasting impacts to EFH.

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Draft

768 **Table 1.** Sediment class identification and corresponding susceptibility and recovery values  
769 using the SASI model. Values are mean and standard error.

770

771 **Table 2.** Model assumption of zones in the Gulf of Maine.

772

773 **Figure 1.** Geographic boundaries of the Gulf of Maine used in our application of the SASI  
774 model. Letters denote lobster management zones. Map was created in Matlab® using M\_Map  
775 base layers. Boundary data were sourced from the NOAA Data Discovery Portal (NOAA 2019).

776

777 **Figure 2.** Visual representation of variables used to determine the area swept clear by lobster  
778 trap trawls. The grey area is the total area swept clear.

779

780 **Figure 3.** Sediment classification of the Gulf of Maine. **A:** Sediment classification using the  
781 USGS East Coast Sediment Texture Database. **B:** Sediment classification using the SASI model.  
782 **C:** Zonal distribution of rocky substrate cover. Values are mean and standard error. Letters  
783 denote statistical similarity. **D:** Normalized substrate variance per 5x5 arcmin area between  
784 substrate classification schemes. Values are mean and standard error. 1 = homogenous, 0 =  
785 heterogeneous. \*\*\*\* denotes a significant difference at the  $p < 0.0001$  level. Map was created in  
786 Matlab® using M\_Map base layers. Sediment data were sourced from USGS (McMullen et al.  
787 2014).

788

789 **Figure 4.** Estimated traps fished in the Gulf of Maine. Black circles are the maximum trap per  
790 endline scenario. Grey squares are the minimum trap per endline scenario.

791

792 **Figure 5.** Annual area (%) of functionally reduced EFH in the Gulf of Maine. Inset: Zonal  
793 distribution of annual EFH functional reduction. Values are mean and standard error. Letters  
794 denote statistical similarity. Map was created in Matlab® using M\_Map base layers.

795

796 **Figure 6.** Recovery potential of initially functionally reduced EFH. The area (m<sup>2</sup> and %) that  
797 remains functionally reduced per 5x5 arcmin area via continued gear interaction. Values are  
798 mean and standard error. \*\*\*\* denotes a significant difference at the  $p < 0.0001$  level.

799

800 **Figure 7.** Example of accumulation of EFH area (%) functionally reduced on substrates with  
801 varying recovery times.

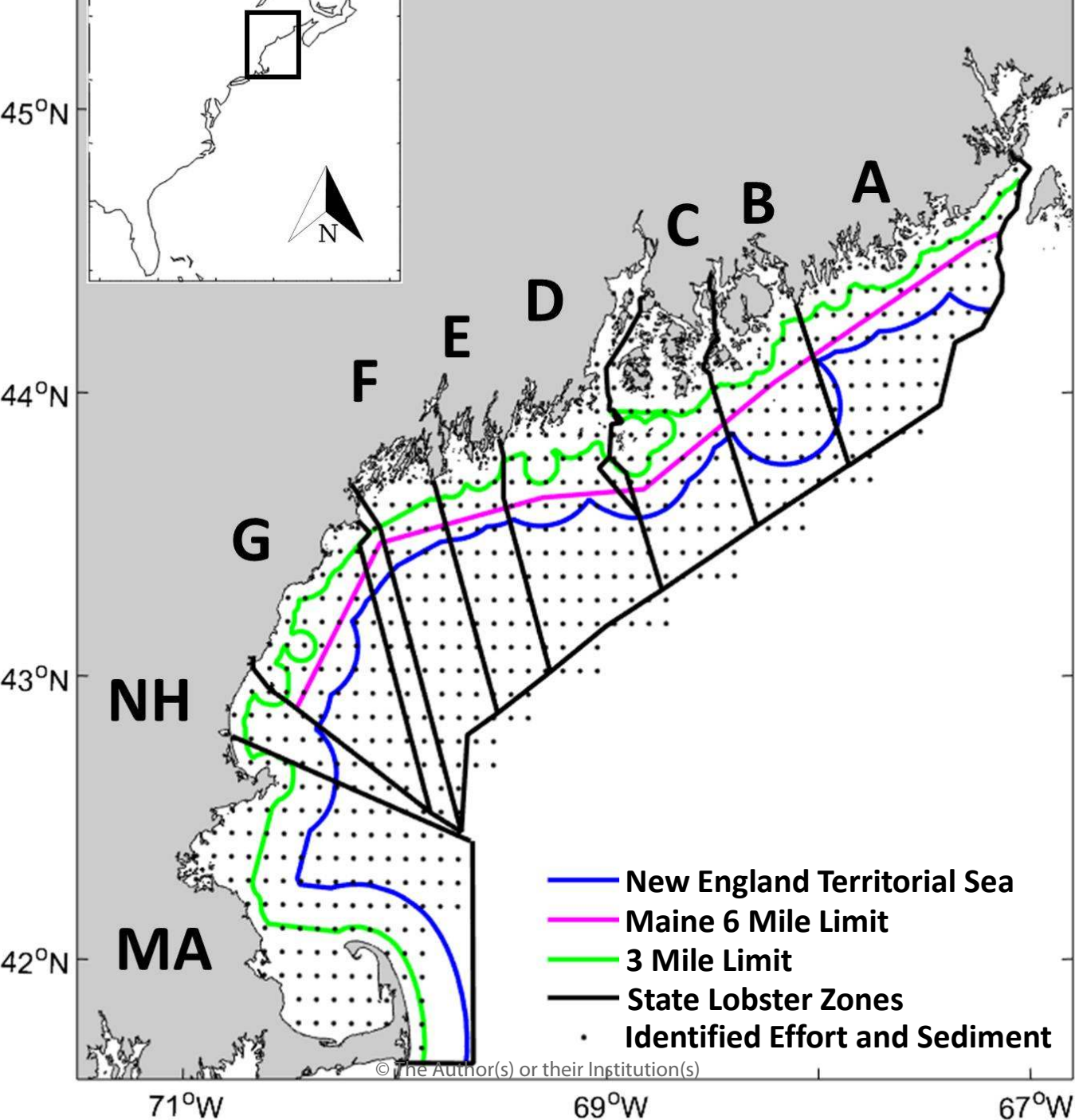
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803 **Figure 8.** Cumulative area (%) of functionally reduced EFH. Inset: Zonal distribution of  
804 cumulative EFH functional reduction. Values are mean and standard error. Letters denote  
805 statistical similarity. Map was created in Matlab® using M\_Map base layers.

U.S.G.S. Sediment Classification	SASI Sediment Classification	Biological Features		Geological Features	
		Susceptibility (% reduced)	Recovery Time (years)	Susceptibility (% reduced)	Recovery Time (years)
Bedrock Boulders	Boulder Boulder	16.8 ± 0.6	2.0 ± 0.4	5.3 ± 0.6	2.7 ± 2.3
Gravel	Cobble	16.1 ± 1.5	1.9 ± 0.3	10.2 ± 4.7	2.4 ± 2.0
Gravelly Sediment	Granule-Pebble	16.1 ± 1.3	2.0 ± 0.3	5.3 ± 0.6	0.5 ± 0.1
Sand	Sand				
Silty Sand	Sand	13.0 ± 2.5	1.6 ± 0.4	13.7 ± 2.8	0.5 ± 0.1
Clayey Sand	Sand				
Sand/Silt/Clay	Sand				
Sandy Silt	Mud				
Silt	Mud				
Clayey Silt	Mud	13.3 ± 2.8	1.4 ± 0.6	17.5 ± 0.6	0.5 ± 0.1
Sandy Clay	Mud				
Silty Clay	Mud				
Clay	Mud				

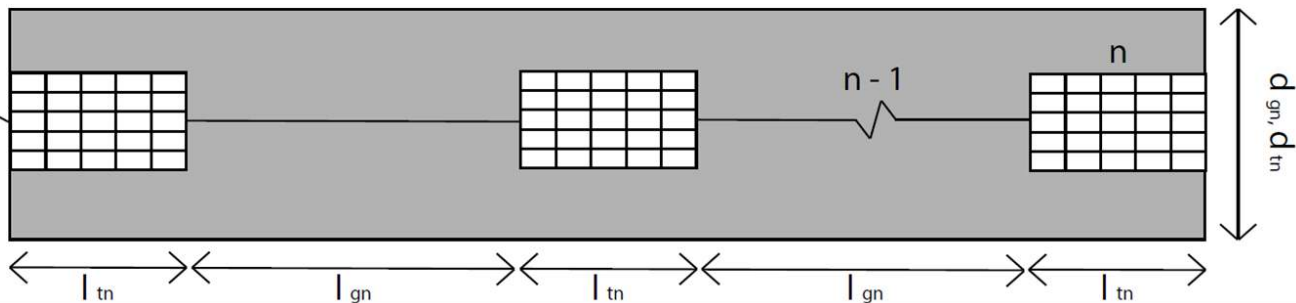
Zone	Season	Days Between Hauls (Inseason)	Days Between Hauls (Offseason)	Min Traps Per Line Scenario				Max Traps Per Line Scenario			
				0-3 nm	3-6 nm	6-12 nm	>12 nm	0-3 nm	3-6 nm	6-12 nm	>12 nm
A	Apr-Dec	3	7	1	3	✓ (5)	✓ (7.5)	3	✓ (5)	✓ (10)	✓ (20)
B	May-Oct	3	10.5	1	3	✓ (5)	✓ (7.5)	3	✓ (5)	✓ (10)	✓ (20)
C	Mar-Dec	4	10.5	1	3	✓ (5)	✓ (7.5)	3	✓ (5)	✓ (10)	✓ (20)
D	Mar-Dec	4	12	1	3	✓ (5)	✓ (7.5)	3	✓ (5)	✓ (10)	✓ (20)
E	Apr-Dec	3	9.5	1	3	✓ (5)	✓ (7.5)	3	✓ (5)	✓ (10)	✓ (20)
F	Apr-Dec	2.5	7	1	3	✓ (5)	✓ (7.5)	3	✓ (5)	✓ (10)	✓ (20)
G	Apr-Nov	4.5	8.5	1	3	✓ (5)	✓ (7.5)	3	✓ (5)	✓ (10)	✓ (20)
C/D Overlap	Mar-Dec	4	11.25	NA	3	✓ (5)	NA	NA	✓ (5)	✓ (10)	NA
F/G Overlap	Apr-Dec	3.5	7.75	1	3	✓ (5)	✓ (7.5)	3	✓ (5)	✓ (10)	✓ (20)
NH	Apr-Jan	3.4	9	1	✓ (5)	✓ (5)	✓ (7.5)	3	✓ (10)	✓ (10)	✓ (20)
MA	Apr-Dec	3	7	1	✓ (5)	✓ (5)	✓ (7.5)	3	✓ (10)	✓ (10)	✓ (20)
Outside	Apr-Nov	3.4	9	NA	NA	NA	✓ (7.5)	NA	NA	NA	✓ (20)

**Note:** Bracketed values assume two endlines per trawl.

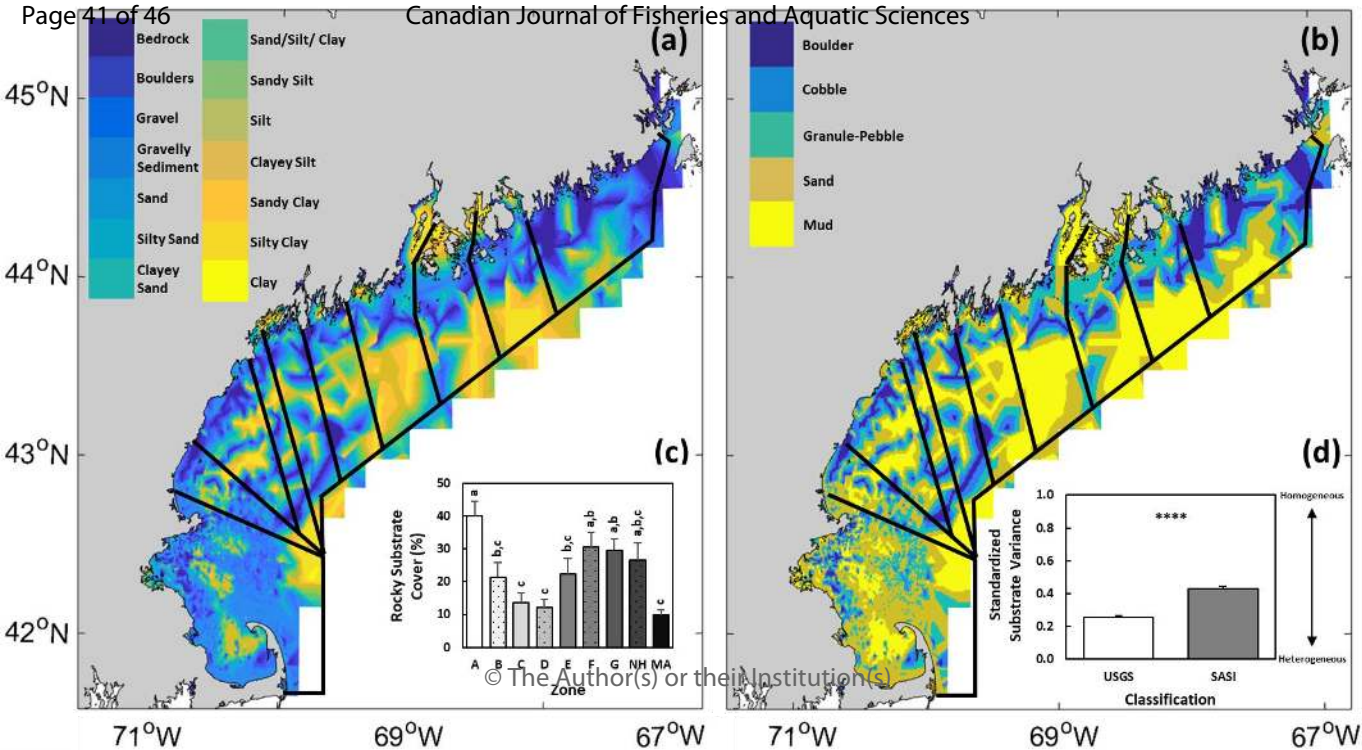




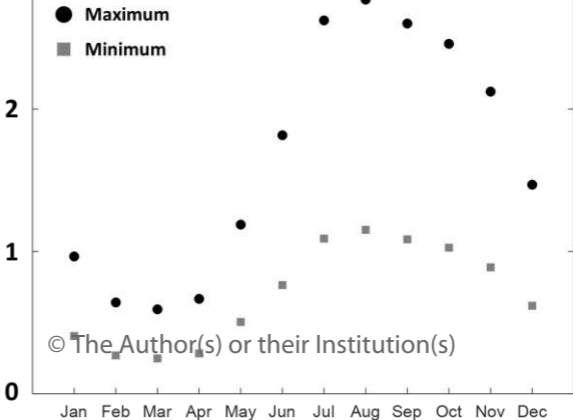
$$A_{trap} = (n \cdot d_{tn} \cdot l_{tn}) + ((n - 1) \cdot d_{gn} \cdot l_{gn})$$

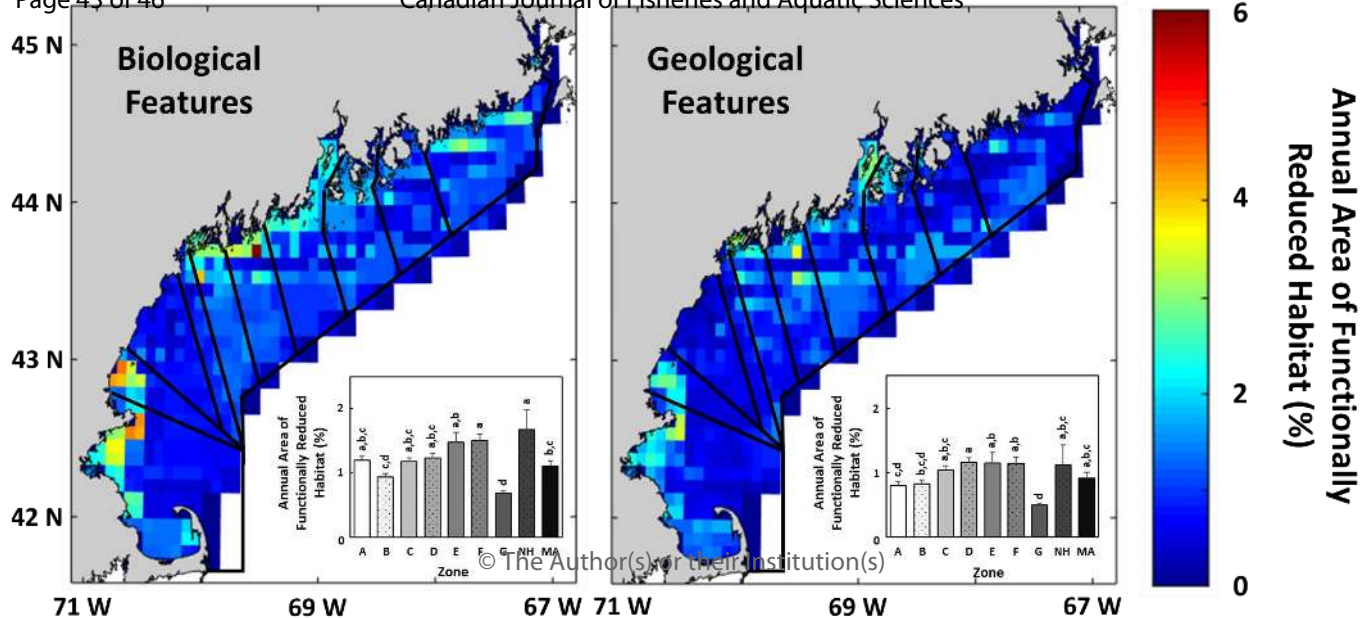


Model Variable	Description
$A_{trap}$	Area Swept Clear
$n$	Number of Traps
$n - 1$	Number of Groundlines
$d_{tn}$	Lateral Drag Distance of a Trap (m)
$d_{gn}$	Lateral Drag Distance of a Groundline (m)
$l_{tn}$	Trap Length (m)
$l_{gn}$	Groundline Length (m)

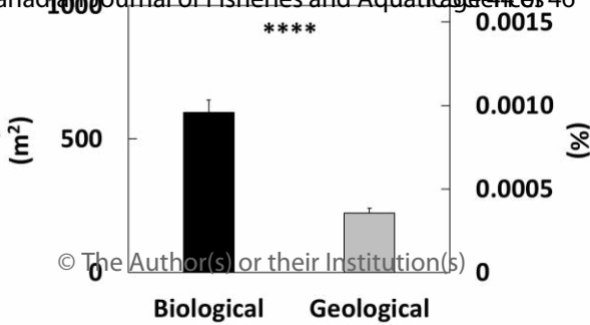


Traps Fished (million)

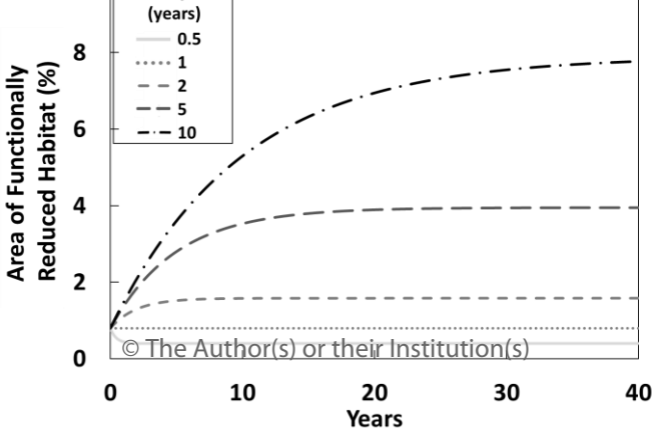




Remaining Area  
Functionally Reduced  
(m<sup>2</sup>)



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Cumulative Area of Functionally Reduced Habitat (%)

