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1 **FINANCIAL ANALYSIS OF THE CULTIVATION OF**
2 **POPLAR AND WILLOW FOR BIOENERGY**

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10 **Keywords:** *bioenergy crops, short rotation coppice, feasibility assessment, production costs,*
11 *review*

24 **Abstract**

25 This paper reviews 23 studies on the financial feasibility and on the production/cultivation costs
26 of bioenergy plantations of fast-growing poplars and willows (SRWCs), published between 1996
27 and 2010. We summarized and compared methods used thus far to assess the economics of
28 SRWCs, identified the shortcomings and/or gaps of these studies, and discussed the impact of
29 government incentives on the financial feasibility of SRWCs. The analysis showed that a reliable
30 comparison across studies was not possible, due to the different assumptions and methods used in
31 combination with the lack of transparency in many studies. As a consequence, reported
32 production costs values ranged between 0.8 € GJ⁻¹ and 5 € GJ⁻¹. Moreover, the knowledge of the
33 economics of SRWCs was limited by the low number of realized SRWC plantations. Although
34 specific numerical results differed, it became clear that SRWCs are only financially feasible if a
35 number of additional conditions regarding biomass price, yield and/or government support were
36 fulfilled. In order to reduce the variability in results and to improve the comparability across
37 studies (and countries), we suggest the use of standard calculation techniques, such as the net
38 present value, equivalent annual value and levelized cost methods, for the assessment of the
39 financial viability of these woody bioenergy crops.

40 **Introduction**

41 The energy issue is one of the major concerns of this century. The increasing global demand for
42 energy, the limited reserves of fossil fuels and the urgent need to reduce the energy related
43 emissions of greenhouse gases (GHG), have increased the interest in renewable energy sources
44 which are potentially CO₂ neutral and can replace fossil fuels.

45 In order to mitigate climate change and to reduce the dependency on conventional fossil energy
46 sources, the European Union has put forward the objectives to reduce GHG emissions by at least
47 20% and to obtain 20% of its total energy requirements from renewable sources by 2020 [1].

48 Within the framework of the Energy Policy for Europe [2] the European Commission has
49 developed a Renewable Energy Road Map [3] with a major emphasis on the deployment of
50 bioenergy as a key renewable source of energy for the EU. Not only at the European, but also at
51 the national level bioenergy has been included in energy and climate policies [4]. Biomass is the
52 only renewable energy source that can substitute for fossil fuels in all forms – heat, electricity and
53 liquid fuels. In 2008 biomass supplied about 50 EJ globally, which represents 10% of the global
54 annual primary energy consumption. This proportion could increase up to 33% of the future
55 global energy mix by 2050 if the cost competitiveness of bioenergy improves, and if government
56 actions remove constraints and/or provide incentives for bioenergy [5, 6]. Such actions (or
57 incentives) may influence the prices and improve the profitability of bioenergy. Estimates
58 indicate that residues and organic wastes could provide between 50 EJ y⁻¹ and 150 EJ y⁻¹, while
59 the remainder would come from surplus forest production, agricultural productivity improvement
60 and energy crops [5].

61 Under favorable conditions, the contribution of energy crops – i.e. the culture of short rotation
62 woody crops (SRWCs) such as poplar (*Populus*) and willow (*Salix*) – can grow considerably, as
63 these fast-growing plants present a great potential in the short term. Nevertheless, the

64 implementation of SRWCs depends on several factors, such as the availability of the appropriate
65 supply chain infrastructure, the degree of sustainability, and, last but not least, the financial
66 feasibility of these energy crops [5]. A number of studies have focused on the wood supply chain
67 and on sustainability issues of energy crops [7-9].

68 The large-scale deployment of SRWC plantations for the production of bioenergy would
69 necessitate changes at the landscape-scale and in terms of land use, with an environmental impact
70 depending mostly on what is replaced by these plantations. A substitution of annual crops for
71 perennial SRWCs will most likely decrease the soil erosion rate, reduce nitrate leaching, and
72 improve biodiversity [10, 11]. Moreover, SRWCs require fewer biocides and fertilizer
73 applications than other agricultural practices [12]. However, if set-aside land and permanent
74 grassland are replaced, these benefits are less explicit [10].

75 On the other hand, the high water use of poplar may have a strong impact on the local fresh water
76 availability and quality, and makes this crop less feasible for arid regions without irrigation [13,
77 14]. Furthermore, it is important to avoid monocultures, since extensive planting of a single crop
78 increases the risk for invasions of pests and diseases [15].

79 In addition to a beneficial environmental impact, however, a positive financial balance is an
80 important prerequisite for investments in, and thus the further deployment of, these energy crops.
81 The publications that have looked into the economics of this potentially promising renewable
82 energy source have been scrutinized in this review, although their number is limited.

83 This study reviews and summarizes published studies on the financial feasibility and on the
84 production/cultivation costs of bioenergy plantations of fast-growing poplars and willows. The
85 overall goals are (i) to summarize and to compare methods used thus far to assess the economics
86 of SRWCs, (ii) to identify the shortcomings and/or gaps of these studies, and (iii) to discuss the
87 impact of government incentives on the financial feasibility of SRWCs.

88

89 **1. Construction of literature database**

90 For the literature source database construction, Thomson Reuters Web of KnowledgeSM and
91 ScienceDirect[®] databases were searched for peer-reviewed journal articles published between
92 1996 and 2010 (i.e. the last 15 years) which reported (i) on the financial
93 feasibility/viability/profitability, (ii) on the production costs, and/or (iii) on the cultivation costs
94 of SRWCs, considering poplar and/or willow bioenergy plantations in particular. The titles and
95 abstracts of more than 70 papers were analyzed to include only these papers which focus on the
96 economics of producing poplar and/or willow consisting at least of a financial assessment of the
97 cultivation phase of SRWCs. Studies which only included the conversion phase of biomass to
98 energy, without properly stating the assessment methodology for the calculation of the biomass
99 price (farm gate price) or without actually specifying the bioenergy source used, were not
100 considered. On the other hand, studies that investigated both the production and conversion
101 phases, and presented the assessment methodologies were included. Finally, 18 scientific
102 publications were selected using the above-mentioned criteria and from the reference lists of
103 these papers, two reports [16, 17], and one book chapter [18] were included as well. In addition,
104 two articles [19, 20], presented at the 16th and the 18th European Biomass Conference &
105 Exhibition respectively, were considered. The inventory in Table 1 provides an overview of all
106 studies included in the present review and of the main characteristics investigated. All values
107 expressed in foreign currencies were converted into euros (EUR) using the average exchange rate
108 of the year of publication retrieved from the European Central Bank (ECB) [21].

109

110 **2. General analysis of the evaluated studies**

111 Most reviewed studies (18 of 23) were undertaken in Europe, the remainder in America, i.e. four
112 in North-America and one in South-America. About half of the studies (11 of 23) compared the
113 financial feasibility of SRWCs with other agricultural activities, such as wheat, barley, upland
114 sheep, etc., while seven studies made a comparison between SRWCs and other perennial and
115 annual energy crops, or fossil fuels. Five studies performed a stand-alone study of SRWCs,
116 without comparison.

117 Seven studies made a cradle-to-farm gate assessment, which means that the transportation up to
118 the conversion plant and handling costs were excluded. One of these cradle-to-farm gate
119 assessments [22] also presented the results of the cradle-to-plant gate stages, including
120 transportation and handling costs. Eleven studies only evaluated the economics of SRWCs for
121 bioenergy from cradle-to-plant gate, whereas one study [23] performed both a cradle-to-plant
122 gate and cradle-to-plant assessment. This latter study involved the assessment of the capital and
123 running costs of the conversion plant (i.e. electricity and heat). In addition, four studies reported
124 separate results for all different stages, from cradle-to-farm gate, cradle-to-plant gate and cradle-
125 to-plant (i.e. electricity or ethanol). Regarding the data, only six studies presented original data
126 from an operational SRWC plantation, whereas the remaining studies used literature data in their
127 analysis. Almost 80% of the evaluated studies simulated the presented data using different
128 approaches, mostly by performing a sensitivity analysis to assess the impact of e.g. changing
129 yield or biomass sales prices on the profitability of the cultivations. These simulations are marked
130 as ‘modeled’ in Table 1.

131
132 As mentioned above, the present review focuses on studies that at least assess the cultivation
133 phase of the SRWC culture, mostly from the perspective of the farmer. Four studies, however,
134 added the conversion phase and studied these investments from the power plant’s point of view.

135 In addition, one study [24] presented an integrated analysis of the economics of power generation
136 from cofiring SRWCs with coal, from the viewpoints of the farmer, the aggregator and the power
137 plant. In this study, the aggregator serves as a facilitator for the collection of biomass wood from
138 farmers and its delivery to the power plant.

139

140 **3. Analysis of values and techniques**

141 A wide range of financial values calculated with various techniques have been reported in the
142 reviewed literature to assess the cost structure and/or the financial feasibility of SRWCs. First,
143 the different values are summarized below. Next, the calculation techniques to achieve these
144 values are discussed.

145

146 *3.1. Calculated values*

147 The values calculated in the reviewed studies can be roughly divided in two groups, those which
148 only include the cost-items, and those which consider both costs and benefits. Studies aiming at
149 comparing the cultivation costs of SRWCs with other energy crops or fossil fuels, only calculate
150 the production costs without considering the overall profitability of the SRWC culture.
151 Alternatively, studies performing a comparative analysis of SRWCs with agricultural activities or
152 assessing the overall financial feasibility of a SRWC culture rather opt for the calculation of the
153 profit margins.

154

155 *3.1.1. Production costs (PC)*

156 Nine of the 23 evaluated studies only calculated and reported the production/cultivation costs of
157 SRWCs without considering the overall profitability of the bioenergy plantation. Six studies,
158 however, reported both the production costs and the profit margins of the SRWCs (see section

159 4.1.2), whereas one study [24] presented the production costs (PC) in combination with the
160 internal rate of return (IRR) (see section 4.2.4). The cultivation costs are expressed either as per
161 unit land area costs, or per energy and/or mass unit costs (PC in Table 1). The first mentioned
162 costs are either considered cumulatively, i.e. over the entire lifetime of the plantation, or
163 converted to annuities (cumulative production costs, CPC and annual production costs, APC in
164 Table 1).

165 Based on the information provided in the studies and on the assumptions made, we recalculated
166 the biomass production costs to values expressed in EUR per GJ for 13 of the reviewed studies,
167 as shown in Table 2. The production costs differ significantly among studies ranging from 0.8-5 €
168 GJ^{-1} , but are generally significantly higher than the delivered cost of coal, i.e. 1.2 € GJ^{-1} [25]. As
169 Fig. 1 shows, only one study [26] reported production costs below the cost of coal, which can be
170 explained by the low land rent costs, approx. 700 € ha^{-1} over the entire plantation lifetime of 16
171 years, and the low establishment costs, which sum up to approx. 700 € ha^{-1} . These values are very
172 low in comparison with other studies reporting land rent costs between 100-400 € $\text{ha}^{-1} \text{y}^{-1}$ [27]
173 and between 75-250 € $\text{ha}^{-1} \text{y}^{-1}$ [23], and establishment costs of 2 632 € ha^{-1} [28] and 2 173 € ha^{-1}
174 [22].

175 The discrepancy between the other studies can be partly explained by the different cultivation
176 techniques (e.g. chosen field operations, type and rate of herbicides/fertilizers), (assumed) yield,
177 lifetime, and rotation length. However, no correlation was found between the production costs at
178 one side, and yield, lifetime, or rotation length at the other side. This was to be expected, as the
179 largest part of the variance is explained by the regional differences in costs of inputs and the
180 difference in cost categories included in the estimates (partly dependent on the stages
181 considered). Some studies [25, 29] only included the variable cultivation costs (excluding land
182 rent), while others [22, 30] included all fixed and variable costs. These observations make an

183 adequate comparison of the cultivation costs of SRWCs across studies nearly impossible. There
184 was also a lack of transparency in several studies as they did not report which costs were taken
185 into account.

186 Overall, costs related to establishment and harvest operations accounted for about 60% of the
187 total cultivation costs [25, 29, 31]. These ranges apply to the Irish SRWC cultivations, but are
188 consistent with the values presented by Ericsson et al. [32], Tharakan et al. [24] and Manzone et
189 al. [27], for Poland (53%), the USA (69%) and Italy (55%), respectively. Denmark and Sweden,
190 however, benefit from economies of scale for the use of specialized planting and harvesting
191 equipment, resulting in a lower contribution of these operations to the total costs, approx. 38%
192 [32]. In addition, according to Styles et al. [29] stick harvesting is more expensive than combined
193 harvest and chipping and increases the share of establishment and harvesting operations in the
194 total cultivation costs up to 75%. Moreover, this harvesting strategy requires significant post-
195 harvest chipping costs in a later phase, further increasing the preparation and handling costs.
196 Chips, however, require substantial drying and storage costs as compared to cheap outdoor stick
197 storage [29]. In addition, maintenance activities, such as fertilization and weed control, accounted
198 for much of the remaining cultivation costs (excluding land rent). Unfortunately, only few papers
199 provided a complete cost-breakdown of the different activities making an extensive description of
200 the contribution of the different activities to the final cultivation costs impossible.

201

202 3.1.2. *Profit margins*

203 Thirteen of the 23 studies combined the production costs and the benefits through sales of
204 biomass to calculate the profit margin necessary to assess the overall financial feasibility of
205 SRWCs. Six studies reported the production costs and the margin values separately, while five
206 authors only reported the margin values (e.g. [25]). In addition, two studies [16, 23] reported

207 margin values in combination with the IRR (see section 4.2.4). These margin calculations are
208 divided in three categories, based on their inclusion or exclusion of various cost categories. First,
209 the gross margin (GM) is defined as the revenues from the feedstock sold minus the variable
210 costs for the production of the crop, excluding overhead costs, taxation, and interest payments.
211 Secondly, for the calculation of the net margin (NM) the fixed costs allocated to the cultivation
212 considered are also subtracted from the revenues [33]. The latter is also called the full cost
213 approach, as it includes all costs (variable and fixed cash costs, and –if applicable– opportunity
214 costs of owned resources) involved in the production of biomass feedstock. Despite the ostensible
215 simplicity of the full cost approach, the calculations are far from easy to perform, in particular
216 when overhead costs have to be allocated to the different debit items. Thirdly, the enterprise
217 margin (EM) described by Bell et al. [16] includes crop related subsidy payments (revenues),
218 contract charges (costs) and cropping related fixed costs in addition to the elements considered in
219 the gross margin analysis while excluding all land related costs and revenues. These margins
220 have also been divided in cumulative values, expressed in terms of per unit land area and annual
221 values, in terms of per unit land area per year.

222 In accordance with the production costs, a comparison of the profit margins across studies (and
223 countries) proved to be meaningless. The inclusion of revenues to calculate the profit margins
224 distorted the comparison even more severely, as these revenues are determined by the (assumed)
225 wood chip prices and yield. The (assumed) retail prices differ significantly among studies and
226 have a larger impact on the computed profitability than the yield, since a different wood chip
227 price only has an influence on revenues, while a difference in yield also impacts the harvesting
228 and transportation costs reciprocally [32]. The studies of Ericsson et al. [32] and Styles et al. [29]
229 showed that a significant difference exists in wood chip prices across Europe: ranging from dry
230 mass prices of 40 € Mg⁻¹ in Poland up to 130 € Mg⁻¹ in Ireland. In addition, one study [19]

231 showed that a difference of only 12.5 € Mg⁻¹ in biomass sales price, *ceteris paribus*, switched the
232 SRWC plantation from loss-making to profitable. This proves the importance of the price
233 assumptions on the profit margin and the uselessness of comparing profit margins assuming
234 different wood sales prices.

235

236 *3.2. Calculation techniques*

237 Despite the above-mentioned differences in calculated values, all calculations have one feature in
238 common: they all applied the discounted cash flow (DCF) approach. The perennial nature of
239 SRWCs implies a delay of several years before the first harvest, and thus the first revenues. The
240 DCF technique is therefore used to express future inflows and outflows of cash associated with a
241 particular project in their present value by discounting so as to account for the effect of time [34].
242 This analysis is not only required to enable a comparison of the relative benefit of SRWCs with
243 arable cropping, but also to assess the absolute profitability of these long-term cultures with
244 lifetimes of 8 to 26 years.

245

246 The most important variable in the DCF analysis is the discount rate, as it determines the relative
247 impacts of current and future costs and benefits. Increasing the discount rate, decreases the
248 influence of future costs and benefits while increasing the impact of the early costs (i.e.
249 establishment costs) on the final result. Generally, the nominal discount rate consists of a risk-
250 free rate (mostly the yield on a long-term government bond in business economics) and a risk
251 premium. This premium should be based on the combined factors of expected return and risks,
252 i.e. the higher the risk, the higher the associated discount rate [35]. Some studies [17, 32] have
253 also incorporated the effects of inflation to calculate the real discount rate. In the reviewed
254 studies about 80% of the discount rates ranged between 3.5% y⁻¹ and 7% y⁻¹, with only one study

255 using a discount rate higher than 10% y^{-1} [24]. This study used a high discount rate (15% y^{-1}) to
256 assess the financial viability of a power plant co-fired with wood from SRWCs, and used lower
257 discount rates (5% y^{-1} and 10% y^{-1}) to assess the production and aggregation phase, respectively.
258 Some studies [36, 37] provided the assumptions justifying the chosen discount rate, while others
259 took a value from literature [25, 38] or did not provide the provenance of the chosen rate at all
260 [18, 29]. The assumptions underlying the discount rate differ significantly among the reviewed
261 studies. For instance, one study [32] took the discount rate of the national bank (5.5% y^{-1}),
262 subtracted the inflation rate (0.8% y^{-1}) and added a risk premium (1.3% y^{-1}) to achieve a real
263 discount rate of 6% y^{-1} , whereas another report [17] assumed a real discount rate of 3.5% y^{-1} to
264 match the Treasury “Green Book” requirements [39]. Several evaluation methods based on the
265 DCF analysis were used in the reviewed studies; they are summarized below.

266

267 3.2.1. *Net present value (NPV)*

268 Several authors [17, 38, 40] used the NPV technique to calculate the production costs or the
269 margin values of the bioenergy production activity over the entire (estimated) lifetime of the
270 plantation. This NPV is the present value of the expected future revenues minus the present value
271 of the expected future expenditures, with the costs and revenues discounted at the appropriate
272 discount rate [34]. The calculated NPV can represent the cumulative gross, net or enterprise
273 margin, but also the cumulative production/cultivation costs. In the latter case only the
274 production/cultivation costs are considered without considering the overall profitability, and
275 obviously the revenues are not taken into account (Eq. 1):

$$276 \quad NPV = \sum_{t=0}^n (1 + r)^{-t} \cdot A_t$$

277 with t = time (year) at which payment or revenues are made or received, n = lifetime of the
278 plantation or calculation period, r = discount rate (dimensionless), and A_t = size of the incomes or

279 expenses at time t . If both revenues and costs were taken into account, a positive NPV means that
280 the project is profitable taking into consideration the assumptions about the discount rate, the
281 retail price of the biomass, the yield, the plantation lifetime. Although the calculated cumulative
282 values provide crucial information to decide upon the financial feasibility of a bioenergy project
283 over the entire calculation period, most farmers prefer a financial value which facilitates a
284 comparison with conventional annual crops. Therefore, various authors [16, 31, 32] calculated
285 the annual values, using the equivalent annual value (EAV) technique.

286

287 3.2.2. *Equivalent annual value (EAV)*

288 From the NPV the equivalent annual value (EAV) can be computed based upon a model
289 described by Rosenqvist [41]. This EAV enables a straightforward comparison between long-
290 term (perennial) crops (such as SRWCs) and agricultural (annual) crops. This model uses both
291 the present value and the annuity method to combine all costs (and benefits) into a single annual
292 sum which is equivalent to all considered cash flows during the calculation period uniformly
293 distributed over the entire period [41]. The formula is given in the equation below (Eq. 2):

$$294 \quad EAV = \frac{r}{(1-(1+r)^{-n})} \sum_{t=0}^n (1+r)^{-t} \cdot A_t$$

295 with r = discount rate, n = lifetime of the plantation or calculation period, t = time (year) at
296 which payment or revenues are made or received, and A_t = size of the incomes or expenses at
297 time t . The first right hand fraction of the equation represents the inverse of the annuity factor,
298 whereas the second part is the NPV. In line with the NPV, the calculated EAV can represent the
299 annual gross, net or enterprise margin, but also the annual production/cultivation costs.

300

301 3.2.3. *Levelized cost (LC)*

302

303 To calculate the production costs per energy or per mass unit of biomass, the IPCC suggests the
304 use of the levelized cost (LC) method, a technique based on the NPV method [42]. The levelized
305 cost of energy represents the cost of an energy generating system (in this case a SRWC
306 plantation) over its lifetime. It is calculated as the price per energy unit or per mass unit at which
307 the biomass feedstock must be produced from a SRWC plantation over its lifetime to break even
308 [42]. Although this method is frequently used in the appraisal of power generation investments
309 (where the outputs are quantifiable) [42, 43], only few papers [27, 29, 36, 40] have used this
310 method to calculate the SRWC cultivation costs. The general formula for the levelized cost is
311 given by Eq. 3 [42]:

$$312 \quad LC = \frac{\sum_{t=0}^n (1+r)^{-t} \cdot C_t}{\sum_{t=0}^n (1+r)^{-t} \cdot Y_t}$$

313 This formula is derived of the adapted NPV formula (Eq. 4):

$$NPV = \sum_{t=0}^n (1+r)^{-t} \cdot LC_t * Y_t - \sum_{t=0}^n (1+r)^{-t} \cdot C_t$$

314 If we set the NPV equal to zero and explicitly assume a constant value for LC_t , this yields (Eq. 5):

$$LC \cdot \sum_{t=0}^n (1+r)^{-t} * Y_t = \sum_{t=0}^n (1+r)^{-t} \cdot C_t$$

315 which is a simple rearrangement of Eq. 3.

316 With LC_t = levelized cost at time t , C_t = expenses at time t , Y_t =biomass yield at time t .

317 Even though it appears as if the yield (a physical unit) is discounted, it is only an arithmetic
318 consequence of the rearrangement of the NPV formula [43]. Following Eq. 3 the levelized cost
319 equals the break even cost price of the produced biomass where the discounted revenues are
320 equal to the discounted expenses.

321

322 3.2.4. *Internal rate of return (IRR)*

323 Three studies [16, 23, 24] calculated the IRR in addition to the production costs or the profit
324 margins. The IRR is the discount rate which equates the present value of the expected revenues
325 with the present value of the expected expenditures, i.e. the discount rate which gives a NPV of
326 zero. Although this evaluation method is often used in business economics, its usefulness in
327 agricultural economics is limited. Therefore, the IRR method was used in two studies [23, 24]
328 which have also taken the conversion phase into account. In both studies the IRR served as a
329 common criterion to evaluate the investments of the aggregator and the power plant operator. The
330 third study [16] only reported the IRR for the sake of completeness and mentioned that the high
331 IRR (78%) is misleading and that it largely resulted from the low initial investments (thanks to
332 establishment grants) rather than from high expected returns.

333

334 3.2.5. *Other practices*

335 Not all authors made use of the above-mentioned widespread calculation methods accurately.
336 Strauss & Grado [18] adapted the levelized cost method to develop their own investment analysis
337 method for SRWC plantations, which is characterized by the following formula (Eq. 6):

338
$$PC \left(\frac{\$}{odt} \right) = \frac{\text{discounted establishment costs} \left(\frac{\$}{ha} \right) + \text{discounted maintenance costs} \left(\frac{\$}{ha} \right)}{\text{discounted yield} \left(\frac{odt}{ha} \right)}$$

339 The harvesting and transportation costs, however, were added to the calculated production costs
340 on a non-discounted basis, based on figures from [44]. This combination of discounted and non-
341 discounted values creates a lot of confusion and is certainly not recommended. Other papers [32,
342 45] have computed the per mass or energy unit production costs by dividing the EAV of the
343 production costs by the average annual biomass yield instead of the annualized (discounted) yield

344 or by dividing the NPV (which yields the cumulative production costs) by the undiscounted total
345 biomass yield over the lifetime of the plantation. Moreover, the annual cost and margin values
346 were not always calculated with the correct EAV technique. Some studies [26] conveniently
347 divided the cumulative value calculated with the NPV method by the lifetime of the plantation to
348 determine an annual value. However, in order to convert the present value of an irregular cash
349 flow in fixed annual values over the entire calculation period, it is necessary to multiply the
350 calculated cumulative values with the inverse of the annuity factor (as shown in Eq. 2).
351 Finally, several studies did not report their calculation method [25, 30] or the discount rate [27,
352 46] used; this less transparent approach makes any recalculation impossible.

353

354 **4. Government incentives**

355 In most of the studied countries, SRWCs for bioenergy are not financially viable without
356 government incentives. Spain [26] and Poland [32] seem to be the only countries where subsidies
357 and grants are of minor importance in the assessment of the financial viability of these energy
358 crops.

359 As a consequence, almost all studies emphasized the need for active support mechanisms, such as
360 establishment grants, and long-term stability of the status of energy crops at the national and
361 international levels to ensure large scale adoption of SRWCs by farmers. This stability refers to a
362 well-developed market for wood (chips) and stable conditions for energy crops in the European
363 common agricultural policy (CAP) together with sufficient incentives for sustainable bioenergy
364 from energy and environmental policy [32, 46].

365 At the EU-level, energy crops which are grown on agricultural land registered under the Single
366 Payment Scheme are eligible for annual subsidies of 45 € ha⁻¹ under the EU Energy Aid Payment
367 scheme [47]. Crops grown on set-aside areas are not eligible for this so-called carbon credit.

368 Moreover, the farmer must have an agreement with a processing plant that will buy the harvested
369 biomass, unless he is able to perform the processing himself [16, 32]. Before 2007 these
370 incentives were not fully available for the new EU member states¹. They were intended to
371 be gradually phased in over a period of 10 years, starting at 25% of the EU15 subsidy in 2004.
372 This rate would increase by 5 percentage points in the first two years and by 10 percentage points
373 thereafter [47, 48]. As of January 1st, 2007, however, these subventions of 45 € ha⁻¹ y⁻¹ are made
374 available to all EU member states under the same conditions [49]. Instead of opting for this
375 carbon credit, a farmer can also decide to cultivate SRWCs on set-aside land and maintain set-
376 aside payments, as SRWCs count as eligible crops under the Single Payment Scheme rules. The
377 instability of these policies, however, restrains farmers from establishing SRWC plantations
378 which require a long-term investment.

379 At the national level, the government incentives for energy crops differ significantly, with some
380 countries (e.g. Belgium) providing no national incentives at all while others foresee establishment
381 grants together with annual payments (e.g. Ireland) [29, 50]. However, these support schemes
382 change drastically over time. For example, in Scotland an establishment grant of about 1460 € ha⁻¹
383 ¹ was available for SRWCs under the old Scottish Forestry Grant Scheme up to December 2006
384 [17]. As of 2007, this support scheme was discontinued and replaced with significantly lower
385 establishment grants under the Scottish Rural Development Programme (SRDP) of 40% of the
386 actual establishment costs in non-less favored areas (non-LFA) and 50% of these costs in LFA,
387 with a maximum total establishment cost of 2250 € ha⁻¹ [16, 17].

388 In the USA, on the other hand, a more stable support scheme exists where landowners can –
389 under certain conditions – voluntarily enter into an agreement with the United States Department
390 of Agriculture (USDA). Within this agreement they convert agricultural land to a permanent

¹ The Czech Republic, Estonia, Cyprus, Latvia, Lithuania, Hungary, Malta, Poland, Slovenia and Slovakia.

391 vegetative cover, such as SRWCs, to reduce soil erosion, to improve water quality, to establish
392 wildlife habitat, and to enhance forest and wetland resources. In return, farmers are eligible for
393 annual rental payments for the term of the multi-year contract (10-15 years). In addition, cost
394 sharing is provided to establish the vegetative cover practices, with a maximum of 50% of the
395 total establishment costs [51]. The annual rental payments differ across regions and over time; as
396 an indication in the state of New York these rates were equal to approximately $80 \text{ € ha}^{-1} \text{ y}^{-1}$ in
397 2005 [24].

398

399 **5. Concluding remarks and future perspectives**

400 This review revealed that the estimation of the financial performance of SRWC systems based on
401 the available literature is complex. Assumptions and experimental conditions differed among
402 most studies, and various methods were used for the evaluation of the financial viability and/or
403 the production costs of these bioenergy systems. Obviously, the techniques were chosen in
404 function of the purpose of the study. Studies which aimed at comparing energy crops with
405 traditional crops opted for the calculation of the annual profit margin rather than for the
406 production costs, whereas papers including a comparative analysis with other fuels computed the
407 (fuel) production costs. Moreover, there was a lack of transparency as several studies did not
408 clearly state which cost categories were included and how the calculations were performed.
409 These elements, together with the significant regional differences in government incentives,
410 impeded a meaningful comparison among a large number of studies. Therefore unambiguous
411 conclusions about the financial viability of SRWCs were difficult to be drawn. To reduce the
412 high variability and enable future comparisons of the economics of SRWCs, we recommend the
413 consequent use of widespread standard calculation techniques, such as NPV, EAV or LC, instead

414 of developing new methods specifically for perennial crops. Moreover, sufficient documentation
415 should be provided in future studies to allow recalculations by interested readers.

416 There is an urgent need for more operational field data to enable an accurate assessment of the
417 economics of growing SRWCs under different conditions. Most studies extrapolate and simulate
418 data from few studies presenting original data, and further adapt yield and cost figures to the
419 situation in the country considered.

420 In addition, more large-scale established SRWC plantations are needed to allow farmers to profit
421 from economies of scale. The study of Rosenqvist & Dawson [31] showed that the production
422 costs of SRWCs are inversely proportional to the established area of SRWC plantations. A farmer
423 in Sweden, where about 15 000 ha of willow coppice are established, faces considerably lower
424 planting and harvesting costs as compared to an Irish pioneer, where the first large-scale
425 plantings were established in 1997 only.

426 Despite the wide variation in the results among the reviewed studies, it is clear that SRWCs in
427 Europe and the USA were not financially viable, unless a number of additional conditions
428 regarding biomass price, yield and/or government support were fulfilled.

429

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Table 1: Overview of 23 reviewed studies including the main objectives and conclusions of each study, as well as the calculated values and the calculation technique employed

Country	Objectives of the study	Stages	Point of view	Calculation method	Calculated values	Data	Main conclusions	Reference
Belarus	Economic feasibility of willow SRWCs for energy on caesium-contaminated fields modeled using the Renewable Energy Crop Analysis Program (RECAP)	Cradle-to-plant gate Cradle-to-plant	F/PP	DCF (5% y ⁻¹ -10% y ^{-1#}) – EAV, IRR	ANM, IRR	L/M	Economic viability of willow SRWCs depends on potential yields (min. 6 Mg ha ⁻¹ y ⁻¹), price of wood (min. dry mass price of 40 € Mg ⁻¹) and harvesting method. Large-scale heat conversion systems are the most profitable, while electricity generation schemes are generally unprofitable	[23]
Belgium	Economic model to assess the profitability of willow SRWCs for small scale gasification and its sensitivity to several parameters	Cradle-to-farm gate Cradle-to-plant gate Cradle-to-plant	F/PP	DCF (5% y ⁻¹) – LC, NPV, EAV	PC, CNM, ANM	L/M	The interest rate, subsidies, the yield and power of the generator have a large impact on the profitability of the project ceteris paribus, while the rotation length has a small influence	[40]
Belgium	Comparison between willow SRWCs and two agricultural crops on metal-contaminated agricultural land based upon metal accumulation capacity, gross agricultural income per hectare, CO ₂ emission avoidance and agricultural acceptance	Cradle-to-farm gate	F	DCF (5% y ⁻¹) – NPV	CGM	O	Due to the poor economics, willow SRWC is not likely to be implemented in Flanders in the short run without financial incentives despite its high potential as an energy and remediating crop	[28]
Canada	Economic viability of bioenergy from poplar SRWCs on agricultural land using a bio-economic afforestation feasibility model	Cradle-to-plant gate	F	DCF (4% y ⁻¹) – LC	PC	L/M	All studied scenarios, incl. those with a carbon incentive of 5 € Mg ⁻¹ CO _{2eq} , show higher delivered costs for biomass compared to low-grade coal, however large variations exist across the country	[36]
Chile	Assessment of the potential production costs of four cultivation regimes (<i>Populus</i> , <i>Salix</i> , <i>Eucalyptus</i> and <i>Pinus</i>) for energy	Cradle-to-farm gate	F	DCF (10% y ⁻¹) – NPV	PC, CPC	L/M	Eucalyptus and pine have significantly lower production costs compared to poplar and willow and can compete with fossil fuels under the assumptions of this study	[37]
Czech Republic	Prediction of long-run marginal costs of biomass SRWCs for energy purposes (using an economic model) and evaluation of landscape function of SRWCs	Cradle-to-plant gate	F	DCF (9.2% y ⁻¹) – n.s.	PC	O/M	Knowledge of economics of SRWCs is limited due to low number and short period of real SRWC plantations and unavailability of a mechanized harvester	[30]
Denmark & Sweden	Energetic, economic and ecologic balances of an integrated agricultural systems compared to simple fallow on set-aside land	Cradle-to-plant gate	F	DCF (7% y ⁻¹) – NPV	CGM	L	Combined food and energy systems can be beneficial from both farmers' and social point of view	[38]
European Union	Calculation of production costs ranges and assessment of the main cost contributors of both annual and perennial energy crops in Europe, considering the costs of cultivation, land and risk	Cradle-to-plant gate	F	DCF (6% y ⁻¹) - EAV	PC	L/M	The calculated energy crop production costs are considerably lower for perennial SRWCs (4 € GJ ⁻¹ - 5 € GJ ⁻¹) compared to annual straw crops (6 € GJ ⁻¹ - 8 € GJ ⁻¹) and perennial grasses (6 € GJ ⁻¹ - 7 € GJ ⁻¹), however, the first have higher costs of risks and require the largest changes at farm level	[45]
Ireland	Life cycle cost assessments to compare the production costs of Miscanthus and willow with conventional farming	Cradle-to-farm gate	F	DCF (5% y ⁻¹) – LC, EAV	PC, APC, AGM	L/M	Energy crop cultivation is highly competitive with conventional agricultural systems, however, government support can reduce prevailing	[29]

	systems in Ireland						investment risk considerably	
Ireland	Economic viability of willow SRWCs, comparison with the economics of grain production, lowland sheep and suckler cow production and identification of economic drawbacks of pioneer production in Northern Ireland	Cradle-to-plant gate	F	DCF (6% y ⁻¹) – EAV	PC, AGM	L/M	Willow SRWCs give a GM of 66 € ha ⁻¹ y ⁻¹ with mean dry mass yield of 12 Mg ha ⁻¹ y ⁻¹ and is compared favorably to cereal and animal production, if subsidies and land opportunity costs are excluded. The number of established SRWCs plantation in a country is inversely proportional to the local production costs	[31]
Ireland	Energetic, technical and economic potential of willow SRWCs, forest residues and sawmill residues for power generation	Cradle-to-plant gate [†]	F	DCF (5% y ⁻¹) – n.s.	PC	L	Due to the high production costs of willow SRWC, this crop is not competitive with fossil fuel based electricity without forestry grants	[25]
Italy	Energetic, economic and environmental analysis of poplar SRWCs in the Po Valley area	Cradle-to-farm gate	F	DCF (4% y ⁻¹) - n.s.	PC, APC, ANM	O	Under the conditions described (fertile, irrigated soil, intensive management, rotation length of 5 y, and lifespan of 10 y) poplar is profitable in comparison with traditional crops and performs better than 2-years SRWCs plantations	[20]
Italy	Economic and energetic assessment of poplar SRWCs in the western Po Valley	Cradle-to-plant gate	F	DCF (n.r.) – LC	PC	O/M	Poplar SRWCs are very attractive from energetic point of view, but will only be economically feasible with government support or with an increase of biomass dry mass price to at least 77 € Mg ⁻¹	[27]
Poland	Economics of growing willow on large farms and comparison of viability of growing willow to wheat and barley	Cradle-to-plant gate	F	DCF (6% y ⁻¹) – EAV	PC, APC, AGM	L/M	Willow is an economically viable crop for relatively large farms in Poland and the productions costs are significantly lower compared to Western European countries, thanks to lower diesel, labor and fertilizer costs	[32]
Scotland	Economic comparison of SRWCs, SRF and upland sheep and the influence of several governments support schemes on the viability SRWCs and SRF	Cradle-to- farm gate	F	DCF (3.5% y ⁻¹) – NPV, EAV	CGM, AGM	L/M	Upland sheep are more profitable than SRF and SRWCs because sheep returns are annual and both SRF and SRWCs require significant initial investments for establishment, but government support has a major impact on SRWCs' viability	[17]
Scotland	Assessment of the commercial viability of non-food and biomass crops by investigating the market demand and price for the crops and identifying the barriers so as to develop recommendations for farmers and for future research	Cradle-to-farm gate	F	DCF (7% y ⁻¹) – NPV, EAV, IRR	CEM, AEM, IRR	L/M	Increased establishment grants and wood selling prices improved the competitiveness of willow SRWCs lately; however at current high grain prices willow cannot compete with agricultural crops	[16]
Spain	Economic viability of poplar SRWCs considering the entire chain, comprising production, transportation and electricity generation	Cradle-to-farm gate Cradle-to-plant gate Cradle-to-plant	F/PP	DCF (4.75% y ⁻¹) – NPV, EAV	PC, APC, CPC	L/M	Polar SRWC for electricity generation is an economically feasible option in Spain and the balance can be improved by selling CO ₂ emission credits	[26]
Sweden	Describing the main properties of willow wood, the production stages of willow SRWC and the economic feasibility	Cradle-to-plant gate	F	DCF (6% y ⁻¹) - EAV	AGM	L	Economics of willow SRWCs are comparable to those of conventional food crops, but the major concern is the establishment of a decent market for the wood fuel	[52]
UK	Summary of the results and observations of larger scale field trials with SRWCs	Cradle-to-plant gate	F	DCF (n.r.) – EAV	CPC, AGM	O/M	Subsidies and grants together with a stable market are still necessary for SRWCs to compete with conventional crops and to become feasible	[46]

UK	Full economic assessment of willow SRWCs, including a brief sensitivity analysis in Wales	Cradle-to-plant gate	F	DCF (6% y ⁻¹) – NPV	CGM	O/M	at commercial scale With a dry mass price of at least 57 € Mg ⁻¹ together with a dry mass yield of minimum 8 Mg ha ⁻¹ and a 40% government support for establishment costs, willow SRWCs are profitable and can compete with other crops	[19]
USA	Summary and comparison of production cost, supply curve, transportation cost studies considering switchgrass, poplar and willow	Cradle-to-farm gate Cradle-to-plant gate	F	DCF (6.5% y ⁻¹) – NPV	PC, CPC	L/M	Huge difference in energy crop production costs hamper a meaningful comparison, as these dry mass costs range from 21 € Mg ⁻¹ to more than 103 € Mg ⁻¹ , while transportation costs range from 5.2 € Mg ⁻¹ to 7.5 € Mg ⁻¹ for a haul distance of 40km	[22]
USA	Evaluation of the economics of poplar for ethanol production and fiber systems including a sensitivity analysis	Cradle-to-farm gate Cradle-to-plant gate Cradle-to-plant	F/PP	DCF (5% y ⁻¹) – See section 4.2.4.	PC	L/M	Yield increases together with adaptation of poplar to lower quality land (land is a major cost item) will decrease the production costs of SRWCs. However, due to the high costs of the conversion process, woody biomass cannot compete with cheap fossil fuels	[18]
USA, NY	Economic analysis of willow SRWC for cofiring with coal making use of a costing model which allows for detailed accounting of all activities from the planting to the power generation with a focus on three different government support schemes	Cradle-to-farm gate Cradle-to-plant gate Cradle-to-plant	F/A/PP	DCF (6% y ⁻¹ - 10% y ⁻¹ -15% y ⁻¹) – n.s., IRR	PC, IRR	L/M	Incentives at the level of the grower and the power plant to appropriate the positive externalities of willow co-firing are needed to ensure the economic viability of SRWCs for bioenergy	[24]

584

585 Stages: P = production; C = conversion

586 Point of view: F = farmer; A= aggregator; PP = power plant

587 Calculation method: DCF = discounted cash flow analysis, NPV = net present value, EAV = equivalent annual value, LC = levelized cost, IRR = internal rate of return

589 Calculated values: PC = per energy or mass unit production costs, CPC = cumulative per area production costs, APC = annual per area production costs, CGM = cumulative gross margin, AGM = annual gross margin, CNM = cumulative net margin, ANM = annual net margin, CEM = cumulative enterprise margin, AEM = annual enterprise margin

592 Data: Original data = O; Literature = L; Modeled = M

593 n.r. = not reported

594 n.s. = not specified

595 MRF = Medium Rotation Forestry

596

597 #:5% y⁻¹ for the production phase and 10% y⁻¹ for the conversion phase

598 †: For willow SRWC only the production was considered as the price level of the biomass was too high to include an assessment of the power generation

599 §: 5% y⁻¹ for the grower, 10% y⁻¹ for the aggregator, and 15% y⁻¹ for the power plant

600

601 **Table 2: Biomass production costs for different countries, including dry mass yield values, rotation length and calculation**
 602 **period**

Stages	Country	Yield (Mg ha ⁻¹ y ⁻¹)	Production cost (€/GJ)	Species	Rotation length (years)	Calculation period (years)	Included costs	Reference
Farm gate	Belgium	12	3.97	Willow	3	26	Fixed costs, variable costs, land rent	[40]
Farm gate	Chile	15-25 ²	3.5 - 3.9	Willow	5	15	Variable costs, land rent	[37]
Farm gate	Chile	10-12 ³	4.1- 4.4	Poplar	8	15	Variable costs, land rent	[37]
Farm gate	Ireland	8.8	1.7-2.6	Willow	3	23	Variable costs	[29]
Farm gate	Italy	18	3.27	Poplar	5	10	Variable costs, land rent	[20]
Farm gate	Spain	13.5	0.8-0.85	Poplar	5	16	Fixed costs, variable costs, land rent	[26]
Farm gate	USA	11.23	3.27	Willow	3	22	Fixed costs, variable costs, land rent	[22]
Farm gate	USA, NY	14.8 ⁴	1.5	Willow	3	22	Variable costs, land rent	[24]
Plant gate	Czech Republic	10	3.3	Poplar	3	21	Fixed costs, variable costs, land rent	[30]

² Converted from yield expressed in GJ ha⁻¹ y⁻¹, based on a higher heating value of 19.1 GJ Mg⁻¹

³ Converted from yield expressed in GJ ha⁻¹ y⁻¹, based on a higher heating value of 19.1 GJ Mg⁻¹

⁴ Dry mass yield of 9.8 Mg ha⁻¹ y⁻¹ in the 1st rotation and 14.8 Mg ha⁻¹ y⁻¹ in the subsequent ones

Plant gate	European Union	9	4-5	Willow	3	22	Fixed costs, variable costs, land rent	[32]
Plant gate	Poland	9	1.4 ⁵	Willow	3	22	Variable costs	[32]
Plant gate	Ireland	12	2.8	Willow	3	22	Variable costs	[31]
Plant gate	Ireland	9	3.4	Willow	4	25	Variable costs	[25]
Plant gate	Italy	10	4.1-4.9 ⁶	Poplar	2	8	Variable costs, land rent	[27]
Plant gate	USA	16	2.3	Poplar	6	12	Variable costs, land rent	[18]

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604 General remarks: All production costs expressed per mass unit were converted into production costs per energy unit, based on dry mass lower heating value of 18
605 GJ Mg⁻¹ and 18.2 GJ Mg⁻¹ for willow and poplar, respectively.

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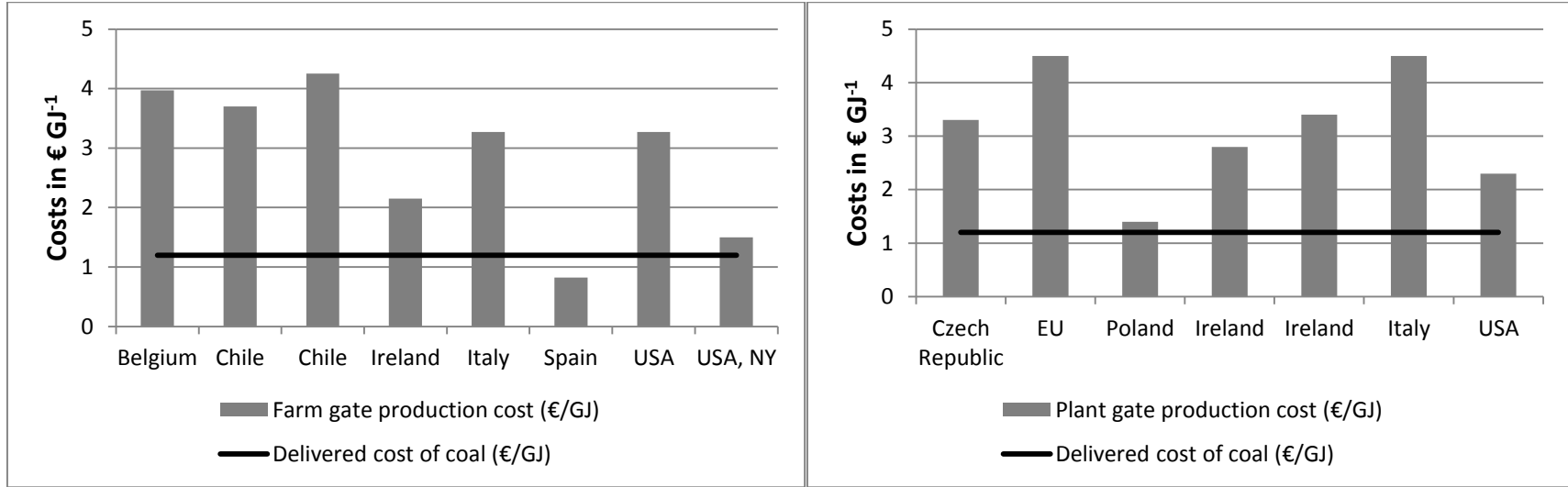
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⁵ Converted from MWh into GJ, costs are lower thanks to lower costs of labor, diesel and fertilizers in Poland

⁶ The higher the cultivation surface, the lower the production costs, in this case surfaces of 50 ha and 100 ha were considered

614 **Fig. 1: Farm gate (left figure) and plant gate (right figure) biomass production costs for different countries as compared to the**
 615 **delivered cost of coal based on data from Table 2**



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