

Trends in School Segregation, 1968-73

James S. Coleman
Sara D. Kelly
John A. Moore
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## TRENDS IR SCHOOL SEGREGATION, 1968-73

by James S. Coleman
Sara D. Kelly
John A. Moore

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## ERRATA AND MODIFIED* GALCULATIONS

After this report was printed, we discovered some errors and some places where procedures used may have introduced a bias. We have recalculated, results that might have been affected by these, correcting errors and using procedures which should eliminate the bias. The resulting changes affect some numbers in the text and tables, but with one exception, noted below, do not affect the general conclusions of the report. The modifications arise from sources as indicated below, with effects as noted.

1. In the analysis of segregation at elementary and secontary, levels, it ) was originally decided, as explained in footnote 12 , page 21 , to measires segregation at elementary leveis by including all schools containing a sixth grade and to measure segregation at secondary levels by including all schools containing a tenth grade. This was done for reasons described in footnote 12, page 21.

This, as it turned out, was not a wise decision. A number of schobl systems, par̂ticularly those undergoing desegregation of some sort, xeorganized their schools to cover different grade spans, or in some cases, to become ungraded where the school had before been a graded school. This reorganization meant that for elementary/secondary anslysis, different fractions of the students in the system and different fractions of the schools in the system were included in different years, in general a smaller fraction the schools in later years because of the conversion from graded to ungraded schots, and the reduction in grade spans. Reorganization was primarily at the eleqentary level. For example, in 1968 the 0 CR'data show that Dallas had 125 schools containing a sixth grade, 5 graded elementarry schools ending below gade six, and 2 ungraded schools. In. 1970 this was 123 with a sixth grade; 13 graded
ending below grade six and 1 ungraded. In 1972, the numbers were 109, 29, and 9. Thus in the later years, a-larger number of elementary schools was excluded for being ungraded or failing to contain grade six.

In modifying the analysis, it was evident that because of school reorganization, no ptocedure for including a school in the elementary school sample or in the secondary school sample would be fully satisfactory. The procedure used for the modified calculations contained here was to classify any school as a secondary school if it included a'grade $9,10,11$, or 12 . Xll other schoods were classified as elementary. Inspection of a number of systems which had undergone qome reorganization indicated that this procedure would give fewest misclassifications that mìght result in bias and that the amount of misclassification was very small.

The effectis of the revised procedure are given below:
1a: On page 22, the numbers in Table 5 change as indicated in the attached revised Taple 5. The revisions change no substantive conclusions, and lead to,only minor rewording on page 21 where the table is described.
1b: On pages 34, 35, and 36, Table 9, Figure 3 and Figure 4 change as indicated in the attached. The substantive conclusions on page 34 , about change at the two leygels are modified slightly. In the U.S. as a whole, the reduction in segregation was greater - at the secondary level, rather than equal to that in elementary, as stated there. But as described 伤 the original text, there are opposite differences in different regions, with greater desegregation decurring in the secondary schools than in the elementary in the South, but greater resegregation occurring in secondary schools in the North.

1c: On, page 47, Table 12 changes ast shown in attached revised Table 12. The conclusions on page 48 are affected somewhat. It is no longer the case that in the 3 regions where within-district segregation was most reduced, between-district segregation increased more at the elementary level. Thus the suggestion cannot be made here . that the movement of white families from a district in response to desegregation appears to be greater at the elementary level.

1d: On pages 77 and 78 are described the results of analyses at elementary and secondary levels. This analysis múst be deleted, eliminating any conclusions about the relative loss of whites at elementary and secontary levels. This is the one most important change affecting a general conclusion of the report. That is, result number 10 on page 79 must be deleted. A comparable analysis has not yet been carried out for elementary and secondary as redefined, sasu. the question' of relative loss raised in that section "cannot yet be answered. An attempt was made to get some idea about. the answer to this question by examining white. losises in the year of desegregation in schools with a grade ten and those without in cities listed on pages 62 as having undergone a drop of more than $11^{\text {in }}$ segregation in any one year. This gave an average lass of $14 \%$ of whites at secondary school and $13 \%$ at elementary (with 14\% for all schools). There fias greater lo'ss in 5 of the 9 instances at secondary school, and af 4 of the 9 in elementary school. From this analysis it would appear that the losses were about the same. However, this cannot be inferred because in general, desegregation was greater at secondary雨 lexels. In some cities, desegregation occurred primarily at one or
the other level (e.g., in Dallas in 1971, primarily at the secondary lével ${ }^{\text {and }}$ in San Francisco in 1971, at the elementary lével). Thus the question must be left open.
2. Several modifications have been made affecting the analysis of the size of individual segregating responses to desegregation, the section qn pages 53-80. In general the effects of these modifications are minor, but the earliff calculations did contain. sources of bias'or error, so that the recalculations are included here, even when they make little difference in overall interprefation.

The first modification has to do with eliminating schools with no teachers, reported: For 1968-72 OCR obtained information on race of teachers, and we included that in basic calculations of segregation though none of those results are included in the report. When a school gave no report of teachers, the 1 school was eliminated from the analysis for that year. (Schools were not identifiable from year to year, so that meant elimination only for that year).

This failure to report teachers was very.infrequent except in the case of a few districts, such as Los Angeles and Greenville, S.C., which gave no teacher reports in 1969 , and thus were eliminated from the analysis for that year. This procedure would not in and of itself affect the analysis except that in 1973 OCR no. longer obtained information on race of teachers so that all schools were included in our analysis in 1973. "Because this meant we used a slightly different.procedure for retrieving information in 1968-72 and in 1973, it could lead to possible biases! in the result. Because the difference was very slight, the measures of changes in segregation were essentially unaffected. But the analysis of white $108 s$ upon desegregation might be affected so those. analyses were recalculated. The effects on the results are indicated below. However, first, two other changes should be noted:

It yexs learned that the OCR data on Tuçson, one of the next 47 cities afiep the 1argest $2 \dot{3}$, showed a combined elementary/secondary district in 1968线: and 1969 , and separate elementary and seçondary districts in subsequent years. (There are in fact two separate districts, but governed under a single school board.) Because of this change in reporting, Tucson was eliminated in the modified calculations. (The "next 46"designation", however, is correct for the modified calculations, befause the designation should have been "next 47" with Tucson; since Albuquerque from the first 23 .replaced Richmond. See footnotes 22 and 23 on page 56 ).

An error was made in the lagged equations for 71-73 and 72-73 reported in Table 15. Although this did not affect conclǘsions arawn from the table, it Ces, along with the ghanges discussed abóve, affect the calculations.

The effects of these changes are given below:
Table 14 is changed as attached. The general effect of the changes is rather small, and will be described in discussion of the text on pages 60~65, which elaborates those tableq.

The effects shown in the simple equation, Equation 1 in Table 14, described on pages 60-61, change little, with a very slight increase in estimated white loss with a 2 reduction in segregation for the largest 21 (from 5.5\% to 5.6\%) and a decrease from $1.8 \%$ to $1,1 \%$ for the next 46 . The greater changes for the next 46 cities in these modified calculations than for the largest 21 is due to the exclusion of Tucson and the inclusion of 1969 data for Greenville, S.C. (the year before desegregation took place).

For Equation 2, discussed on page 63, the changes are slightly greater. For the largest 21., the loss becomes 6.8\%, for South and $4.0 \%$ for North (from 6.8\% and 3.9\%, only $0.1 \%$ in the North). For the next 46, the loss becómes $4.8 \%$ for South and no reliable estimate possible for the North; replacing $2.6 \%$ for

South and $0.2 \%$ for North. The absence of a reliable estimate for the North for the next $46^{\prime}$ results from the fact that nearly all desegregation occurred in the South, resulting in a correlation of .98 between $R$ and $R \times{ }^{\circ}$ South. (See again footnote 26 on page $65:$ )

The fact that the loss for the next $46^{\circ}$ (in the South) ras "estimated by Equation 2 and Equation 3 is so much greater than as estimated by Equation. 1 results from the inclusion in Equation 2 and Equation 3 of the between-district segregation. This is especially low in some dèsegregating districters in the South, thus depressing the white losa in those cities.

On page 64, there are changes of $0.1 \%$ in numbers in the tabulation, with no changes in interpretation. On page 64, the reviged calculations from Equation " 3 (see attached) shows. somewhát stronger effects of desegregation on white lośs than before for the smaller cities and stronger intensification of the desegrega-: tion loss inith increase in proportion black and between-district segregätion.

Revised calculations for Table 15 are attached with no changes in. interpretations resulting. Similarly on page 71 there are nutherical changę which do not change interpretation (see attached).

Table 17 on page 72 changes as indicated in the attached. As pointed out in the fooṭnote to the revised table, the estimated gains for Houston and Denver are very ilikely spurious. dué, to territory annexed during the period ${ }^{\circ}$ of desegregation. Table 17 should, however, be taken with" some caution as próviding accụrate éstimatés fqr. individual cities because the high degree of multicọllineàrity créates some instability in estimates as described in foot ${ }^{\boldsymbol{A}}$ note 26 , page 65.
$\dot{A}_{f}^{\prime}$ strong caveat about 热e projected long-term effects as estimated on pages $74-75$ should be added.' These estimates must be regarded as conservative estimates, of the effect of desegregation, because of the "assumption, based on
weak evidence, that the direct effect of desegregation on white loss is a onetime effect which does not continue beyond the year of desegregation. The experience is not sufficient for strong inferences. However, examination of the losses in particular cities where desegregation occurred at a clearcut. point suggests the possibility of a continuing effect riot shown by Table 15. For example, in Dallas, where the effect of desegregation in. 1971 was not particularly strong (an increase in loss from 3\% in 1970 to $8 \%$ in 1971) the subsequent years showed losses comparable to that of 1971 ( $9 \%$ and $7 \%$, and data for 1974 not contained in the OCR data shows a $19 s^{\circ}$ of $9 \%$ ). In Denver there was a steady growth in loss after the point of greatest reduction in segregation (1969) from $2 \%$ to $7 \%$. But in general, there are simply not enough' data. What is important to note, however, is that a small but continuing inctement in white loss can have a much greater effect than the onetime loss. Thus the estimates of long-term impact of desegreation on pages 74 and 75 may be serious. underestimates.

The modified procedures described above lead also to changes in the tabulations for the largest central city, districts in Appendix • 3 .. with minor changes "for all schools and major changes for the separated elementary and secondary schools. Revised Appendix 3 may be obtained from The Urban Instil cute upon request.


Page 21, line 4:
"As the table shows, elementary' schools are more segregated than high schools, in every region. except the Southeast where within-district segregation at the two levels. Is. the same."

Page 21, line 11: " $\therefore$ : only a fifth ( 0.20 )
Page 34, Ines 1-14:
"The answer at first appears to be that the degree of desegregation was greater at the secondary level, for as Table 9 shows, the reduction in degree of segregation in the country as a whole was greater at the secondary' than the elementary level:

However, this apparent greater reduction in segregation at the secondary level masks differences among regions. Figures 3 and 4 show the. changes from 1968-72 in elementary and secondary schools by region.. In the two regions where federal and court actives toward integration were strongest, the Southeast and West South Central and in the Border states, the drop in segregation was greater in high schools than in elementary ones, 'But' in asch of the othêr regions the decrease in segregation was greater in elementtory schools. In fact, in three of the northern regions (New England, Middle Atalptic, East North Central), segregation increased among secondary schools from 1968-70, while no region showed an increase in segregation among elementmary schools."

Page 46, line, 21: Delete ".. ' 'but the Southeast $\because$ ":

## Page 48, lines 4-18:

"When we look at changes from 1968 to 1972, there is an increase in every region but Border states at both levels. But the increase g vary by region. and by level. In all regions, the increase was either the same at both levels or greater at the secondary level.

What appears to occur is this: As suggested by the earlier data, the general movement of whites to areas with few f blacks during this period was greater at the secondary level, vary likely due to the greater age and affluonce of families with children of high school age. The result of that greater movement was to increase the between -district segregation more among secondary school students, than among elementary students. Whether the loss of white children when desegregation occurred was greater at secondary than at elementary levels cannot, however, be inferred from these results: That question will be discussed again' in ad, subsequent section."

Page 58, line 14; "Large negative values for $\Delta x \ldots$..."

## 'Pagé 60, line 2 through' page 61. line 6:

1. . For a city with the average number of students, with no blacks and, no reduction in segregation, the expected lossmer year is:
', a) Largest 21: (gain of) $0.9 \%$ of whites present at beginning
. of year (average nưuber of students is 169,000 )
b) Next 46: $1.2 \%$ of whites present at beginning of year (average number of students is 58,000 )
2. Additional expected loss if the city is $50 \%$ black:
a) Largest 21: $6.8 \%$ of whites present at beginning of year
b) Next 46: 4.5\% of whites, present at beginning of year
3. Additional expected loss if the city experiences a decrease of ${ }_{\alpha}$ .2 in the index of segregation in that year: ${ }^{25}$.
a) Largest 21: . $5.6 \%$ of whites at beginning of year
b) Next 46:' $1.1 \%$ of whites at beginning of year
4. Additional expected $108 s$ if a city were twice its size:
a). Largest 21: $0 \%$ of whites present at beginning of year
b), Next 46:
$2.9 \%$ of whites present at beginning of year
Taking the first three losses together, the expected loss of whites from a city system with $50 \%$ blacks would be:

For the largest 21:-
with reduction of .2 in segreation: $(-) 0.9 \%+6.8 \%+5.6 \%=11.5 \%$ with no change in segregation: (-) $0.9 \%+6.8 \%=5.9 \%$
For the next 46:
with reduction of .2 in segregation: $1.2 \%+4.5 \%+1.1 \%=6.8 \%$
with no change in segregation: $1.2 \%+4.5 \%=5.7 \%$

Page 63, Ine 11 through page 64, line 7:
"Estimated increase in loss of whites in one year as a function of reduction of $: 2 \div \mathfrak{I n}$.index of segregation:

Laingest 21
Sputh . ..North

Next 46'
6.8\%
4.0\% '
*No reliabie estimate for the North čan be"made since the correlation between $\Delta r$ 'and $\Delta r x$ South is. 983 (i.e., nearly all changes in, segregation occured in the Sputh in these 46 cities). See footnote 26 for 'further discussion.
These results show that indeed ther'e has been a greater 10 oss of whites when desegregation has taken place in large southern cities than when it has taken place in large northern cities, with the esimate nearly twice for the south-. ern cities what it is for northern ones. For the smaller cities, there is a smaller, loss for the Southern cities though no effect can be eatimated for the North in these smaller cities.

For this analysis with the two additional variables, we can also ask
what differences in loss of whites are associated with a difference between 0 and 50\% black in the city schools and a difference between 0 between- . district segregation and .4 between-district segregation:

Estimated increase in loss of whites in one year as a'function of 50\% black in city school district and between-district segregation of .4:

50\% black
Between-district segregation of : 4
Largest 21

Next 46 $\quad$| $2.2 \pi$ |
| ---: |
| $1.7 \%$ |

$6.6 \%$
4.4\%

Page 65, tabulation in center of page:

Between-district ${ }^{\text {G }}$ segregation
0
.2
.4

Largest 21.
proportion black

| .25 | .50 | .475 |
| :---: | :---: | :---: |
| $2 \%$ | $10 \%$ | $17 \%$ |
| 9 | 16 | 24 |
| 15 | 23 | 30 |

Next 46
proportion black-

| . 25 | . 50 | . 75 |
| :---: | :---: | :---: |
| . $3 \%$ | 6\% | . 9\% |
| - 8 | 11 | 15. |
| 14 | 17 | 20 |

Page 66, Iines 1 through 3:
"These estimates aresfor a city in the South. In the North the losses at the time of reduction in segregation are estimated to be $3.6 \%$ less in the largest 21 cities with no reliable estimate possible in the next $46 . "$

Page 66, line 22: : "and three more equations., va"
Page 71, lines 10. through 12:
"The results of the analysis give coefficients for $\Delta r$ of .262 (.057) forthe largest 21 . city districts, and 098 (.025) for the smaller cities.29"

Page 71, footnote 29: " $\mathrm{R}^{2}$ in these equations are .65 and .60 respectively." Pages 77 and 78: Delete section on Elementary and Secondary Schools, which continues through sixth ilne from bottom on page 78.

Page 79: Delete number 10.

15


Revised Table 5. BLACK-white contact and school segregation in 1968 by REGION, FOR ELEMENTARY SCHOOLS AND SECONDARY SCHOOLS

\begin{tabular}{|c|c|c|c|c|c|c|}
\hline  \& \multicolumn{2}{|l|}{- Proportion} \& \multicolumn{2}{|c|}{Schoolmates} \& \multicolumn{2}{|l|}{Black-white segregation} \\
\hline \& white \& black \& whites for average black \& blacks for average white \& within distričt \& total \\
\hline  \& \[
\begin{aligned}
\& .78 \\
\& .81^{-}
\end{aligned}
\] \& \[
\begin{aligned}
\& .16 \\
\& .15
\end{aligned}
\] \& \[
\begin{array}{ll}
\therefore \& .20 \\
\therefore \& .25
\end{array}
\] \& \[
\begin{aligned}
\& .04 \\
\& .05
\end{aligned}
\] \& \[
\begin{aligned}
\& .66 \\
\& .59
\end{aligned}
\] \& \[
\begin{array}{r}
.75 \\
.69
\end{array}
\] \\
\hline \begin{tabular}{c} 
New England \\
\begin{tabular}{c} 
Elementary \\
Secondary
\end{tabular} \\
\hline .
\end{tabular} \& \[
\begin{aligned}
\& .92 \\
\& .95
\end{aligned}
\] \& . 06 \& \[
.42
\] \& \(\bigcirc{ }^{.03} .03\), \& .42.
.16 \& \[
\begin{aligned}
\& .55 \\
\& .29
\end{aligned}
\] \\
\hline \begin{tabular}{l}
Middle Atlantic \\
Elementary \\
Secordaxy
\end{tabular} \& \[
\begin{array}{r}
.78 \\
.85
\end{array}
\] \& .16
.12 \& \[
\begin{aligned}
\& .26 \\
\& .42
\end{aligned}
\] \& \(\begin{array}{ll} \\ \cdots \& \\ \\ \& .05 \\ \\ \\ \& .06\end{array}\) \& .
.50
.30 \& \[
\begin{array}{r}
\therefore .67 \\
\because 50
\end{array} .
\] \\
\hline Betder
Elementary
Secondary: \& .77
.81 \& \(\because\)
.22
.19 \& \[
\begin{aligned}
\& .22 \\
\& .31 \\
\& .31
\end{aligned}
\] \& \(\therefore 06\)
\(\therefore 07\) \& \[
\begin{aligned}
\& .53 \\
\& .41
\end{aligned}
\] \& \[
.71=
\] \\
\hline  \& \(\therefore .70\)
\(\therefore .68\) \& . \({ }^{.} 28\) - \(31-\) \& .
.15
.16 \& \(\cdots\) \& a

$\therefore .74$
.74 \& $\because 7$
.78
.76 <br>

\hline West South Gentral Elementary .. Secondary \&  \& | $\because$ |
| :---: |
| $\vdots$ |
| .16 |
| .15 | \& \[

$$
\begin{array}{lll}
\therefore & & \\
\therefore & .15 \\
& 23 &
\end{array}
$$
\] \& $\because \because .03 \%$ \& .73

.63 \& .80
.71 <br>

\hline | East North Central |
| :--- |
| Elementary |
| Secondary | \& .87

.88

. \& | .12 |
| :--- |
| .12 | \& \[

$$
\begin{array}{r}
.25 \\
.35
\end{array}
$$

\] \&  \& \[

$$
\begin{array}{r}
8 \\
\hdashline 63 \\
\hdashline \\
\hdashline 8
\end{array}
$$
\] \& $\because \quad .71$

.60 <br>
\hline West North Central Elementary: Secondary \& .87
.93 \& $\ddots$
-.11

-06 \& . 22 \& $$
\begin{aligned}
& .03 \\
& \therefore \quad .03
\end{aligned}
$$ \& \[

$$
\begin{array}{r}
.67 \\
.44
\end{array}
$$

\] \& \[

$$
\begin{array}{r}
75 \\
\therefore \quad .75 \\
\hline .83
\end{array}
$$
\] <br>

\hline | Mountain |
| :--- |
| Elementary |
| Secondary | \& .79

.84 \& $$
\begin{aligned}
& .03 \\
& .02
\end{aligned}
$$ \& \[

$$
\begin{aligned}
& .29 \\
& .53
\end{aligned}
$$

\] \& \[

$$
\begin{array}{r}
.01 \\
.02
\end{array}
$$

\] \& $\begin{array}{ll}. & \\ . & \\ .37 & \end{array}$ \& \[

$$
\begin{aligned}
& .64 \\
& .37
\end{aligned}
$$
\] <br>

\hline Pacific Elementary Secondary \& .
.77
.80 \& . 08 \& .23

.30 \& | $\because$ | .02 |
| :---: | :---: |
|  |  |
| $\therefore$ | .03 | \& .59

.50 \& $\therefore 0^{8}$
$\therefore .711^{\prime}$
.62 <br>
\hline
\end{tabular}

Page 34: Revised Table 9,...Nithin-dirstrist Segregation in 1968, 70 , 72 at Elementary and Secondary Levels for the U.S. as a Whole

|  | 1968 | 1970 | 1972 | $1972-68$ |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Elementary | .66 | . | .48 | .42 | -.24 |
| Secondary | .59 | .33 | .29 | -.30 |  |

Page 47: Revised Table 12. Between-district Segregation in 1968 and . 1972 in Each Region for Elementary and Secondary Schools



Within-district Secondary School Segregätion, by Region'

Reviséd Table 14. Regression Coefficients for Analysés ofilwhite Student loss to Central Cities


Including inter-district segregation 1 actín of desegregation with South:

Equation 2
$-\Delta R$
Prop. biack
ln $N$
$R$ SMSA
$\triangle R \times S$
Constant:
$R^{2}$
$.199(.156)$
$-.044(.039)$
$.066(.008)$
$-.165(.050)$
. $.143(.170)$
-.059
. .36

|  |  |  |
| :---: | :---: | :---: |
| $\therefore \therefore .148$ (. |  |  |
|  | $\therefore .035$ | (.016) |
|  | $-.041$ | (.010) |
| - | -. 110 | (.021) |
| . 242 (.137). |  |  |
|  |  |  |
| . 35 |  |  |

Incłuding interactions of desegregàtion with proportion black and inter-district segregation; and also fingluding South as a dummy variable:

Equation 3


Page 68: Revised Table 15, Further Analysis Results (Equations include


Estimated added losses of whites due to desegregation in first year of desegregation, in second year, and third year, assuning reduction of .2 in segregátion index.*

*Unwei \&hted averages of above estimates were used because standard errors were nearlỳ alike.

Page 72:
Revised Table 17. Estimated Additional Loss of White Students in Specified Cities
(Loss during desegregation in cities which had a $\Delta r$ in one pear of -1 , beyond general loss of whites in those cities. Desegregation assumed is, $\Delta r=-.2$.)


NOTE: Professor Reynolds Farley (personal communication 10 September, 1975) has pointed out to us that Houston, Dallas, Memphis, and Denver annexed substantial amounts of territory during the period $1970-73$, $s 0$ that the losses for those cities maybe underestimated due to an undetermined number of white children added through annexation. Thus the apparent gains for Houston. and Denver may well be due to annexation.


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School desegregation has been a major issue in the United States. in the 1960's and 1970's. In 1954, the Supreme Court decision in the Brown case initiated a set of activities which has culpinated in the current desegregation efforts in large cities of the North.
"Desegregation" has meant mani things during the period since 1954. The term initially referged to elimination of dual school systems, in which one set of aṭtendance zones was used tó ássign white children thone set of schools, and a second set of attendance zones was used to assign black children to a different set of schools. The classic and plaintive query of the black mother in the Sduth was why should her ch bussed to a school far awayं, past a nearby school, merely because of the color of his skin. The extent of the change is that the same plaintive query is now heard, primarily from white mothers; primarily in large cities, where bussing has begun to be used, not to segregate children by race, but to integrate them.

This change is reflected in a change in meaning of the term desegregation. From the initial meanine of eliminating a system of dual assignment, the term desegregation has come to mean reduction of any segregation within a system, and in the strongest meaning of the term, elimination of any racial fmbalance among schools in the system. Thus dèsegregation, which initially meant abolition of a legally-imposed segregation, has come, to mean; in many cases, affirmative integrafion.

However, except for one court case (in Detroit) which was later reversed in the Supreme Court, desegregation has not come to mean eliminatimon of racial imbalance between school districts. Nor, except in a few instances; have two or more school systems combined or cooperated to reduce segregation due to residence in different districts. Thus social policy in school desegregation, although changing over time and different in different districtsofhas almost wholly been confined to desegregation of schools within a school district.
'Given the policies that have been applied, by local school systems, by the Department of Health, Education, and Welfare, and by the courts, we can ask a series of questions concerning the actual state of racial integration in schools; and recent trends in that state. For actions taken by one branch of government and at one level of government interact with actions taken by individuals and by other branches and levels of government: The actual state of school Integration is a result of hiss interaction. It is different than it would be in the absence of the policies designed to bring about integration; but it is more than a simple consequence of the policies. Indeed, there are numerous examples of government policy in which the result of the interaction between policy and response is precisely the opposite of the result intended by those who initiated the policy, It is especially important in the case of school desegregation to examine this interaction, because many of the actions taken by individuals, and some of those taken by their local government bodies, have precisely the opposite effect on school desegregation to that intended by federal government policy. The most obvious such individwal action, of course, is a move of residence to flee school integration.

To examine the status and trenends in school segregation, the 'primary (and virtually singular) data source are the statistical reports, collected by 'the" Department of Health, Education, and Welfare. Beginning in 1968 and continuing to the present, the office for Civil Rights, (OCR) of HEW has obtained from school
'systems throughout the United States statistics showing the racial composition of each school in the district, the racial composition of teaching staffs, and related information. The data for $1968,69,70,71,72$, and 73 have been processed and are available for analysis. These data allow a detailed. statistical: analysis of the status and trends in school segregation by race throughout the United States.' They are unique in this; and the opportunity they offer is the opportunity to examine what has actually occurred throughout the period 1968-73 during which there have been policies at local, state, and federal levels, in courts, Iegislatures, executive and administrative branches of government related to schooI desegregation. Most of these poiicies have been aimed at bringing about desegregation, though in a few cases, sưch às anti-bussing actions in Congress, they have been aimed at preventing certain kinds of desegregation. .

Not all the questions surrounding school desegregation can be answered by these data, as will be evident in subsequent pages, but some dean be, in a more complete way than before.

Of the various policy aims that have been the objects of school deseg;regation policies, these statistical data can give evidence only on a subset of the aims. And from this subset, we will examine a still smailer subset: the aim of eliminating racial segregation among schools within a system, whatever its source, and the aim of eliminating racial segregation between districts.: The data gathered by OCR allow also for the examination of teacher aşsignment, and thus racial segregation among staff and *here.

The data do not allow, on, the other hand, for a study of segregation among 'classes within a school (often known as "tracking"), because there is 'no good information on pupil assignment to classes within a' school. 'The Office for Civil Rights attempted, in its 1971 questionnaire, to obtain these data from school systems, but abandoned the effort in 1972. A, more detailed and intensive mode of data collection is probably necessary if data of sufficient quality on assignment" within school are to be obtained. No implication is attended by the examination to be.carried out below that the policy aim of eliminating segregation among schools with a system, whatever. its source, ifs the "correct". one, and other policies which would either go less far (such as eliminating only that school segregation not due to residence) or further (such as eliminating all segregation among classes within a school) are not correct. The question of what is the correct policy depends not only on the' implïcitly aimed-for social consequences, but upon the realm of legitimate authority of the governmental units applying the policy. This in turn depends on just which individual rights citizens, have vested in their government for collective use, through the Constitution and législative acts. For example, to. accomplish the policy aim of eliminating all segregation among schools, whatever its source, the most effective implementation would be federallympecified pupil assignment to schools to create precise racial balance, disregarding school district and state lines. However, such a policy would be using collectively certain rightserthat individuals have retained to themselves or vested in a more local level of government. As another example,
citizens have vested certain authority in the court, (such as constitutional protection, but a wider tange of aúthority in elected legislatures. Thus certain.policy aims such as elimination of segregation among schools whatever its source may be appropriate for legislative action if it achieves certain desired consequences, but not appropriate for court action, which must be directed not toward achíeving désiráble gocial goals, but insuring constitutional protection for: all citizens." It is useful also to point. out that data such as these which show the indirect and unintended consequénces of school desegregation actions may be relevant for certain desegregation decisions, but not for others. "They lre. relevant for an executive or legisiative body which is attempting in its action to achieve a desirable social consequence. They are not relevant for a court decision which is acting to ińsure equal protection under the 14 th ¿Amendment.

Despite the fact that only two aims, student desegregation among schools in a district regartle'ss of the source of segregation, and desegregateion between school districts, can be studied 2 there are a number pf important questions that can be answered with these data. In particular, "these data show the result of government desegregation actions and. individpual segregating actions taken together, and allow some assessment of the effects of each. In' this way, they suggest the limits of government policy, or at least the limits of policies carried, out in the conflict mode that has characterized school desegregation policy.

Wee will begin by examining the state of racial integration among schools within a district in 1968, and then move to an examination of the changes "that occurred over the period 1968-1973. What will be of special interest

- is the differential changes that occurred over that period of time in different kindsof school settings: in differentregions of the country, in school districts of different sizes, and in particular large cities. For different, things were happening in different places during this time, giving, rise, $\ddagger 0$ very different trends in different. places.

For much of the analysis in examining trends, two separate series must be used. The even years, 1968, 1970, 1972, constitute a census of U.S. school districts, covering $90 \%$ of the childredn in school, and excluding only a few very small districts. The odd years include only a sample of school systems, representing those districts in which most minority pupils are found. ' When examining trends over time‘́n indifidual districts the oddnumbered years can be safely included, because each district is either included as a whole, or excluded. But. for average across the country, across regions, across states, and even metropolitan areás, the odd years cannot be included, and the series must end with 1972.
$1_{\text {See Appendix } 1}$ for OCR sampling plan,

THE MEASURES OF SCHOOL INTEGRATION

A principal consequence of school desegregation that is of major societal interst is the amount of contact between children of different racial groups. ${ }^{2}$ Furthermore, most of the attention has been focussed on the amount of contact of "minority" children (principally blacks and Spanish ${ }^{2}$ American children ${ }^{3}$ ), with "majority whites." Much attention both of courts and legislatures has been directed toward elimination of patterns that result in schools which are overwhelmingly or predominantly minority.

- For these reasons, a directly relevant statistical measure on a school system is the proportion of white chifldren in the same school with the average black child. This gives a measure of the experience of the "average black child" in that school district with whites. A similar

A different consequence may be of legal interest:, the degree to which segregation resulting from action of any level of government (thus failing to provide equal protection under the 14 h Amendment) is eliminated. Still other consequences are of interest to partfcular groups, and these may depend on the particular way that segregation or integration arises. For example, if either segregation or integration is achieved through assignment of children to schools at some distance because of their race, then the parents affected may feel a greater deprivation of rights than in the case when such assignment does not occur, even if the school's racial composition does not differ. However, à study of the kind carried out here cannot examine. these consequences.
4
3
The 弓OCR surveys measure enroliments of the following categories: Neg\%is, American Indian, Oriental, Spanish Surnamed Âmericans, and other. White non-minority and undesignated minority groups are included in the category "Other."
measure may be calculated for the proportion of children of each racial group in the school of the average child from each radial group. ${ }^{4}$.-

This measure is affected not only by the degree of segregation between two groups in different schools in the system, but also by the overall proportion of children in each group. If there are few white children in the system, for example, then whether or not there is the same proportion of whites in each school, the average black child will have a small propor ${ }_{-}$ tion of white children in his school. Because of this, it is valuable also to have a measure of just how far from an even distribution across the schools the actuà distribution is, that is, a measure that is standardized for the number of whites in the system. Such a measure can bè, constructed, having a value of 0 if there is, no segregation between the
${ }^{4}$ The measure of interracial school contact may be constructed as follows: If we number the schools in the system $I_{3} \ldots k, \ldots n$, and consider the first school, there is a given proportion of whites in this school. Call this $\mathrm{p}_{\mathrm{Iw}}$. There are a certain number of blacks in the school. Call this $\mathrm{n}_{1 b}$. Then for this number of blacks, the proportion of whites in their school is $\mathrm{p}_{1 \mathrm{w}}$. If we average this proportion over all schools, weighting by the number of blacks, we obtain the desired measure, which we may cail $s_{b w, ~}^{\text {, }}$ the proportion of white children in the school of the average black child (or more generally, labelling the group $i$ and $j$ for generality):

$$
\begin{equation*}
s_{b w}=\frac{\sum_{k} n_{k b} p_{k w}}{\sum_{k} n_{k b}} \tag{I}
\end{equation*}
$$

or for any groups i and $j$

$$
\begin{equation*}
s_{i j}=\frac{\sum_{k} n_{k i} p_{k j}}{\sum_{k} n_{k i}} \tag{2}
\end{equation*}
$$

- two groups in question, and a value of 1.0 if segregation is complete. ${ }^{5}$

It is impdrtant to note, however, that although the standardized mea-
sure is a measure of segregation of children in one, group from those of .another, it is the unstandardized measure which measures directly the s" presence of children of a group in schools attended by children of another group. Thus the proportion of white schoolmates for the average black child may be low, as in Washington, D.C\%, where only $3 \%$ of the children are white, wifhout the measure of segregation being especially high. 6
${ }^{5}$ The standardized measure of segregation is constructed as follows. If the same proportipn of children from group $j$ were in each school, then $s_{i j}$ (see preceding footnote for notation) would be equal to $p_{j}$. If the children of group $j$ were all in schools by themselves, totally, isolated from children of group $i, s_{i j}$ would be 0. Thus a measure of how far $s_{i j}$ is from $p_{j}$ is $\left(p_{j}, s_{i j}\right) / p_{j}$. This we will call $r_{i j}$, which may be thought of as a measure of the degree of segregation, or the degree to which segregation between schools is responsible for the value of $s_{i j}$. The formula is

$$
\begin{equation*}
r_{i j}=\frac{p_{j}-s_{i j}}{p_{j}} \tag{3}
\end{equation*}
$$

${ }^{6}$ For some purposes, it is preferable not to standardize $s_{i j}$ to create a "measure of segregation," $r_{i j}$, but rather to let $s_{i j}$ be a dependent vari-* able in an analysis, with one of the independent variables the proportion of group $j$ in the system. Using this alternative, we dot not begin with a concept of "segregation," but rather with a concept of proportion of theaverage member of group $i$ 's 'schoolmates that are of, group $j$. The degreg to which this is accounted for by the proportion of group $j$ in the system is a measure of the integration of group i with $j$. In a regression equation, if the coefficient on the proportion of group $j$ is 1 , there is no segregation. Insofar as it is below ${ }^{\star}$, there is.

INTEGRATION IN 1968

In 1968 in the United States, $15 \%$ of the children in public schools (grades 1-12) were black, $6 \%$ were of another minority, and $79 \%$ were majority whites. But the average black child in U.S. schools went to a school which had $74 \%$ black children in it, and only $22 \%$ white children (and $4 \%$ other minorities). Meanwhile, the average majority white child was in a school .which was $93 \%$ white and only $4 \%$ black.

These numbers show that the interracial contact in American schools in 1968 was quite low. Black children had more contact with whites than whites had with blacks, due to the disparity in overall numbers; but the separation was quite marked. Using the standardized measure described earlier, $r_{i j}$, the segregation between blacks and whites is $.72 .^{7}$

Although in the subsequent examination we will focus exclusively on black-white segregation, it is useful to note here the proportion of schoolmates from each of the five racial-ethnic groups for the average child from each group. Table 1 shôws this for $1968 .{ }^{8}$

As this table shows, the average white child in the U.S. has far less contact with any minority children than any of the minorities have with child-. ren from other groups. Among the minorities, black children have least contact with çhildren from, other groups. Construction of standardized measures
$\overline{7}$ Using' equation (3), this is calculated as $r_{b w}=\frac{.79-.22^{\circ}}{.79}=.72$.
8 , Using equation (3), standardized measures of segregation may be calculated for each pair of groups, from the tabulation presented.

Table 1. PROPORTION OF SCHOOLMATES FROM EACH GROUP FOR THE AVERAGE CHILD OF EACH GROUP

| Proportion of schoolmates who are: |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |
| For the Average: | American Indian | Negro | Oriental <br> - American | Spanish <br> Surname | Majority <br> White' | Sum |
| American Indian |  | 爯. | $0+$ | . 06 ' | * 59 | 1.00 |
| Negro |  | $\because 74$ | $0+$ | . 03 | . 22 | . 99 |
| -sadn: <br> oriental <br> Amerifan | $0+$ | . 11 | $\text { . } 11$ | . 12 | . 66 | 1.00 |
| Spanish <br> Surname <br> $+\quad+$ |  | . 11 | $.01$ | . 43 | .44. | . 99 |
| Majority <br> White |  | $\text { . } 04$ | $0+$ | . 03 | . 93 | 1.00 |
| Proportion of each grou | $0035 .$ | . 1530 | . 0047 | . 0466 | . 7923 |  |
| ! |  |  |  |  |  |  |

of segregation from these figures would show that blacks and whites are the most segregated, both from one another and from the other groups.

## Within-district segregation

The segregation reflected in the value of .72 for"black-white segregation is composed of two parts: segregation among schools within the same school district; and segregation due to blacks and whites living in different school
districts. The average of the within-district segregation, when weighted according to the number of blacks in the districts, is somewhat lower, at -.63. However, this figure represents a degree of segregation nearly as large as that for total segregation. (If every district in which blacks . lived had the same racial composition; then given this same segregation of .63 within districts, the average black child would have had $29 \%$ $+$ white schoolmates, rather than $22 \%$. This would have been somewhat more contact, bat stili not a high amount. ${ }^{9}$ )

A different picture is evident when we examine the average withindistrict segregation weighted by the number of whytes in the district. This figure is .23. The low number compared to the high, 63 for the average weighted by the number of blacks reflects the fact that most whites live in smaller districts with few blacks, while most blacks Twe in districts with many whites. If segregation in the smaller districts was low in 1968 (as we shall see shortly it was), then the within-district 'segregation-for the-average black would be high. Or to put it differently, the segregation within the districts where most blacks live is high, whfle the segregation within the districts where, most whites live is much lower. This reflects also the fact that most whites live in districts different from those in which most blacks live.

We shall use as a measure of the average within-district segregation in the subsequent analysis the average weighted by numbers of black. students, since desegregation policy within districts has focussed on the districts -with many blacks, and upon the interracial contacts of blacks. $\stackrel{y}{4}$
${ }^{9}$ The value of $29 \%$ is calculated by use of equation (3) with ${ }^{2}{ }_{b w}=6.3$ $\mathrm{p}_{\mathrm{w}}^{\prime}=.79$. Thus $.63=\frac{.79-\mathrm{s}_{\mathrm{bw}}}{.79}$, or $\mathrm{s}_{\mathrm{bw}}=.29$.

## Regional Variations

However, the degree of school segregation differed considerably among regions of the country in 1968. Table 2 shows, for the Census geographic regions, the contact of blacks and whites, and the segregation, in each of the regions. ${ }^{10}$

Table 2 shows, comparing column 1 and 3, the disparity between the proportion white in each region and the proportion white among the average black's schoolmates. Althaugh the proportion white ranges from $. \dot{69} \dot{\text { to }}: 93$, in no region except the Outlying states does the average black have a majority of white schoolmates. Only in New England does the proportion approach this. Comparing columns 2 and 4 shows a similar disparity for whites: although the proportion black reaches. 29 in one region, in no region does the avefrage white have more tha $7 \%$ black schoolmates.

These disparities are shown in column 6, the measure of total segregation. It is greatest in the two southern regions, though not so much greater than several northern regions às míght be expected, given historic differences between North and South in school policy. With this felative similarity betwieen tótal segregation in North and South in 1968, it is somewhat puzzling that when the goais of desegregation shifted from elimination. - of dual systems to more ambitious ones, attention continued to be cóncentrated on the South until the early 1970's. The explanation' probably lies in the

10
Several regions have been reclassified, because the character of racial segregation has differed.within the region. Hawaii and, Alaska have been separated as "outlying" states from.the Pacific region; and the South Atlantic. and East South Central have been combined and redivided into Border (Delaware, Maryland, West Virginia, Kentucky) and Southeast (all others in these two regions). In all tabulations beyond Table 2, the Outlying states, Hawail and Alaska, are droppeḍ, because as Table 2 shows, there is no black-white segregation in their schools, and the number of blacks in those states is very small.

Table 2. BLACK-wíiITE. CONTACT AND SCHOOL SEGREGATION IN 1968 BY REGION

conflict surrounding desegregation: The desegregation movement was part of a larger movement of the $1960^{\prime}$ s of liberating the southern Negro. Only with the success of that movement did attention turn to the North.

In the measure of within-district segregation (calum 5 ) the two southern regions are more distinct from the northern regions. The southeast shows the classic pattern of southern segregation, with nearly all the segregation occurring, within districts, while New Engiand, Midde Atlantic, and Bprder regions show what has eqerged as the northern patternof segregation-segregation due to blacks and whites attending schools in different districts. In those three regions, the tatio of the within-district segregation to the total segregation lo 10 west, 69 to 2

## $\frac{\text { Variation by size of district }}{\square}$

The policies of desegregtution, as welli as the individual fesponses to it, vary greatly by district size. Desegregation in an urban area is a vexy different process from, that in a smali district in a rural area, Thus just as it is important to examine regional vartations (because of histotical dfferences and because of the different desegregation palicies applied in North and South) o it is important to examine varlations byiditrict size. Since district boundaries post often coincide with central city boundaries, yairiationg in districit size are largely coincident with vaxiation in city
 size.

Table 3 show the 1968 interracial contact and segregation by district size. The columans háve the same treaning as columns 1-5 of Table 2. (Column 6. is not inciuded here, since "total segregathont hap meaning only for a geographic ennfity, such-as'SMSA or regipn F First, columns 1 and 2 , show the shatp ractai differences by district sfzes the smaller the district, the geater the proportion white and sinaller the proporton black, one result

of this is shown in columns 3 and 4: the average black child has an increasing proportion of white schoolmates as district size decreases, and the average white has a decreasing proportion of black schoolmates as district size decreases.

Column 5 shows that. given the racial distributions in the districts, the average segregation is greatest within the largest districts, and declines somewhat as district size decreases. Thus not all the increase, in the proportion of white scholmates for the average black child in smaller districts is due to, the greater proportion of whites in those districts. Part is due to the lesser segregation in the smaller districts. J. 1 Variations in segregation by district size in each region
*The differing patterns of segregation in North and 'South suggest the usefulness of examining segregation in different size districts in each of the regions. Table 4 shows the measure of segregation (column 5 in Tables 2 and 3 ). in each size class in each region. First, looking at the largest districts, the most striking point is that segregation is high not only in the two southern regions; it is equally high in three of the five northern regions. Only in Middle Atlantic and Border states is the degree of segregation in the largest districts Iower.

As district size decreases, however, segregation decreases markedly outside the two Southern regions, In the Southeast, segregation remains almost constant among all size districts, and in the West South Central region, it declines only slightly as distŗict size decreases. Thus in 1968, the difference between South and North in segregation is not at all in the largest cities, but in the smaller cities and towns: A caution should be introduced, however: the measures of segregation do not tell the levels of contact be-

tween the two racial groups: as Table 2 showed, the äverage white child in the Southeast has, despite the higher levels, of segregation, a higher proportion of black schoolmates than in any other region; except in the Border states where it is equal. These tables suggest, in fact, that it, is the potentially high proportion of black schoolmates, due to a high proportion black In the region or district, that generates high levels of segregation. Table 2 shows a rather strong'relation between the proportion'black in a region. and the total or within district segregation.

## Segregatioǹ at elementary and secondary ievels

In the tabulations up to this point, all,students in all, schools were included, whatever grade they were"in." However, in most localities, schools are divided into different levels, at least into an elementary school and high school, though sometimes into threè levels (a 6-3-3 plan, with junior high schools, or a 4-4-4 plan, or à 5-3-4 plan). ${ }^{11}$. Elementary schools are characteristically smaller than high schools, having smaller geographic attendance zones, with several elementary schools feeding.into a single high school. Because of residential segregation by race, we would expect the attendance zones of elementary schools to be more racially homogeneous, and thus to be more segregated than high schools.

11 In recent years, the effort to achieve integration without bussing has led. to even finer divisions in some cases, with a school building which once covered the four years of high school, for example, now covering only two years, with twice as large an attendance, zone.

Table 5, which is comparable to the first six columns of Table 2, shows the degree of interracial contact and the degree of segregation for the U.S. as a whole and for each region, in elementary and secondary. schools. As the table shows, eli ementary schools are more segregated than high schools; in every region. Only in the Southeast is the segregation at the two levels nearly the same. This reflects the remains of "the historical de june segregation of the South, which segregates beyond the segregation induced by residence, and thus segregates the high schools as fully as elementary.

The difference in segregation at elementary and secondary levels is rather substantial in most regions, and in the U.S. as a whole: the average black alementary school child has only a sixth ( $0 . \dot{1} 7$ ) of his schoolmates white, while the average black secondary school child has a quarter ( 0.25 ) of his schoolmates white. Whether the greater segregation at the elementary level includes a greater tendency on the part of whites to segregate their elementary school children, beyond that due to small attendance zones, cannot be inferred from these data. However, the examination of trends from 1968-72 in a subsequent section will give some indications of different processes at elementary and
12. Because of the varying organization of schools into levels, and because of the way data were collected by OCR (the grade levels covered by each school and the numbers of each racial group in each school, but not by grade level) a fixed rule for classifying a schools as "elementary" or "secondary" was required. This was to count every school with a sixth grade as elementary and every school with a tenth grade as secondary. This excluded some schools with less than the first six grades; but to include them along with the sixth-grade schools for which they were feeders would have incorrectly assessed segregation between, say, a.grade 1-4 school and a 5-8 school, rather than segregation across all schools serving a given grade level. Some schools in small communities, which cover grades 1-12, are included both as elementary and secondary. uUsing this method, however, we obtain the segregation at, two levels in the community, the 6 th and 10 th grade level.

Table 5.- black-hhite contact and school segregation in 1968 by REGION, FOR ELEMENTARY SCHOOLS AND SECONDARY SCHOOLS

|  | Proportion |  | Schoolmates. |  | Black-white gegregation |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| . . . | $1$ | black | 3 whites for average black | 4. blacks for average white | $5 \text { within }$ | $6^{\circ}$ <br> total |
| U.S. <br> Elementary Secondary | $\begin{aligned} & .77 \\ & .81 \end{aligned}$ | $\times$ <br> . <br> .17 <br> .15 | $\therefore \quad .17$ | $\begin{aligned} & .04 \\ & .05 \end{aligned}$ | . .70 .61 | .78 $-\quad .70$ |
| New England <br> Elementary <br> Secondary | $\begin{aligned} & .92 \\ & .95 \\ & \hline \end{aligned}$ | . 06 | . 43. | $\begin{aligned} & .03 \\ & .03 \end{aligned}$ | , $40 \times$ | .0. . .53 .29 |
| Hiddle Atlantic <br> *. Elementary Secondary | $\begin{array}{r} .79 \\ .87 \end{array}$ | $\begin{aligned} & .15 \\ & .10 \end{aligned}$ | . 23 | $\begin{aligned} & .05 \\ & .05 \end{aligned}$ | . 50 | .67 $\therefore .46$ |
| Border, <br> - Elementary Secondary | $.78$ | $\begin{array}{r} .21 \\ .15 \\ \hline \end{array}$ | $\begin{aligned} & .21 \\ & .39 \end{aligned}$ | $\begin{aligned} & .06 \\ & .07 \end{aligned}$ | . $\mathrm{Sb}^{\circ}$ | $\begin{aligned} & .73 \\ & .54 \end{aligned}$ |
| Southeast <br> - Elementary Secondary | $\begin{aligned} & .66 \\ & .67 \end{aligned}$ | $\begin{aligned} & .32 \\ & .32 \end{aligned}$ | $\begin{array}{r} .12 \\ .15 \end{array}$ | $\begin{aligned} & .06 \\ & .07 \end{aligned}$ | $\left\lvert\, \begin{array}{r} .79 \\ .75 \end{array}\right.$ | $\begin{aligned} & .81 \\ & .78 \end{aligned}$ |
| West South Central <br> - Elementary <br> - Secondary | $\begin{aligned} & .76 \\ & .81 \end{aligned}$ | $\begin{aligned} & .18 \\ & .15 \end{aligned}$ | $\begin{aligned} & .14 \\ & .23 \end{aligned}$ | $\begin{aligned} & .03 \\ & .04 \end{aligned}$ | $\begin{aligned} & .76 \\ & .63 \end{aligned}$ | $.82$ |
| $\begin{gathered} \text { East North Central } \\ \text { Elementary } \\ \text { Secondary } \end{gathered}$ | $\text { . } 86$ | $\begin{aligned} & 13 \\ & . \\ & \hline \end{aligned}$ | $\begin{aligned} & .24 \\ & .41 \end{aligned}$ | $\begin{gathered} .04 \\ .04 \end{gathered}$ |  | $\cdot$. .72 -.55 |
| West North Central Elementary Secondary | $\begin{array}{\|}  \\ .89 \\ .93 \\ \hline \end{array}$ | $\begin{aligned} & .10 \\ & .06 \end{aligned}$ | $\begin{array}{r} .22 \\ \because \quad .38 \end{array}$ | $+03$ | $\begin{array}{\|cc} \hline \therefore & . \\ & .66 \\ .47 \end{array}$ | $\begin{aligned} & .75 \\ & .59 \end{aligned}$ |
| Mountain <br> Blementary ${ }^{-}$ Secondary | $\begin{aligned} & .80 \\ & .83 \end{aligned}$ | .03 .02 | . <br> . 28 <br> . | .01 .$\quad .01$ | $\begin{array}{r} \therefore \\ \therefore \quad .59 \\ \quad .32 \end{array}$ | . 66 |
| Pacific Elementary Secondary. | $\begin{gathered} 7 \pi \\ 0 \\ 0 \\ \hline 84 \end{gathered}$ | $\text { . } 08$ $.05$ | $\begin{aligned} & \quad .21 \\ & \therefore \\ & .36 \end{aligned}$ | $\therefore .02$ | $\begin{array}{r} .62 \\ .44 \end{array}$ |  |

secondary levels.

## Racial contact and segregation in the 22 largest central-city districts

As Tables 3 and 4 show, segregation is most pronounced in the largest school districts, whiçh tend to be located in the largest cities. Table 6, in the same format as columns 1-6 of Table 2, shows for the twenty-two largest central-city districts ( 1972 enrollment) the proportion of schoolmates of the other race in columns 3 and 4 , and the measure of segregation in , column 5, ${ }^{13}$ The first seventeen of these are in the $100,000+$ size category in Tables 3 and 4; the last five are in the $25-100,000$ class. In only three cities (Columbus, Boston, and San Diego) did the average black child have more than a quarter of his schoolmates whitep and in only six cities (Philadelphia, Detroit, Baltimore, New Orleans, New York, and San Francisco, jxcluding Washington, D.C., which is an aberrant case, almost racially homogeneous) did the average white child have more than $15 \%$ of his schoolmates black. This low degree of contact is reflected by the segregation measures; eight of which are 80 or above, and only three of which are below. 60. These figures reemphasize what Table 4 shows: that segregation in large cities in 1968 was not concentrated in any region of the country, but appeared to a similar degree in all regions.

Altogether, the picture of racial segregation in U.S. schools in 1968 is one with several components:

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These 22 largest central city schnol districts are classified according to 1972 enrollment and an Office of Education metropolitan status cilassification. They represent 22 of the 23 largest central city districts; Albuquerque is excluded (the 22nd largest) because it is not among the largest 50 cities in total population.

Table 6: BLACK-WHITE CONIACT AND SCHOOLL SEGREGATION IN 1968
FOR 22 LARGEST CENTRAL CITY SCHOOL DISTRICTS
(Districts ranked by 1972 Enrollment)-


1. High segregation in the largest cities of the country, where the proportions of blacks are greatest;
2. Sharply lower segregation in smaller districts everywhere but thé South (and slightly lower there), but much smaller proportions of blacks in these smaller districts -- except in the South;
3. A large contribution to total segregation in some northern regions due to blacks and whites living in different districts, so that the - difference in total segregation between North and South is considerably less than their difference in segregation within districts;
4. Greater, segregation at elementary than at secondary levels, due at least in part țo the smaller, more homogenebus areas served,by elementary schools.
5. A seeming, paradox: the region with the highest degree of segregation, the Southeast, is also the region in which the average white child had the highest proportion of black schoolmates (.07). The reason, of course, Iies in the higher proportion of blacks in the Southeast.
$\because$ It is clear from these data that by 1968 , desegregation of schools was a far from accomplished task in cities and tawns of all sizes in the South; but that in the largest cities it was equally high in many places where dual school systems had never existed. But this was the picture in 1968 , before the major thrust of "desegregation in' schools had occurred. The next four years show strong trends toward desegregation. It is these trends to which we now turn.

TRENDS IN WITHIN-SYSTEM SEGREGATION

Between 1968 and 1972, there was a sharp reduction in black-white segregation in the United States; In 1972, $16 \%$ of public school children were black, and $77 \%$ white. The average black child in 1972 went to a school that was $61 \%$ black (compared to $74 \%$ in 1968) and $34 \%$ white. And the average majority white child was in a school which was $89 \%$ white and $7 \%$ black: The comparison below shows the change from 1.968 to 1972:

|  | Proportion |  | Schoolmates |  | $\begin{aligned} & \text { Black-white } \\ & \text { segregation } \end{aligned}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | white | black | whites for average black | blacks for average white | within Blstrict | Total |
|  | . 79 | . 15 | . 22 | . 0.4 | 63 | . 72 |
| 1972 | . 77 | ;16 | . 34 | . 07 | . 37 | . 56 |

The change from 1968 ta 1972 is substantial. Indeed, the average with-in-district segregation in 1972 between blacks and whites may not be greater than that between some pairs of white ethnic groups. But the change from 1968 to 1972 consists of very different changes in, different locales. For . reference in making comparisons with Table 2, Table 7 shows the interracial
Table 7. BLACK-WHITE CONTACT AND SCHOOL SEGREGATION IN 1972 bȲ REGION

|  |  | Prop̈ortior |  | Schoolmates . |  | Black-White segregătion |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\cdots$ |  | $1_{\text {White }}$ | 2 Black | 3 Whites for average black | $4 \begin{gathered}\text { Blacks for } \\ \text { average white }\end{gathered}$ | $5 \begin{aligned} & \text { Within } \\ & \text { district }\end{aligned}$ | ${ }^{\text {Total }}$ |
|  | U.S. | .77 | . 16 | $\therefore .34$ | $\therefore \quad .07$ | - . 37 | , . 56 |
|  | New England | . 92 | . 06 | .47 | . 03 | . 33 | . 49 |
| $\begin{gathered} C T \\ . N O \end{gathered}$ | Middle Atlantic | . 78 | .16 | $.28$ | . 06 . | . 43 | $.64$ |
| - | Border. | . 79 | .21 | . 28 | . 07 2. | $\bigcirc .44$ | . . 65 |
|  | Southègst | .68 | . 30 | $.44$ | $. \quad 19$ | . 19 | $.35$ |
|  | West 'South Central | 4.76 | . 17 | . 28 | - 06 | $.48$ | . 63 |
|  | East North Central | . 86 | .13 | $\vdots \quad .28$ |  | $.57^{\prime}$ | 67 |
|  | West North Central | . 89 | . 09 | $.30$ | 03 | . 56 | $.66$ |
|  | Mountain | . 80 | .03' | . . 52 |  | $.25$ | $\cdots 3$ |
|  | Pacific | . 75 | . 08 | $\times \quad .29$ | !.03 | . . 42 | .61* |

contact and the segregation in each of the regions. But the varying changes can best be seen via a graph. *Figure 1 shows the trends in average segregation within school districts (comparable to column 5 of Table 2 and Table 7) in each region over the three points in time, 1968, 1970, and 1972. There is a radical drop in the Southeast; from highest at . 75 in 1968 to lowest $\%$ at .19 in 1972 . Among the other regions, there are'rather large declines in West South Central, Mountain, and Pacific regions. In New England, Middle Atlantic, and East,North Central regions, there has been virtually no change in segregation. These trends show that school desegregation during this period (the period during which most desegregation took place) was almost . wholly a southern affair, with the far West being the only exception. ,This concentration in the South was of course Iargely the consequence of federal requịrements, supported by legal decisions in the courts, aimed at removińng segregation where dual school'systems had not been eliminated. The graph suggests, however, that the segregation removed was not only that due to dual systems; it was also that due to individual ${ }^{*}$ residential location within districts that has led in the North to within-district segregation of..40-.60.

But apart from having occurred primarily in the South and to a lesser extent $\ddagger n$ the Far West, how did desegregation proceed in districts of different sizes? Figure 2 shows the changes in average within-district segregation in districts of each size over this four-year period. The results are striking: Districts greater than 100,000 in size changed very little; and the amount of change increased steadily as the district size decreased. Among districts 10,000 or below in size, segregation is small: indeed, less than .15. The graph shows the very great effectiveness of desegregation policies in the smaller districts (though we have not yet examined the pffects


on total segregation) and the milu lesser effectiveness in the largest districts.

But these differential changes in different sized districts can be somewhat misleading,because of the fact that deseagregation policy was located primarily in the South, andmost of the blacks in smaller districts were located in the South. The trend may be seen by a table (Table 8) for segregation by district size in eäch region in 1972, for comparison with Table 4 for 1968, The comparison shows that, as suggested by Figure 2, great amôints of desegregation did take place in small districts in those regions "whëre șmill-district segregation existed:' the Southeast and West South Central regions. The comparison shows in addition sevaral points: aven outside the South, sode desegregation within districts occurred in the smatier districts", though essentially none the the largest districts. The decline in segregation in Mountain; Pacific, and Border states occurred in the medium and medium-large dfotricts, not the largest. And finally, there Was a reduction of segregation in the largest districts in one region only, the Southeast As Table shows, the Southeast shows not only overall the least segregation in 1972, as Figure i fndic des; bưt shows lowen segregation than most other regions in nearly alit size districts. In a four-year period (and primarlyy in the two year period 1968-70), school gistricts of all sizes in the Southeast changed from being the most segregated in the nation to among the feastsegregated

Changes in segtegation at elementary and secondary levels
Eartieris Table 4 showed that in $1968^{\circ}$ the average segregation was less at the sécondary level than at the elementary level, in each region of the country dow we can ask how desegregation proceeded in elementary and secondary schools, whether fhere was greater desegregation at one level than at


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the other. The answer at first appears to be that the degree of desegregation was almost identical at the two levels, for as Table 9 shows, the reduction in degree of segregation in the country as a whole wąs nearly the same.

Table 9. WITHIN-DISTRICT SEGREGATION IN 1968, 70, 72 AT ELEMENTARY AND SECONDARY LEVELS FOR THE
U.S. A\& A WHOLE


However, this apparent nearly identical reduction in segregation masks

- two differences which cancel each other. Figures 3 and 4 show the chänges from 1968-72•in elementary and secondary schools region by region. In the two regions where federal and court actions toward integration were strongest, the Southeast and West Sputh Central, the drop in segregation was greater in high schools than in elementafy ones. But in each of the other regions except the Border region, the decrease in segregation was greater in elementary schools. In fact, in four of the northern regions (New England, Middie Atlantic, East North Central, West North Centrai), segregation increased * among secondary schools from 1968-70, while only the Middle Atlantic region showed an increase in segregation among elementary'schools,

This increase in segregation among secondary schools appears 1ikely tó be due tpsegregating movement among white families with high-school ageschildren. One form of movement that would bring about such an increase is movement from an attendance zone serving a school with many blacks to an attendance zone serving. a school with fewer blacks, \#ut within the same school system.


Figure 3
Within-district Elementary School Segregation, by Region


Figure 4
Within-district Secondäry School Segregation, by Region
ERIC: $\because \because \because \quad=60^{\circ}$

Another, and more likely, is differential movement of families with high school age children out of central city districts with many blacks: greater movement out of the district on the part of white families whose children were in largely white schools, ${ }^{14}$

At this point, these possible explanations must remain conjectures. We will return to elementary and secondary differences in subsequent sections.

## Change in 22 largest central-city districts

A final picture of change in within-district segregation is the change in the 22 largest central-city districts. The left side of Table 10 shows the segregation of each in 1968 and 1973, together with the change, in column 3. The table shows the dfamatic reduction in some southern cities, joined by Indianapoilis among the northern ciyies, Denver and San Francisco in the West. It shows, however, an increase in five northern cities and one Border city, showing that even during this period of major desegregation, and even within the city boundaries themselves, there were residential movements increasing the segregation in these cities. There are no more northern cities within which segregation was reduced than there are within which-segregation

## fnc reased.

But this does not tell the whole story, even before examining the question of segregation between districts. There have been substantial population shifts in some of these cities, and we can ask the question: given these population shifts, to what extent does the decrease in segregation, where it

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The same pattern could be caused by differential movement into schools of different racial composition.

Table 10: BLACK-WHI'RE SEGREGATION AND` CONTACT OF' BLACKS WITH WHITES IH 22 LARGESI CENTRAL CITY SCHOOL DISTRICTS, 1968-1973 (Districts ranked by 1972 Enrollment)

occurred, result in an increase in the proporyion of white schoolmates for the average black? The right hand side of Table 10 answers that question by comparing the proportion of white schoolmates for the avarage black in each of these districts in 1968 with the proportion in 1973. The figures show that although segregation decreased in 16 of the 22 cities, the proportion of white schoolmates for the average black increased only in ten of those sixteen. In four it decreased, and it remained unchanged in two. Thus ${ }^{c}$ although segregation was reduced in most of the 22 cities, the contact of the average black with white schoolmates has increased in less than half of them. Only in those cities where desegregation was great did the contact increase substantially-and.even in Atlanta, where there was great desegregation, from .85 to .48 , the proportion of white schoolmates for the average bláck child increased only :03, fxem 06 to 09 -ibecause of the great loss in numbers of white school children in Atlanta. (In Atlanta, the white school population in 1973 was. only 38\% of its size in 1968.)

This last result leads directly to a set of further questions about the larger effects of school desegregation over the $1968-72$ or $1968-7 \overline{3}$ period. The desegregation policies have been confined wholly to within-district desegregation. But as has been yevident. in earlier examination, there was, especially, in the North, substantial segregation due to residence of blacks and whites in different districts - in particular, larger proportions of blacks in large districts and larger, proportion of whites in small districts. We can ask, then, what has been the trend, over this period of time, not merely in within-district segregation, as examined so far, but in overall. segregation. And we can ask just what has been the change in segregation between districts during. this period. Has it increased, as appears likely,
and if so, to what extent? Finally, we can ask. Just' what has been the effect of desegregation within districts on the behavior that increases segregation between districts: the movement of whites from districts with high proportions of blacks and low segregation to districts with smaller proportions of blacks.

The importance of these questions for educational policy lies in the fact that the distribution of children by race in schools is a result not merely of pqlicies by the Federal government, nor of court orders, nor of policies by state and local governments. It is also the result of individuals' decisions about where they will live, and about whether they will send their children to public or nonpublic schools. Increasingly, as incomes increase, more families have these options open to them, though residential options are more restricted for black families due to residential discrimination. Thus the resulting distribution of children among schools is the result of the interaction of the collective decisions by governmental units and the individual family decisions. In areas of economic policy, governments have recognized that final outcomes are not merely the direct result of a policy, and are as concerned with the indirect effects of a policy as with the direct ones. In areas of social policy that are not economic, they usually have not, and have proceeded blindly, as if the policies directly controlled the final outcomes.

School segregation can show well these indirect effects, because the indirect effects have their principal impact on the distribution of whites and blacks among districts, and thus upon segregation between districts, while the direct effects of government policy have been on the distribution of whites and blacks among schools within a district. ${ }^{15}$ We have examined the
'

5 As suggested in the elementary-secondary comparisons, the indirect effects in the form of residential movement can also have their effects on segre-: gation within districts. The only protion of the indirect effects that the present analysis can measure is that which has its effect on segregation between districts..
direct effects and in the right half of Table 10 taken a glimpse
at the indirect effects. We*will now turn to examine these indirect effects in more detail.

CHANGES IN TOTAL SEGREGATION AND SEGREGATION BETHEEN DISTRICTS

Figure shows the changes in total-segregation in the U.S. as a whole and in each of the regions shown in Figure 1. These changes show roughly the same patterns as the within-district changes in Figure 1, but there are some important differences. . First the regions are more tightly bunched in overall segregation in 1968 than in within-district segregation. Secondly, the decreases in overall segregation, among those districts that do show a decrease, are somewhat'less than changes in within-district segregation. This reflects the fact that while there were reductions in segregation within districts, due to k. desegregation policies, there were at the same time increases in segregation between districts, due primarily to the movement of white students to districts with few blacks.
$\because$
This counterbalancing increase in segregation can be seen more directly by examining the within- and between-district segregation in 1968 and 1972 in each region. 16 as Table 11 shows, the within-district segwegation has declined in every region except Middle Atlantic, where it remained constant, while the between-district segregation has increased in every region except. Border, where it remained constant. In 1968, the within-district segregation

[^0]

Average Total Segregation, 1968-1972, United States, and by Region :(Alake and Hawai! -omitted)
$6 \%$

Table 11. CHANGES IN WETHİN-DISTRICT AND BETWEEN-DISTRICT SEGREGATION IN 1968 AND 1972 IN EACH REGION

was greater than the between-district segregation in évery region; by: 1972 the between-district was greater than the within-district in three of the nine regions. Thus the segregation that reflects residential separation into, different. school districts shows a steady increase throughout the country.

The between-district segregation measures can also be helpfuil in further examination of changes at the elementary and secondary levels. Earlier, in Figures 3, and 4, differential changes in segregation were apparent at elementary and secondary levels, with increases in segregation ocçurring in several regions for secondary schools. These increases were increases in segregation whoily among schools within the same district. A second way of looking ate the changes occurring at elementary and secondary levels is to examine changes in thé between-district segregation in each region at these two levels. If betwfén-district segregation is greater at the elementary level, it indicates that. fewer white and black elementary school children live in the same school districts than is true for secondary school children. If the inctease from $1968^{\circ}$ to 1972 in between-district segregation is $\bar{g} r e a t e r ~ a t ~ t h e ~ e l e m e n t a r y ~$ level, it indicates that over this period the movement of white students out of districts with many blacks was greater at the elementary' level than at the secondary level.

- The comparisoms of elémentary and secondary levels in 1968 show that in every region but the Southeast, the between-district segregation was greater at the elementary level than at the secondary level. This indicates that elementary, children were more residentially segregated by race throughout the country than secondary children were--a, strong indication that the greater withindistrict segregation found earlier at the elementary level is not due merely to the smaller size and greater neighborhood focus of the elementary school, but is due to a greater tendency to segregate at the elementary level. For

Table 12:* BETWEEN-DISTRICT: SEGREGATION IN 1968
AND 19.72 IN EACH REGION FOR ELEMENTARY AND SECONDARY SCCHOOLS

between-district segregation is not affected by the size of school or the size of its attèndance zone, since the district contains both elementary and high . schools for those who live within its boundaries.

When we look at' changes. from 1968 to 1972 , there is an increase in every region at both levels. But the increases vary by region and by level.. In the three regions where within-district segregation was most reduced, betweendistrict segregation increased more at the elementary level. In the remaining regions, the increase was either the same at both levels or greater at the secondary level.

What appears to occur is this: 'As suggested by the earlier data, the generäl movement of whites to areas with few blacks during this period was greater at the secondary level, very likely due to the greater age and affiuence of families with children of high school age. But the movement in response to desegregation appears to have'beén greater at, the elementary level, for it is only where desegregation was great that elementiary segregation betweendistricts increased more than secondary. These inferences cannot be strong here; analysis of changes in specific districts in a later section will provide more information about the differential processes at the two levels.

## WITHIN- AND BETWEEN-DISTRICT SEGREGATION <br> IN metropolitan areas

Another way of seeing what is happening in schobl segregation in the largest metropolitan areas is to examine trends in the segregation between different school districts in the metropolitan area. Most large cities have a.separate school district from that of the surrounding suburbs (although many districts in the South are countywide). And just as there is racial segregation due to blacks and whites attending different schools in the same district, there is racial segregation due to blacks and whites living in different districts. Although the former (within-district segregation) has been reduced in a number of cities, especially in the South, the latter (between-district segregation) has been increasing in each of the metropolitan areas containing the 22 largest central city districts except for Washington, D.C.

Table 13. compares the within-district and between-district segregation in each of the 22 largest central city districts and their metropolitan areas in 1968 and 1972. ${ }^{17}$ In addition, the trends in between-district segregation exhibited brom 1968 to 1972 are projected forward to 1976 in a simple linear projection. The data show that already in 1972, the between-district segre-. gation is substantial in many of these metropolitan areas; for example, it is greater than, 40 in nine of them. In Washington, D.C. and San Francisco, fit

Data are available, as in other tables, for 1973 for these central city districts, but cover only some of the non-central city districts in 1973. Thus 1972 comparisons murst be used. Unfortunately, 1974 data, which will soop be available, is on an ever more restricted sample.

Table 13: BLACK-WHITE SEGREGATION AMONG SCHOOLS WITHIN CENTRAL CITIES AND DISTRICTS IN THE METROPOLItian area

| . | $1968$ |  | $1972^{\circ}$ |  | $\begin{aligned} & \text { Projéctéd } \\ & \text { = } 1976.4 . \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Within | Between | , Within | Between : | $\therefore$ Between ${ }^{\prime}$ |
| New York | . 47 | . 28 | . 48 | $\therefore^{3}$ | :.41 |
| Los Angeles | :86 | . 26 | . 80 | . 28 | $\because 8.31$ |
| Chicago | . 86 | . 40 | . 87 | . 48 | A. 55 |
| Philadelphia | . 64 | . 39 | . 70 | . 44 | \% 48 |
| Detroit | . 60 | . 47 | .64 | . 57 | . 67 |
| Houston | . 89 | . 15 | . 74 | . 26 | . 37 |
| Baltimore | . 71 | . 38 | . 69 | $: 42$ | . .46 |
| Dallas | . 91 | . 16 | . 72 | . 26 | . 36 |
| Cleveland | . 85 | . 43 | . 87 | . 47 - | $\bigcirc .51$ |
| Wash., D.C. | . 53 | . 66 | . 47 | . 59 | . 52 |
| Memphis | . 92 | . 04 | . 79 | . 05 | . 06 |
| Mllwaukee | . 76 | . 15 | . 76 | . 21 | -. 27 |
| San Diege | . 66 | . 06 | . 55 | . 0.7 | . 07 |
| Columbus, 0 . | . 60 | . 12 | . 58 | . 14 | . 16 |
| Tampa | . 78 | . 01 | . .03 | . 01 | . 01 |
| St. Louis . | . 82 | . 47 | . 85 | ¢ .54 | .61 |
| New Orleans | . 72 | - . 24 | $\bigcirc 61$ | . 32 | . 41 |
| Indianapolis | . 67 | . 19 | . 57 | . 25 | . 31 |
| Boston | . 60 | . 21 | . 64 | . 28 | . 34 |
| Atlanta | . 85 | . 36 v | .63 | . 51 | . 65 |
| Denver | . 69 | . 21 | . 33 | . 26 | . 31 |
| San Francisco | . 38 | . 40 | . 08 | .46 | . 52 |

*projections are simple ifnear projections, which over small ranges and in the absence of sharp actions, such as large-scale desegregation over the whole Tetropolitan area, are sufficient for rough projections.
exceeds the segregation within the central, city district itself. Furthermore, the projections of these trends to 1976 show that it may be expected to grow substantially in many metropolitan areas. And in two metropolitan areas in addition to Washington and San Francisco-Detroit and Atlanta-it will exceed the within-district segregation of these cities (assuming shat the latter does not change). ${ }^{18}$ These projections indicate that the segregation of the future "in metropolitan areas is as much a matter of segregation between districts ap it is a matter of segregation within districts.

The Washington metropolitan area, as the one metropolitan area in. which between-district segregation"is decreasing, is especially interesting, because it illustrates the kind of process that may be expected to occur in many metropolitan areas as an outgrowth of present patterns of within-district school desegregation, and continuing residential segregation. Washington
 3\% in 1973), with the between-district segregation of whites and blacks increasing (highest among all these cities in 1968 and 1972), until finally the between-district segregation had' nowhere to go but. down. This pattern, of course, involves the central city first turning nearly all black before there is reduction of the city-suburb segregation.

- All the changes described so far suggest a strong. individual response to school desegregation on the part of families, especially where desegregation has been great. Direct evidence, however, lies in the tendency of white famifIfes to move when desegregation occurs, either to a district with fewer blacks, -or to a district in which there is greater segregation-in' either case, keeping the proportion of black schoolmates for its children low. 'What do the data show about. the movement of white children out of the central city districts when desegregation occurs?
$18 \quad$ of course, desegregation within Boston in 1974 and in-Detroit in 1975. 'reduces sharply the within-district segregation in those cities.


# THE SIZE OF INDIVIDUAL SEGREGATING 

RESPONSES TO DESEGREGATION

It is clear from the preceding sections that there is a segregating process odcurring through individual movement, primarily of white families, from schools and districts in which there is greater integration or a greater proportion of blacks, to schools and districts in which there is less intef gration or a smaller proportion of blacks: The consequences of this, of course are to partially nullify the effects of school desegregation as carried out by various governmental or legal agencies.

What is not yet clear is whether desegregation itself induces an increased movement of whites from the desegregated district. This is, a - difflicult but important question to answer, because desegregation in particular school districts is a direct outcome of pocial policy or legal rulings, and it is important to ask whether there are indirect consequences desegregation itself which partly nullify it, and if so, what the size Of this response is under various circumstances. ${ }^{19}$

There have been several studies of the effect of schooi segregation on the loss of. white children from the desegregating school system. In an at'titude survey of parents in eight Florida countywide desegregated school districts, one group of authors (Cataldo et al., 1975) concluded that when the racial composition of schools is less than $30 \%$ black, almost no whites leave; but beyond $30 \%$ a higher proportion leave. Mercer and Scout in a comprehensive (as yet unpublished) survey of white schodl population changes in California districts between 1966 and 1973 found no relation between population changes and the amount of desegregation undergone in the district. unarles. Clotfelter (1975), in contrast, shows that desegregation in Mississippi had a significant effect on priyate school enrollment, an effect that increased with increasing proportions of blacks in the schools. Reynolds Farley (1975) used the same OCR data used in our analysis, but only up to 1972. He found no relation of school integration to whité population loss for 125 cities with 100,000 or more population and at least $3 \%$ blacks, and also for the largest northern and southern cities. His methods. differ, however, from our own in several respects, particularly in our year-by-year examination contrasfed to his five-year examination.

The question is difficult because casual observation shows that defsegregation has evoked differing reactions in different cities, and because desegregation has taken place in very different settings. For example; in many areas of the South, school systems are countywide, encompassing both a city and the surrounding suburbs. Leaving a desegregated system in that setting entails leaving the public school system itself, or a rather distant move (unless adjacent counties have also desegregated, which was a common occurrence in the early 1970's in the South). This, of course, is more difficult than a move to a separate predominantly white suburban school system, which tis the common pattern in the North. Another variation is in city size, which creates nearly a qualitative difference in the character of desegregation. For full-scale desegregation in a large city entails mixing student populations that are much more socially distinct and more residentially . separat thán in small cities.

Additional complications include these:
a, Most desegregation in this period tookjplace in the South, so, that except as there was a similar response in those few places in the Norththat did segregate, the generalization of results to northern cities must remain a question.
b. There was a general loss during this time of whites from central cities, a loss which preliminary analysis indicates is greater as the size of the city is greater, and as the proportion black in the city is greater.
c. The available data show simply the student populations of each race for each of the six years, 1968-73, so that only changes in student populations are directly measured. This is not exactly the same as movement, "although ,

- something aboput net movement of a racial group out of the district's
schools can be inferred from these measures of gain or loss. 20
d. If there is a loss of whites, when desegregation occurs, it is not clear what the time progression of this loss is. When does it begin? Does it continue, and accelerate as the frortion white, in the schools declines, or is it a one-time response which does not continue once the degree of desegregation is constant? $0 r$ does it in fact reverse itself, with whites returning to the district's schools' a year or so after they have desegregated? Initial observation of particular cities which have fully desegregated suggests that a loss due to desegregation begins in the same year that desegregation takes place, but its subsequent course is less clear. Using these Indications from Individual cities, we will first attempt to examine the loss of whites in the same year that desegregation occurs.

These difficulties are not overcome simply, but the data are extensive, showing racial composition of schools over each of the six. years 1968-73. ${ }^{21}$ The cities to be examined are divided into two groups because of the indications that response to desegregation differs considerably in very large cities from the response in smaller ones: 1) twenty-one of the twenty-three largest

Fertility changes among whites also affect the change in numbers of white children in the schools. Fertility of whites in the years preceding this period was declining, which leads to a general decline in white student populations. This affects the constant term in the regression equations, but not the indicated effects of desegregation; unless the decline in white fertility was by some chance greater in those cities that desegregatè. The covariance analyses even controls for that possibility (see p. 71)./

Schools are not identified each year in a way that makes possible tracing changes, in individual schools.
districts in the country classified as central-city districts; ${ }^{22}$ 2) fortysix of the next forty-seyen largest central-city districts. ${ }^{23^{\prime}}$

These cities are divided into two groups because the response to desegregation appears, as indicated above, different in the largest cities from smaller ones. In analyzing the question of how loss of white students is related to desegregation, we will first examine the loss that is related to reduction in segregation in the same year. The measure of segregation used is the

Washington, D.C., which has only about $3 \%$ white, is excluded because it is already racially homogeneous. Alburquerque, the 22nd largest central-city district, was excluded because the city of Alburquerque is not among the first 50 in population. Size of central-city district corresponds reasonably well to size of city, but there are some discrepancies. This set of districts included 19 of the largest. 21 cities in the country by the 1970 census (excluding only San Antonio and Phoenix). In addition, it includes Denver (the 25th largest), Atlanta (the 27th largest), and Tampa (the 50th largest). The latter is a county-wide school district, which accounts for the large district size relative to city size. In preliminary analyses, only the largest 20 central-city districts were included, excluding Denver anid San Francisco. However, because Denver and San Francisco were two of the few northern cities to undergo extensive desegregation during the period 1968-73, they have been included.
23 Richmond, Va., which annexed some suburban districts in the same year it underwent, extensive desegregation, was excluded. It was not possible to tell from Richmond the exact size of white loss from the original district, although the loss in year̀s subsequent to the annexation shows that it was substantial. Memphis also had annexation, but its size was affected only slightly, so it was not excluded.
standardized•measure $r_{i j}$ presented in earlier sections. ${ }^{24}$
In this analysis, all years are taken together (that is, $\Delta r_{i j}$ in 688-69 is relatied to change in whites in $68-69, \Delta r_{i j}$ in $69-70$ is related to change in whites in 69-70, etc.) in an equation as follows:

$$
\begin{equation*}
\frac{w_{t}-w_{t-1}}{w_{t-1}}=a+b_{1} \Delta r_{t, t-1}+b_{2} p_{b t-1}+b_{3} \ln N_{t-1} \tag{4}
\end{equation*}
$$

where:
$W_{t}$ is number of white students in the system in year $t$
$r_{t}$ is the standardized measure of segregation in year $t$
$p_{b t-1}$ is the proportion black in the system in year $t-1$
$N_{t-1}$ is the number of students in the system in year $t-1$

24 It seems likely that the tendency of white families to leave the system is related not to a change in the "index of segregation," but to a change in the proportion of blacks in their child's school. Thus a change in the unstandardized measure of earlier sections, $s_{i j}$ (the proportion of black children in the average white child's school), should be more directly related to loss of whites than is ${ }_{v}$ if $^{\text {. However, the unstand- }}$ ardized measure is affected by the number of white children in the system, and thus any analysis including it, must relate the change in $\mathrm{s}_{\mathrm{ij}}$ in the previous year to the loss of whites in a given year. A. discussion in Appendix 3, however, indicates how one might use the change in $s_{i j}$ as a determinant of loss of whites in the same year. - The relation between the size of a change in $s_{i j}$ and the corresponding change in $r_{i j}$ depends on the proportion black in the system. When it is ". 5 , which is about average for the largest 22 central-city districts, then the change in $r_{i j}$ is twice the change in $s_{i j}$ (since $\left.r_{i j}=\left(p_{j}-s_{i j}\right) / p_{j}\right)$. It is because both the numerator and denominator of the formula for $r_{i j}$ are.: affected by loss of whites to the system that $\dot{r}$ in a given year is approximately independent of loss of whites in that year.

The analysis is carried out for $\dot{t}=69,70,71,72,73$. They are taken* together to obtain an af̂erage effect over the five years, bécause among" the 22.cities, massive desegregation in any one year in one city can distort. results for that year. The two additional variables of proportion black in the system and number of students are included because these variables appear to be related to loss of whites? from the system independently of the change in segregation.

Note thăt the independent variable measuring change in segregation $\because \Delta r_{t, t-1}$, is just that. It is not a measure of a particular form' of change in segregation.s. such as bussing, nor even of a desegregation policy. Change in $r$ can occur through individal movement of black or white students; and certainly the slight upward movement of segregation (as measured by r) in some northern cities is just that. However, these individual movements make only small differences in $r$ over any year. Large negative values for $r$ are due to desegregation policies instituted in thát city. Although the term "desegregation" to a civil rights lawyer may mean onily the move to full racial balance in all schools, it is important to themember that the desegregation variable used in this analysis refers to a reduction of any size in the index of $\ddot{\text { segregation. }}$

The results of the analysis are presented in Table 14. The trable presents the coefficients to the above equation for the largest 21 central-city systems ane the next. 46, along with standard errors of the coefficients and amount of variance accounted for. To gain some sense of the magnitude of the'effects represented by these coefficients, we can express what the expected yearly rates of loss of white students would be in various circumstances. It is important to remember that these are average effects; which

Table 14. REGRESSION COEFFICIENTS FOR ANALYSES OF WHITE STUDENT LOSS TO CENTRAL CITIES


Including inter-district segregation in SMSA, and interaction of desegregation with South

Equation 2


## $\mathrm{R}^{2}$ <br> .35 <br> :29

Including interactions of desegregation with proportion black' and inter-district segregation, and also including South as dummy variable

Equation 3

differ from city to city, as will become apparent in subsequent analysis:

1. For a city. with the average number of students, with no blacks - and no reduction in segregation, the expected loss per year is: a) Largest 21: ' (gaịn of) $0.3 \%$ of whites present at beginning of year (average number of students is 169,000 )
b) Next 46: 1.3\% of whites present at beginning of year (average number of students is 58,000 ).
2. Additional expected loss if the ceity is $50 \%$ black:
a) Largest 21: $6.8 \%$ of whites present at beginnifg of year
b) Next 46: 4, 3\% of whites present at beginning of year
3. Additional expected loss'if the city experiences a decrease of . 20\% in the index of segregation in that year: ${ }^{25}$
a) Largesit 21: 5.5\% of whites at beginning of year
b) Next 46:
$1.8 \%$ of whites at beginning of year
4. Additioral expected loss if a city was twice its size:
a) Largest.21: (gain bf) :07\% of whites present at beginning of year.
b) Next 46: 3.3\% of whites present at beginning of year

Taking the first three lossec together, the expected loss of whites from a city sysfem with $50 \%$ blacks would be:

A decrease of .2 in the index of segregation is approximately equal to an increase of $10 \%$, In the black schoolmates of the average white in the system if the proportion is .50 .

For the largest 21:
with reduction of .2 in segregation: (-) $0.3 \%+6.8 \%+5.5 \%=12.0 \%$
with no change in segregation: ( - ) $0.3 \%+6.8 \%=6.5 \%$
For the next 46:
: with reduction of . 2 in segregation: $1.3 \%+4.6 \%+1.8 \%=7.7 \%$
with no change in segregation: $1.3 \%+4.6 \%=5.9 \%$
These results suggest that the impact of desegregation is quite large for the largest 21 districts, of the same order of magnitude as other effects; but that for the next, 46 cities, the impact is much less, considerably smaller than that due to other factors. (The average loss of whites per year in the largest 21 cities was $5.6 \%$ of those present at the beginning of the year, and in the text $46,3.7 \%$.) It should be remembered also that this is an effect. for the year of desegregation only; we do not yet know about subsequent effects.

But how does a decrease of .2 in the segregation index compare to the actual largest declines that occurred in segregation in these cities in any single year? One way to get a sense of this is, as stated earlier, from the fact that in. a city with $: 5$ blacks in the schools, an increase of $10 \%$ blacks in the average white child's school is equivalent to a decrease of .2 in the segregation measure. To give another. sense of the magnitude of a change of 20 , the cities among the 21 largest districts are listed below, in which a reduction in segregation of . 10 or more occurred in any single . year, together with the year it occurred:

83


Reduction in segregation
 .52 $.18^{*}$
.11
.15
.22
.16

Eight of the 21 cities underwent a reduction in segregation of .1 or more in any single year, and three a reduction of .2 or more (and seven of them underwent a reduction of .2 or more over the total period 68-73). Among the next 46,13 underwent a reduction of .2 or more over the whole period, and 10 of these a reduction of 4 or more. Many cifíles, of course, underwent no desegregation at all, and their segregation indices remained approximately constant, or increased.

A next step which can be taken (or two steps at once) is to attempt to consider ,two more factors which differ among cities which have experienced desegregation, factors which may ãffect the rate of loss of whites. One is location in the South or North. This factor we do not expect to affect the general los's of whites, but only their loses when desegregation occurs. Thus we can ask what is the effect of desegregation of .2 for southern cities,
and what is the effect for northern cities? Second, cities differ in the degree to which a suburban alternative is avyailable. Some cities, either because $\}$ the school district encompasses all or most of the metropolitan area, or because the rest of,the metropolitan area is about the same racial composition as the central city, have no such available havens. Thus we can ask how the losenof whites is affected by the racial disparity between city and suburbs, or what we have called in an earlier section, the between-district segregation..

A regression equation which includes these two variables gives results as indicated in Table 14, which allow the following estimates:

Estimated increase in loss of whites in one year as a function. of reduction of 2 in index of segregation:

| . | - | South | North |
| :---: | :---: | :---: | :---: |
| Largest' 21 |  | 6.8\% | 3.9\% |
| Next 46 |  | 2.6\% | 0.2\% |

These results show that indeed there has been a greater loss of whites when desegregation has taken place in large southern cities than when it has taken place in large northern cities, with the estimate nearly twice for the southern cities. what it is' for northern ones. For the smaller cities, there is a similar difference, with essentially no loss estimated for northern cities. A caution must be introduced in these estimates: as the table show, the coefficients on which the estimates are based are not as large as their standard errors, so that the estimates should be-taken as only a best guess. The reason, of course, is that only a small number of cities in both North and South in both samples have experienced high degrees of desegregation. The fact that the results are similar for both sets of cities does, however, provide some additional confirmation.

Estimated increase in loss of whites in on year as a function of 50\% black in city school district and between-district segregation of .4:


Largest 21
Next 46
$50 \%$ black
2.3\%
1.6\%

Between-district segregation of .4
6.5\%
4.3\%

The estimates show that the loss which was earlier seen as resulting from the proportion black in the city can in fact in considerable part be accounted for by the between-district segregation, which is a function of the dif\&erence. between proportion black in the city and that in the suburbs. Thus the frequent observation that the loss of whites from central-city school systems depends on the existence of suburban systems with high proportions of whites is certainly confirmed by these data. Note, however; that this is a generally greater loss of whites under such conditions, not related to the period of desegregation. The question of whether chere is additional loss at the time of desegregation can be answered by a further analysis, to which we now turn.

In this analysis, we include not only the possibilities that have already been examined, but three others as well: •.
a) The possibility that there is a generally different loss rate of whites from central cities in the South than in the North, in the absence of desegregation
b) the possibility that desegregation produces different rates of loss when the proportion black in the city differs (interaction between proportion black and change in segregation)
c) the possibility that desegregation produces differient rates - of loss when the inter-district, segregation differs. The estimates of these effects can best bexpressed as the total estimated
ioss rates under different illustrative conditions. ${ }^{26}$ We will consider what the loss rates would be for the average.size district in the South for each group of cities where the reduction in segregation is .2, as in earlier illustrations. Estimates are given for various combinations of proportion black in the central-city district, ranging from .25 to .75 and between district segregation ranging from 0 to . 4 .

The tabulation below shows the estimated loss rates under these various illustrative conditions.


The individual coefficients.ftom Table 14 if interpreted alone without combining both the interaction terms and the main effects are not meaningy ful. Thus the negative sign op the coefficient for $\Delta r$ is not itself interpretable, without the compensafing positive coefficient of $\Delta r x$ proportion black. Even so, particular cofbinations of values for the variables would show results that would seem unlikely on their face (for example, integration at very low proportions black apparentiy bringing about a small gain in proportion of whites in "city schools; rather than a loss, or increased proportion black apparently, bringing about a small gain as well). This is probably due to misspecification of the equation--for example, some nonlinearity. in effect of ptoportion black, not allowed by the equation as specified, or to a tendency of two highly correlated variables to have coefficients that polarize, due to minor sampling fluctuations. (See "Instabilities of Regression Estimates Relating Air. Pollution to Mortality," Gary C. McDonald and Richard C. Schwing, Technometrics. Vol.15, No. ${ }^{\text {B }}$, Aug. 1973.) Finally, there is the fact that some coefficienfs would give meaningless values of rate of loss (è.g., over $100 \%$ ) for extreme values of the independent variables (e.g., $\Delta r=1$ and proportion black $=1,0$ ). This is due to a deliberate misspecification of the equation. The appropriate dependent variable whould have been logarithm of (whifes in year t/whites in year $t-1$ ), rather than, (whites in $t$ - whites in $t-1$ )/(whites in, t-1). The latter was used because it gives almost the same results as the former, and the coefficients are more directly expressible as additions to a given rate of loss.

These estimates are for a city in the South. In the North the losses at the time of reduction in segregation are estimated to be $3.5 \%$ less in ${ }^{\text {? }}$ the largest 21 cities and $2.3 \%$ less in the next 46. However, ik should be recalled that more desegregation took place in the South, so that the estimates are less reliable for morthern cities. It should also be noted that some combinations of proportion black and between-district segregation are impossible or quite unlikely, such as .25 proportion black and .4 between-district segregation, or .75 black and 0 .between-district segregation

The most striking from these illustrative estimates are tio effects. One is the large increase in the effect of desegregation on rate of white loss. as the proportion black in the district increases. This effect exists. in both size cities; though it is more pronounced in the largest 21. There is a similarly large inerease in the effect of desegregation on white loss if there are suburban alternatives, as measured by a high valiue for betweendistrict segregation. In this case, the estimated augmentation effect is high both for the smaller cities and for the large ones

The analysis above does not, however, answer certain other questions, such as the losses of whites in subsequent years. To examine this question, we can slightly modify equation (4), and examine the Hoss in a given year as a function of the desegregation not only in that year, but in preceding years:

$$
\begin{equation*}
\frac{w_{t}-w_{t-1}}{w_{t}}={ }_{n}{ }^{a}+b_{11} \dot{r}_{t, t-1}+b_{12} \Delta \dot{r}_{t-1, t-2}+\dot{b}_{2} p_{b}+b_{3} 1 n \cdot N \tag{5}
\end{equation*}
$$

.and two more equations, including respectively $b_{13} \Delta r_{t-2, t-3}, b_{13} \Delta r_{t-2, t-3}$ $+b_{14} \Delta r_{t-3, t-4}$, and $b_{13} \Delta r_{t-2, t-3}+b_{14} \Delta r_{t-3, t-4}+b_{15} \Delta r_{t-4, t-5}$.
The last of the equations, which examines effects of desegregation over the preceding five years, is the most complete, but gives the least accurate estimates; since it is based only on the loss in 72-73, and includes only,

21 observations. Thus, only the first four equations will be used and only the first three coefficients, for which there are multiple estimates, will be calculated by averaging over the equations. These results will. give an indication of the time pattern of white loss following desegregation. ${ }^{27}$ The indication must be preliminary, because asking as detaned a question as this of data which consist of å limited number of desegregation experiences, some of which occurred only in 71-72 or 72-73, cannot provide a conclusive answer. Nevertheless, it is useful to attempt to obtain even a preliminary answér to the question. Table 15 shows for successively greater numbers, of terms, up to three, the estimates for coefficients. When these coefficients are averaged as described earifier to attempt to estimate the succeeding effects of integration, the results are not very satisfactory, nor even highly consistent, except for the first term (the year in which integration took place). The second year shows essentially no effect while the third year shows an improbably large positive effect. ${ }^{28}$ Thus, this attempt must be rëgarded as unsuccessful for statistical reasons (probably the particular years of desegregation associated with estimates for particular lags). The most that can be said is that there is no, evidence for a return to city schools in

27 The possible indirect accelerating effects of desegregation on white loss
through its effect on increasing the proportion ${ }^{\text {black }}$ ( $p_{b}$ in equation (5)) is not reflected in the coeffictents $b_{11}$ through $b_{15}$. That effect can be calculated to determine, for example, the effect in year 2 through $\Delta r_{t, t-1}$ in $\Delta \mathrm{p}_{\mathrm{b}}$ and then the product $\mathrm{b}_{2} \Delta \mathrm{p}_{\mathrm{b}}$.
One reason for suspecting estimates of $\Delta r_{t-2}$ is that they are heavily dependent on changes in segregation that took place in' 1971-72, and among ? the 21 cities, there were no large changes during that year.

Table 15. FURTHER ANAIYSIS RESULTS
(Equations include proportion black and inter-district

- segregation).

Large 21
Years of desegregation


Next 46.
69-73
70-73
71-73
72-73

| $.127(.032)$ |  |
| :--- | ---: |
| $.111(.034)$ | $.041(.034)$ |
| $.106(.033)$ | $-032(.051)$ |
| $131(.052)$ | $-023(.062)$ |

69-73
70-73
71-73
72-75

Estimated added losses of whites due to desegregation in first year of desegregation, in second year, and third year, assuming reduction of 12 in segregatyon index.*

Large 21
Next 46

First year
7.3\%
2.4\%

*Onweighted averages of above estimates were used because standard errors, were nearly alike.
the second or third year aftér desegregation nor any strong evidence for a delayed loss In the second and third years after desegregation. (There its, however, an indirect effect'in subsequent years through the increase in proportion black that occurs during the first year.)

There is another more stringent test of segregating effects of school desegregation than those we have examined so far. Each city, with its own partycular housing patterns, suburban configurations, crime levels, distribution of racial prejudices, industrial growth or d'ecline, and other factors, has rates of white loss that are specific to it. A rough test of this sort can be carried out for the largest cities by using the white student loss that occurred in each city in 1968-69, before much desegregation occurred in any of these cities (except for Denver), and observing what occurred from $1969^{\circ}$ to 1973 . For the twelve districts of the 22 whfch did not experience a reduction of at least 0.1 in segregation over the period 1968-1973. Cand on the average experienced no change at.a1d), loss of white students expected between 1969 and 1973, based on their 1968-69 1osses, was $17 \%$ of the white. stuđents present in 1969. The actual loss during this period was $20 \%$, only slightty greater than expected. For the ten districts which did experience desegregation of 0.1 or more, their expected loss between 1969 and 1973, based on the $1968-69$ before desegregation losses, was only $10 \%$, But theís actual 1969-73 losses averaged $26 \%$ of the white students phesent in 1969. Table 16 shows these figures for each city separately.

A more careful statistical examination of thas sort may" be made by introducing into the regression equation a dummy varizable for each city, singe in equation (4) there are five obseivations for each city, the degrees of ffeedom tri the equation are $5 n-n-3$.

Table 16. REDUCTION II SEGREGATION 1968-1973, EXPECTED AND ACTUAL LOSS OF WHITE STUDENTS 1969-1973, 22 LARGEST CENTRAL CITY DISTRIGTS

 lost'in 1968-69.

This analysis makes a somewhat different comparison than the previous ones. In those analyses, districts which have desegregated are codmpared . Whth those that have not, to dis̄cover the effect of desegregation on loss of white students to the system. In this analysis, by contrast, we compare districts that, have desegregated with their own expected rates of loss in the absence : of desegregation, to discover any additional loss of whites due to desegregation. This is obviously a much more stringent test because it controlsfor the general characteristics of each city. The equations used in the analysis include proportion black, logarithm of number of students, and between-district segregation, with the addition of a dummy variable for each city: The results of the analysis give coefficients for $\Delta r$ of $.258(.058)$ for the largest 21 city districts, and .143 (.034) for the smaller cities. ${ }^{29}$ These coefficients correspond closely to those found in earlier equations, indicating that the estimate of the average additional loss rate during desegregation is a stable one, and not due to uncontrolled characteristics of the cities.

Finally, it is possible to carry out a full analysis of covariance, in which wé can not only control for the characteristics of the indiyidual cíties, but also estimate the loss rate under desegregation for each city which underwent substantial desegregation. ${ }^{30}$ These estimates are probably as lose as we can obtain to the actual effects of desegregation on white loss in the year of desegregation. They show that the estimated white loss does vary "
$29 \mathrm{R}^{2}$ in these equations are .64 and .55 respectively.
30 This analyșis is carried out by an equation with $\Delta r$ (change in segregation), dummy variables for each city, and interactions between the city. duminy fariable and $\Delta r$. The coefficient for each citty is the same as the sum of the coe拿ficients for $\Delta r$ 'and the interaction term.
considerably from city, to city, and that the average loss rate specified earlier obscures very different loss rates in different cities. Table 17 shows the estimated loss rate in the year of desegregation if $\Delta r$ were .2 , for all cities listed earlier which underwent desegregation of .1 or more in a single year. These rates must still be regarded as only estimates because there are other things varying.concurrently with desegregation. For three of these, proportion black, between-district segregation, and size of -district, the equation has controlled the general effects; but the specific effects of each of these variables (as well as others) may differ/Erom city to city. Nevertheless, these figures do indicate where the losses due to segregation are especially great, and where they are small.

Table 17. ESTIMATED ADDITTONAL LOSS OF WITE STUDENTS IN SPECIFIED CITIES
(Loss during desegregation in cities which had a $\Delta r$ in one year of -.1 , beyond general loss of whites in those cities. Desegregation assumed is $\Delta r=-.2$.)


Now that we have some senṣe of the magnitude of the losses of whites in the year in which desegregation occurs, and how, that magnitude varies among different cities, it is useful to ask just how much difference this makes in the long run in the city's population composition. For insofar as we can determine, the effect of desegregation is a one-time effect. The present data give no good evidence that there is a continuing increased loss of whites from city schgols after desegration has taken place. On the other hand, there are secondary. ippacts of the initial loss: it . ancreases the proportion of blacks in the schools, which itself increases the rate of loss. And it increases the racial and city, also increasing the rate of loss. Yet these are second-order effects and their overall impact is not clear.

One way of gaining a sense of the difference that sharp desegregation makes in the racial compqsition of a city in subsequent years, is to consider a hypothetical city with particular characteristics, and apply the coefficients of the equations to the changing population composition of the city, year by year, under two conditions: with sharp desegregation . in the first year, and without any change in segregation.

We will do thils with two of the equations for the large cities:" the simple equation including only $\Delta r$, proportion bláck, and logarithm of student population (Equation 1 in $^{\star}$ Table 14); and the móst complex equation, including thfee interaction terms (Equation 3 in Table 14). Assumed characteristics of the district in year 0;

1. Proportion black $=0.50$

Proportion white $=0.50$
3. Average size student body for the largest $21(169,000)$.
*4. Suburban ring equal'in size to central city, and all white (this means that initial between district segregation for SMSA is . 33).
*5. Located in North
*6. Nัo overa11 change in student populations in SMSA; white losses from central city appear in suburbs.
*7. No movement of blacks to suburbs.
(Starred items are relevant only to Equation 3 in Table 14.)
The population compositions of the cities will be projected under two assumptions: first, that there is no change in segregation ( $\Delta \mathrm{r}=\mathbf{0}$ ); and second, that in year 0, there is, a drop of .4 in r. . This would not be tótal desegregation in most large cities; (see, for example, Table 13) but it would reduce the segregation by about half, and in some cases more, and be very substantial desegregation.

Equation 1, including only $\Delta r$, proportion black, and logakithm of size, certainly does not inciude all the ways in which desegregation can have an impact on white student loss: On the other hand, Equation 3 may overstate the initial loss upon desegregation through the magnitude of the interaction terms and may understate the losses after desegregation, The two equations show, however; something about the range of effects that might be expected for a city with these characteristics.

Equation 1
with desegregation (.4) $\quad .5$. $54 \quad .56$. 53 . 60 . 61 $.63^{-} .65, .67^{\wedge} .69$
without desegregation

Equation 3
with desegregatyon (.4)
without desegregation

$$
\text { Year:!, } 0 \begin{array}{llllllllllll} 
& 1 & 2 & 3 & 4 & 5 & 6: & 7 & 8 r & 9 & 10
\end{array}
$$

We should emphasize that these projections are not intended as predictions for any city. They are intended rather to give a better perspective on what these equations imply for the impact of desegregation on the city's population. composition.

The equations give considerably different projections, but perhaps the most important point is that the impact of desegregation, as a onetime impact, matters less in the overall population composition of the central city than does the continuing loss: of whites with or without . desegregation. According to Equation 3 from Table 14, there would be a $10 \%$ difference in the proportion black in the city at the end of ten years due to desegregation; but even without desegregation, the proportion would have increased from . 5 to . 65. And according to Equation 1 from Table 14, , the difference due to desegregation would be only $3 \%$ at the end of the 10 years, but with about the same general increase in proportion black.

- It is useful also to see the projected proportion of white schoolmates for the average black child under these conditions, and the proportion of. black schoolmates for the average white in the metropolitan area. These . are given below, assuming an initial segregation of .8 , reduced to .4 under desegregation.

White schoolmates
for average black
Year 0 Year 10
.30 .18 . 15
.10 . 07
.07 . . 05
without desegregation

## ar

Equation 3

| with desegregation | $\cdot$ | $\cdot$ | .30 | .15 |  | .15 | .08 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| without desegregation |  | .10 | .07 | . | .05 | .04 |  |

Black schoolmates for average 'white

Year 0 Year 10 03

These projections show that under all conditions, there is an extensive decline in interracial contact over the ten years. The interracial contact under desegregation is projected to remain higher after 10 years than it was in year 0 under no desegregation; but the projected erosion is great, and especially so under desegregation. Most of the intended benefits of desegregation will have been lost at, the end of 10 years:$:$ in part to the loss of white students upon desegregation, but due even . more to the general loss of white students from city schools, with or without desegregation. Nothing heré can be said, of course, about the quality of interracial contact in the two situations.

It is important again to emphasize that these are projections for à hypothetical city with the given characteristics; as is evident in . the eanlier analysis, the estimatied impact of changes in segregation differs from city to city, and in some cities is estimated to be absént.

Altogether, these projections'emphastze what data from earlier projections have shown: thatrefereming patterns of segregation are those between Iarge cities which are becoming increasingly black, and everywhere else, which is'becoming increasingly white. Desegregation- in central cities hastens this process of residential segregation but not bŷ a great deal under_the conditions specified in the example;' It pro-. vides a temporary, but fast eroding, increase in interracial contact among children within the central city. In district's with certain characteristics, however, (such as about $75 \%$ black and about .4 between-district segregationg; as in Detroit, Baltimore, Philadelphịa, or Chicago), the impact of fullscaile desegregation would be, according, to the, estimates fram page 65,
very large, moving the city's schools to pearly all black in a single year. What would happen in a particular city is unknown; the point here-is that the white loss depends very much on the extent óf desegregation, the proportion black in the central city and the black-white differential between central city and suburb.

## Elementary and Secondary Schools

One final question is useful to examine before ending this quest. for the effects of desegregation within large central cities. This is the differential effect on loss of 'whites from elementary school and from high school. The question cannot be answered with a high degree of conclusiveness, because sdme apparent changes in elementary or secondary school populations may have been duér rather to a grade reorganization among the schools in the district. Such reorganizations are particularly likely to occur in desegregating systems and the effects on the analytical results are unknown.

Nevertheless, Equations (1), (2), and (3) from Table 14 were analyzed separately for elementary schools and high schools, with some consistency of results In general, the elementary school losses in the year of desegregation were much more extensive than the secondary school losses. For Equation (1), where the overall effect in the largest 21 cities was estimated at $5.5 \%$ loss of whites with a -.2 reduction in segregation, the.effect for elementary schools was estimated to be $20.4 \%$, compared to only $5.3 \%$ fon secondary schools. For the next 46 cities, the elementary losses were estimated at $12.8 \%$ and the secondary at $0 / 5 \% .^{31}$ Results for the other two equations are not inconsistent

[^1]with these, but arge marred by, the high degree of collinearity among the independent variables. The indication from these results is that the effect of desegregation' on elementary school losses is' rather great, donsiderably greater' than for the secondary schools. This result should be regarded as less than conclusive, because of the unknown effects of school reorganization on numbers of students classified in elementary and secondary schools, and because the collinearity prevented strong confirmation by use of equations with greater numbers of vatiables. Yet the result does appear in both sets of districts, and súggests that desegregation has a particularly strong effect at the ele'mentary schoól levei. This, of course, is more destructive of the goals óf racial integration of school's than if 'the loss were greater at high school levels. For if the tendency of white families to leave a desegregating system is especially pronounced in the elementary grades, then the loss will have its impact at all grade levels, as the elementary children move into high school.

The earlier analysis of changes in within-district and between-district segregation at elementary and secondary schools showed that there is greater ${ }^{-}$ movement both within and between districts of the sort that leads to resegregation among white secondary school students than among elementary ones. The present analysis ṣhows that this greater movement at the secondary level is not a response to desegregation, but rather a general movement independent of desegregation; presumably related to the family's age and to its affluence. which increases with age.

Altogether then, what does this analysis of effects of desegregation in cities indigate? Several results can be specified with some assurance:

1. In the large cities (amond the largest 22 central city school. districts) there is a sizeable loss of whites when desegregation takes place.
2. There. is a loss, but less than half as large, from small cities. These differences due to city size continue to hold when the reduced opportunity of white flight into surrounding school districts in the smaller cities is taken into.account.
3. The estimated loss is less in northern cities which have updergone desegregation than in southern ones.
4. In addition to effects of desegregation on white loss, both the absolute proportion of blacks in the centrial city and their proportion relative to those in the surrounding metropolitan areas
1 have strong effects on loss of whites from the central-city district.
5. Apart from their general effect on white loss, a high absolute pro- ' portion of blacks in the central, city and a high difference in racial composition between the central-city district. and the remaining metropolitan area both intensify the effects of desegregation on rates of white loss.

6. When general rates of white loss for individual cities are taken into account, the desegregation effects still hold to about the same degree as estimated from comparisons among cifies.
7. No gonclusive results have been obtained concerning the difect efféct of desegregation in subsequent years after the first. The indirect effect , however, through increasing the proportion black in the city and the segregation between the city district and suburban ones, tis to accelerate the loss of whites.
8. The effect of desegregation on white loss has been widely different among different cities'where desegregation has taken place.
9. Because, insofar as we can estimate, the loss of whites upor desegregation is a one-time loss; the long-term impact of desegregátion is considerably less than that of other continuing factors. The continuing white losses produce an extensive erosion of the interracial contact that desegregation of city schools brings about;
10. . The effects of desegregation on loss of white elomentary school children'appears considerably greater than the effect on loss of secondary school children.

All this leads to general conclusions consistent with those from earlier sections of this examination: that the emerging problem with regard to school desegregation is the problëm of segregation between central city and suburbs; and in addition, that current means by which schools are being desegregated are
intensifying that problem, rather than reducing it. The emerging problem of school ${ }^{-7}$ segregation in large cities is a problem of metropolitan area resi$\therefore$ dential segregation, black central cities and white suburbs, brought about by a loss of whites from the central cities. This loss is intensified by $=\Delta$. extensive school desegregation in those central cities, but in cities with high proportions of blacks and predominantly white subirys, it proceeds at a relatively rapid rate with ory without desegregation.

REFERENCES

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3. Farley, Reynolds. "Racial" Integration in the Public Schools, 1967 to 1972: Assessing the Effects of Governmental. Policies." Sociological Focus, VIII (January, 1975). .
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## APPENDIX

OFFICE FOR CIVIL RIGHTS SAMPLING PLAN
ànd́

## REPORT FORMS

1968

3
104

AII school districts with 3,000 or more enrollment (1967-68) were suryeyed. Smaller school districts were selected for finclusion in the survey in a statistically random manner based on district entollment size in the preceding school year (1967-68) as determined by the United States Bureau of the Census (1967 Census of Governments, Volume ly.

The sampling plan used was as follows:


Projected Total In Each Size Category
i
actual data
1 1/3 times actual data
2 times actual data
4 times actual data none.

- In addition to the above sampled districts, alḷ districts eliminating racially dual school systems under terms of voluntary :plan agreements with the Departiment of Health, Education and Welfare or under federal court order were suzveyed regardless of school district enrollment size.

In 1968, the 8,491 school districts sampled covered an estimated $73.9 \%$ of the Nation's public school districts but they enrolled an estimated $90.8 \%$ of the Nation's publc elementary and secondary pupils.
.These data were reportẻd to the Office for Civil Rights by school district . $5 \%$. superintendents and/or State education agencies. The reports were required under the regulations implementing Title VI of the Civil Rights Act of 1964. Hawai, and the Territories were not required to participate in this survey. Ninety-five school districts with federal funds terminated (as of August 1968) because of non-compliance with Title VI of the Civil Rights Act of 1964 were also excluded from the survey.

[^2]
# INSTR UCTIONS FOR FORM OS/CR 101 <br> U.S. DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE <br> Office Ior Civil Rights <br> Washington, D.C. <br> SCHOOL SYSTEM REPORT 

## FALL 1968 ELEMENTARY AND.SECONDARY SCHOOL SURVEY.

 - Due October 15,1968GENERALINSTRUCTIONS. The tall 1968 Ekmentary and Sccondary School Survey consists of two report forms. FORM OS'CR 101 for re porting system-wide eata, and an Individual School Report (either From OS/CR-102, or OS/CR 102-1) for reporting individual school data. Cenplete Form OS/CR. 101 for the School System, and an Individual School Report for each individual shhool. Sec Instructions for ITEMVI below. requiring a separate report for each campus of each school.
The data reported ahould reflett the facts when assignments can be considered stabilized, normally in the latter part of September. The report is due October 15; 1968.
Please use a typewriter to complete the rdport, if possible.
top
SPECIAL INSTRUCTIONS. The OCR School Sysicm Numbus consists of tic first 10 dizits of the riumbur at the tratim of the label affiaed to the School Sysicm Report, Iorm OS/CR-101. This numbur should appear in ITEM II of cachlndividual School Report. If the individual Scbool Report is completed at the individual whools, the prinupals should, be instructed on the correct number to place in ITEM II, of the Individual School Report.

TTEM 1. Use the school system namb yout Static uscs in its publinthed utficial listing of ity sthowl distrists. The same name should be fused in Item I of cach Individual School Report.
ITEM II. Enter street address if different from addruss on label.
ITEM III. Enter City, County, State and Zip Code, if differenl from label.
ITEMIV. Enter the name of the Chief Administrative Officer of the school system.
ITEM V. Place an " $x$ " in the appropriate box:
HEW Form 44 . Has been accepted from sthool systems wheli nevis had, or have completed the elimination of, a dual school structure. HEW Form 441-B. Has bein ducpecd from shool systems chiminating a dual schoul strucfure pursuant to a voluntary destigregation plan. Assurance of Compliance with Court Ordes. Has been atcepted from sehoof systems eliminating a dual athool structure pursuant to an order of a Federal Court.
ITEMVI. Entes the number of schools as the shouls an orgameed by, the loual whoul system. If, however, a school has classruom buildings located un scparate campuses (classroom buldings on campuses which are not contiguous), count each such separate campus as an indivi dual school. File an Indvidual School Reporl for each school (or separate campus).
ITEM VII. Report the number of persons in cah category. Do not use percentages. If there are no persons ín a category, enter "0" for the category. Do not complete this itenfuntil cach of the Individual School Reports has been completed.
Column i: School System-Total. Include both minozity and non-minority groups.
Column 2. American Indian. Persons considered in school or community to be of American Indian origin.
Column 3: Negro. Persons considered in school or community to be of African or Negroidorigin.
Column 4. Onental. Persons considered in school or community to be of Chinest, Japancere, of other Oriental origin.
Column 5. Spanish Sumamed American. Persons considgred ins shool or tommurity to be of Mexican, Central-American, Cuban, Puerto Rican, Latin-Aincrican or other Spanisli speaking origin.

NOTE. For the purpose of this report, munority groups an considered to be mutually cxclusive, place an individual in one munority croup only?
Line A. Enrolled Students. Regular day students on the çurrent rolls of the individual shools of thís school system, total of Item VII-A of Individual School Reports.
Line $B(1)$ and Lane $B(2)$. Fult Tim Professional Instrutional Staff. Enter in the approprate catagory the number of professional instructional staff members who work for this school system on a fulldime basis.

Include. Pnncipals, assistant pnncipals, classtoom teachers, supervisors of insitruction, curriculum consultants, school Librarians, non-classroom teachers, audio-visual staff, suidance counslors and school psychologists.
Do NOT .nnclude. Higher-level adminstrators (superintendent of schools), staff, members who work for the school system on a part-time basis; para-professional staff members, such as teacher aides and student teachers, noninstructional staff members, such as busincss, financial, attendance, health, transportation, clerical, custodiat. and food service personnel.

Lune $B(1)$. Assigned to One Schoul Only. Enter on line (1) the full-time professional instruttionalistaff members who work at only one school. These entincs should be the total of the equivalent categorics reported in Item Vil-B(5) of the Individual School Reports.

Line B(2). Assigned to More than One School. Enter on line (2) the full time professional instructional staff who work at more than one school.

SUBMISSION OF REPORI. This repori shouidd be submited to HEW in actordance with the forwarding instruenuns ent tu ihy suhuvi sysicm with its report forms. Before malíng, remove the school system's file copy from each set of reports. if the school system is instructed to matl the report to HEW through its State education afency, mail the fout HEW copics, and the State education agency copy to your State educatuon dency. If the report is malleddirectly to HEW, mail the State education agency wopy to your State education agenty and the four HEW copics to: •

> Office for Civil Rishts
> Department of Health, Education and Welfare
> Post Office Box 14195
> Washington, D.C. 20044

Before malting the report, check the completeness and aciuracy of cach item, particularly the totalk. Eirios or umissiuns may iequite a iefiling of the form. Be sure thare is an Individial School report for each sohool.



 tratement it punishabio ty lev. (U.S. Code, Titie 18. Segtion 10011.

# instrinuctions <br> FOR FORM OS/CR 102 

## U.S. DEPAKTMENT OF HEALFH, EDUCATION, AND WELFARE

$\Sigma$

Office for Civil Rights Washington, D.C.

## EINDIVIDUAL SCHOOL REPORT FALL 1968 ELEMENTARY AND SECONDARY SCHOOL SURYEY

## Due October 15, 1968


 not contiguous to each other). file a wepaiste report liorm OS/CR-102 for cath campuis
Pleasefice a typurn riter to complete the seport, if powible.

TTEM I. Use the school system name your Sidte uses in its published officialisting of its school distriets.
ITEM II. The OYK xhool syatem number tonstiv of the first 10 digiv of the number at the bottom of the label affixed to lorm $0 S / C R 101$ cent to the shool wstem superintendent. If tha form 1 comple ted at individual schools, the superintendent should tranemit the OCR school syem number to each school.
ITEM Ill. State the name of the xihool for wparate campua) covered by thr report.
ITEM IV. Give the (treet dudurn of the whool (or weparate eampus) covered by this report.
TTEM V. Complete the addres Do not forgit to give the zip code.
ITEM VI-A. It a whool has mute than onu campun. cath campus hould file an Individ:al School Report
ITEM VI.B. Mark all the bovev that apply to your whool. (or wparate campui)
ITEM VII. Report the numbi of, perom, in estretategury. Do nut dx perchtages. If there are no person, in a category, enter "0" for the caltegory

Column 1: School Total Include both minority and non-minority groups.
Columin 2 American Indian. Perions considered in sehool or community to be of American Indian ongen.
Column 3 Negro Rervons considurted in whool, or commumity to be of Aftigan or Negrold ongin.
Columin 4. Ortental Person coniderid in shool or community to be of Chince, Japanexe. or other Qriental ongin. \&
Lolurnin 5. Spanish Surnamed Ameritan Perwh convdered in whool of community to be of Mevican. Central American. Cuban. Puctio Rican. Latin-Amertian of other Spansh veaking origin.
NÒTt. I or the purposis of thin report. minonity group, are considered to be mulually evelusse, placic an individual ith one minorty group only

Linc A Enrolled Student, Inter the number of regulat day school students on the cutrent rolls as of the date of the report
Lin. B(I) through Bi4)' I ulf inn, Prutionulil Instructional Staff. Enter in the catcgory whith represents their major assignment the num ber of profewonal mintioliund itaff members assigned to this, whool oll a full-time basis. These are professional instruttionat vaff membern whox curicut asygnments require theirservicen at this whool fot the whole of theregular school day
Linc B(1). The Pruncipal. The profewonal staff member who is the administrative he ${ }^{\text {ad }}$ of the school.
Line Bi2k Assistant Prinupal, The profustonal staff member, other than the prinupaly who direct and manage the operation of the shool.
Line B(3). Classioom Teavhers. The professional staff members who anstruct students in courses in classroom sifuations.
l.ıne B(4). Other Instructonal Staff. The professional staff members who are supervisors of inctructiont, curriculum consultants, school libranans, nontasstoom 'teachers (homebound, etc), audiovisual staff, guidance couhselors and sthool psychologists - assigned to this whool on a full time basis

Do not include. staff members who iwork at this school on a part-tume basis, para-professional staff menbers, such as teacher's aides and student teachers, br non-instructional staff members, such as attendance, business, financial, health. transportation, clerical, cuxtodial and food service personnel.
$\therefore$. Line C: Glve the date as of which ltem Vil is answered. ${ }^{4}$.
Give the year when the sehool entolled its firṣt studehts.
ITEM IX ${ }^{\text {s, }}$ Invtructions are contaned in the item.

SUBMISSIUN OF REPORT. It in the rexpunubitity of cach vebuot watem to submit thes repurt by OLtober 15,1968 If the report is completed at the individual whools, il should be returned to the superintendentis office for forwardeng to HIW. Before submitting the report, thick the ascuracy and zompleteness of tath ltem, particularly the totals. Erron or omssions may require a fefiling of thic form

EROŔTING REQUIREMENT:
This report is required pursuant to the HEW Reguration (4S CFR BO) hesurd to carry out ithe purposes of Titte VI of the Civir Rights Aet of 1964. Section 0.4b) of the Regulation provides:

Compliarce Reports- Exch reciptent shall kees such records and, submilt to the repponsibic De part ment ornelal or tis deagase timety. comple to and securate compliance repores at such cimes, and In tuch forra and conseining such in formation as the responsibe Depatment official or his desisnes may
deteimine to be mecextry to enchle him to defeimine to be necesury, to enable him to ascertion whethet the recipient
complying with this Regulation.

U'S. Defartuent op healti, educhton.and welf fre


INDIVIDUAL SCHOOL REFORT
FALL I\%E ELEMÉNTARY AND SECONDANY SCHOOL SURVEY Requined Usider Ttió vi of the Civil Rifits Aet of $1 \% 4$

Due Ostober 15, 1968


Name of Schrod 乌ryform
OCR Sctrool Syxem Number


Name of School $\qquad$
Sypert Address $\qquad$
City, County, Sgato, Zip Code $\square$
A. Number of Compuns at tharsctrool.
0. Grades olfered Put ann "" $x$ "in the appropriatr bax for esch grade ollered at-thic acthooll -


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tx. State the shhoot year in thich zdalione to this schoot. If any, were opened. Include only the two mort recent editions. Do not include

 library. (II no sadditions, write "NONE.")

 mivy regulre, refling of this form.
 punishable by taw. U.S. Code Title 18. Section 1001.]

Signturt and Title of Person Furnitung Infomation

* $\qquad$
'Date Signed


# USS. DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE 

Office for Civil Rights
Washington, D.C,
INDIVIDUAL SCHOOL REPORT
FALL 1968 ELEMENTARY AND SECONDARY SCHOOL SURVEY

Due October 15, 1968

GENERAL INSTRUCTIONS. Normally, compile one Individual School Report (Four pSiCR-102 i) for each school, as the school h are organized by the local shool system. If, however, a school has classroom building located on separtic campuses (elestroom buildings on campuses not contiguous to exch other). five a expiate report (Form OS/CR-102-1) for exch campus.
Peas use i typewriter to complete, the report, if posable.

IIEM I. Use the school system came your State uses ta its published official listing of its school districts.
ITEM II. The OCR school system number consists of the first 10 digit of the number at the bottom of the label affixed to Form OS/CR-IOI sent the school system superintendent. If this form is completed at individual schools, the wuperintendeat should transmit the OCR school system number to ext school.

ITEM III. . State the name of the shool (or separate campus) covered by this report.
ITEM IV.' Give the street address of the school (or separate "campus) covered by this report.
ITEM V. Complex te the address. Do not forget to give the zip code.
ITEM VI.A. If a school has more than one campus, each campus should rive an Individual School Report.
ITEM VI.E. Mark alt the boxes that apply to your school (or separate campus).
ITEM VIL Report the number of persons in exc category. Do not use percenifisic" If there are no persons in a category, enter " 0 " for the category.

Column 1; School Total. Induce both minority and non-minority groups.
Column 2: American Indian. Persons considered in school or community to be of American Indian origin.
Column 3: Ne fro, Persons considered in school or commupaty to be of African or Negroid origin.
Column 4: Oriental Persons considered in shool or community to be of Chinese, Japanese, or other Oriental organ,
Columns. Spanish Summed Amencan Persons considered in school or community to be of Nexis, Centraitmencan. Cuban. Puerto Rican. Latin-Aoxican of other Spanish speaking origin.
NOTE. For the purpose of this report, minority groups are considered to be mutually exclustre, place an individual in one minority group only.
Item A. Enrolled Students Enter at the appropriate grade kevel the number of regular day, school students on the current roll as of The date of this report.
Line B(1) through B(4) Fulthme Piofesdond Instructional Staff Enter in the category which represents their major astymment the numb bet of professional instructional staff members assigned to this school on a fullotime basis. These are professional instructonal staff members whose current assignments requite their services at that shool for the whop of the regular school day
Lupe B(I) The Principal. The professional staff member who is the administrative herd of the school.
Lane B(2) Assistant Principals. The professional staff members. other then the principal, who direct ind manage the operation of the school
Item B(3) Classroom Texhers - The professional staff members who instruct students in courses in classroom situations, Enter each classroom teacher at the grade level which represents his major assignment. If Grades 7 and Bate considered secondary grades at this school. report the.7th and Beth Grade teachers as Secondary Classroom Teachers.
Line I(4) Other Instructional Staff. The professional staff members who are superiors of Instruction, eumculum consultants.
 -assigned to this school on a fultrime basis.

Do not elude. staff members who work at this school on a puttotime bates; paraprofessional staff members, such as teacher's aides and student teachers, or non-instructional staff members, ave as attendance, business, financial, health. transportation, clerical. custodial and food service personnel.
Lune $\mathrm{C}(1)$ Enter in the appropriate categories the number of vacancies fulled at this school since Octobk 1,1967 by full.time professional instructional staff members new to this school system.
Line C(2) Enter in the appropriate categories the number of vacancies flied in the full -time professional instructional staff of this school since October 1.1967 by transfers from other schools of this system.
Line D Enter the number of unfilled full-ime professional instructional stiff positions at this school as of the date on Line E.
Line E Give the date s of which Item VII is answered.
ITEM VIII. Give the yet when te.chool enrolled its first students.
ITEM IX. ; Instructions are contained in the Item.
SUBMISSION QF REPORT. It ts the responsibility of each school system to submit this report by October 15. 196\%. If the report is completed at
the individual sehdoih it should be returned to the superintendent is office for forwarding to HEW. Before submitting the report, check
the accuracy and completeness of each item. particularly the totals Errors or omissions may require a refiling of the form
$y^{\prime}$


VIII In what xhool year (ezz $19 i 667$ ) die thls andiot firct encoll tudents

 "NONt",



## APPENDIX 2

ALTERNATE USE OF $\mathrm{S}_{\mathrm{wb}}$.
We Will consider here the possible use, as a independent variable in studying white loss, the change in proportion black in the average white child's classroom, $\Delta s_{\underset{y}{ }}$, using the notation of equation (i) in the text. This was not done in the analyses carried ou't, because $\Delta_{\text {wb }}$ is not only affected by désegregation actions which.rearrangé pupils amiong schools, but also by any loss of whites that takes place. 'However, the following approach is suggested for future work.

We assume that the proportion of whites lost to the system $\left(p_{w}\right)$ is a ${ }^{\circ}$ function of various factors including change in the proportion of blacks in the average white child's classroom due to desegregation. That change we will call $\Delta_{1}$.

$$
\begin{equation*}
p_{w}=f\left(\Delta_{1} s ; x_{1} ; \dot{x}_{2}, \therefore ; x_{n}\right) \tag{A1}
\end{equation*}
$$

But the observed change in proportion of blacks in the average white child's school, $\Delta s$, includes both this change, $\Delta_{1}$, and a change due to a * Change in numbers of whites and blacks in the system, which we will call $\Delta_{2} s^{\text {a }}$

$$
\begin{equation*}
\Delta s=\Delta_{1} s+\Delta_{2} s \tag{A2}
\end{equation*}
$$

Now if the proportion of whites lost to the system between year $t-1$ and year $t$ is $p_{w}^{\prime}$, then the proportion remaining is $c_{w}=1-{ }^{-} p_{w}$ : Similarly, the number of blacks in the system in year $t$ as a proportion of those presen $t^{*}$ in year t-1. is $c_{b}$. And the number of others (neither blacks nor whites) as 'a proportion of the number in the preceding year is $c_{0}$. If $s_{w b s}, s_{w w}$, and $s_{\text {wo }}$ are the proportipn of blacks, whites and others in the average white child's school in year $t-1$, then by définition, $s_{w b}=s_{t-1} \int_{t-1} /\left(s_{w b} i+s_{w w}+s_{t-1} j\right)$
and in year $t$, the value of $s_{w b}$ which would occur if there were general changes in each population group would be:

$$
\left.c_{b} c_{w-1}\right) /\left(c_{b} s_{w b}+c_{w-1} s_{w b_{t-1}}+c_{0} s_{w o}\right)
$$

And the change in's due merely to general changes in the proportion in each population group (dropping the subscripts on $\mathbf{s}^{*}$ *) is $: \Delta_{2} s=s_{t}^{*}-s_{t-1}$. Now, from equation (A2), $\Delta_{1} s=\Delta s-\Delta_{2} s$ or:

$$
\therefore \Delta_{1} s^{\prime}=s_{t}-s_{t-1}-\left(s_{t}^{*}-s_{t-1}\right)=s_{t}-s_{t}^{*} .
$$

Now for use in a regression equation, $s_{t}$ is calculated as usual, and $\dot{s}_{t}^{*}$ is.calculated according to equation (A3). This will allow use of a variable, - $\Delta_{1} s$, which is independent of the general changes in population composition, and dependent only on the, dififerential"changes in different schools, i.e., changes $\therefore \quad$. in the degree af segregation. This variable is:

$$
\begin{equation*}
\Delta_{1} s_{w b}=\dot{s}_{w b t}-\left(c_{b} s_{w b}\right) /\left(c_{b-1} s_{w b}+c_{w} s_{w w_{t-1}}+c_{o} s_{w o}\right) . \tag{A4}
\end{equation*}
$$

$\because$ The regression of, $\mathrm{p}_{\mathrm{W}}$ on $\Delta_{G}^{\mathrm{S}}$, will be independentyor general changes in num-



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$C$.
APPENDIX 3
Basic Data for 70
Largest Central City
School Districts
(ranked by 1972 enrollment)

ALL SCHOOLS

ERIC




Pittsburgh

' 103


2800540
E. Baton Rouge

.1002370 ••• 6 Mobile

| 1 | 1428050 |
| :--- | :--- |
| 2 | 1428050 |
| 3 | 1428050 |
| 4 | 1428050 |
| 5 | 1428050 |
| 6 | 1428050 |

1428050 0skland
 6

3516400
Kansas City, Mo.
 4205850

Buífalo

| 1 | 1422500 |
| :--- | :--- |
| 2 | 1422500 |
| 3 | 1422500 |
| 4. | 1422500 |
| $5 \cdot$ | 1422500 |
| 6 | 1422500 |

1422500 .
bong Beach.






San Jose


APPENDIX 3
Basic, Date for 70
Largest Central City
School Districts (ranked by 1972 enrolíment) ELIEMENTARY

ERIC





4302970
Charlotte- Mecklenburg


| 136 | 8793 | 0.23502 | 0.66699 | 0.70576 | 48810 |
| :--- | :--- | :--- | :--- | :--- | :--- |
| 136 | 7408 | 0.22555 | 0.67183 | 0.68728 | 46492 |
| 136 | 7274 | 0.20666 | 0.69120 | 0.66924 | 44446 |
| 136 | 6164 | 0.20662 | 0.69681. | 0.68148 | 45410 |
| 136 | 6239 | 0.19018 | 0.71732 | 0.67280 | 43160 |
| 136 | .5662 | 0.19160 | 0.71465 | 0.67146 | .41989 |


| 1 | 4504375 |  | 1 |  | 40 |  | 28527 | $0: 14307$ | 0.66674 | 0.42931 | 50269 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2 | 4504375 |  | 1 |  | 40 | - | 27511 | 0.14807 | 0.65829 | 0.43333 | 48760 |
| 3 | 4504375 | - | 1 |  | 40 | . | 25918 | 0.15062 | 0.65140 | 0.74223* | 46777 |
| 4. | 4504375 |  | 1 | $\sim$ | 40 |  | 23970 | 0.14393 | 0.67198 | 0.44011 | 43123 |
| 5 . | 4504375 | $\therefore=$ | 1 |  | 40 |  | 21036 | 0.15212 | 0.67550 | 0.46880 | 39951 |
| 6 | 4504375 |  | 1 |  | 40 |  | 19769 | 0.15048 | 0.68286 | 0.47449 | 38005 |

4504375 Cincinnati






4504384
Dayton


0.08121
0.06481
0.08944
0.10900
0.13542

| 0.00189 | 29087 |
| ---: | ---: |
| 0.00251 | -29433 |
| 0.00382 | 27211 |
| 0.00488 | 26860 |
| 0.00638 | 24760 |

$1414880 \quad 5$
Garden Grove


2703600
Louisville

$3333840^{\circ}$. 6
St. Paul


4301500
Winston-Salem/Forsy̌the



123

APPENDIX 3
Basic Data for 70 Largest Central city -School Systems (ranked by 1972 enrollment). SECOnDARY

$$
-\dot{y}-
$$

$$
1
$$

ERIC









6
Birminghem

| $\because$ | 2612990 |
| ---: | ---: |
| 2 | 2612990 |
| 3 | 2612990 |
|  | 2612990 |
|  | 2612990 |
| -6 | 2612990 |

2612990 Wichit:




5315270
Corpus Christi

| $1^{\prime}$ | 2403870 |  | 1 | - | 73 |  | 5372 * | 0.13575 | 0.75886. | 0.56293 |  | 15723. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2 | 2403870 | $\stackrel{-}{ }$ | 1 |  | 73 |  | 5134 | 0.16773 | 0.67274 | 0.51253 |  | 13771 |
| 3 | 2403870 |  | - $1^{1}$ | - | 73 | 4 | $4930^{\circ}$ | -0.15330 | -0.70579 | 0.52105 |  | 13657. |
| 4 | 2403870 |  | 1 |  | .73 ${ }^{\text {- }}$ |  | 3583 | 0.17332 | 0.71899 | 0:61679 |  | - 12664 |
| 5 | 2403870 |  | 1 |  | 73 |  | 3319 | 0.15828 | 0.75799 | -0.65402 |  | 12709. |
| 6 | 2403870 |  | 1' |  | 73 |  | 2765 | 0.18670 | $0.73350^{-1}$ | 0.70057 |  | 12527 |

$2403870 \quad 6$

| Gary |  |
| :--- | :--- |
|  |  |
| 1 | 5603240 |
| 2 | 5603240 |
| 3 | 5603240 |
| 4 | 5603240 |
| 5 | 5603240 |
| 6 | 5603240 |

163
163
163
163
163
163.

| 3755 | 0.17791 |
| :---: | :---: |
| 3493 | 0.19702 |
| 412.9 | 0.45676 |
| 3347 | 0.61026 |
| 3379 | 0.62563 |
| 2786 | 0.65266 |

0.70387
0.69010
0.26455
0.10283
0.08199
0.08830

|  |  |
| :---: | ---: |
| 0.60 .081 | 9434 |
| 0.63576 | -9684 |
| 0.62105 | 10991 |
| 0.68021 | 10682 |
| 0.68150 | 10810 |
| 0.71587 | 9918 |

5603240
Richmond

| 1 | 4224750 |
| ---: | ---: |
| 2 | 4224750 |
| 3 | 4224750 |
| 4 | 4224750 |
| 5 | 4224750 |
| 6 | 4224750 |

4224750
Rochester


2403630
Ft. Wayne


2508970
Des Moines


148



[^0]:    16 The between-district segregation is calculated just as in equations (2) and (3), except that the units over. which interracial contact is calculated in equation (2) are not schools, but schøpl districits. It should be noted that the total segregation is not the sum of within-district (which is an average over districts, weighted by the proportion black.in each district) and between-district segregation. Total segregation over a region is the segregation among schools calculated over the whole region, as if there were no school districts. (It would be the sum of within- and betweendistrict segregation if the average for the former were weighted in a different way.)

[^1]:    31. The fact that in neither the 21 cities not the, 46 is the estimate of the overall effect' an average, or near an average, of the estimated elementary and secondary effects raises some question about the latter estimates. We have no explanation for this anomaly, except the possiblity or school reorganization.
[^2]:    SOURCE: Directory of Public Elementary and Secondary Schools in Selected Districts: Enrollment and Staff. by Raciel/Ethnic Groups, Fall 1968. Washington, D.C., U.S. Department of Health, Educatidn, and Welfare, Office for Civil Rights, p. iv.

