The Landscape Approach in Biodiversity Conservation

A Regional Cooperation Framework for Implementation of the Convention on Biological Diversity in the Kangehenjunga Landscape

> Eklabya Sharma Nakul Chettri Janita Gurung Bandana Shakya



Framework Paper

About ICIMOD

International Centre for Integrated Mountain Development

The International Centre for Integrated Mountain Development (ICIMOD) is an independent 'Mountain Learning and Knowledge Centre' serving the eight countries of the Hindu Kush-Himalayas – Afghanistan , Bangladesh, Bhutan , China , India , Myanmar , Nepal , and Pakistan , and the global mountain community. Founded in 1983, ICIMOD is based in Kathmandu, Nepal, and brings together a partnership of regional member countries, partner institutions, and donors with a commitment for development action to secure a better future for the people and environment of the extended Himalayan region. ICIMOD's activities are supported by its core programme donors: the governments of Austria, Denmark, Germany, Netherlands, Norway, Switzerland, and its regional member countries, along with over thirty project co-financing donors. The primary objective of the Centre is to promote the development of an economically and environmentally sound mountain ecosystem and to improve the living standards of mountain populations.

The Landscape Approach in Biodiversity Conservation

A Regional Cooperation Framework for Implementation of the Convention on Biological Diversity in the Kangchenjunga Landscape

Compiled by

Eklabya Sharma, Nakul Chettri, Janita Gurung and Bandana Shakya

ICIMOD Framework Paper

International Centre for Integrated Mountain Development (ICIMOD) Kathmandu, Nepal October 2007

Copyright © 2007

International Centre for Integrated Mountain Development (ICIMOD) All rights reserved

Published by

International Centre for Integrated Mountain Development G.P.O. Box 3226 Kathmandu, Nepal

ISBN 978 92 9115 060 1 (printed) 978 92 9115 061 8 (electronic)

Photos: All photos by Nakul Chettri unless stated otherwise

Front cover: Glacial lake in Jangothang, Jigme Dorji National Park, Bhutan, with a tent made of yak hair used by herders as shelter

Editorial team

A. Beatrice Murray (Senior Editor) Dharma R. Maharjan (Layout Design)

Printed and bound in Nepal by

Quality Printers Pvt. Ltd. Kathmandu

Reproduction

This publication may be reproduced in whole or in part and in any form for educational or non-profit purposes without special permission from the copyright holder, provided acknowledgement of the source is made. ICIMOD would appreciate receiving a copy of any publication that uses this publication as a source.

No use of this publication may be made for resale or for any other commercial purpose whatsoever without prior permission in writing from ICIMOD.

Note

The views and interpretations in this publication are those of the authors. They are not attributable to ICIMOD and do not imply the expression of any opinion concerning the legal status of any country, territory, city or area of its authorities, or concerning the delimitation of its frontiers or boundaries, or the endorsement of any product.

This publication is available in electronic form at http://books.icimod.org

Contents

Contributors	iv
Acronyms and Abbreviations	vi
Summary	vii

Section 1 – Transboundary Biodiversity Conservation in the Eastern Himalayas 1

Introduction	3
Transboundary Landscape Management	4
Transboundary Cooperation and the Landscape Approach in the Kangchenjunga Area	6
References	13

Section 2 –	Regional Cooperation Framework	15

Introduction	17
Constitutive Elements of the Regional Cooperation Framework	18
Implementation and Governance Mechanisms and Processes	21

Section 3 – Further Information

The Convention on Biological Diversity	25
Initiatives Supporting Transboundary Biodiversity Cooperation	28
References	29

23

Contributors

A. Partner Institutions in the Kangchenjunga Initiative

Bhutan

Nature Conservation Division, Ministry of Agriculture, Royal Government of Bhutan WWF-Bhutan

India

Ministry of Environment and Forests, Government of India G B Pant Institute of Himalayan Environment and Development Department of Forest, Government of West Bengal Darjeeling Gorkha Hill Council North Bengal University Ashoka Trust for Research in Ecology and the Environment Darjeeling Earth Group Darjeeling Ladenla Road Prerna Ecotourism and Conservation Society of Sikkim Centre for Studies in Rural Economy Appropriate Technology and Environment Federation of Societies for Environment Protection North East Society for Protection of Nature Wildlife Institute of India WWF-India (Darjeeling Project SERVE)

Nepal

Ministry of Forests and Soil Conservation, Government of Nepal WWF-Nepal The Mountain Institute Namshaling Conservation and Development Committee, Ilam Ilam Sahayog Parisad, Ilam Non-Government Organisation Federation of Nepal, Panchthar Environmental Conservation & Development Forum, Taplejung.

B. Participants in the Framework Development Workshop*

Bhutan

Sangay Wangchuk, Director, Nature Conservation Division, Ministry of Agriculture Vijay Moktan, Senior Programme Officer, WWF Bhutan Programme

India

Bishwanath Chakraborty, Dean, Faculty of Science, North Bengal University
Chinmoy Chakrabarti, Senior Environment Officer, Department of Environment, Government of West Bengal
Dipankar Ghose, Programme Coordinator, WWF-India, Sikkim programme
Hement K. Badola, Scientist in-charge, G B Pant Institute of Himalayan Environment and Development, Sikkim
Jeta Sanskrityayana, Professor, Department of Economics, North Bengal University
Kinzang S. Bhutia, Member, Khangchendzonga Conservation Committee, Sikkim
Murari Lal Arrawatia, Additional PCCF- Landuse and Environment, Forest, Environment and Wildlife Department, Government of Sikkim
P. Senthil Kumar, Divisional Forest Officer - Environment, Government of Sikkim
Pop T. Bhutia IFS, Conservator of Forests, Wildlife Circle-North, Government of West Bengal
Pradeep Kumar IFS, Forests, Environment and Wildlife Management Department, Government of Sikkim
Rama Kant Rai, Additional Director, Ministry of Environment and Forests, Government of India
Renzino Samdup Lepcha, Executive Secretary, Ecotourism and Conservation Society of Sikkim

Sandeep Tambe IFS, Programme Manager, The Mountain Institute, Sikkim

Shankar Deo Dhakal, Joint Secretary, Culture Affairs and Heritage Department, Sikkim

Sheelwant Patel IFS, Chief Conservator of Forests, Government of West Bengal

Nepal

Badri Raj Joshi, Planning Officer, Ministry of Forest and Soil Conservation, Government of Nepal Ganesh Pant, Assistant Planning Officer Planning and Human Resources Development, Ministry of Forest and Soil Conservation, Government of Nepal Narayan Belbase, Coordinator IUCN-Nepal Om Kar Joshi, Assistant Environment Officer, Environment Division, Ministry of Forests & Soil Conservation Sabita Thapa, SHL Coordinator, WWF-Nepal Programme

ICIMOD

Bandana Shakya, Research Associate, Transboundary Biodiversity Management Dipti Thapa, Intern Eklabya Sharma, Programme Manager, Natural Resources Management J. Gabriel Campbell, Director General Janita Gurung, Consultant Krishna P Oli, Regional Coordinator Access and Benefit Sharing on Biodiversity in the Eastern Himalayas Nakul Chettri, Coordinator, Transboundary Biodiversity Management Pema Gyamtsho, Senior Natural Resource Policy Specialist

* Note: Positions are those current at the time of the workshop in June 2006.

The compilers acknowledge the support from the John D. and Catherine T. MacArthur Foundation for this ICIMOD based eastern Himalaya transboundary biodiversity management project in the Kangchenjunga landscape. Contributions made by the participants of the 2006 Sikkim workshop, various national and regional workshops organised by ICIMOD, and our colleagues at ICIMOD, and constructive comments from Mohan P. Wagle, P. Senthil, Sandeep Tambe, and other reviewers are highly appreciated.

Acronyms and Abbreviations

CBD	Convention on Biological Diversity
CEGG	Culture, Equity, Gender and Governance
COP	Conference of Parties
GoN	Government of Nepal
ICIMOD	International Centre for Integrated Mountain Development
IUCN	World Conservation Union
MoFSC	Ministry of Forest and Soil Conservation, Nepal
PAs	Protected Areas
SHL	Sacred Himalayan Landscape
ТВМ	transboundary biodiversity management
WSSD	World Summit on Sustainable Development
WWF	Worldwide Fund for Nature

Summary

Achieving global conservation goals requires that realisations, agreements, and directives be customised to reach all levels. In the context of the Convention on Biological Diversity (CBD), this means that approaches to conserving biological diversity must be developed at the local landscape level to support national implementation of the Convention.

In recent years, protected area management has evolved from a species-based conservation approach to a livelihoods-based landscape approach. The shift in the conservation paradigm has been gradual, and has included acceptance of communities as an integral part of national level conservation initiatives, together with integration of many global conventions and directives. Scaling up conservation across larger landscapes, as facilitated by most global conventions, involves cooperation at various levels. This publication presents the output of a long process that started with a pilot initiative on transboundary biodiversity management in the southern part of the Kangchenjunga landscape, of eastern Nepal, Sikkim and Darjeeling in India, and Bhutan, which brought to the fore an approach of regional cooperation for implementation of the CBD. The initiative set the stage for formulation of a 'Regional Cooperation Framework' among the three nations, Bhutan, India, and Nepal. The framework is intended as a guide, with provisions that can be adapted and applied to the individual countries in the Kangchenjunga landscape to achieve cooperation for implementation of the CBD. Based on the principles of the CBD, and taking into account the national biodiversity strategies and action plans of each of the three countries, it gives directives on four constitutive elements of biodiversity conservation: transboundary biodiversity conservation, scientific and technical cooperation, information exchange and sharing, and regional guidelines and soft legal instruments. The framework also touches upon the implementation mechanisms and identification of stakeholders and their key roles at local and national, and regional and international, levels.

The paper is divided into three sections. The first part provides an account of transboundary biodiversity conservation in the eastern Himalayas, including an introduction to the Convention on Biological Diversity and the concept of transboundary landscape management, the historical development of transboundary cooperation in the Kangchenjunga landscape, and the development of the Regional Cooperation Framework. The Framework itself is presented in Section 2. Section 3 provides further details of the Convention on Biological Diversity and its programme of work on mountain biodiversity, and on some other major initiatives supporting transboundary biodiversity cooperation in other mountain areas.