International bureaucracies and their influence on policy-making:

a review of empirical evidence (Steffen Eckhard and Jörn Ege)

Online Appendix A: Specific search terms used to identify the core sample

To identify bureaucracy-centered IO research, the common occurrence of the keywords 'international (governmental) organization' and 'bureaucracy' (using different truncations and wildcards) was used to search title, abstract/ summary and the subject keyword section of the two databases. To extract publications with a distinct focus on international public administration, various forms of the terms 'international bureaucracy', 'international (public) administration', 'international civil service' and 'international secretariat' were used. Because the WorldCat database reported too many irrelevant hits, we had to combine these keywords with the term 'international (governmental) organization' to further specify the search parameter there.

Database	focus on	Keywords	further restrictions
Web of Science (article search)	International Public Administration	TOPIC: ("international bureaucra*") *OR* ("international administrat*") *OR* ("international public administrat*") *OR* ("transnational administrat*") *OR* ("transnational public administrat*") *OR* ("supranational administrat*") *OR* ("international civil serv*") *OR* ("international secretar*")	Research domains: Social Science Languages: English Document types: articles
	International Organization	TOPIC: (("international organi?ation*") AND ("bureaucra*")) OR (("intergovernmental organi?ation*") AND ("bureaucra*")) OR (("international governmental organi?ation*") AND ("bureaucra*"))	Research domains: Social Science Languages: English Document types: articles
WorldCat (book search)	International Public Administration	'kw:("international bureaucra*" AND "inter* organi?ation*") OR ("international administrat*" AND "inter* organi?ation*") OR ("international public administrat*" AND "inter* organi?ation*") OR ("transnational administrat*" AND "inter* organi?ation*") OR ("transnational public administrat*" AND "inter* organi?ation*") OR ("supranational administrat*" AND "inter* organi?ation*") OR ("international civil serv*" AND "inter* organi?ation*") OR ("international secretar*" AND "inter* organi?ation*")'	'Book' > 'Non-Fiction' > 'English' > 'Non-Juvenile'
	International Organization	'kw:("international organi?ation*" AND "bureaucra*") OR ("intergovernmental organi?ation*" AND "bureaucra*") OR ("international governmental organi?ation*" AND "bureaucra*")'	> 'Book' > 'Non-Fiction' > 'English' > 'Non-Juvenile'

Online Appendix B: List of publications in the sample along the four levels of research (in alphabetical order)

author	year	title	journal/ publisher	primary focus	IOs studied	disciplinary background
Barnett, M.N. and Finnemore, M.	1999	'The politics, power, and pathologies of international organizations'	*International Organization* 53(4): 699-732.	policy formulation	examples from UN, UNHCR, World Bank, IMF, OSCE, EU	international relations
Barnett, M.N. and Finnemore, M.	2004	*Rules for the World: International Organizations in Global Politics*	Ithaca (NY): Cornell University Press.	policy formulation	UN, UNHCR, IMF	international relations
Bauer, M.W.	2012	'Tolerant if personal goals remain unharmed: explaining supranational bureaucrats' attitudes to organizational change'	*Governance* 25(3): 485-510.	individual level	EU	public administration
Benedek, W.	2010	*"Lessons (not) Learned" with Regard to Human Rights and Democracy: A Comparison of Bosnia and Herzegovina, Kosovo and Macedonia*	Wien: Neuer Wissenschaftlicher Verlag.	policy implementation	n > 4	international relations
Benner, T., Mergenthaler, S. and Rotmann, P.	2011	*The New World of UN Peace Operations: Learning to Build Peace*	Oxford: Oxford University Press.	policy formulation	UN	international relations
Best, J.	2012	'Bureaucratic ambiguity'	*Economy and Society* 41(1): 84-106.	policy formulation	IMF, World Bank	other discipline
Bhattacharya, A.K.	1976	'The influence of the international secretariat: UNCTAD and generalized tariff preferences'	*International Organization* 30(1): 75-90.	policy implementation	UNCTAD	international relations
Biermann, F. and Siebenhüner, B. (eds)	2009	*Managers of Global Change: The Influence of International Environmental Bureaucracies*	Cambridge (MA): The MIT Press.	policy implementation	n > 4	public administration
Blom-Hansen, J.	2008	'The origins of the EU comitology system: a case of informal agenda setting by the commission'	*Journal of European Public Policy* 15(2): 208-26.	institutional design	EU	public administration
Bohne, E.	2010	*The World Trade Organization: Institutional Development and Reform*	Basingstoke: Palgrave Macmillan.	policy implementation	WTO	public administration
Brandsma, G.J.	2012	'The effect of information on oversight: the European Parliament's response to increasing information on comitology decision-making'	*International Review of Administrative Sciences* 78(1): 74-92.	institutional design	EU	public administration
Broome, A.	2012	'The politics of IMF-EU cooperation: institutional change from the Maastricht treaty to the launch of the Euro'	*Journal of European Public Policy* 20(4): 589-604.	institutional design	IMF	public administration
Caplan, R.	2002	*A New Trusteeship? The International Administration of War-Torn Territories*	London: Routledge.	policy implementation	EU, UN	international relations

Chorev, N.	2013	'Restructuring Neoliberalism at the World Health Organization'	*Review of International Political Economy* 20(4): 627-66.	policy implementation	WHO	international relations
Chorev, N.	2012	*The World Health Organization between North and South*	Ithaca (NY): Cornell University Press.	policy formulation	WHO	international relations
Conceicão-Heldt, E. d.	2013	'Do agents "run amok"? A comparison of agency slack in the EU and US trade policy in the Doha Round'	*Journal of Comparative Policy Analysis* 15(1): 21-36.	institutional design	EU	public administration
Copelovitch, M.S.	2010	'Master or servant? common agency and the political economy of IMF lending'	*International Studies Quarterly* 54(1): 49-77.	policy formulation	IMF	international relations
Cox, R.W. and Jacobson, H.K. (eds)	1973	*The Anatomy of Influence: Decision-Making in International Organization*	New Haven (CT): Yale University Press.	policy implementation	n > 4	international relations
Ellinas, A.A. and Suleiman, E.N.	2011	'Supranationalism in a transnational bureaucracy: the case of the European Commission'	*Journal of Common Market Studies* 49(5): 923-47.	individual level	EU	international relations
Elsig, M.	2010	'The World Trade Organization at work: performance in a member-driven milieu'	*The Review of International Organizations* 5(3): 345-63.	policy formulation	WTO	international relations
Finnemore, M.	1993	'International organizations as teachers of norms: the United Nations educational, scientific, and cultural organization and science policy'	*International Organization* 47(4): 565-97.	policy implementation	UNESCO	international relations
Finnemore, M.	1996	*National Interests in International Society*	Ithaca (NY): Cornell University Press.	policy implementation	IRC, UNESCO, World Bank	international relations
Gest, N. and Grigorescu, A.	2010	'Interactions among intergovernmental organizations in the anti-corruption realm'	*The Review of International Organizations* 5(1): 53-72.	policy implementation	n > 4	international relations
Goetz, K.H.	2014	'Time and power in the European Commission'	*International Review of Administrative Sciences* 80(3): 577-96.	institutional design	EU	public administration
Graham, E.R.	2014	'International organizations as collective agents: fragmentation and the limits of principal control at the World Health Organization'	*European Journal of International Relations* 20(2): 366-90.	policy implementation	WHO	international relations
Gravier, M.	2013	'Challenging or enhancing the EU's legitimacy? the evolution of representative bureaucracy in the Commission's staff policy'	*Journal of Public Administration Research and Theory* 23(4): 817-38.	institutional design	EU	public administration
Grigorescu, A.	2010	'The spread of bureaucratic oversight mechanisms across intergovernmental organizations'	*International Studies Quarterly* 54(3): 871-86.	institutional design	n > 4	international relations
Hanrieder, T.	2014	'Gradual change in international organisations: agency theory and historical institutionalism'	*Politics* 34(4): 324-33.	institutional design	several examples	public administration

Harman, S.	2011	'Searching for an executive head? leadership and UNAIDS'	*Global Governance* 17(4): 429-46.	institutional design	UNAIDS	international relations
Hirschmann, G.	2012	'Organizational learning in United Nations' peacekeeping exit strategies'	*Cooperation and Conflict* 47(3): 368-85.	policy formulation	UN	international relations
Jinnah, S.	2011	'Marketing linkages: secretariat governance of the climate-biodiversity interface'	*Global Environmental Politics* 11(3): 23-43.	policy implementation	CBD	public administration
Johns, L.	2007	'A servant of two masters: communication and the selection of international bureaucrats'	*International Organization* 61(2): 245-75.	individual level	UN	international relations
Johnson, T.	2013a	'Institutional design and bureaucrats' impact on political control'	*The Journal of Politics* 75(1): 183-97.	institutional design	n > 4	public administration (according to journal)
Johnson, T.	2013b	'Looking beyond states: openings for international bureaucrats to enter the institutional design process'	*The Review of International Organizations* 8(4): 499-519.	institutional design	n > 4	international relations
Johnson, T.	2014	*Organizational Progeny: Why Governments are Losing Control over the Proliferating Structures of Global Governance*	Oxford: Oxford University Press.	policy implementation	n > 4	international relations
Johnson, T. and Urpelainen, J.	2014	'International bureaucrats and the formation of intergovernmental organizations: institutional design discretion sweetens the pot'	*International Organization* 68(1): 177-209.	institutional design	n > 4	international relations
Jordan, R.S.	1991	'The fluctuating fortunes of the United Nations International Civil Service: hostage to politics or undeservedly criticized?'	*Public Administration Review* 51(4): 353-57.	institutional design	UN	public administration
Jordan, R.S.	1981	'What has happened to our international civil service? the case of the United Nations'	*Public Administration Review* 41(2): 236-45.	institutional design	UN	public administration
Juncos, A.E. and Pomorska, K.	2013	'"In the face of adversity": explaining the attitudes of EEAS officials vis-à-vis the new service'	*Journal of European Public Policy* 20(9): 1332-49.	individual level	EU	public administration
Kanninen, T. and Piiparinen, T.	2014	'Why bureaucracies matter in the global age: a post-Weberian explanation with the case study of preparing and implementing the United Nations' An Agenda for Peace'	*International Relations* 28(1): 46-66.	institutional design	UN	international relations
Katz, A.	2008	'The independence of international civil servants during the neoliberal decades: implications of the work stoppage involving 700 staff of the World Health Organization in November 2005'	*International Journal of Health Services* 38(1): 161-82.	institutional design	WHO	other discipline
Kleine, M.	2013	*Informal Governance in the European Union: How Governments Make International Organizations Work*	Ithaca (NY): Cornell University Press.	policy formulation	EU	international relations

Korneev, O.	2013	'Exchanging knowledge, enhancing capacities, developing mechanisms: IOM's role in the implementation of the EU-Russia readmission agreement'	*Journal of Ethnic and Migration Studies* 40(6): 888-904.	policy implementation	EU, IOM	other discipline
Weaver, C. and Leiteritz, R.J.	2005	'"Our poverty is a world full of dreams:" reforming the World Bank'	*Global Governance* 11(3): 369-88.	institutional design	World Bank	international relations
Marcussen, M. and Trondal, J.	2011	'The OECD civil servant: caught between Scylla and Charybdis'	*Review of International Political Economy* 18(5): 592-621.	individual level	OECD	international relations
Mathiason, J.	2007	*Invisible Governance: International Secretariats in Global Politics*	Boulder (CO): Kumarian Press.	policy implementation	n > 4 (World Bank, UN, UNICEF, UNDP, WFP)	international relations
McLaren, R.	1980	*Civil Servants and Public Policy: A Comparative Study of International Secretariats*	Waterloo (ON): Wilfrid Laurier University Press.	policy formulation	n > 4 (IMO, ITU, UPU, WMO, ICAO)	public administration
Morgan, C. and Shahjahan, R.A.	2014	'The legitimation of OECD's global educational governance: examining PISA and AHELO test production'	*Comparative Education* 50(2): 192-205.	policy implementation	OECD	other discipline
Mouritzen, H.	1990	*The International Civil Service: A Study of Bureaucracy: International Organizations*	Aldershot: Dartmouth.	institutional design	NATO	international relations
Nay, O.	2012	'How do policy ideas spread among international administrations? policy entrepreneurs and bureaucratic influence in the UN response to AIDS'	*Journal of Public Policy* 32(1): 53-76.	policy implementation	UNAIDS	public administration
Nay, O.	2011	'What drives reforms in international organizations? external pressure and bureaucratic entrepreneurs in the UN response to AIDS'	*Governance* 24(4): 689-712.	institutional design	UNAIDS	public administration
Nenadović, M.	2010	'An uneasy symbiosis: the impact of international administrations on political parties in post-conflict countries'	*Democratization* 17(6): 1153-75.	policy implementation	UN	public administration
Oestreich, J.E.	2007	*Power and Principle: Human Rights Programming in International Organizations*	Washington D.C.: Georgetown University Press.	policy formulation	World Bank, WHO, UNICEF	public administration
Park, S.	2010	*World Bank Group Interactions with Environmentalists: Changing International Organisation Identities*	Manchester: Manchester University Press.	policy formulation	World Bank	international relations
Piiparinen, T.	2009	*The Transformation of UN Conflict Management: Producing Images of Genocide from Rwanda to Darfur and Beyond*	London: Routledge.	policy implementation	UN	international relations
Puntigliano, A.R. and Appelqvist, Ö.	2011	'Prebisch and Myrdal: development economics in the core and on the periphery'	*Journal of Global History* 6(1): 29-52.	policy implementation	UN	other discipline

Reymond, H. and Mailick, S.	1986	'The international civil service revisited'	*Public Administration Review* 46(2): 135-43.	institutional design	UN	public administration
Sarfaty, G.	2012	*Values in Translation: Human Rights and the Culture of the World Bank*	Stanford: Stanford University Press.	institutional design	World Bank	public administration
Schroeder, M.	2013	'The politics of change: the evolution of UN electoral services, 1989-2006'	*Global Governance* 19(2): 207-26.	policy formulation	UN	international relations
Selcer, P.	2012	'Beyond the cephalic index: negotiating politics to produce UNESCO's scientific statements on race'	*Current Anthropology* 53(S5): 173-84.	policy formulation	UNESCO	other discipline
Senarclens, P. d.	2001	'International organisations and the challenges of globalisation'	*International Social Science Journal* 53(170): 509-22.	policy implementation	several examples	other discipline
Sharma, P.A.	2011	'Bureaucratic imperatives and policy outcomes: the origins of World Bank structural adjustment lending'	*Review of International Political Economy* 20(4): 667-86.	policy formulation	IMF, World Bank	international relations
Shepard, T.	2011	'Algeria, France, Mexico, UNESCO: a transnational history of anti-racism and decolonization, 1932-1962'	*Journal of Global History* 6(2): 273-97.	policy implementation	UN, UNESCO	other discipline
Stone, R.W.	2011	*Controlling Institutions: International Organizations and the Global Economy*	Cambridge: Cambridge University Press.	policy implementation	EU, IMF, WTO	international relations
Strange, S.	1996	*The Retreat of the State: The Diffusion of Power in the World Economy*	Cambridge: Cambridge University Press.	policy implementation	IMF, Wold Bank, EU	international relations
Trondal, J.	2011	'Bureaucratic structure and administrative behaviour: lessons from international bureaucracies'	*West European Politics* 34(4): 795-818.	individual level	EU, OECD, WTO	public administration
Trondal, J., Marcussen, M., Larsson, T. and Veggeland, F.	2010	*Unpacking International Organisations: The Dynamics of Compound Bureaucracies*	Manchester: Manchester University Press.	policy implementation	EU, OECD, WTO	public administration
Udom, U.E.	2003	'The international civil service: historical development and potential for the 21st century'	*Public Personnel Management* 32(1): 49-50.	institutional design	UN	public administration
Vaubel, R., Dreher, A. and Soylu, U.	2007	'Staff growth in international organizations: a principal-agent problem? an empirical analysis'	*Public Choice* 133(3): 275-95.	institutional design	n > 4	public administration
Verweij, M. and Josling, T.	2003	'Special issue: deliberately democratizing multilateral organization'	*Governance* 16(1): 1-21.	institutional design	IMF, World Bank, WTO	public administration
Vetterlein, A.	2012	'Seeing like the World Bank on poverty'	*New Political Economy* 17(1): 35-58.	policy formulation	World Bank	international relations
Vilella, G.	1999	'Importance and role of supranational administration: the case of European Union administration'	*International Review of Administrative*	policy implementation	EU	public administration

			Sciences 65(2): 211-19.			
Warning, M.J.	2009	*Transnational Public Governance: Networks, Law and Legitimacy*	Basingstoke: Palgrave Macmillan.	policy implementation	EU	international relations
Weiss, T.G.	2010	'The John W. Holmes lecture: reinvigorating the international civil service'	*Global Governance* 16(1): 39-57.	institutional design	UN	international relations
Weiss, T.G.	2008	*What's Wrong with the United Nations and How to Fix It*	Cambridge: Polity Press.	institutional design	UN	international relations
Weiss, T.G.	1982	'International bureaucracy: the myth and reality of the international civil service'	*International Affairs* 58(2): 287-306.	institutional design	UN	international relations
Weiss, T.G.	1975	*International Bureaucracy: An Analysis of the Operation of Functional and Global International Secretariats*	Lexington (MA): Lexington Books.	institutional design	UN, UNICEF	international relations
Widerberg, O. and van Laerhoven, F.	2014	'Measuring the autonomous influence of an international bureaucracy: the division for sustainable development'	*International Environmental Agreements: Politics, Law and Economics* 14(4): 303-27.	policy implementation	UNFCCC	public administration
Wille, A.	2013	*The Normalization of the European Commission: Politics and Bureaucracy in the EU Executive*	Oxford: Oxford University Press.	institutional design	EU	public administration
Winslow, A.	1970	'Functions of an international secretariat'	*Public Administration Review* 30(3): 211-16.	individual level	UN	public administration
Xu, Y. and Weller, P.	2004	*The Governance of World Trade: International Civil Servants and the GATT/WTO*	Cheltenham, Northampton (MA): Edward Elgar Publishing.	policy formulation	WTO	public administration
Xu, Y. and Weller, P.	2008	'"To be but not to be seen": exploring the impact of international civil servants'	*Public Administration* 86(1): 35-51.	policy implementation	WTO	public administration
Zaum, D.	2006	'The authority of international administrations in international society'	*Review of International Studies* 32(3): 455-73.	institutional design	UN	international relations