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# Fostering Ambidextrous Innovation in Infrastructure Projects **Differentiation and Integration Tactics of Cross-Functional Teams**

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1	Fostering ambidextrous innovation in infrastructure projects: differentiation and integration
2	tactics of cross-functional teams
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12	Abstract: In infrastructure project practice, balancing and maximizing the combined effect of
13	exploratory and exploitative innovation have attracted increasing attention, but it is still unclear how to
14	foster ambidextrous innovation in infrastructure projects. To address this gap, we draw on the
15	"differentiation-integration" framework of ambidexterity theory to deconstruct tactics for fostering
16	ambidextrous innovation in infrastructure projects. A total of 313 observations were collected from
17	infrastructure under construction, and the path hypotheses were tested by hierarchical regression. The
18	findings suggest that in infrastructure projects, task conflict and expertise integration of diverse cross-
19	functional teams provide powerful and complementary tactics for fostering ambidextrous innovation.
20	The moderating effect of team autonomy support on the impact of team diversity on differentiation and
21	integration tactics presents three different results. This study not only enriches the literature on how to

22 foster ambidextrous innovation in infrastructure projects, but also expands the ambidexterity research

23 at the cross-functional team level and in infrastructure project contexts.

24 Keywords: Ambidextrous innovation; Cross-functional team; Team diversity; Task conflict; Expertise

25 integration; Team autonomy support

26 Introduction

27 Those using innovative practices in infrastructure projects often face a dilemma. To reduce 28 uncertainty and the risk of cost and schedule overruns, owners are inclined to choose exploitative 29 innovations, such as simple improvements to tested techniques and established routines (Davies et al. 30 2014; van Marrewijk et al. 2008). However, the uniqueness and complexity of infrastructure projects 31 necessitate exploratory innovations that involve the development of new technologies and the adoption 32 of new processes (Beliz and Kutluhan 2017; Christian et al. 2016). Therefore, both exploitative and 33 exploratory innovations merit consideration in infrastructure projects. While excessive attention to 34 exploitative innovation can lead to a short-term "success trap" and fail to achieve long-term success 35 (Gupta et al. 2006), excessive attention to exploratory innovation can lead to endless "failure cycles" 36 (Petro et al. 2019). In summary, both exploitative and exploratory innovation are needed in infrastructure 37 projects, without either being ignored or over-used. As such, care must be taken in infrastructure 38 practices to balance these two innovation types and maximize their combined effects, which is a concept 39 known as ambidextrous innovation (Andriopoulos and Lewis 2009).

Whereas many studies of infrastructure innovation have focused on one or another exploratory or exploitative innovation (e.g., Turnheim and Geels (2019) and van den Hoogen and Meijer (2015) focused on exploratory innovation; Brooks et al. (2011) and Gil and Beckman (2007) focused on

43	exploitative innovation), far less attention has been given to the simultaneous use of exploratory and
44	exploitative innovations. In addition, many studies have reported that projects provide the best context
45	for contextualizing ambidextrous innovation (Petro et al. 2019; Turner et al. 2014, 2015), yet the study
46	of most ambidextrous innovation projects have been based on product design projects (e.g.,
47	Andriopoulos and Lewis 2009), manufacturing projects (e.g., He and Wong 2004) and IT projects (e.g.,
48	Turner et al. 2016). As noted above, ambidextrous innovation is critical in in infrastructure project
49	practice, but there is scant research on ambidextrous innovation in infrastructure projects. Several
50	scholars have emphasized the importance of ambidextrous innovation in infrastructure projects (e.g.,
51	Wang et al. 2009) and its positive impact on infrastructure project performance (Liu and Leitner 2012).
52	However, very little is known about how to foster ambidextrous innovation in infrastructure projects, a
53	gap crisply summarized by Liu and Leitner (2012), who claimed that few studies have examined how
54	ambidextrous innovation can be achieved in infrastructure projects.
55	To address this gap, we draw on the "differentiation-integration" framework of ambidexterity
56	theory to deconstruct tactics for fostering ambidextrous innovation in infrastructure projects.
57	Ambidexterity theory suggests that the differentiation and integration of diverse teams provide powerful
58	and complementary tactics for fostering ambidexterity (Andriopoulos and Lewis 2009; Jansen et al.
59	2009). Whereas team diversity helps to identify multiple inconsistencies and conflicts, exploratory and
60	exploitative innovations must be differentiated, coordinated, integrated, and applied (Jansen et al. 2009).
61	On this basis, here, we examine how differentiation and integration mediate the relationship

63	Specifically, we take cross-functional teams as the research object. Many scholars have emphasized
64	the critical role of cross-functional teams in fostering ambidextrous innovation (Jansen et al. 2009;
65	Strese et al. 2016), but more importantly, they have stated that cross-functional teams play a vital role
66	in infrastructure projects. Cross-functional teams are the central aspect of the infrastructure project
67	network (Love and Roper 2009). These teams connect high-level decision-making with low-level
68	implementation, and promote interaction between different functional departments (Laurent and Leicht
69	2019). In this study, we apply the "differentiation-integration" framework to the infrastructure project
70	context. As cross-functional team members represent different functional departments, they have
71	different understandings of the project task assignments and the prioritization of project goals, which
72	can trigger task conflicts (Wu et al. 2020). In addition, expertise from different departments must be
73	integrated to gain a comprehensive understanding at the cross-functional team level, and a more
74	comprehensive knowledge base for ambidextrous innovation (Sheng et al. 2018). This study also differs
75	from previous research based on the "differentiation-integration" framework, which has generally been
76	validated at the top management team level (e.g., Jansen et al. 2009). Since cross-functional teams are
77	middle-level entities in infrastructure projects, the impact of the team member diversity on its
78	differentiation and integration tactics may be affected by the degree of autonomy accorded its members
79	(Rico et al. 2007). Fig. 1 shows the research model we established for this study.

80

# (Please insert Fig.1 here)

81 This study enriches the literature on how to foster ambidextrous innovation in infrastructure 82 projects. Specifically, we validate the "differentiation-integration" framework within the ambidexterity 83 theory from the perspective of the cross-functional teams in infrastructure projects, which extends the existing theory of project ambidexterity, and provides a novel interpretation of the role of crossfunctional teams in fostering ambidexterity. The results of this study also provide insights into
infrastructure practices that executives and cross-functional teams can use to develop tactics and avenues
for fostering ambidextrous innovation.

#### 88 Literature Review and Hypotheses

#### 89 Team Diversity and Ambidextrous Innovation

90 Ambidexterity theory suggests that the differentiation and integration of diverse teams provide 91 powerful and complementary tactics for fostering ambidexterity (Andriopoulos and Lewis 2009; Jansen 92 et al. 2009). Because a diverse team has more discussions and knowledge collisions before reaching 93 consensus, and better integrates different expertise and viewpoints from various departments (Kearney 94 et al. 2009), thus it can make more comprehensive, rational, and creative decisions than homogeneous 95 teams (Stewart 2006), and can better achieve ambidextrous innovation (Junni et al. 2015). In 96 infrastructure project practice, the cross-functional teams are often diverse teams, and the team members 97 have different work experience, professional background, and educational level (Sheng et al. 2018). In 98 particular, the cross-functional team members of infrastructure projects are often leaders of different 99 functional departments, so that the cross-functional team can coordinate cross-functional work (Li et al. 100 2018), thereby facilitating infrastructure projects achieve ambidextrous innovation (Liu and Leitner 101 2012). Therefore, the following hypothesis is developed.

- Hypothesis 1: In infrastructure projects, cross-functional team diversity has a positive impact on
  ambidextrous innovation.
- 104 Mediating Role of Task Conflict

105 In the "differentiation-integration" framework, both differentiation and integration are core 106 elements in the ability to pursue exploratory and exploitative activities simultaneously (Jansen et al. 107 2009), and conflict can be a good representation of differentiation (Andriopoulos and Lewis 2009). 108 Team conflict is generally divided into task conflict and relationship conflict (Jehn et al. 2008). Task 109 conflict emphasizes the expression of differences in perspectives directly related to the team task (Jehn 110 1995; Jehn et al. 2008), and it typically refers to disagreements among team members about the content 111 of decisions in the collective decision-making process (Simons and Peterson 2000). While, relationship 112 conflict, also known as affective or interpersonal conflict, is characterized by tension, suspicion, friction 113 and distrust (Simons and Peterson 2000). Existing studies have confirmed the positive impact of task 114 conflict on team performance, ambidexterity and innovation (De Dreu 2006; Martin et al. 2019), while 115 the impact of relationship conflict on team outcomes tends to be negative (Simons and Peterson 2000; 116 Tjosvold et al. 2014). Therefore, if we consider "conflict" in general and do not distinguish the types of 117conflicts, the impact of these two conflicts may be offset, more importantly, compared with relationship 118 conflict, task conflict can better characterize the "differentiation" in the process of cross-functional 119 teams pursuing ambidextrous innovation, so this study only considers task conflicts.

Team members with different backgrounds often have different views on team tasks, which inevitably induces task conflicts (Chen et al. 2012). Conversely, if members of a team are highly homogeneous in their backgrounds, then most members have overlapping knowledge bases, and they may have fewer task conflicts since they do not provoke opposing views (Li et al. 2016). Task conflict can not only help teams collide to produce creative and more effective insights, and integrate these diverse insights into creative and high-quality decisions, thus helping teams achieve both exploratory and exploitative innovation (Camelo-Ordaz et al. 2015; Martin et al. 2019). It can also prevent premature consensus and stimulate more critical thinking (De Dreu 2006), which will promote ambidextrous innovation. In infrastructure project practice, because the cross-functional team members come from different functional departments, they have different views of the project plan and priorities of the project objectives, which will lead to task conflicts (Wu et al. 2020). Besides, Liu and Leitner (2012) also emphasized that conflict is one of the antecedents of ambidexterity in complex engineering project teams. Based on the above discussion, we propose the following hypothesis.

133 Hypothesis 2: In infrastructure projects, task conflict mediates the relationship between cross-functional

134 *team diversity and ambidextrous innovation.* 

## 135 Mediating Role of Expertise Integration

In the "differentiation-integration" framework, differentiated exploratory and exploitative expertise need to be mobilized, coordinated, integrated, and applied (Jansen et al. 2009). Expertise integration refers to the process by which individual professional knowledge are integrated into comprehensive expertise at the team level in the accomplishment of team tasks (Tiwana and Mclean 2005). Different from knowledge transfer or knowledge sharing, expertise integration not only requires sharing individual expertise with other members of the team, but also requires the utilization of this shared expertise at the team level (Faraj and Sproull 2000).

Although expertise is held at the individual level, its value can only be realized if it is integrated into team knowledge base (Okhuysen and Eisenhardt 2002). Team members with different backgrounds have different expertise, and the interactions of diverse teams tend to integrate a better pool of expertise than those of more homogeneous teams, which in turn creates more positive outcomes (Liang and Picken

147 2011). Integrating individual expertise at the team level can inspire ambidextrous innovation (Jansen et 148 al. 2009). Because individuals usually make suggestions for the implementation and decision-making 149 of the project based on their own expertise, but this expertise is often one-sided and limited (Tiwana and 150Mclean 2005). While when expertise is integrated, team members can access, explore, and use project-151related expertise, which makes it easier to reach a consensus that is more holistic and better balanced 152between exploratory and applied innovation (Halevi et al. 2015). In infrastructure project literature, it is 153also emphasized that enhancing the specialization and complementarity of infrastructure project cross-154 functional teams can create greater value (Lehtinen et al. 2019). Therefore, the following hypothesis is 155developed.

Hypothesis 3: In infrastructure projects, expertise integration mediates the relationship between crossfunctional team diversity and ambidextrous innovation.

158 Task Conflict and Expertise Integration

159 Previous studies have confirmed that collaborative response to task conflict will facilitate expertise 160 integration (Amason 1996; Chen et al. 2012). Because task conflict triggers different task-related 161 viewpoints of team members, and these viewpoints convey their different expertise (Amason 1996). 162 Through positive interaction, team members tend to use their expertise to prove their opinions or to 163 refute the dissenters' opinions (Hempel et al. 2009). In view of this, task conflicts provide conditions 164 for integrating various expertise. In infrastructure projects, in order to effectively solve various complex 165 problems in engineering construction, the cross-functional team needs to hold regular meetings. During 166 this process, task conflicts are inevitable, and through a series of discussions, expertise will be integrated 167 within the team (Sheng et al. 2018). Therefore, the following hypothesis is developed.

168 Hypothesis 4: In infrastructure projects, the cross-functional team task conflict has a positive effect on

169 *expertise integration.* 

## 170 Moderating Role of Team Autonomy Support

171The "differentiation-integration" framework has generally been validated at the top management 172team level (e.g., Jansen et al. 2009). Since cross-functional teams are middle-level entities in 173infrastructure projects, drawing on previous studies of middle-level teams, we added the moderating 174variable "team autonomy support" to the original framework. Team autonomy support refers to the 175degree of freedom and discretion that the team provides to team members in their work (Liu et al. 2011). 176 In teams with high team autonomy support, team members can largely determine the pace and method 177of their works (Volmer et al. 2012), determine implement specific actions and solutions on their own 178 (Gonzalez and de Melo 2018). In the past two decades, team autonomy has gradually become an 179 important topic in team research (Gonzalez and de Melo 2018; Liu et al. 2011). It is worth noting that 180 Gil and Pinto (2018) have emphasized the importance of team autonomy support in infrastructure project 181 management. More and more scholars call for taking team autonomy support as a moderator to explore 182 how it affects various team processes (Chang 2016). In particular, Rico et al. (2007) have emphasized 183 that team autonomy may strongly influence the diversity effects in teams.

With higher team autonomy support, team members have more initiative and freedom to plan and execute their tasks (Gonzalez and de Melo 2018), which may enhance the effect of team diversity, and lead to more task conflicts (Chang 2016). On the contrary, with lower team autonomy support, team members are subject to many restrictions in completing tasks, which leads to their habitual passive acceptance and a corresponding reduction in task conflict (Volmer et al. 2012). Therefore, the following
hypothesis is developed.

Hypothesis 5a: Team autonomy support moderates (reinforces) the effect of cross-functional team
diversity on task conflict.

192 In a team with high autonomy support, it creates a better communication and collaboration 193 atmosphere (Chang 2016), which can make full use of the diversity of team members, integrate their 194 expertise, and thus promote the development of high-quality solutions (Rico et al. 2007). In contrast, 195 teams with low autonomy support require team members to follow specific guidelines, which will limit 196 the flow of internal information and knowledge (Lee and Choi 2003), thus weakening the benefits of 197 team diversity and hindering the integration of expertise (Gonzalez and de Melo 2018). In particular, 198 Gil and Pinto (2018) have mentioned that autonomy may facilitate the interactions and integrations in 199 infrastructure project teams. Therefore, the following hypothesis is developed.

200 Hypothesis 5b: Team autonomy support moderates (reinforces) the effect of cross-functional team
201 diversity on expertise integration.

Team autonomy support can promote knowledge exchange and creative thinking, make full use of the benefits of team diversity, and thus create conditions for the realization of both exploitative and exploratory innovation (Chung et al. 2018). In a team with high autonomy support, team members have more opportunities to implement their new ideas into tasks (Wang and Cheng 2010). Conversely, in a team with low autonomy support, team members have less freedom of action and discretion, they have fewer opportunities to implement their new ideas, and correspondingly fewer team innovations (Volmer et al. 2012). Therefore, the following hypothesis is developed. Hypothesis 5c: Team autonomy support moderates (reinforces) the effect of cross-functional team
diversity on ambidextrous innovation.

211 Methods

#### 212 Sample and Data Collection

213 In order to make the measurement items modified based on classic management scales suitable for 214 measurement in the context of infrastructure projects, a two-round pilot survey was conducted. In the 215 first round, we invited five scholars to check whether the items in the questionnaire were well articulated 216 and could be understood in the context of infrastructure projects. According to the opinions of scholars, 217 we adjusted the original questionnaire. One of the authors of this paper is deeply involved in the 218 Shanghai Pudong International Airport Phase IV construction project. After a cross-functional team 219 meeting, our second round pilot survey was conducted with 11 cross-functional team members of this 220 airport project. These experienced cross-functional team members answered all the questionnaire items 221 and provided feedback about the questionnaire's design. We finally determined the formal questionnaire 222 based on their feedback.

As emphasized above, given the crucial role that cross-functional teams play in fostering ambidextrous innovation in infrastructure projects, this study focuses on cross-functional teams. Correspondingly, the respondents are members of these cross-functional teams, and they are usually the heads of various functional departments in infrastructure projects. Because of this, simple random sampling is not applicable to this study, because this method cannot guarantee that the respondents are the heads of functional departments. This study adopted a purposeful sampling approach (Miles and Huberman 1994). Specifically, we distributed the questionnaire in two ways. First, the two authors of 230 this study, as well as the director of the Urban and Rural Planning Bureau we thank in our 231 "Acknowledgment," provided a wealth of reliable contact information of the infrastructure project 232 leaders (such as project managers, top management team members). Through sending the online 233 questionnaire link targeted to these infrastructure project leaders, and asking them to send this 234 questionnaire to their cross-functional teams, we ensured that the respondents met our research design. 235 Second, surveys were collected on-site in several infrastructure project sites. From November 2019 to 236 May 2020, 50 infrastructure project cross-functional teams/361 team members joined our study. Since 237 team diversity is a team-level property, we excluded teams with fewer than three valid questionnaires 238 (see also in Van Veelen and Ufkes, 2019). Finally, 39 teams/313 respondents were considered valid, 239 with an effective rate of 86.7%. The distribution of infrastructure projects and respondents are shown in 240 Table 1.

241

#### (Please insert Table 1 here)

## 242 Measures

243 Team Diversity. The measurement dimensions of team diversity include age diversity, work 244 experience diversity, education level diversity and functional diversity. The questionnaire provides the 245 range options for age, work experience, and education level (see Table 1 for the specific categories), 246 and the functional departments require the respondents to fill in according to their actual situation. Team diversity was calculated using Blau's index (Blau 1977), the calculation formula is:  $H = 1 - \sum p_i^2$ . In 247 248 the formula, *i* refers to the number of different categories, and *p* refers to the proportion of team members 249 in each category. Age diversity, work experience diversity, etc. can be calculated by Blau's index 250 respectively, and the average of these items is the team diversity index. And the higher the team diversity 251 index, the greater the team diversity. It is worth noting that team diversity is a team-level index, within 252 the same team, although each team member has different demographic characteristics, their team 253 diversity index is equal.

Task Conflict. Based on the study of Tjosvold et al. (2006) and Jehn (1995), four items were adopted to measure the frequency and extent of the task conflict within the team, such as "have frequent conflicts about ideas," "have a large extent difference of opinion," etc. These items were measured on a seven-point Likert scale, ranging from 1 "completely disagree" to 7 "completely agree."

Expertise Integration. Following the study of Tiwana and Mclean (2005), expertise integration was assessed with four dimensions: the degree to which team members integrate personal expertise at the project level; the degree to which team members' expertise is applied in the project development; the degree to which the project is understood from a systemic perspective; the degree to which team members combine their expertise with project-level knowledge. The rating scale ranged from 1 "completely disagree" to 7 "completely agree."

Team Autonomy Support. To measure the team autonomy support, four measurement items developed by Liu et al. (2011) were used. Specifically, these items involve the degree of team support for members' individual perspectives, the degree to which the team gives members choice, the degree of team restriction and flexibility. We adopted 1 "completely disagree" to 7 "completely agree" to evaluate these items.

Ambidextrous Innovation. In the ambidexterity theory, there is a consensus that ambidextrous innovation is simultaneously pursuing exploratory innovation and exploitative innovation (March 2013; Tushman and O'Reilly 1996). However, there are two different viewpoints. One is that ambidextrous 272 innovation needs the balance between these two innovations (He and Wong 2004), and the other is that 273 ambidextrous innovation needs to maximize the combined effect of these two innovations (Gibson and 274 Birkinshaw 2004; Lubatkin et al. 2006). Cao et al. (2009) synthesized these two viewpoints and 275 developed an operable method for calculating ambidextrous innovation, which has been widely 276 recognized by subsequent ambidexterity studies (e.g., Junni et al. 2013; Lavie et al. 2010). Specifically, 277 Cao et al. (2009) unpacked ambidextrous innovation into two dimensions: balance dimension (BD) and 278 combination dimension (CD). Among them, BD is related to the relative magnitudes or balance of 279 exploratory innovation and exploitative innovation, while CD is related to the combined magnitude of 280 exploratory innovation and exploitative innovation. BD and CD can be respectively calculated by the 281 following formulas: BD = 5 - |explorative innovation - exploitative innovation|, CD =282 explorative innovation  $\times$  exploitative innovation (Cao et al. 2009).

283 In the questionnaire, exploratory innovation and exploitative innovation should be measured 284 respectively, and then BD and CD can be calculated based on the above formula to represent 285 ambidextrous innovation (Cao et al. 2009). The scales developed by He and Wong (2004) for 286 exploitative and exploratory innovation are classic. Based on their scale, and combining some studies 287 on the classification of infrastructure innovation (e.g., Mohammadali et al. 2019), we modified the 288 expression of these scale measures. In the specific questionnaire, respondents were asked to evaluate 289 how their cross-functional team allocates attention and resources between the following innovative 290 activities and goals, and evaluate these items on a scale from 1 "strongly disagree" to 5 "strongly agree." 291 In the questionnaire, items related to exploratory innovation include: "we prefer to apply new facilities 292 or materials," "we prefer to develop new technologies," "we prefer to adopt new services" and "we

293 prefer to adopt innovative processes." Exploitative innovation includes "we prefer to improve existing 294 facilities, technologies and processes," "we are concerned about the improvement of the quality of 295 infrastructure projects," "we are concerned about the reduction in the cost of infrastructure projects," 296 "we are concerned about the acceleration of infrastructure project progress." In the current research 297 sample, the exploratory innovation and exploitative innovation scale presented Cronbach's alphas of 298 0.781 and 0.672, respectively.

299 Control variables. A number of other factors have the potential to impact infrastructure 300 ambidextrous innovation, but are not variables of interest in this study. We control for infrastructure 301 type, investment and cross-functional team size. Infrastructure type was transformed into a categorical 302 variable before being added into the model (there are four categories, as shown in Table 1). Most of the 303 projects we investigated are under construction, and infrastructure investment was measured by the 304 amount of planned investment. The size of a cross-functional team was measured by the number of 305 members.

#### 306 **Results**

First, we evaluated the reliability, internal consistency, and construct validity of the measures (measurement model) (Hair et al., 2016). Second, we divided the conceptual model in Fig.1 into three sub-models and tested the hypotheses path through hierarchical regression. Specifically, we used the PROCESS tool developed by Hayes to perform hierarchical regression (Hayes 2017). Among three submodels, model TC is the model with task conflict as the dependent variable (mainly testing H2a, H5a), model EI is the model with expertise integration as the dependent variable (mainly testing H3a, H4, and H5b), and model AI is the model with ambidextrous innovation as the dependent variable (mainly testing

314	H1, H2b, H3b, and H5c). The moderating effect was tested by constructing the interaction between the
315	independent variable and the moderating variable. In addition, the bootstrapping approach (5000
316	resamples) was used to examine the effect and get robust standard errors for parameter estimates.

317 Measurement Model

318	As shown in table 2, Cronbach's $\alpha$ were greater than 0.7 (Hair Jr et al. 2016) in all scales except
319	for the team diversity scale, which was 0.681, indicating an internal consistency. Among 18 items, the
320	loadings of 13 items were higher than 0.7, and 5 items were around 0.6, higher than the threshold of 0.5
321	(Hair Jr et al. 2016). The values of construct reliability (CR) of each construct exceed 0.8, and were
322	higher than the 0.7 threshold (Bagozzi and Yi 1988), indicating the structural reliability was satisfactory.
323	The AVE values of all constructs were higher than the 0.5 cutoff (Fornell and Larcker 1981), indicating
324	a good convergence validity.

325

- (*Please insert Table 2 here*)
- 326 Structural Model

327 Table 3 reports the results of hierarchical regression with bootstrapping of 5,000 subsamples. 328 Model TC is a model with task conflict as the dependent variable, and mainly test H2a and H5a. The 329 results show that team diversity has a significant positive effect on task conflict ( $\beta = 0.7192$ , p < 0.001), 330 supporting H2a. While the moderating effect of the team autonomy support on the relation between 331 team diversity and task conflict is not significant ( $\beta = -0.0013$ , n.s.), not supporting H5a. Model EI is a 332 model with expertise integration as the dependent variable, and mainly test H3a, H4, and H5b. The 333 results show that team diversity has a positive impact on expertise integration ( $\beta = 0.2774$ , p < 0.01), 334 supporting H3a. Task conflict has a positive impact on expertise integration ( $\beta = 0.3209$ , p < 0.001),

335 supporting H4. In addition, we estimated the moderating effect of the team autonomy support on the 336 relation between team diversity and expertise integration ( $\beta = -0.1686$ , p < 0.01), which is contrary to 337 H3b. That is to say, team autonomy support negatively moderates the effect of team diversity on 338 expertise integration. Model AI is a model with ambidextrous innovation as the dependent variable, and 339 mainly test H1, H2b, H3b, and H5c. The results show that team diversity has a significant positive effect 340 on ambidextrous innovation ( $\beta = 0.4769$ , p < 0.001), supporting H1. However, the relationship between 341 task conflict and ambidextrous innovation is not significant ( $\beta = 0.0691$ , n.s.), not supporting H2b. The 342 relationship between expertise integration and ambidextrous innovation is positive ( $\beta = 0.1762$ , p < 343 0.01), supporting H5. These show that task conflict cannot directly mediate the relationship between 344 team diversity and ambidextrous innovation, and the relationship between them needs to be mediated 345 through expertise integration or other team processes. In addition, we estimated the moderating effect 346 of the team autonomy support on the relation between team diversity and ambidextrous innovation ( $\beta =$ 347 0.628, p < 0.05), supporting H5c. This suggests that high levels of team autonomy support strengthen 348 the positive relationship between team diversity and ambidextrous innovation. 349 (*Please insert Table 3 here*)

We conducted sample slope analysis on H5b and H5c respectively to further interpret the moderating effect (Fig. 2A). Fig. 2A shows that when the level of team autonomy support is high, the positive impact of team diversity on expertise integration is weakened. In contrast, the positive impact of team diversity on ambidextrous innovation is enhanced. However, slope analysis can only show the indirect effect under two different values of the moderating variable, and cannot fully reflect the overall picture of the indirect effect. In order to overcome this shortcoming, this study draws on the practice of

356	some recent studies (Preacher et al. 2007), and used the Johnson-Neyman technique to plot the indirect
357	effect with an accompanying 95% confidence band (Fig. 2B). As shown in Fig. 2B, high levels of team
358	autonomy support weaken the effect between team diversity and expertise integration, strength the effect
359	between team diversity and ambidextrous innovation.
360	(Please insert Fig. 2 here)
361	Discussion
362	Overall, the results indicated that the differentiation and integration of diverse teams provide
363	powerful tactics for fostering ambidextrous innovation in infrastructure projects. Specifically, team
364	diversity was found to have a significant positive impact on ambidextrous innovation of the cross-
365	functional team in infrastructure construction projects (H1). The same results were obtained by Li et
366	al. in a survey of high-tech firms (Li et al. 2016). The differences in the team members' age, work
367	experience, education level, and the functional departments they work in will affect their attentions
368	and preferences. Many team decisions, including the choice between exploratory innovation and
369	exploitative innovation, stem from the conflict and integration of these differences (Junni et al. 2015).
370	Therefore, to achieve ambidextrous innovation, when assembling the cross-functional team, it is
371	important to focus not only on the choices of individual team members, but also on the diversity of the
372	entire team (Liu and Leitner 2012).
373	In the cross-functional team of infrastructure projects, team diversity has a positive impact on task
374	conflict (H2a). This is particularly true in the practice of infrastructure projects, where cross-functional
375	team members often represent different functional departments, and they have different understandings
376	of the assignment of project tasks and the prioritization of project goals, which can trigger task conflicts

377	(Wu et al. 2020). Expertise integration partially mediates the relationship between team diversity and
378	ambidextrous innovation in the cross-functional teams of infrastructure projects (H3a, H3b). This is
379	consistent with the results obtained by Tiwana and Mclean (2005) in the information systems
380	development project. In infrastructure project practice, team members with different demographics have
381	different expertise, and diverse teams are better at integrating expertise than homogeneous teams
382	(Lehtinen et al. 2019). Kardes et al. (2013) have also emphasized the high diversity of global
383	megaproject teams, which will promote the integration of expertise. And such teams are more likely to
384	pursue exploratory and exploitative innovations simultaneously (Halevi et al. 2015).
385	Interestingly, our results show that in infrastructure projects, cross-functional team task conflict
386	has no direct impact on ambidextrous innovation (H2b). However, task conflict can indirectly affect
387	ambidextrous innovation through expertise integration (H4). The result of H2b is in contrast to previous
388	related studies, Wu et al. (2017) found a positive relationship between task conflict and the performance
389	of construction projects in China, Khosravi et al. (2020) found a negative relationship between task
390	conflict and the performance of large-scale infrastructure projects. Regarding H2b, previous studies
391	have also shown that the impact of task conflict on team outcomes is ambiguous, indeed, there is
392	empirical evidence show a positive (e.g., De Clercq et al. 2009), negative (e.g., Camelo-Ordaz et al.
393	2015), nonsignificant (Liu et al. 2009) association between task conflict and team outcomes. Some
394	studies suggest that different effects of task conflict on team outcomes depend on different responses to
395	the conflict, which can be roughly divided into cooperative and competitive responses (Deutsch et al.
396	2011). The cooperative responses to task conflict tend to increase the desirable team outcomes, such as
397	team cooperation, satisfaction, innovation, and team performance (Hempel et al. 2009). While the

398 competitive responses may induce relationship conflicts, suspicions and mistrusts, which often 399 negatively impact team outcomes (Simons and Peterson 2000). These are also consistent with our 400 empirical findings that task conflict positively affects ambidextrous innovation through expertise 401 integration. Therefore, in infrastructure projects, cross-functional teams should encourage team 402 members to take cooperative responses to task conflict, and to fully exert the positive impact of the task 403 conflict on the ambidextrous innovation through positive processes such as expertise integration.

404 Surprisingly, the moderating effects of team autonomy support on the relationship between team 405 diversity and task conflict (H7a, not significant moderation), team diversity and expertise integration 406 (H7b, negative moderation), team diversity and ambidextrous innovation (H7c, positive moderation) 407 present three different results. Correspondingly, ecology theory, agency theory, and strategic choice 408 theory have also proposed contradictory predictions about the impact of team autonomy support on team 409 outcomes. Ecology theory holds that the structure or external influences of the team itself are so decisive 410 that the manager cannot have any systemic influence on the team (Hannan and Freeman 1977), so team 411 autonomy support is unrelated to team processes and outcomes (CAZA 2011). Concerning team 412 autonomy support, agency theory argues that principals must pay close attention to the behaviors of 413 agents, because the agents' personal interests are likely to conflict with the principals' interests (Jensen 414 and Meckling 1979). Agency theory assumes that the more autonomy managers have, the more they can 415 shift resources from team performance to their personal goals (Bottom et al. 2006). As a result, team 416 autonomy support may have a negative impact on team processes or outcomes. Unlike agency theory, 417 which assumes that managers will use the team autonomy support to pursue personal interests at the 418 expense of the team performance, strategic choice theory assumes that managers will use their discretion to benefit the team performance (Child 1972). Strategic choice theory takes into account the importance
of the issues such as organizational commitment, promotion opportunities, and job dependence, which
can motivate managers to prioritize the interests of the entire team when taking actions (Marlin et al.
1994). Thus team autonomy may have a positive impact on team processes and outcomes. Therefore,
current theory does not seem to provide consistent guidance for team autonomy support in management
practice (CAZA 2011).

425 Conclusions

426 In order to address the practical need to integrate exploratory and exploitative innovations in 427 infrastructure practice, and to fill the gap in the literature that is still unclear on how to foster 428 ambidextrous innovation in infrastructure projects, this study draw on the "difference-integration" 429 framework of ambidexterity theory to deconstruct tactics for fostering ambidextrous innovation in 430 infrastructure projects. The findings suggest that in infrastructure projects, task conflict and expertise 431 integration of diverse cross-functional teams provide powerful and complementary tactics for fostering 432 ambidextrous innovation. The moderating effect of team autonomy support on the impact of team 433 diversity on differentiation and integration tactics presents three different results.

This study makes three contributions to infrastructure project innovation and ambidexterity literature. First, unlike most infrastructure project innovation research, we are not looking at general innovation or one-dimensional innovation, but rather at the comprehensive effect of exploratory and exploitative innovation. As emphasized above, it is urgent to be solved in infrastructure project practice, but existing research only emphasized the importance of ambidextrous innovation in infrastructure projects, and there is a lack of research on how to achieve ambidextrous innovation in infrastructure 440 projects. To bridge this gap, this paper explores tactics for fostering ambidextrous innovation in 441 infrastructure projects by applying the "differentiation-integration" framework to infrastructure projects. 442 In doing so, this study not only enriches the literature on how infrastructure projects foster ambidextrous 443 innovation, but also broadens the application of the "differentiation-integration" framework of 444 ambidexterity theory. Second, previous ambidexterity research mainly focused on the organizational, 445 individual and top management team levels, while in this study, combining the characteristics of 446 infrastructure projects, the cross-functional team was selected as the research object. In this way, this 447 study not only expands the level of ambidexterity research, but also provides a novel interpretation of 448 the role of cross-functional teams in fostering ambidexterity. Third, ambidextrous innovation has 449 traditionally been pursued in relatively permanent organizations (e.g., companies, Worsnop et al., 2016). 450 However, it is because of the one-off, temporary and complex characteristics of infrastructure projects, 451 they need to pursue exploitative and exploratory innovation simultaneously (Davies et al. 2014; Liu and 452 Leitner 2012). Consistent with this, scholars and engineering practitioners are increasingly recognizing 453 that infrastructure projects may be the best context to contextualize ambidexterity into practice (Petro et 454 al. 2019). By responding to this, we have also broadened the application context for ambidexterity 455 research.

Our findings also have some practical implications for infrastructure project practice. First, we confirmed the positive impact of team diversity on ambidextrous innovation, so when assembling the cross-functional team, it is important to pay attention not only to the individual characteristics and traits of team members, but also to the diversity of the whole team. That is, not all members of a crossfunctional team are as old and experienced as possible, and diverse teams are better at fostering 461 ambidextrous innovation in infrastructure projects. Second, we confirmed the direct and indirect effects 462 of the task conflict and expertise integration on ambidextrous innovation. These suggest that the cross-463 functional teams don't have to worry about task conflicts, which may inspire more collisions of ideas. 464 And team members need to be actively guided to take collaborative responses to task conflicts, which 465 will better facilitate ambidextrous innovation. In infrastructure project practice, in order to effectively 466 allocate and integrate engineering resources, solve and make decisions on various complex problems, 467 the cross-functional teams need to hold regular meetings or special meetings (Sheng et al. 2018). In this 468 process, task conflicts are inevitable, and it is in this process that expertise can be integrated into team-469 level and stimulate ambidextrous innovation (Liu and Leitner 2012). Third, it is inconsistent with the 470 results of most studies that team autonomy support will positively moderate the relationship between 471 team diversity and team outcomes. In our study, the moderating effects of team autonomy support appear 472 three different results: non-significant, negative and positive. This may be due to the characteristics of 473 infrastructure projects, or it may be due to the limitations of the current research sample, but it is still 474 worth noting that the degree of autonomy support given to the cross-functional team needs to be 475 considered more carefully based on the characteristics of different infrastructure projects.

Some limitations suggest directions for future research. First, the gap in the literature is that it is not yet clear how ambidextrous innovation can be achieved in infrastructure projects, and in this study, we have only validated that differentiation and integration are powerful tactics. However, there are still many other tactics for fostering ambidextrous innovation, but this study has not covered them, therefore, in-depth case studies are needed to guide infrastructure project practices in a more comprehensive way.

482	by calculating questionnaire items, although we have modified the questionnaire measurement items
483	based on the infrastructure project context, this approach is still subjective. In infrastructure projects,
484	innovation may be manifested as patents and technology awards. However, since most of the
485	infrastructure projects investigated in this paper are under construction, we have not yet measured
486	innovation in this more objective way, which is the direction of our next research efforts.
487	Data Availability Statement
488	Data generated or analyzed during the study are available from the corresponding author by request.
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### **Table Captions**

Table 1. Profiles of infrastructure projects and respondents

Table 2. Measurement model evaluation

Table 3. Structural model evaluation

Note. 5000 bootstrap samples. LLCI / ULCI: The highest / lowest value of the 95% confidence interval.

TD: Team diversity; TC: Task conflict; EI: Expertise integration; TAS: Team autonomy support; AI:

Ambidextrous innovation. \*<.05, \*\*<.01, \*\*\*<.001.

## **Figure Captions**

Fig. 1. Conceptual framework and hypotheses

Fig. 2. Moderating effect test

Item	Number	Percentage
Infrastructure projects types		
Transportation infrastructures	16	41.0%
Environmental and public facilities	12	30.8%
Energy and hydropower facilities	6	15.4%
Education and health infrastructure	5	12.8%
Respondents information		
Age		
<30	10	3.2%
30-40	90	28.8%
40-50	151	48.2%
>50	62	19.8%
Work experience		
<5	21	6.7%
5-10	60	19.2%
10-15	137	43.8%
>15	95	30.4%
Education level		
High school and below	38	12.1%
Undergraduate	160	51.1%
Master	95	30.4%
Doctor	20	6.4%

Table 1. Profiles of infrastructure projects and respondents

Construct/item	Loading	Cronbach's $\alpha$	CR	AVE
Team diversity (TD)		0.681	0.809	0.518
TD1: Age diversity	0.775			
TD2: Functional diversity	0.663			
TD3: Work experience diversity	0.827			
TD4: Education level diversity	0.590			
Task conflict (TC) (Jehn 1995; Tjosvold et al. 2006)		0.791	0.865	0.617
TC1: Team members have a great deal of	0.891			
disagreement about the work being done.				
TC2: Team members have frequent conflicts	0.741			
about ideas.				
TC3: There is a great deal of conflict between the work of team members.	0.748			
TC4: There are a large extent differences of	0.751			
opinion in our team.				
Expertise integration (EI) (Tiwana and Mclean 2005)		0.704	0.816	0.527
EI1: Members of this team synthesize and	0.668			
integrate their individual expertise at the project level.				
EI2: Members of this team span several areas	0.731			
of expertise to develop shared project				
concepts.	0 770			
EI3: Members of this team can clearly see how different pieces of this project fit together.	0.772			
EI4: Members of this team competently blend	0.730			
new project-related knowledge with what they				
already know.				
Team autonomy support (TAS) (Liu et al. 2011)		0.716	0.825	0.544
TAS1: Our team is supportive of team members' individual perspectives.	0.842			
TAS2: Our team gives us a great deal of	0.687			
choice.				
TAS3: Our team is constrained with regard to	0.637			
team members' self-initiation (Reverse coded).				
TAS4: Our team is flexible.	0.768			
Ambidextrous innovation (AI) (Cao et al. 2009;		0.826	0.917	0.847
He and Wong 2004)				
Balance dimension of ambidexterity (BD)	0.889			
Combined dimension of ambidexterity (CD)	0.951			

 Table 2. Measurement model evaluation

	Model TC				Model EI			Model AI				
Variables	Coeff	SE	LLCI	ULCI	Coeff	SE	LLCI	ULCI	Coeff	SE	LLCI	ULCI
TD	.7192***	.0626	.5960	.8425	.2774***	.0783	.1234	.4314	.4769***	.0757	.3279	.6259
TC	—	_	—	—	.3209***	.0597	.2034	.4384	.0691 <sup>n.s.</sup>	.0592	0475	.1856
EI	_	_	_	_	_	_	_	—	.1762**	.0543	.0694	.2830
TAS	0217 <sup>n.s.</sup>	.0527	1253	.0819	.0999 <sup>n.s.</sup>	.0550	0084	.2081	.0524 <sup>n.s.</sup>	.0524	0508	.1556
TD×TAS	0013 <sup>n.s.</sup>	.0502	0999	.0974	1686**	.0524	2717	0655	.0628*	.0505	.0366	.1622
C.Type	.0421 <sup>n.s.</sup>	.0466	0496	.1338	1043 <sup>n.s.</sup>	.0488	2002	.0084	0031 <sup>n.s.</sup>	.0466	0947	.0886
C.Investment	0005 <sup>n.s.</sup>	.0004	0013	.0002	0011**	.0004	0019	0003	.0003 <sup>n.s.</sup>	.0004	0004	.0011
C.Team size	.0071 <sup>n.s.</sup>	.0174	0271	.0412	0213 <sup>n.s.</sup>	.0181	0570	.0143	.0389*	.0172	.0050	.0728
$\mathbb{R}^2$	.5042			.4609			.5168					
F	51.8670			37.2456			40.6424					

**Table 3.** Structural model evaluation

Note. 5000 bootstrap samples. LLCI / ULCI: The highest / lowest value of the 95% confidence interval.

TD: Team diversity; TC: Task conflict; EI: Expertise integration; TAS: Team autonomy support; AI: Ambidextrous innovation. \*<.05, \*\*<.01, \*\*\*<.001.

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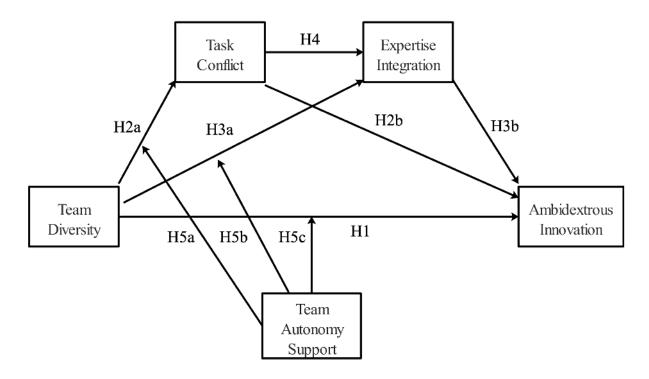
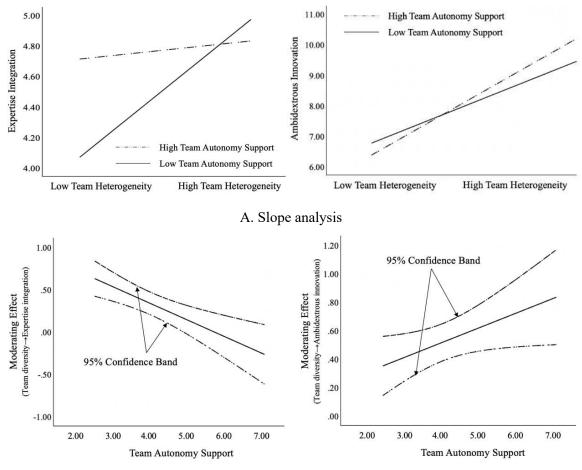


Fig. 1. Conceptual framework and hypotheses.



B. Johnson-Neyman outputs

Fig. 2. Moderating effect test.