

1 **Global change and human action: Causes and consequences of interactive**
2 **changes in stratospheric ozone, solar ultraviolet radiation and climate**
3 **or**
4 **Global change and human action: Interactive effects of changes in stratospheric**
5 **ozone, solar ultraviolet radiation and climate on Earth's environment**
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8 Paul W. Barnes^{1*}, Craig E. Williamson², Robyn M. Lucas³, Sharon A. Robinson⁴, Sasha
9 Madronich⁵, Nigel D. Paul⁶ **[Lead Authors]**, Janet F. Bornman⁷, Alkiviadis F. Bais⁸, Barbara
10 Sulzberger⁹, Stephen R. Wilson¹⁰, Anthony L. Andrady¹¹, Richard L. McKenzie¹², Patrick J.
11 Neale¹³, Amy T. Austin¹⁴, Germar H. Bernhard¹⁵, Keith R. Solomon¹⁶, Rachel E. Neale¹⁷, Paul J.
12 Young¹⁸, Mary Norval¹⁹, Lesley E. Rhodes²⁰, Samuel Hylander²¹, Kevin C. Rose²², Janice
13 Longstreth²³, Pieter J. Aucamp²⁴, Carlos L. Ballaré²⁵, Rose M. Cory²⁶, Stephan D. Flint²⁷, Frank
14 R. de Groot²⁸, Donat-P. Häder²⁹, Anu M. Heikkilä³⁰, Marcel A.K. Jansen³¹, Krishna K. Pandey³²,
15 T. Matthew Robson³³, Craig A. Sinclair³⁴, Sten-Åke Wängberg³⁵, Robert C. Worrest³⁶, Seyhan
16 Yazar³⁷, Antony R. Young³⁸, and Richard G. Zepp³⁹
17
18
19

20 ¹Department of Biological Sciences and Environment Program, Loyola University New Orleans,
21 New Orleans, Louisiana, 70118, USA; ²Department of Biology, Miami University, Oxford, Ohio,
22 45056, USA; ³National Centre for Epidemiology and Population Health, The Australian National
23 University, Canberra, Australia; ⁴Centre for Sustainable Ecosystem Solutions, School of Earth,
24 Atmosphere and Life Sciences & Global Challenges Program, University of Wollongong,
25 Wollongong, NSW 2522, Australia; ⁵National Center for Atmospheric Research, Boulder,
26 Colorado, 80307, USA; ⁶Lancaster Environment Centre, Lancaster University, Lancaster LA1
27 4YQ, UK; ⁷College of Science, Health, Engineering and Education, Murdoch University, Perth,
28 WA, Australia; ⁸Laboratory of Atmospheric Physics, Aristotle University of Thessaloniki, 54124
29 Thessaloniki, Greece; ⁹Swiss Federal Institute of Aquatic Science and Technology (Eawag),
30 CH-8600 Dübendorf, Switzerland; ¹⁰Centre for Atmospheric Chemistry, School of Earth,
31 Atmosphere and Life Sciences, University of Wollongong, Wollongong, NSW 2522, Australia;
32 ¹¹Department of Chemical and Biomolecular Engineering, North Carolina State University,
33 Raleigh, NC 27695-7901, USA; ¹²National Institute of Water & Atmospheric Research, NIWA,

34 Central Otago 9352, New Zealand; ¹³Smithsonian Environmental Research Center, Edgewater,
35 MD 21037, USA; ¹⁴University of Buenos Aires, Faculty of Agronomy and IFEVA-CONICET,
36 Buenos Aires, Argentina; ¹⁵Biospherical Instruments Inc., San Diego, CA 92110-2621, USA;
37 ¹⁶School of Environmental Sciences, University of Guelph, Guelph, ON, N1G 2W1 Canada;
38 ¹⁷QIMR Berghofer Medical Research Institute, Herston, Queensland, 4006, Australia;
39 ¹⁸Lancaster Environment Centre, Lancaster University, Lancaster, LA1 4YQ, UK; ¹⁹Biomedical
40 Sciences, University of Edinburgh Medical School, Edinburgh EH8 9AG, UK; ²⁰Centre for
41 Dermatology Research, The University of Manchester and Salford Royal NHS Foundation Trust,
42 Manchester M6 8HD, UK; ²¹Centre for Ecology and Evolution in Microbial Model Systems,
43 Linnaeus University, SE-39182 Kalmar, Sweden; ²²Department of Biological Sciences,
44 Rensselaer Polytechnic Institute, Troy, New York, 12180, USA; ²³The Institute for Global Risk
45 Research, Bethesda, Maryland 20817, USA; ²⁴Ptersa Environmental Consultants, Faerie Glen,
46 0043, South Africa; ²⁵IFEVA, Faculty of Agronomy and CONICET, University of Buenos Aires,
47 C1417DSE Buenos Aires, Argentina; ²⁶Department of Earth and Environmental Sciences,
48 University of Michigan, Ann Arbor, Michigan, 48109, USA; ²⁷Department of Forest, Rangeland,
49 and Fire Sciences, University of Idaho, Moscow, Idaho, 83844-1135, USA; ²⁸Department of
50 Dermatology, Leiden University Medical Centre, NL-2300 RC Leiden, The Netherlands;
51 ²⁹Friedrich-Alexander University, Erlangen-Nürnberg, Germany; ³⁰Finnish Meteorological
52 Institute R&D/Climate Research, 00101 Helsinki, Finland; ³¹School of Biological, Earth and
53 Environmental Sciences, University College Cork, Cork, Ireland; ³²Institute of Wood Science
54 and Technology, Bengaluru-560003, India; ³³Organismal and Evolutionary Biology, Vikki Plant
55 Science Centre, 00014 University of Helsinki, Finland; ³⁴Cancer Council Victoria, Melbourne,
56 Australia; ³⁵Department of Marine Sciences, University of Gothenburg, SE-405 30 Göteborg,
57 Sweden; ³⁶CIESIN, Columbia University, New Hartford, Connecticut, 06057-4139; USA;
58 ³⁷Centre for Ophthalmology and Visual Science, University of Western Australia, Perth, WA,
59 6009, Australia; ³⁸St. John's Institute of Dermatology, King's College London, London SE1 9RT,
60 UK; ³⁹United States Environmental Protection Agency, Athens, Georgia, 30605-2700, USA.

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63 *Author for correspondence: Email: pwbarnes@loyno.edu; ORCID: 0000-0002-5715-3679

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70 the assistance of S.M., S.A.R., G.H.B., R.L.M., P.J.A., A.M.H., P.J.Y. (stratospheric ozone
71 effects on UV and ozone-driven climate change), R.E.N., F.R.G., M.N., L.E.R., C.A.S., S.Y.,
72 A.R.Y. (human health), P.W.B., S.A.R., C.L.B., S.D.F., M.A.K.J., T.M.R. (agriculture and
73 terrestrial ecosystems), P.J.N., S.H., K.C.R., R.M.C., D.P.H., S-Å.W., R.C.W. (fisheries and
74 aquatic ecosystems), A.T.A., R.G.Z. (biogeochemistry and contaminants), K.R.S., J.L. (air
75 quality and toxicology), and K.K.P. (materials). R.L.M. conducted the UV simulation modelling.

76 **1. Summary**

77 Changes in stratospheric ozone and climate over the past 40+ years have altered the
78 solar ultraviolet (UV) radiation conditions at Earth's surface. Ozone depletion has also
79 contributed to regional climate change in the Southern Hemisphere. These changes are
80 interacting in complex ways to affect human health, food and water security, and assorted
81 ecosystem services. Nonetheless, many adverse effects of exposure to high UV radiation have
82 been avoided because of the Montreal Protocol with its Amendments and Adjustments. This
83 international treaty has also played a significant role in mitigating global climate change.
84 Climate change is currently influencing UV radiation exposure and modulating how organisms,
85 ecosystems and people respond to UV radiation; these effects will likely become more
86 pronounced in the future. The interactions between stratospheric ozone, climate, and UV
87 radiation will therefore shift over time; however, the Montreal Protocol will continue to have far-
88 reaching benefits for human well-being and environmental sustainability.

89

90 **2. Stratospheric ozone depletion, the Montreal Protocol, and the UNEP Environmental**
91 **Effects Assessment Panel**

92 Warnings that Earth's stratospheric ozone layer could be at risk from
93 chlorofluorocarbons (CFCs) and other anthropogenic substances were first issued by scientists
94 in the early 1970's^{1,2}. Soon thereafter (1985), large losses of stratospheric ozone were reported
95 over Antarctica³ with smaller, but more widespread erosion of stratospheric ozone found over
96 much of the rest of the planet⁴. Subsequent studies clearly linked these ozone losses to the
97 emissions of CFCs and other ozone-depleting substances⁵ and, at least over Antarctica, unique
98 atmospheric conditions during winter that facilitate ozone depletion^{6,7}.

99 In response to the initial concerns about the potentially deleterious effects of elevated
100 surface solar ultraviolet-B radiation (UV-B; 280-315 nm) resulting from ozone depletion, the
101 international community began mobilizing in 1977 to recognize the fundamental importance of
102 stratospheric ozone to life on Earth and to develop and implement policies to preserve the
103 integrity of the ozone layer⁸. Of particular concern was the possibility that exposure to high
104 levels of UV-B would increase the incidence of skin cancer and cataracts in humans, weaken
105 people's immune systems, decrease agricultural productivity, and negatively affect sensitive
106 aquatic organisms and ecosystems. The policy solution that emerged to address ozone
107 depletion was the 1985 *Vienna Convention for the Protection of the Ozone Layer*. This
108 convention was followed by the 1987 *Montreal Protocol on Substances that Deplete the Ozone*

109 Layer, which was negotiated to control the consumption and production of anthropogenic
110 ozone-depleting substances.

111 The Montreal Protocol was the first multilateral environmental agreement by the United
112 Nations to ever achieve universal ratification (197 parties by 2008). Since its inception, this
113 international accord has been amended and adjusted a number of times by the member Parties
114 to the Montreal Protocol. The Parties base their decisions on scientific, environmental, technical,
115 and economic information provided by three assessment Panels (Box 1). All three panels
116 provide full assessment reports to the Parties every four years (quadrennial reports) and
117 shorter, periodic updates in the intervening years as needed.

BOX 1. The three assessment panels supporting the Montreal Protocol.

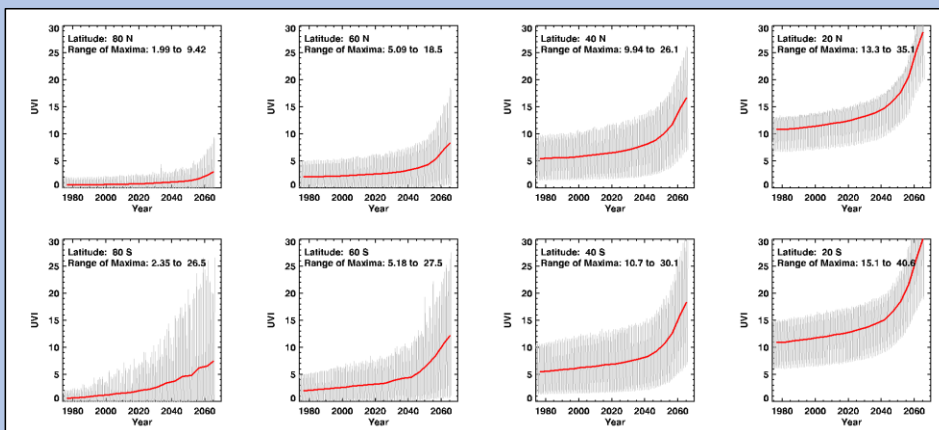
There are three panels established by the Montreal Protocol to assess various aspects of stratospheric ozone depletion. These three Panels have complementary charges. The Scientific Assessment Panel (SAP) assesses the status of the depletion of the ozone layer and relevant atmospheric science issues. The Technology and Economic Assessment Panel (TEAP) provides technical and economic information to the Parties on alternative technologies to replace ozone depleting substances. The Environmental Effects Assessment Panel (EEAP) considers the full range of potential effects of stratospheric ozone depletion, UV radiation and the interactive effects of climate change on human health, aquatic and terrestrial ecosystems, biogeochemical cycles, air quality, and materials for construction and other uses. Additional information on these panels, including their most recent reports, can be found on the United Nations Environment Programme (UNEP) Ozone Secretariat website (<https://ozone.unep.org/science/overview>).

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119 The implementation of the Montreal Protocol has successfully prevented the
120 uncontrolled global depletion of the stratospheric ozone layer and associated large increases in
121 surface UV-B radiation⁹⁻¹² (Box 2). Concentrations of chlorine and bromine from long-lived
122 ozone-depleting substances have been declining in the stratosphere since the late 1990s¹².
123 While significant seasonal ozone depletion over Antarctica has occurred annually since the
124 1980s (the “ozone hole”), there have been small, but significant, positive trends in total column
125 ozone in Antarctica in spring over the period 2001-2013¹². Global mean total ozone is projected
126 to recover to pre-1980 levels by the middle of the 21st century, assuming full compliance with
127 the Montreal Protocol^{12, 13}.

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BOX 2. Environmental effects in the 'World Avoided'

There are a number of published models addressing the implications and potential outcomes of a 'World Avoided' without the Montreal Protocol⁹. All point to progressive loss of stratospheric ozone that would have accelerated over time and extended to affect the entire planet by the second half of this century. For example, the GEOS-CCM world avoided simulation¹¹ used here assumes that ozone-depleting substances continue to increase by 3% per year, beginning in 1974. This collapse in the total global ozone column would have resulted in clear sky UV Index (UVI) values increasing sharply after 2050 at most latitudes (see graphs below) with extreme values of 20 becoming common-place by 2065 over almost all inhabited areas of the planet, and as high as 41 in the tropics¹¹, more than four times the UVI that is currently considered 'extreme' by the World Health Organization.



The graphs show calculated surface monthly (grey lines) and annual mean (red line) UVI values for clear skies at different latitudes without the Montreal Protocol, based on the model in Newman and McKenzie¹¹. Range of maxima given show pre-1980 vs. 2065 data.

Combining these models of ozone and UV radiation with the understanding of the links between exposure to excessive UV radiation and the risk of skin cancers has allowed some estimates of the incidence of skin cancer in the 'World Avoided'. Different studies have considered different time-scales and/or different geographical regions, but all conclude that the successful implementation of the Montreal Protocol will have prevented many millions of cases of skin cancers. For example, a report by the United States Environmental Protection Agency¹³ showed that when compared with a situation of no policy controls, full implementation of the Montreal Protocol and its Amendments is expected to avoid more than 280 million cases of skin cancer, ca. 1.6 million skin cancer deaths, and more than 45 million cases of cataract in the USA for people born between 1890 and 2100.

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129 While carbon dioxide, methane, and nitrous oxide are the dominant greenhouse gases
130 emitted by humans, most of the ozone-depleting substances controlled by the Montreal Protocol
131 (CFCs and others) are also potent greenhouse gases that contribute to global warming¹⁴.
132 Modeling studies indicate that in the absence of the Montreal Protocol, global mean
133 temperatures would have risen more than 2°C by 2070 due to the warming effects from ozone-
134 depleting substances alone¹⁵. The adoption of the Kigali Amendment to the Montreal Protocol in

135 2016 limits the production and consumption of hydrofluorocarbons (HFCs), which are non-
136 ozone depleting substitutes for CFCs¹⁶. However, HFCs are potent greenhouse gases and
137 limiting emissions of these compounds could further reduce global temperatures as much as 0.5
138 °C by the end of this century¹⁷. This Amendment has thus further broadened and strengthened
139 the scope of the Montreal Protocol, adding to an effective international treaty that not only
140 addresses stratospheric ozone depletion, but is doing more to mitigate global climate change
141 than any other human action to date¹⁸⁻²⁰.

142 Here, we highlight key findings from the most recent EEAP Quadrennial Report, which
143 assesses the state of the science on the environmental effects of stratospheric ozone depletion
144 and consequent changes in UV radiation at Earth's surface, and the interactive effects of
145 climate change. We specifically consider the significant policy and societal implications of these
146 environmental effects, and address the multiple ways by which the Montreal Protocol is
147 contributing to environmental sustainability and human health and well-being. Given the
148 accelerating pace of climate change²¹, we also consider the increasing role that climate change
149 is playing in influencing exposure of humans and other organisms to UV radiation, how
150 stratospheric ozone depletion is itself contributing to climate change, and the various ways that
151 climate change is affecting how plants, animals, and ecosystems respond to UV radiation.
152 Thus, as mandated by the Parties of the Montreal Protocol, we consider a wide range of the
153 environmental effects that are linked to changes in stratospheric ozone, climate, and solar UV
154 radiation. Our findings address many of the United Nations Sustainable Development Goals
155 (Fig. 1). More in-depth information on the environmental effects of ozone depletion can be found
156 elsewhere²²⁻²⁸. By focusing on the interactions between stratospheric ozone, UV radiation, and
157 climate, the collated EEAP Assessment complements those of the SAP¹² and the UN
158 Intergovernmental Panel on Climate Change²⁹ to provide a comprehensive assessment on the
159 causes and consequences of global changes in Earth's atmosphere.

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Figure 1. The United Nations Sustainable Development Goals (SDGs) addressed by the UNEP Environmental Effects Assessment Panel 2018 Quadrennial Report. The findings from this report are summarized in this paper according to five major topics (in circles). These address 11 of the 17 UN SDGs (in numbered squares): **2.** Zero hunger, **3.** Good health and well-being, **6.** Clean water and sanitation, **7.** Affordable and clean energy, **9.** Industry, innovation and infrastructure, **11.** Sustainable cities and communities, **12.** Responsible consumption and production, **13.** Climate action, **14.** Life below water, **15.** Life on land and **17.** Partnerships for the goals. More information on these SDGs can be found at: <https://www.un.org/sustainabledevelopment/sustainable-development-goals/>

164 **3. Key findings and highlights**

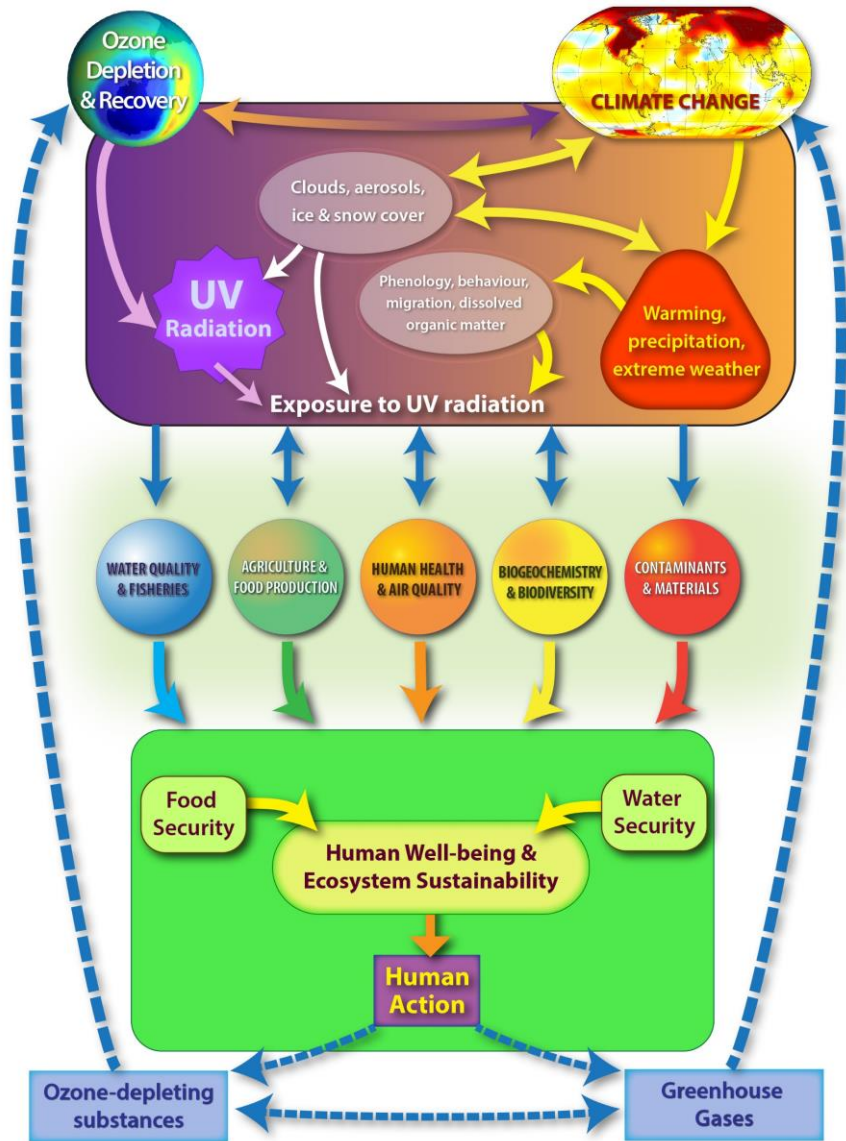
165 *3.1 Stratospheric ozone, climate change and UV radiation at Earth's surface*

166 Stratospheric ozone depletion and climate change interact via several direct and indirect
167 pathways that can have consequences for food and water security, human well-being, and
168 ecosystem sustainability (Figs. 1, 2). Climate change can modify depletion of stratospheric
169 ozone by perturbing temperature, moisture, and wind speed and direction in the stratosphere
170 and troposphere³⁰; and certain greenhouse gases (e.g., N₂O and CH₄) also modify the
171 chemistry regulating ozone levels.¹² Conversely, it is now clear that ozone depletion is directly
172 contributing to climate change in some regions of the southern hemisphere by altering
173 atmospheric circulation patterns in this part of the globe³¹ which affects weather conditions, sea
174 surface temperatures, ocean currents, and the frequency of wildfires in certain locations³²⁻³⁶.
175 These ozone-driven changes in climate are in turn exerting significant impacts on the terrestrial
176 and aquatic ecosystems in this region^{24,25,37,38} (Box 3). In the northern hemisphere similar, but
177 smaller effects of ozone depletion on climate may exist²⁷, but year-to-year variability in the
178 meteorology is greater than in the southern hemisphere, and there are no reports as yet linking
179 these changes to environmental impacts.

180 Depletion of stratospheric ozone leads to increased UV-B radiation at Earth's surface²⁷
181 that can then directly affect organisms and their environment. Because of the success of the
182 Montreal Protocol, present-day increases in UV-B (quantified as clear sky UV Index) due to
183 stratospheric ozone depletion have been negligible in the tropics, small (5-10%) at mid-latitudes,
184 and large only in Antarctica. As stratospheric ozone recovers over the next several decades¹²,
185 the clear-sky noon-time UV Index is expected to decrease (e.g., by 2-8% at mid-latitudes
186 depending on season and precise location, and by 35% during the Antarctic October ozone
187 'hole'^{27,39}).

188 Independent of stratospheric ozone variations, climate change is increasingly
189 contributing to changes in incident surface UV-B radiation^{27,40} (Fig. 2). Unlike stratospheric
190 ozone depletion, these climate change-driven effects influence the amount of surface solar
191 radiation not just in the UV-B but also in the ultraviolet-A (UV-A; 315-400 nm) and visible (400-
192 700 nm) parts of the spectrum. These changes are important as many of the environmental and
193 health effects caused by UV-B can be either ameliorated or accentuated, to varying degrees, by
194 UV-A and visible radiation²³⁻²⁵.

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Figure 2. Links between stratospheric ozone depletion, UV radiation, and climate change, including environmental effects and potential consequences for food and water security, human well-being and the sustainability of ecosystems. Direct effects are shown as solid lines with feedback effects indicated by double arrows. Important effects driven by human action are shown as dashed lines.

198 Future changes in incident surface solar UV radiation (UV-B and UV-A) will depend
199 strongly on changes in aerosols, clouds, and surface reflectivity (e.g., snow and ice cover).
200 Climate change is altering cloud cover with some regions becoming cloudier and others less
201 cloudy⁴¹. Increased cloud cover generally tends to reduce UV radiation at Earth's surface, but
202 effects vary with type of clouds⁴² and their position relative to that of the sun⁴³. Aerosols (solid
203 and liquid particles suspended in the atmosphere²⁸) reduce and scatter UV radiation; the type
204 and amounts of aerosols in the atmosphere are affected by volcanic activity, the emissions of air
205 pollutants, the frequency and extent of wildfires and dust storms, and other factors, many of
206 which are affected by climate change^{26,27,44}. In heavily polluted areas (e.g., southern and
207 eastern Asia), improvements in air quality resulting from measures to control the emissions of
208 air pollutants are expected to increase levels of UV radiation to near pre-industrial levels (i.e.,
209 before extensive aerosol pollution); the extent of these changes is contingent on the degree to
210 which emissions of air pollutants in the future are curtailed. High surface reflectance from snow
211 or ice cover can enhance incident UV radiation because some of the reflected UV radiation is
212 scattered back to the surface by aerosols and clouds in the atmosphere. Consequently, climate
213 change-driven reductions in ice or snow cover, which is occurring in polar regions and
214 mountains, will likely decrease surface UV radiation in these areas²⁷. At the same time, this will
215 increase the UV exposure of soils and waters that are no longer covered by snow or ice.

216

217 *3.2 UV radiation exposure and climate change*

218 The direct effects of UV radiation on organisms, including humans, and materials,
219 depend on levels of exposure to UV radiation. This is determined by a number of factors,
220 including many that are influenced by climate change (Fig. 2). Importantly, these climate
221 change-driven effects can result in either increases or decreases in exposures to solar UV
222 radiation, depending on location, time of year, and other circumstances. Some of the most
223 important regulators of exposure to UV radiation include:

- 224 • Behavior: The exposure of humans to UV radiation ranges from one-tenth to ten
225 times the average for the population⁴⁵, depending on the time people spend indoors
226 vs outdoors and under shade structures. The exposure of the skin or eyes to UV
227 radiation further depends on the use of sun protection such as clothing or
228 sunglasses; the UV radiation dose received by cells and tissues within the skin is
229 influenced by pigmentation of the skin and use of sunscreens²³. Warmer
230 temperatures and changing precipitation patterns resulting from climate change will
231 alter patterns of exposure to the sun⁴⁶, but the direction and magnitude of this effect

232 will vary globally. Many animals, such as insects, fish and birds, can sense UV
233 radiation and use this 'visual' information to avoid exposure to prolonged periods of
234 high UV radiation^{47,48}.

- 235 • In response to climate change, many animals and plants are migrating or shifting
236 their ranges to higher latitudes and elevations^{49,50}, while increases in exposure to UV
237 radiation leads zooplankton to migrate into deeper waters⁵¹⁻⁵⁴. Because of the
238 natural gradients in solar UV radiation that exist with latitude, altitude, and water
239 depth^{25,27}, these shifts in distributions will expose organisms to conditions of UV
240 radiation to which they are unaccustomed.
- 241 • Climate change is altering phenology, including plant flowering, spring bud-burst in
242 trees, and emergence and breeding of animals^{49,55}. As solar UV radiation varies
243 naturally with seasons, such alterations in the timing of critical life-cycle events will
244 affect UV exposures.
- 245 • Modifications in vegetation cover (e.g., drought, fire, pest-induced die-back of forest
246 canopies or invasion of grasslands by shrubs) driven by changes in climate and land
247 use alter the amount of sunlight and UV radiation reaching many ground-dwelling
248 terrestrial organisms⁵⁶.
- 249 • Reductions in snow and ice cover and the timing of melt driven by climate change is
250 modifying surface UV reflectance and increasing the penetration of UV radiation into
251 rivers, lakes, oceans, and wetlands in temperate, alpine, and polar regions⁵⁷.
252 Additionally, increases in extreme weather events (e.g., heavy rainfall and floods)
253 increase the input of dissolved organic matter and sediments into coastal and inland
254 waters that can reduce the clarity of water and exposure of aquatic organisms to UV
255 radiation^{25,58}. In contrast, in some lakes and oceans where climate warming is
256 leading to shallower mixing depths, exposure to UV radiation in the surface mixed
257 layer is increasing²⁵.

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259 *3.3. Environmental effects of changing exposure to UV radiation*

260 Changes in exposure to solar UV radiation have the potential to affect materials,
261 humans, and many other organisms in ways that have consequences for the health and well-
262 being of people and sustainability of ecosystems (Fig. 1). Below we highlight some of these
263 effects as identified in the recent UNEP EEAP Quadrennial Assessment.

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265 *3.3.1. Impacts on human health and air quality*

266 Higher exposure to solar UV radiation increases the incidence of skin cancers and other
267 UV-induced human diseases such as cataracts²³. While increases in the incidence of skin
268 cancer over the last century appear largely attributable to changes in behavior that increase
269 exposure to UV radiation, these changes highlight how susceptible some human populations
270 would have been to uncontrolled depletion of stratospheric ozone. Skin cancer is the most
271 common cancer in many developed countries with predominantly light-skinned populations²³.
272 Melanoma accounts for less than 5% of skin cancers, but has a much higher mortality than
273 other skin cancers and accounts for approximately 60,000 deaths worldwide each year.
274 Exposure to UV radiation accounts for 60-96% of the risk of developing cutaneous malignant
275 melanoma in light-skinned populations; globally, ca.168,000 new melanomas in 2012 were
276 attributable to 'excess' exposure to UV radiation (above that of a historical population with
277 minimal exposure) corresponding to 76% of all new melanoma cases⁵⁹. Stratospheric ozone
278 depletion is expected to increase these numbers by a few percent⁶⁰ when integrated over a
279 lifetime. Much larger increases in skin cancer incidence would already be occurring in the
280 absence of the Montreal Protocol^{11,13} (Box 2).

281 Exposure to UV radiation contributes to the development of cataract, the leading cause
282 of impaired vision worldwide (12.6 million blind and 52.6 million visually impaired due to cataract
283 in 2015)⁶¹. This is a major health concern particularly in low income countries with often high
284 ambient UV radiation and limited access to cataract surgery. The role of exposure to UV
285 radiation for age-related macular degeneration, another major cause of visual impairment
286 globally, remains unclear²³.

287 Concern about high levels of UV-B radiation as a consequence of stratospheric ozone
288 depletion was an important driver for the development of programs for sun protection in many
289 countries. These programs focus on promoting changes in behavior through structural and
290 policy-level interventions⁶², and have been highly cost effective in preventing skin cancers⁶³.
291 Behavioral strategies need to be informed by the real-time level of ambient UV radiation
292 (provided by the UV Index) and include controlling time outdoors and the use of clothing, hats,
293 sunscreen and sunglasses to reduce exposure. These changes can be facilitated by providing
294 shade in public spaces such as parks, swimming pools, sports fields and playgrounds, and
295 access to sunscreen⁶².

296 Changes in UV radiation and climate can further impact human health by influencing air
297 quality²⁸. A number of recent international assessments have concluded that poor air quality is
298 the largest cause of deaths globally due to environmental factors²⁸. Together with nitrogen
299 oxides and volatile organic compounds, UV radiation is a key factor in the formation and

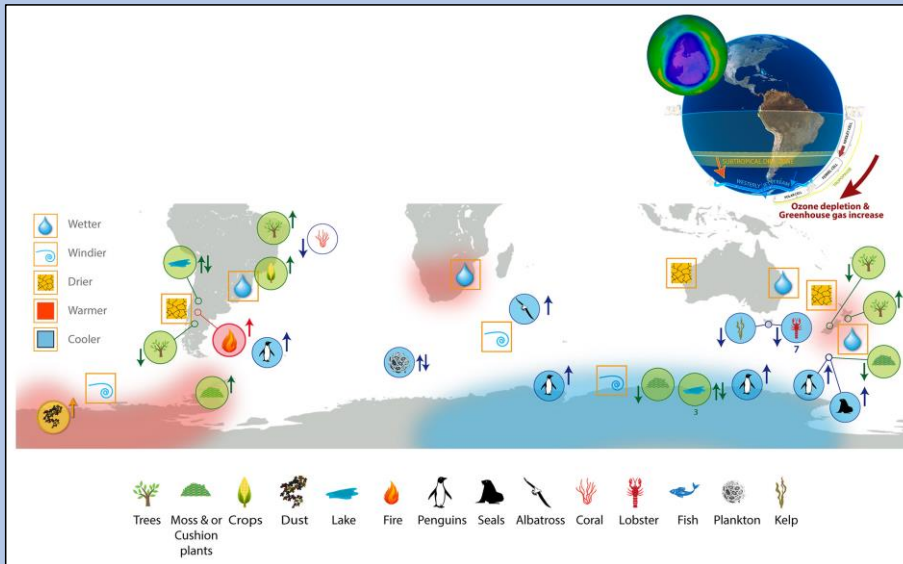
300 destruction of ground-level ozone and some particulate pollutants. Future recovery of
301 stratospheric ozone and changes in climate may alter ground-level ozone via decreases in UV
302 radiation and increases in downward transport of stratospheric ozone²⁸. Modelling studies for
303 the USA indicate that reductions in UV radiation due to stratospheric ozone recovery will lead to
304 somewhat lower ground-level ozone in some urban areas but slight increases elsewhere⁶⁴.
305 Although these changes in ground-level ozone are estimated to be small (ca. 1% of current
306 ground-level amounts), large populations are already affected by poor air quality, such that even
307 small relative changes in air quality could have significant consequences for public health.

308 Exposure to UV radiation also has benefits for human health, the most important being
309 its role in vitamin D synthesis which is critical to healthy bones, particularly during infancy and
310 childhood. There is also growing evidence of a range of other benefits of exposure to UV and
311 visible radiation in systemic autoimmune diseases (such as multiple sclerosis), non-cancer
312 mortality, and in the prevention of myopia²³. The dose of UV radiation necessary to balance the
313 risks with benefits varies according to age, sex, skin type, and location. Climate change will also
314 likely alter the balance of risks vs. benefits for human populations living in different regions^{23,27}.
315 For example, lower ambient UV-B at high latitudes will increase the risk of vitamin D deficiency
316 where this risk is already substantial. Conversely, warmer temperatures may encourage people
317 in cooler regions to spend more time outdoors, increasing exposure to UV-B. Reductions in
318 snow and ice cover could reduce the exposure of the eyes to UV radiation, possibly decreasing
319 the risk of damage to the eyes.

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323

BOX 3. Environmental effects of ozone-driven climate change in the southern hemisphere.



Stratospheric ozone depletion has been a dominant driver of changes in Southern Hemisphere summer climate over the later part of the 20th Century, moving the winds and associated latitudinal bands of high and low rainfall further south^{23-30,34} (inset globe). As a result, aquatic and terrestrial ecosystems, including agriculture, have been affected in several ways^{31,32}. For instance, the productivity of the Southern Ocean is changing, decreasing over much of the ocean, but increasing in other areas with corresponding effects on the uptake of carbon dioxide from the atmosphere. More productive areas already support increased growth, survival and reproduction of sea birds and mammals including albatross, several species of penguins and elephant seals. Regional increases in oceanic productivity are likely to support increased fisheries. In contrast, warmer sea surface temperatures related to these climate shifts are correlated with declines in kelp beds in Tasmania and corals in Brazil³². On land, changing patterns of rainfall have resulted in increased agricultural productivity in some regions (e.g., SE South America) and drought conditions in others (e.g., Chile)³¹. Drier conditions have resulted in increasing salinity in lakes and changed lake fauna in East Antarctica and the eastern Andes^{31,32}. On the Antarctic Peninsula, productivity of terrestrial ecosystems has increased with warmer and wetter conditions, while productivity in East Antarctica has responded negatively to cooling and drying³³. While our understanding of the extent of these impacts has improved considerably in the past several years, there are likely many other impacts that have not yet been quantified. Actions under the Montreal Protocol have moderated these climatic and subsequent ecosystem changes, by limiting stratospheric ozone depletion as well as reducing greenhouse gases. Without the Montreal Protocol and its Amendments, similar climatic changes would likely have become manifest across the globe and would have been more extreme in the southern hemisphere. As the ozone 'hole' recovers, some of these effects may be reversed. Image updated and adapted from Robinson and Erickson³⁴ with icons depicting the location and types of organisms or environmental factors influenced by ozone-driven climate change and the arrows showing the direction of these effects.

324 3.3.2 Impacts on agriculture and food production

325 There is little evidence to suggest that a modest increase in solar UV radiation by itself
326 has had any substantial negative effect on crop yield and plant productivity²⁴. It is unclear how
327 food production would have been impacted by the large increases in solar UV radiation in the
328 absence of the Montreal Protocol. One analysis, based on data from a number of field studies
329 conducted in regions where stratospheric ozone depletion is most pronounced (i.e., high
330 latitudes), concluded that a 20% increase in UV radiation equivalent to about a 10% reduction in
331 stratospheric ozone has only reduced plant production by ca. 6%⁶⁵. To what extent this
332 relationship would hold for levels of UV radiation >2-fold higher than present (i.e., the 'World
333 Avoided' scenario; Box 2¹¹) is uncertain, but would be an obvious major concern.

334 It is likely that by contributing to the mitigation of climate change, the Montreal Protocol
335 and its Amendments have reduced the vulnerability of agricultural crops to rising temperatures,
336 drought, and extreme weather events. In some regions of the southern hemisphere, changes in
337 rainfall caused by the combined effects of rising greenhouse gases and ozone depletion have
338 been linked to both increases and decreases in plant productivity (Box 3) and these effects may
339 reverse somewhat as the ozone 'hole' recovers. Exposure to UV radiation can also modify how
340 climate change factors, including drought, high temperatures, and rising carbon dioxide levels,
341 influence plants, but effects are complex and often contingent on growth conditions. For
342 example, in some cases increased UV radiation can reduce the stimulatory effects of elevated
343 carbon dioxide on plant growth⁶⁶. In other cases, exposure to UV radiation can increase
344 tolerance of plants to drought⁶⁷. Increases in ground-level ozone due to reduced UV radiation
345 resulting from the recovery of stratospheric ozone could also negatively affect crop yields²⁸.
346 Understanding these, and other UV-climate change interactions can inform growers and
347 breeders about agricultural practices that could aid in maintaining crop yields in the face of
348 evolving environmental change.

349 UV radiation can also have beneficial effects on plants as mediated by specific
350 photoreceptors that regulate plant growth and development⁶⁸. These non-damaging effects
351 include alterations in plant chemistry, that can alter the nutritional quality of food⁶⁹ as well as
352 plant defenses against pests and pathogens⁷⁰. Consequently, conditions that decrease the
353 exposure of crop plants to UV radiation (e.g., climate change, ozone recovery, shifting planting
354 dates or increased sowing densities), could reduce plant defenses and thereby affect food
355 security in ways other than just the direct effects on yield⁷¹. For certain vegetable crops grown in
356 greenhouses and other controlled-environments, UV radiation from lamps is increasingly being
357 used to manipulate plant hardiness, food quality and, in certain cases, resistance to pests⁷².

358

359 3.3.3 Impacts on water quality and fisheries

360 Climate change is altering the mixing patterns in the water column of lakes and oceans,
361 with deeper mixed layers in some regions and shallower mixed layers in others. These changes
362 are altering the UV exposure and fundamental structure of aquatic ecosystems and
363 consequently their ecosystem services (e.g., water quality, productivity of fisheries) in regionally
364 specific ways²⁵. The sensitivity to damage induced by UV radiation for the transparent larvae of
365 many commercially important fish species, combined with the distribution of these larvae in high
366 UV surface waters, have the potential to reduce juvenile survival and subsequent fisheries
367 harvest⁷³. In contrast, reductions in the transparency of clear-water lakes to UV radiation may
368 increase the potential for invasions of UV-sensitive warm-water species that can negatively
369 affect native species⁷⁴.

370 Climate change-related increases in heavy precipitation and melting of glaciers and
371 permafrost are increasing the concentration and color of UV-absorbing dissolved organic matter
372 and particulates^{25,26}. This is causing the “browning” of many inland and coastal waters, with
373 consequent loss of the valuable ecosystem service in which solar UV radiation disinfects
374 surface waters of parasites and pathogens⁵⁸. Region-specific increases in the frequency and
375 duration of droughts have the opposite effect, increasing water clarity and enhancing solar
376 disinfection, as well as altering the depth distribution of plankton that provide critical food
377 resources for fish^{44,51}.

378

379 3.3.4 Impacts on biogeochemical cycles, climate system feedbacks and biodiversity

380 Solar UV radiation inhibits primary production in the surface waters of the oceans by as
381 much as 20%, reducing carbon fixation rates in one of the most important biogeochemical
382 cycles on Earth^{75,76}. Exposure to solar UV and visible radiation can also accelerate the
383 decomposition of natural organic matter (e.g., terrestrial plant litter, aquatic detritus, and
384 dissolved organic matter) through the process of photodegradation, resulting in the emission of
385 greenhouse gases including carbon dioxide and nitrous oxide^{77,78}. Climate change-driven
386 increases in droughts, wildfires, and thawing of permafrost soils have the potential to increase
387 photodegradation^{26,79}, thereby fueling a positive feedback on global warming; however, the
388 scale of this effect remains an important knowledge gap.

389 Species of aquatic and terrestrial organisms differ in their tolerances to UV radiation and
390 these differences can lead to alterations in the composition and diversity of ecological
391 communities under conditions of elevated UV radiation^{24,25}. UV radiation also modifies herbivory

392 and predator-prey interactions, which then alters trophic interactions, energy transfer, and the
393 food webs in ecosystems⁸⁰. Presently, changes in regional climate caused in part by ozone
394 depletion, are threatening the habitat and survival of a number of species found only in the
395 southern hemisphere. These include plants growing in the unique high-elevation woodlands of
396 the South American Altiplano⁸¹ and moss and other plant communities in Antarctica³⁷. At the
397 same time, the ozone-driven changes in climate are enhancing reproductive success of some
398 marine birds and mammals^{24,25} (Box 3). To what extent the Montreal Protocol has specifically
399 contributed to the maintenance of biodiversity in ecosystems is unknown, but losses in species
400 diversity in aquatic ecosystems are known to be linked to high exposure to UV radiation which
401 can then lead to a decline in the health and stability of these systems⁴⁴.

402

403 3.3.5 Impacts on contaminants and materials

404 Solar UV radiation plays a critical role in altering the toxicity of contaminants^{25,26}.
405 Exposure to UV radiation increases the toxicity of contaminants such as pesticides and
406 polycyclic aromatic hydrocarbons to aquatic organisms but, more commonly, results in the
407 formation of less toxic breakdown products. For example, UV-B radiation transforms the most
408 toxic form of methyl mercury to forms that are less toxic, reducing the accumulation of mercury
409 in fish⁸². Although the degradation of many pollutants and water-borne pathogens by solar UV
410 radiation is affected by changes in stratospheric ozone, other factors such as dissolved organic
411 matter are more important in regulating penetration of UV radiation into water, and hence
412 photodegradation of these pollutants²⁶. Advances in modeling are allowing improved
413 quantification of the effects of global changes on the fate of aquatic pollutants.

414 Sunscreens are in widespread use, including in cosmetics, as part of the suite of
415 approaches to UV protection for humans. Sunscreens wash into coastal and inland waters, with
416 potential effects on these aquatic ecosystems. The toxicity of artificial sunscreens to corals⁸³,
417 sea urchins⁸⁴, fish⁸⁵, and other aquatic organisms, has led Palau, the State of Hawaii, USA, and
418 the city of Key West in Florida, USA, to ban the use of some sunscreens. Similar legislation is
419 under consideration by the European Union⁸⁶.

420 Microplastics (defined as plastic particles < 5mm) are now ubiquitous in the world's
421 oceans and pose an emerging serious threat to marine ecosystems with many organisms now
422 known to ingest them⁸⁷. Microplastics are formed by the UV-induced degradation and
423 breakdown of plastics exposed to sunlight. Microplastics occur in up to 20% or more of fish
424 marketed globally for human consumption⁸⁸. Although the toxicity of microplastics is unknown,

425 higher temperatures and increased exposure to UV radiation accelerate the fragmentation of
426 plastics, potentially threatening food and water security.

427 Until very recently, plastics used in packaging and building materials were selected and
428 optimized on the basis of durability and performance²². However, the present focus on
429 increased sustainability with the trend towards 'green' buildings, now requires such choices to
430 be environmentally acceptable as well. This includes the increased use of wood, which can be
431 renewable, carbon-neutral, and low in embodied energy compared to plastics. Many of these
432 materials are vulnerable to accelerated aging when exposed to UV radiation. At present,
433 industrial activities are aimed at identifying and developing novel, safer, effective, and 'greener'
434 additives (colorants, plasticizers, and stabilizers) for plastic materials and wood coatings, but
435 continued research and development is required to further combat harsher weathering resulting
436 from climate change.

437 Some compounds being used as substitutes for CFCs, such as
438 hydrochlorofluorocarbons (HCFCs), HFCs, and hydrofluoroolefins (HFOs), are known to
439 degrade to trifluoroacetic acid (TFA) in the atmosphere. TFA is a strong acid, and in sufficiently
440 large concentrations could produce damage to organisms. Because no sinks in the atmosphere
441 or in surface soils and waters have been identified, concern has been raised about its potential
442 accumulation over time in sensitive environments (e.g., salt lakes, wetlands, vernal pools).
443 Large natural sources of TFA have been invoked to explain high TFA concentrations in deep
444 oceanic waters⁸⁹ that have had no contact with atmospheric gases for several millennia.
445 Anthropogenic sources include pesticides, pharmaceuticals, and industrial reagents. Current
446 estimates indicate that any incremental TFA burden from the CFC substitutes would be minor
447 compared to the other natural and anthropogenic sources, and the overall TFA concentrations
448 (from all sources) are expected to remain well below levels harmful to the environment⁹⁰.

449

450 **4. Conclusions and Knowledge Gaps**

451 The Montreal Protocol has prevented the global depletion of stratospheric ozone and
452 consequently large-scale increases in solar UV-B radiation. Changes in the ozone layer over the
453 next few decades are expected to be variable, with increases (recovery) likely at polar and mid-
454 latitudes and decreases possible in the tropics.¹² The return of column ozone to 1980 levels is
455 expected to occur in the 2030s and 2050s respectively over northern- and southern-hemisphere
456 mid-latitudes and around the 2060s in Antarctica.^{12,91,92} Tropical column ozone is not expected
457 to recover to 1980 levels by 2100, with some models predicting declining ozone levels
458 beginning in 2050 at these latitudes.¹² However, these negative ozone deviations are projected

459 to be small (<2%) and would, in the worst-case scenario, result in increases in surface UV-B of
460 less than 2.5%.²⁷ Thus, because of the Montreal Protocol, we have averted a “worst-case”
461 scenario of stratospheric ozone destruction, prevented the resultant high levels of UV-B at
462 Earth’s surface, and so avoided major environmental and health impacts (Box 2).

463 We are confident in our qualitative predictions of the environmental effects that have
464 been avoided as a result of the implementation of the Montreal Protocol. However,
465 quantification of many of the environmental benefits resulting from the success of the Montreal
466 Protocol remains a challenge. The same knowledge gaps that constrain modelling of most
467 environmental effects in the ‘World Avoided’ scenario also constrain quantification of the
468 potential impacts of any current or future threats to the ozone layer. At present, no quantitative
469 estimates are available on the effects of the recently reported unexpected increases in
470 emissions of CFC-11⁹³ on stratospheric ozone, UV radiation, or the environment. However,
471 were such unexpected emissions to persist and increase in the future, or new threats emerge,
472 environmental and health impacts could be substantial. New threats to the integrity of the
473 stratospheric ozone layer include ‘geoengineering’ activities proposed for combating warming
474 caused by greenhouse gases, which could have consequences for UV radiation. In particular,
475 proposals to inject sulfate aerosols into the stratosphere to reduce solar radiation at Earth’s
476 surface⁹⁴ would likely reduce stratospheric ozone at most latitudes. The combined effect of
477 increased scattering by the aerosols and reduced absorption by ozone would then lead to
478 complex net changes in surface UV-B radiation^{27,95-97}.

479 Meeting the challenge of improving quantification of the environmental effects of future
480 changes in stratospheric ozone requires addressing several significant gaps in current
481 knowledge. First, we need a better understanding of the fundamental responses of humans and
482 other species to UV radiation, particularly how organisms respond to the different wavelengths
483 of UV radiation. Second, we need to better understand the full scope of not only the adverse
484 (e.g., skin cancer, impaired vision and unfavorable ecosystem changes), but the beneficial
485 effects (e.g., vitamin D, defense against plant pests and purification of surface waters) of UV
486 radiation on humans and other organisms. Third, we need long-term, large-scale field studies to
487 better understand how changes in UV radiation, together with other climate change factors,
488 including extreme events, affect intact ecosystems⁹⁸. Taken together, all three would increase
489 our ability to develop models that could be used to quantify effects of UV radiation on living
490 organisms and materials on scales ranging from individuals to ecosystems and the planet.

491 As a consequence of rapid climate change, many organisms, including humans, are
492 being exposed to novel and interactive combinations of UV radiation and other environmental

493 factors. These environmental changes will continue into the future and will result in alterations in
494 the structure and composition of ecological communities⁹⁹, which will then indirectly affect the
495 growth, reproduction, and survival of many species. How humans and ecosystems respond to
496 changes in UV radiation against this backdrop of simultaneous, multi-factor environmental
497 change remains a major knowledge gap. Quantifying these effects is extremely challenging,
498 where many of the outcomes are contingent upon human behavior and societal responses that
499 are difficult to predict or measure (Fig. 2).

500 The focus of concern regarding increased exposure to UV radiation has historically been
501 on human health. However, terrestrial and aquatic ecosystems provide essential services on
502 which human health and well-being ultimately depend. In addition to being critical for human
503 health and well-being, environmental sustainability and the maintenance of biodiversity are also
504 important at a higher level if we are to maintain a healthy planet¹⁰⁰. The topics covered by the
505 UNEP EEAP Quadrennial Assessment Report embrace the full complexity and inter-relatedness
506 of our living planet, and the outcomes of the Montreal Protocol (and Amendments and
507 Adjustments) demonstrate that globally united and successful actions on complex
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509

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