# 1 Managing nitrogen to restore water quality in China

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# 26 Abstract (290 words)

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The nitrogen (N) cycle has been radically changed by human activities <sup>[1]</sup>. China consumes 28 nearly 1/3 of the world's N fertilizers, and widespread excessive application of N 29 30 fertilizers <sup>[2, 3]</sup> and increased discharge from livestock, domestic and industrial sources have resulted in pervasive pollution of water bodies. Yet challenges in monitoring and 31 quantifying diffusion of N pollution from heterogeneous sources inhibit understanding of 32 safe "boundaries" <sup>[4]</sup> of N use and effective N management for meeting local water-quality 33 standards. We use a combination of water quality observations and simulated N discharge 34 from agricultural and other sources to estimate spatial patterns of N discharge into water 35 bodies across China for 1955-2014. We find that the critical surface-water quality standard 36  $(1.0 \text{ mgN} \cdot \text{L}^{-1})$  was exceeded in most provinces by the mid-1980s, and that current rates of 37 anthropogenic N discharge (14.5±3.1 MtN·vr<sup>-1</sup>) to freshwaters are about 2.7 times the 38 estimated 'safe' N discharge threshold (5.3±0.7 MtN·yr<sup>-1</sup>). Current efforts to reduce 39 pollution through wastewater treatment (WWT) and improving cropland N management 40 can partially remedy this situation. Domestic WWT has already helped to reduce net 41 discharge by 0.7±0.1 MtN in 2014, but at high monetary and energy costs. Improved 42 cropland N management could cut another  $2.3\pm0.3$  MtN·y<sup>-1</sup>, about 25% of the excess 43 discharge to freshwaters. Successfully restoring a clean water environment in China will 44 further require transformational changes to boost the national nutrient recycling rate from 45 its current average of 36% to ~87%, a level typical of traditional Chinese agriculture. 46 Though ambitious, such a high level of N recycling is technologically achievable at a 47 capital cost of approximately \$100 billion and operating costs of \$17-25 billion•yr<sup>-1</sup>, and 48 would have co-benefits including recycled wastewater for crop irrigation, improved 49 environmental quality and ecosystem services, and new economic opportunities for 50 51 farmers and fertilizer industries.

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Keywords: Sustainability, nutrient recycling, wastewater treatment, thresholds, waterquality

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### 59 Main text (1840 words)

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The Earth's biogeochemical cycles have been strongly affected by human activity. 61 For example, the amount of reactive nitrogen (N) entering the global environment 62 increased from ~15 million tons (Mt) in 1860 to 185 Mt in 2010<sup>[1,5]</sup>, while agricultural 63 use of N fertilizers has expanded from 12 Mt in 1961 to 110 Mt in 2014 <sup>[6]</sup>. Though 64 critical for crop yields and food production, human inputs of reactive N to terrestrial 65 and freshwater ecosystems cause water pollution (e.g. NO<sub>3</sub>-N, NH<sub>4</sub>-N) and air 66 pollution (NH<sub>3</sub>, NO<sub>x</sub>), as well as global warming and stratospheric ozone depletion 67  $(N_2O)^{[7]}$ . 68

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70 China has dramatically increased its food production over the past four decades. Domestic grain production has risen from 132 Mt in 1950 to 607 Mt in 2014 without 71 expanding total planting area (Fig.S1). This has been achieved through massive 72 increases in synthetic fertilizer use (Fig.1), along with increasingly efficient 73 agricultural technologies, practices and expanded irrigation infrastructure. China now 74 accounts for about 32% [6] of the world's consumption of N fertilizers. To illustrate the 75 critical role of N inputs on crop production, we use the nitrogen-based DeNitrification 76 and DeComposition (DNDC) biogeochemical model [8] and agricultural data from 77 2403 counties to simulate major grain crops (rice, wheat and maize) during the period 78 1955-2014 (Fig.S2, S3; Methods). Fig.1b shows that 45±3% of current grain yields can 79 be attributed to use of synthetic N fertilizers. Similar conclusions have been reached 80 following controlled long-term experiments in China <sup>[9]</sup> and other locations <sup>[10, 11]</sup> 81 (Table S1). 82

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Meanwhile, traditional practices of recycling organic wastes as fertilizers have been largely abandoned. The availability of subsidized synthetic N fertilizers and new sewage infrastructure have resulted in nutrient-recycling rates dropping sharply from >90% in the late 1970s to 36% in 2014 (Fig.1c, d). Changing N management practices have caused average nitrogen use efficiency (NUE) in China's croplands to decrease significantly from the 1960s to the 2010s <sup>[2, 3]</sup>. Increased N discharges from croplands and non-recycled organic wastes have resulted in pervasive water pollution.

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Quantifying safe levels <sup>[4]</sup> of N discharge to the environment is a prerequisite for 92 effective N management. Rockstrom et al. (2009) proposed 25% (35 MtN·yr<sup>-1</sup>) of 93 current human N fixation from the atmosphere as a global "safe boundary", but 94 qualified this estimate as "a first guess" <sup>[12]</sup>. Recent studies have attempted to clarify 95 the global safe boundary for N released by human activities using simplified N-budget 96 models <sup>[5, 13]</sup>, but relationships among N discharge, N concentrations in freshwater 97 bodies and biotic responses to N in water bodies are complex and often differ by region. 98 Thus, large uncertainties remain regarding regional 'safe' N discharge thresholds, 99 owing to insufficient understanding of spatiotemporal heterogeneity in biogeochemical 100 and hydrological processes. The concept of a safe boundary is most useful when 101

applied to regional and local scales, where practical management options are available.
 Yet, local to regional safe N boundaries have not been established across representative
 regions. Here we use observations of water quality in representative rivers and lakes
 across China to characterize regional thresholds of total N discharge to the water
 environment, assess excess N, and evaluate the potential for reducing N pollution.

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We collected observational data on concentrations of total N (TN) in water bodies 108 and estimate provincial N discharge into the inland aquatic environment for 1955-2014. 109 Here, N discharge comprises anthropogenic sources from croplands, human and 110 livestock excrement, organic garbage, and industrial waste (Fig.2,3; Table S1; Fig.S4-6; 111 Methods). N concentrations in water bodies were low before the 1980s (typically <1.0 112 mgN·L<sup>-1</sup>), but increased rapidly to levels exceeding 15 mgN·L<sup>-1</sup> in many catchments 113 after the 1990s. Groundwater concentrations of NO<sub>3</sub>-N also increased sharply after the 114 1980s, with stable isotope analysis implicating agricultural and domestic sources <sup>[14]</sup>. 115 The Ministry of Water Resources classified 80.2% of groundwater samples (from 2103 116 wells; Fig.S7) as polluted in 2015<sup>[15]</sup>. 117

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119 We then identified empirically the critical N discharge threshold for each province as total anthropogenic N discharge during the year when pollution levels first breached 120 the water-quality standard (1.0 mgN·L<sup>-1 [16, 17]</sup>, Methods; Fig.2,3; Table S3) in 121 representative catchments. Aggregating N-discharge thresholds from catchment to 122 national scale leads to a novel estimate of the national N discharge threshold (5.3±0.7 123 MtN·yr<sup>-1</sup>; Fig.3b). This input can be conceptualised as China's share of the total 124 planetary safe N boundary. The current national anthropogenic N discharge rate is 125 14.5±3.1 MtN·yr<sup>-1</sup> (2010-2014 average), well above the threshold. Agricultural 126 systems are responsible for 59% of current N discharge (35% croplands, 24% 127 livestock). Another 39% is attributed to domestic waste (13% urban sewage, 8% rural 128 sewage, 18% organic garbage) and the remaining 2% to industrial waste. 129

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Although China's declared target of zero growth in chemical fertilizer use by 2020 131 <sup>[18]</sup> has already been achieved, synthetic N use was still 30.5 Mt in 2016. Proposed 132 for maintaining agricultural productivity and reducing negative remedies 133 environmental impacts have centered on improved N management (INM) in croplands: 134 applying the right fertilizer products, at the right rate, at the right time, in the right 135 place <sup>[2]</sup>. To assess the potential benefits of INM in China's croplands, we use the 136 DNDC model to estimate the minimum synthetic N input for maintaining historical 137 vields (Methods) through broadcasting of fertilizers (BF) or the use of 138 controlled-release fertilizers (CRF). Fig.3 shows that INM could reduce cropland N 139 discharge from current (2010-2014 average)  $5.1\pm0.3$  MtN·y<sup>-1</sup> to 2.8-3.0 MtN·y<sup>-1</sup> (range 140 encompasses the CRF and BF scenarios), and also fluxes of NH<sub>3</sub> (by 39~72%) and 141 N<sub>2</sub>O emissions (by 47~55%). INM could thus reduce current total cropland N inputs 142 from  $36.9\pm0.4$  Mt to  $24.1\sim26.9$  MtN·yr<sup>-1</sup>, or the use of synthetic N from  $29.8\pm0.3$ 143 MtN•yr<sup>-1</sup> to 17.0~19.8 MtN•yr<sup>-1</sup>. If all smallholder farmers adopted INM practices <sup>[19]</sup>, 144 this alone could reduce the excess anthropogenic N discharge (9.2±2.0 MtN·y<sup>-1</sup>, 145

- 146 Methods) by 23-25%.
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Quantifying safe boundaries at small geographical scales is helpful for clarifying 148 more detailed environmental issues and local management options. Fig.4a-c 149 summarizes the critical challenges for N management at the provincial level. Under 150 151 current N management (CNM), cropland N discharge by itself already exceeds critical pollution thresholds in 14 of 31 provinces. INM-CRF could lower cropland pollution 152 to below the critical thresholds in 29 provinces, but two provinces cannot reach safe 153 thresholds without lowering food production (Inner Mongolia by 36%, Shaanxi by 154 12%). 155

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Wastewater treatment (WWT) is another primary solution for reducing point-source 157 water pollution, not only by N, but also with by phosphorus and enteric bacteria in 158 inland water bodies. Domestic WWT has expanded considerably since the 1980s. In 159 2014, about 49.43 billion m<sup>3</sup> (Bm<sup>3</sup>) of municipal wastewater (75% of urban water use) 160 was treated, with energy consumption of 14.8 billion kWh. The total economic cost 161 (infrastructure and operations) of WWT was about \$20.8 billion (\$0.42/m<sup>3</sup> <sup>[20]</sup>), 162 equivalent to 2.2% of national rural household income (population 619 million) or 163 0.2% of GDP in 2014. But the amount of N removed by WWT was only 0.70±0.1 MtN 164 (~26% of total municipal sewage N), because only 56% of WWT plants had 165 N-removal facilities <sup>[21]</sup>, with an average N removal rate of 55% <sup>[22]</sup>. Average efflux 166 concentrations in treated water released to the environment were 14.3-16.5 mgN·L<sup>-1 [21,</sup> 167 <sup>23]</sup>. Further improvements in N-removal efficiency (e.g. tertiary WWT) are feasible, 168 and have been achieved in some wastewater treatment works, although at additional 169 capital<sup>[24]</sup> and operational costs<sup>[25]</sup>. 170

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172 China needs a holistic strategy to mobilise and integrate all relevant socio-economic sectors to cut effectively N pollution, not just from croplands but also 173 from livestock, domestic and industrial wastes. As 63% of current N discharge to 174 freshwaters is from non-recycled livestock and domestic waste, future policies should 175 pursue a transformational expansion of nutrient-recycling systems, together with water, 176 sanitation and hygiene (WASH) programmes. Results from long-term (>20 years) 177 fertilisation experiments in China indicate that combining synthetic fertilizers with 178 manure can improve soil quality and generate 8.2-9.9% larger yields of rice, maize and 179 wheat compared to synthetic fertilizers alone <sup>[9]</sup>. Fig.4c, d demonstrate that reducing N 180 discharge by enough to return to provincial safe thresholds, though daunting, could 181 nearly be achieved by implementing INM and increasing the national 182 nutrient-recycling rate to 86-88%. Rates in nine provinces would need to exceed 95% 183 under INM-CRF. Even with a recycling rate of 100%, Shanghai would still need to cut 184 industrial N discharge by 37%, and Shanxi must either reduce food production by 3% 185 or cut industrial N discharge by 80%. Raising national nutrient-recycling rates to 186 86-88% could allow food productivity to be maintained at current levels while further 187 reducing synthetic N requirements under INM from 17-19.8 MtN·yr<sup>-1</sup> to 10.8~13.6 188 MtN·yr<sup>-1</sup> (assuming equivalent NUE for organic and synthetic N). Side effects of 189

increased recycling might include a rise in  $N_2O$  emissions <sup>[26]</sup>.

We evaluate the costs of three strategies to achieve our proposed increase in 192 nutrient recycling: 1) traditional wet manure recycling, 2) dry compost recycling, and 3) 193 direct wastewater recycling, with consideration of the potential impacts of new toilet 194 195 technologies and infrastructure changes (Methods). We estimate that the operational costs of recycling organic waste would range from \$8-26 billion-yr<sup>-1</sup> based on 2010 196 prices (Table.S4). Traditional recycling is the most expensive option and carries WASH 197 risks. A more practical approach is to deliver domestic wastewater for irrigation by 198 separating industrial wastewater from domestic wastewater and connecting household 199 sewage systems with existing irrigation systems. This approach would cost ~\$100 200 201 billion for infrastructure, with operational costs of \$17-25 billion•yr<sup>-1</sup>.

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Overall, the costs of building nutrient recycling systems are small relative to the 203 annual cost of water pollution at current levels, estimated at 1.5% of national GDP in 204 2010 (\$91 billion; \$20 billion from treatment and \$71 billion from impacts of 205 environmental degradation)<sup>[27]</sup>. Farmers would benefit more from nutrient recycling 206 than from WWT because the former offers potential increases in job opportunities and 207 income in rural areas. The human health risks of enhanced nutrient recycling could be 208 209 reduced by sealing domestic wastewater systems to minimize physical contact and by enhancing wastewater disinfection (e.g., chlorination, aerobic treatment, ozonation 210 and/or UV light). Further improvements in livestock-waste management (~14.3 211 MtN·yr<sup>-1</sup> in excretion), such as manipulating animal diets, trapping particulate 212 emissions and applying methane tanks, could also reduce air and water pollution <sup>[28]</sup>, 213 214 increase manure-N recycling rates and improve sanitation. These initiatives would create new market opportunities for the fertiliser industry <sup>[29]</sup> and farmers. 215

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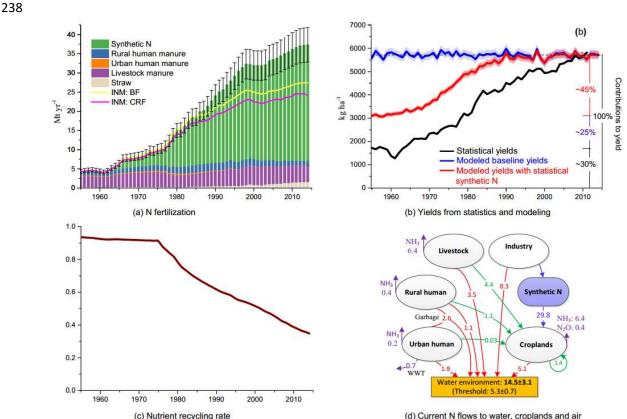
The massive challenges that China must overcome to restore safe and sustainable 217 levels of N in water bodies are also shared by other regions where water pollution is 218 increasing because of excess nutrient discharge. This includes many parts of Asia, 219 South and Central America, and sub-Saharan Africa <sup>[7]</sup>. Well-defined targets for N 220 releases into the local environment are essential for formulating effective regional 221 policies to reduce pollution, which are in turn essential for progress at the global level 222 (for example staying within "planetary boundaries"). Given the many environmental 223 problems related to different types of N compounds and the complexity of the N cycle, 224 coordinated approaches to nutrient management contribute to remaining within 225 multiple planetary boundaries (climate, air quality, biodiversity) and have widespread 226 co-benefits, including conserving water resources, lowering both air and water 227 pollution, reducing N<sub>2</sub>O-induced stratospheric ozone depletion, and increasing rural 228 incomes. 229

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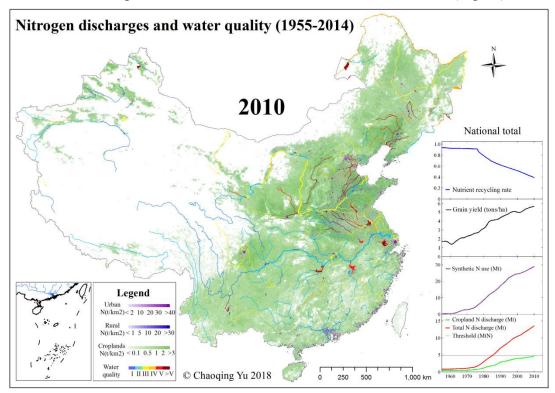
**Figures** 

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Fig.1 The changing nitrogen cycle and its contributions to food production in China 241 during 1955-2014. (a) Nitrogen application in croplands (stacked bars); the vellow and 242 purple lines mark our model-based estimates of the minimum nitrogen required to 243 244 maintain annual food production under the two INM scenarios without changes in nutrient recycling rates (BF: broadcasting of fertilizer; CRF: controlled-release 245 fertilizers). Error bars indicate upper and lower bounds on total N applied to croplands 246 (see Methods). (b) Contribution of synthetic nitrogen (~45%, red line) to grain 247 productivity. The blue line shows climate-driven variations in modeled grain yields 248 (rice, maize and wheat) under the baseline scenario (current cropping with average 249 agricultural inputs for 2007-2011; see Methods). The red line shows variations in 250 modeled grain yields due to variations in climate and historical synthetic nitrogen 251 inputs. The black line shows actual yields as recorded in the statistical yearbooks. The 252 unexplained 25% growth in grain yields between 1955 and 2010 is attributed to 253 additional contributions from irrigation expansion and technological advances that 254 coupled with increased N inputs. (c) The broken nitrogen cycle: increases in synthetic 255 nitrogen application are associated with declining rates of nutrient recycling since the 256 late 1970s. The recycling rate is defined as the ratio of nitrogen from organic waste 257 returned to croplands against the amount of nitrogen in organic waste, excluding 258 emissions to the atmosphere. (d) The major anthropogenic N flows to croplands (green 259 arrows: organic N, blue line: synthetic N), water (red arrows) and the atmospheric 260

(purple arrows) environment (2010-2014 average). N removal via WWT is based on
data from 2014. Imported N is counted in our assessment of excretion (Fig.S8).



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Fig.2 Reconstruction of N discharge during 1955-2014 and the associated evolution of 264 surface-water quality in terms of TN (data sources in Methods). Raster maps of 265 cropland N are based on leaching and runoff simulated by the DNDC model. Urban N 266 includes discharges of human sewage, industrial waste and garbage at provincial levels. 267 Rural N includes discharges of rural human sewage, livestock manure and garbage at 268 provincial levels. Observed national grain yields, synthetic N use, and estimated 269 nutrient recycling and discharge rates are shown in the panels to the right of the map. 270 To view an animation of this figure, open the attached powerpoint file, and initiate the 271 slide show. The animation will begin automatically and step through successive years. 272

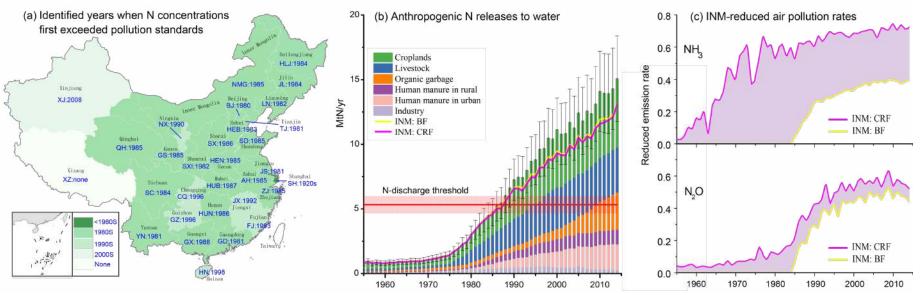


Fig.3 Thresholds of N discharge to the water environment and the potential contributions of INM in reducing N pollution. (a) The years in which N pollution first exceeded the national standard in each province (see Table S3 for representative catchments and references). (b) 60-year records of nitrogen discharge (runoff and leaching) to the water environment in mainland China from anthropogenic sources. The yellow and purple lines mark simulated minimum N discharge amounts through INM under the BF and CRF scenarios, respectively. The critical threshold is estimated by aggregating provincial-level N discharge amounts from the years marked in (a). Error bars indicate estimated upper and lower bounds of total N discharge into the water environment (see Methods). (c) Predicted reductions in emissions of air pollution (NH<sub>3</sub> and N<sub>2</sub>O) from croplands are estimated by substituting CNM with INM. Controlled-release fertilizers (CRF) cannot significantly reduce N discharge to the aquatic environment relative to broadcasting of fertilizer (BF) under INM, but do reduce N loss in the form of NH<sub>3</sub>.

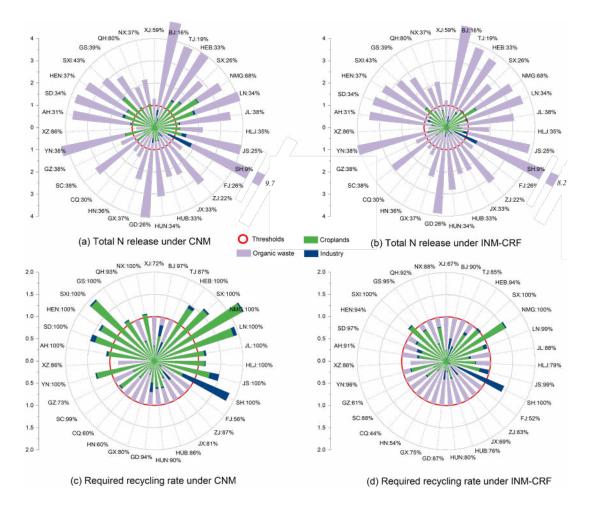


Fig.4 Anthropogenic nitrogen discharge and requirements to meet the critical threshold in each province of mainland China. Upper panels show provincial-level N discharge (see Fig.3a for locations) into the water environment under (a) current nitrogen management (CNM) and (b) improved nitrogen management (INM-CRF) in croplands based on 2010-2014 mean values. Percentages listed in (a) and (b) are current nutrient recycling rates. Lower panels list the minimum N recycling rates (in percentage of recyclable solid-liquid organic wastes) required for each province to meet its critical pollution threshold under (c) CNM and (d) INM-CRF. All discharge and recycling rates are normalized against the critical pollution threshold (marked as a red circle).

This Figure will appear in SI, for enhancing Fig.1d. It was required by the reviewer #4.

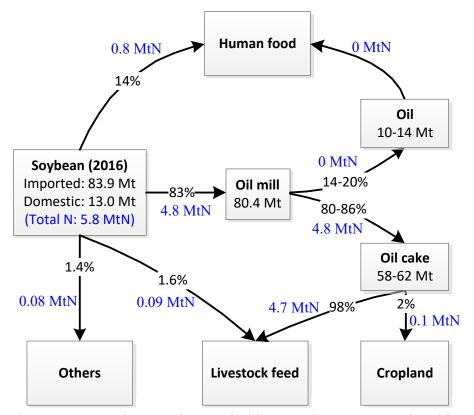


Fig.S8 An approximate estimate of China's soybean consumption (biomass values in black text) and N budget (in blue text) in 2016. In recent years imported grain has increased substantially in China, and reached 114.6 Mt in 2016. Most of the imported grain was in the form of soybeans (73%). This imported N has been considered in our study in estimates of both human diet and livestock feed.

(Sources: (1) Imported grain data, http://www.yuanbangtouzi.com/a/job/shichanggenzong/2017/0125/448.html

(2) fraction of soybean consumption, http://www.chyxx.com/industry/201805/638760.html, in Chinese, access on Sep.17, 2018, (3) fraction of oil cake consumption, http://www.feedtrade.com.cn/technology/nutrition/ingredient/2012-08-22/2007111\_2.html, access on Sep.17, 2018)

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