

## Urban Seismic Risk Index for Medellín, Colombia, based on probabilistic loss and casualties estimations

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**Abstract:** Medellín is the second largest city of Colombia with more than 2 million inhabitants according to the latest census and with more than 240,000 public and private buildings. It is located on an intermediate seismic hazard area according to the seismic hazard map of Colombia although no destructive earthquakes have recently occurred having as a consequence low seismic risk awareness among its inhabitants. Using the results of a fully probabilistic risk assessment of the city with a building by building resolution level and considering the dynamic soil response, average annual losses by sectors as well as casualties and other direct effects have been obtained and aggregated at county level. Using the holistic evaluation module of the multi-hazard risk assessment CAPRA platform, *EvHo*, a comprehensive assessment that considered the social fragility and lack of resilience at county level was performed making use of a set of indicators with the objective of capturing the aggravating conditions of the initial physical impact. The Urban Seismic Risk Index has been obtained at county level being useful to communicate risk to decision-makers and stakeholders besides making easy to identify potential zones that can be problematic in terms of several dimensions of the vulnerability. This case study is an example of how a multidisciplinary research on disaster risk reduction has helped to show how risk analysis can be of high relevance for decision-making processes in disaster risk management.

**Keywords:** Urban seismic risk index; urban resilience; holistic risk assessment; probabilistic seismic risk analysis.

# 1. INTRODUCTION

Several probabilistic seismic risk analysis have been conducted worldwide at different resolution levels and with different objectives, estimating the physical damage in terms of mean damage ratios (MDR), average annual losses (AAL) and probable maximum losses (PML) (Ordaz et al. 2000; Barbat et al. 2010; Lantada et al. 2010; Salgado-Gálvez et al. 2013; 2014a; 2015a, Zuloaga et al. 2013; Marulanda et al. 2013; IBRD and The World Bank 2013; Cardona et al. 2014; Silva et al. 2014; Ahmad et al. 2014). Quantifying risk from a physical point of view, although important, is only the first step in a comprehensive disaster risk management scheme (Cardona et al. 2008a; 2008b; Cardona 2009; Marulanda et al. 2014) after which, it is important to further use those results in disaster risk management related strategies. It is clear that the physical is not the only dimension and hence those results can be used as input data for a comprehensive, holistic, risk analysis (Cardona 2001; Carreño 2006; Carreño et al. 2007, Carreño et al. 2012; 2014). A holistic approach has also been included in the MOVE framework (Birkmann et al. 2013), one that outlines key factors and different dimensions to be addressed when assessing vulnerability in the context of natural hazards, as considered herein.

This paper presents the complete and final results of the urban seismic risk index, *USRI*, estimation for the city of Medellín, Colombia based on a holistic approach for which a preliminary assessment had been previously conducted (Salgado-Gálvez et al. 2014b). Medellín is the second largest city in Colombia with more than 2.2 million inhabitants in the urban area and where many industries and financial facilities have their headquarters. The city is located on a valley on the east side of the western cordillera of the North Andean zone and lies on an intermediate seismic hazard zone where earthquakes associated to different active seismic faults can generate important damages and disruptions on its infrastructure (AIS 2010; Salgado-Gálvez et al. 2010; 2014a; 2014c; 2015b). The urban area of the city is divided into 16 counties (*comunas*), each of them with approximately the same area but with important differences from a social, economic and infrastructure perspective. During recent years, Medellín has experienced a rapid urban growth and transformation, and different areas of the city have changed in terms of building classes, population density and availability of public spaces since low rise houses have been demolished to build high-rise structures to accommodate a larger amount of inhabitants, a process clearly identifiable in the medium-high and high income zones of the city.

A holistic risk assessment at urban level, which accounts for the vulnerability in several of its dimensions, requires a combination of the physical risk results with aspects that reflect social fragility and lack of resilience. In this context, social fragility is measured by means of variables that contribute to a *soft* risk related to the potential consequences over the social context, trying to capture issues related to human welfare such as social integration, mental and physical health, both at an individual and community level. On the other hand, lack of resilience is related to deficiencies in coping with the disasters and in recovering from them; these latest also contribute to the *soft* risk or the second order impact factor over exposed communities. Resilience is an adaptive ability of a socio-ecological system to cope and absorb negative impacts as a result of the capacity to anticipate, respond and recover from damaging events; therefore, it is important to know the lack of resilience since it has been proven to be an important factor of the overall vulnerability; aspects that are captured by means of a set of indicators.

For this case study, all the physical risk indicators are obtained starting from damage and loss

51 events that can be calculated by using fully probabilistic methodologies, such as the one of the  
52 CAPRA<sup>1</sup> platform, by convoluting hazard and vulnerability for the exposed elements  
53 (Cardona et al. 2010; 2012; Salgado-Gálvez et al. 2014a; Velásquez et al. 2014). For this  
54 study, the probabilistic physical risk results obtained by Salgado-Gálvez et al. (2014a) using  
55 CAPRA are complemented by estimating injured, deaths, homeless and unemployed on a  
56 building by building basis, also based on a fully probabilistic approach and grouping the  
57 results by counties.

58  
59 The *USRi* is defined as a combination of a physical risk index,  $R_F$ , and an aggravating  
60 coefficient,  $F$ , in the following way:  $USRi = R_F (1+F)$  where  $R_F$  and  $F$  are composite  
61 indicators (Carreño 2006; Carreño et al. 2007).  $R_F$  is obtained from the probabilistic risk  
62 results, while  $F$  is obtained from available data regarding political, institutional and  
63 community organization aspects which usually reflect weak emergency response, lack of  
64 compliance of existing codes, economic and political instability and other factors that  
65 contribute to the risk creation process (Carreño et al. 2007; Renn 2008). This approach has  
66 also been applied at different resolution levels (Daniell et al. 2010; Burton and Silva 2014)  
67 and has been integrated in toolkits, guidebooks and databases for earthquake risk assessment  
68 (Khazai et al. 2014; 2015; Burton et al. 2014). Since not always the same information in terms  
69 of indicators is available for the area under study, each assessment constitute a challenge in  
70 the way that the descriptors are selected and in some cases calculated.

71  
72 The multi-hazard risk assessment CAPRA platform holistic risk assessment module, *EvHo*,  
73 (CIMNE-RAG 2014) has been used in this work, which is a tool that incorporates directly the  
74 output files of the physical risk estimation made using CAPRA-GIS (ERN-AL 2011), the  
75 probabilistic risk calculator module of the CAPRA platform. The module defines factors and  
76 their corresponding weights to calculate  $R_F$  and  $F$ ; it also incorporates a procedure based on  
77 transformation functions, allowing the conversion of each factor into commensurable units  
78 and calculates the aggravating coefficient for each analysis area. The *USRi* is obtained at  
79 county level according to the flowchart of Figure 1. All these computations are made possible  
80 by the modular characteristics of the CAPRA platform. Since risk analysis can be performed  
81 at different resolution levels, the tool allows the selection of the desired level, and if the risk  
82 has been calculated on a more detailed scale, it groups the results into the desired units.

83  
84 For the social fragility ( $F_{FSi}$ ) and lack of resilience ( $F_{FRj}$ ) indexes, the user can define the  
85 number of factors and assign the weights to be used in each category; as in the case of the  
86 physical risk, the user can also select the transformation function in conjunction with the  
87 correspondent minimum and maximum limits for each factor. Once the above mentioned  
88 parameters are defined by the user, the Urban Seismic Risk Index (*USRi*) is calculated for the  
89 selected resolution level and results can be exported into tables, charts and maps in *shapefile*  
90 format.

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<sup>1</sup> Comprehensive Approach to Probabilistic Risk Assessment ([www.ecapra.org](http://www.ecapra.org))

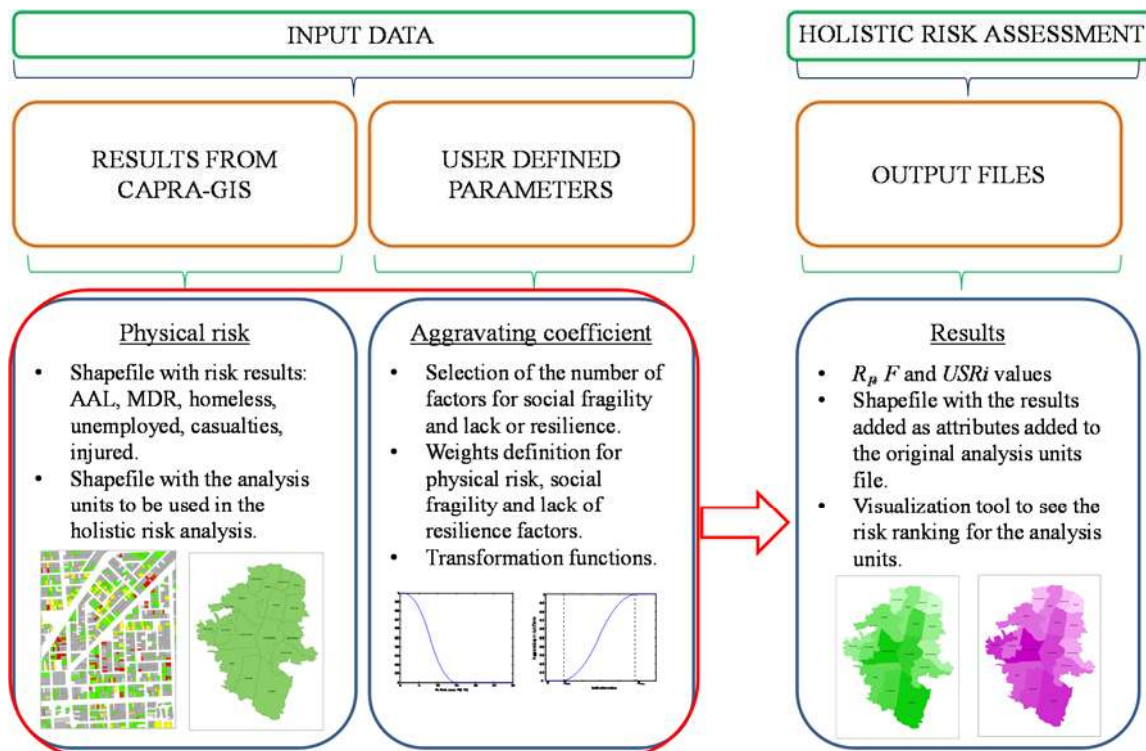


Figure 1 CAPRA's holistic risk assessment module flowchart

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The whole process is performed within a framework in which uncertainties related to the physical damage and loss assessment are also considered by using probabilistic methodologies. Scientific uncertainties become philosophical uncertainties since there will be an impact on society when a decision is made; thus, it is important to know where they are and how they have been considered or not (Caers 2011), and since the objective of this kind of assessments is to derive in actions related to risk reduction, this aspect is worth to be at hand.

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Obtaining risk results from a holistic perspective highlights the socioeconomic factors that contribute most to the aggravating coefficient,  $F$ , and they should help stakeholders and policy makers in the integral disaster risk management. Measuring risk with the same methodology in all counties of an urban area like Medellín allows a direct and appropriate comparison of the obtained results and it can help in prioritizing the areas for developing disaster risk reduction and management strategies. Also, the final result can be disaggregated and the main risk drivers after the holistic risk assessment can be highlighted and in this stage of the study, after complementing the preliminary results obtained by Salgado-Gálvez et al. (2014a), for the first time this procedure is performed and shown for the county with the highest  $USR_i$  to clearly present which are the descriptors that are contributing the most in each of the indexes (physical risk, social fragility and lack of resilience) and then, the results are a useful basis for the development of specific strategies to improve their performance in their corresponding fields of action.

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Holistic evaluations of seismic risk at urban level have been performed in recent years for different cities worldwide (Carreño et al. 2007; Marulanda et al. 2013) as well as at country level (Burton and Silva 2014) and have proven to be a useful way to evaluate, compare and communicate risk while promoting effective actions toward the intervention of vulnerability conditions measured at its different dimensions. Although at first it can be seen simply as another case study based on a well-known methodology, on the one hand, this study

123 incorporates a set of probabilistic descriptors in the side of the physical risk that had never  
124 been assessed in Medellín while, on the other hand, since the main purpose is to raise risk  
125 awareness and, not a generally agreed practice on a holistic risk assessment framework exists,  
126 the development of case studies that consider different methodologies (Brink and Davidson  
127 2014) to obtain the input data can serve as examples for future comparisons of the  
128 approaches.

129  
130 This is the first time that a study following the above mentioned methodology is conducted  
131 with a high resolution in all the aspects (seismic hazard, exposure and socio-economic  
132 descriptors) and the results are useful to identify risk driver factors that are not associated only  
133 to the physical vulnerability of the dwellings but also to social and poverty factors that should  
134 be examined and tackled in an integral way, stressing out that poverty is not necessarily the  
135 same as vulnerability. The importance of risk analysis has been understood at different  
136 decision-making levels but the need of being incorporated as a development issue by  
137 governments is still on its way. Finally, it also constitutes an example of how an integrated  
138 research on disaster risk reduction can reduce the gap between the risk analysis and its  
139 relevance for risk management decision-making processes (Salgado-Gálvez et al. 2014b).

## 140 141 **2. PROBABILISTIC PHYSICAL SEISMIC RISK AND DIRECT IMPACT** 142 **ASSESSMENT**

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144 The seismic risk analysis from a holistic perspective requires the calculation of a set of factors  
145 that are related to the direct effects of the hazardous events on the exposed elements and to the  
146 consequences in terms of the possibility of occupying the buildings after the city has been  
147 struck by an earthquake. The first factor corresponds to the AAL by sector, where four  
148 different categories are included (residential, commercial, institutional and industrial). The  
149 other factors are related to the expected number of deaths, injuries, homeless and  
150 unemployed. This section presents the methodology followed for the calculation of these  
151 factors.

### 152 153 **2.1 Physical seismic risk analysis methodology**

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155 For a fully probabilistic seismic risk analysis, different input data for the hazard, exposure and  
156 physical vulnerability are required. Seismic hazard is represented by means of a set of  
157 stochastic events generated using the program CRISIS 2007 (Ordaz et al. 2007), which is the  
158 seismic hazard module of CAPRA; each event associated to the different seismogenic  
159 sources identified at country level (AIS 1996; 2010; Paris et al. 2000; Taboada et al. 2000;  
160 Pulido 2003; Salgado-Gálvez et al. 2010; 2015b); for each event, hazard intensities in terms  
161 of their first two statistical moments are obtained for different spectral ordinates to take into  
162 account the fact that structures with different dynamic characteristics have different  
163 earthquake solicitations for the same event. Since the city also has a seismic microzonation  
164 (SIMPAD et al. 1999) it has been considered in the analysis by determining spectral transfer  
165 functions for each homogeneous soil zone in order to calculate the hazard intensities at  
166 ground level. The exposure database consists of the portfolio of buildings, both public and  
167 private, and is comprised by 241,876 elements (Alcaldía de Medellín 2010) that have been  
168 identified, characterized and associated to a building class. Physical vulnerability is  
169 represented by means of vulnerability functions that allow both a continuous and probabilistic  
170 representation of the loss associated to different hazard intensities, in this case corresponding  
171 to the spectral acceleration for 5% damping, an intensity measure that correlates well with the  
172 seismic performance of structures (Luco and Cornell 2007). More details about the employed

173 methodology and information for the physical risk analysis can be found in Salgado-Gálvez et  
174 al. (2014a).

175  
176 Since all input data have been represented using a probabilistic approach, the loss calculation  
177 process can follow the methodology proposed by Ordaz (2000) and that is used in the  
178 CAPRA platform, where a convolution between the hazard and vulnerability of the exposed  
179 elements is performed. The main output of these assessments is the loss exceedance curve  
180 (LEC) which relates loss values in monetary units, with their annual exceedance rates. The  
181 LEC is calculated using the following expression (Ordaz 2000):

$$182 \nu(l) = \sum_{i=1}^N \Pr(L > l | Event_i) \cdot F_A(Event_i) \quad (Eq. 1)$$

184  
185 where  $\nu(l)$  is the rate of exceedance of loss  $l$ ,  $N$  is the total number of earthquake events that  
186 comprise the stochastic set and conform with the seismic hazard in the area under analysis,  $F_A$   
187  $(Event_i)$  is the annual frequency of occurrence of the  $i^{th}$  earthquake event, while  $\Pr(L > l | Event$   
188  $i)$  is the probability of exceeding  $l$ , given that the  $i^{th}$  event occurred. The sum of the equation  
189 includes all potentially damaging events from the stochastic set. The inverse value of  $\nu(l)$  is  
190 the return period of the loss  $l$ , denoted as  $Tr$ . Once the LEC is obtained, other risk metrics  
191 such as the AAL can be obtained by calculating the area under the LEC. This metric  
192 constitutes the first physical risk factor required to be determined for the study presented  
193 herein. AAL can also be directly computed, leading to exactly the same value using the  
194 following expression:

$$195 \quad 196 \quad AAL = \sum_{i=1}^N E(L | Event_i) \cdot F_A(Event_i) \quad (Eq. 2)$$

197  
198 where  $E(L | Event_i)$  is the expected loss value given the occurrence of the  $i^{th}$  event and  
199  $F_A(Event_i)$  is the associated annual occurrence frequency of the same event. AAL constitutes  
200 a robust indicator since it can represent risk at different resolution levels and also captures the  
201 participation on the overall risk of the small and frequent events as well as the high and low  
202 frequency events while also being insensitive to uncertainty as is explained later.

203  
204 Uncertainties related to hazard and physical vulnerability, defined according to their  
205 characteristics (temporal and spatial for the hazard and intensity-dependent for the  
206 vulnerability), are considered in the loss assessment; thus the result of the calculation process  
207 is a specific loss probability distribution for each hazard event. In the case of risk results in  
208 terms of losses, a Beta distribution is defined through a central value (mean) and its dispersion  
209 or uncertainty measure (variance). The latter is considered an appropriate probability  
210 distribution for modeling losses since results are always defined between 0.0 (no loss) and 1.0  
211 (total loss) and since only direct losses are considered at this stage, the maximum possible  
212 loss is then the total exposed value.

## 213 214 **2.2 Physical risk results for Medellín**

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216 Physical risk is calculated on a building by building resolution level and the obtained results  
217 are grouped by counties according to the location of each dwelling. It is well known that for  
218 the calculation of the AAL an arithmetical aggregation process can be applied to both  
219 counties and sectors. Table 1 shows the values in relative terms to the total exposed value by

220 county and by sector in Medellín. Blank values (-) correspond to sectors that are not  
 221 representative in the corresponding county. AAL seeks to give an overall and comprehensive  
 222 representation of the risk levels, through a robust indicator and not only by loss values for  
 223 earthquake events. AAL is calculated considering the participation of all the events, by  
 224 multiplying the expected loss by its annual occurrence frequency, for each event. The AAL,  
 225 when calculated by means of Equation 2, cannot have associated any uncertainty measure  
 226 because it represents the loss results in annualized terms which, on the other hand, represent a  
 227 mathematical expectation, not an uncertainty measure.

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 229 **Table 1** Relative AAL (%) by county and by sector in Medellín

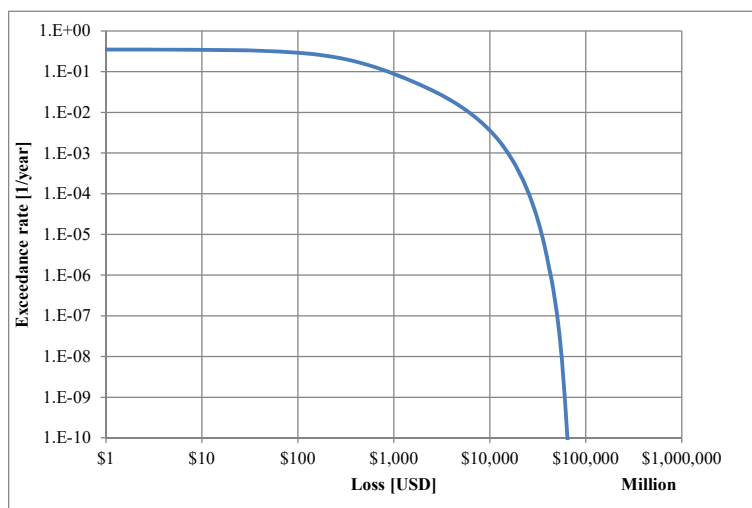
County	Sector			
	Commercial	Industrial	Institutional	Residential
1- Popular	2.95	-	-	2.65
2 - Santa Cruz	1.26	-	-	1.59
3 - Manrique	2.79	-	3.11	2.67
4- Aranjuez	1.51	-	1.43	1.53
5 - Castilla	2.57	2.75	2.94	2.81
6 - Doce de Octubre	3.25	-	-	3.39
7 - Robledo	1.93	-	2.20	2.21
8 - Villa Hermosa	6.68	-	-	5.89
9 - Buenos Aires	6.03	-	-	5.70
10 - La Candelaria	3.68	3.70	3.76	3.41
11 - Laureles Estadio	3.72	-	3.27	3.55
12 - La América	4.42	-	-	4.66
13 - San Javier	3.22	-	-	2.93
14 - Poblado	5.12	4.67	-	4.85
15 - Guayabal	3.80	3.38	-	3.40
16 - Belén	3.30	-	3.59	3.49

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 232 **2.3 Death, injured, homeless and unemployed estimation for Medellín**  
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234 A fully probabilistic risk analysis is normally conducted for the complete set of hazardous  
 235 events that comprise the hazard representation. However, for the purpose of estimating death,  
 236 injured, homeless and unemployed, this study has been conducted for a single event where  
 237 only one event is considered as  $N$  in Equation 1. By setting the annual frequency of  
 238 occurrence of the selected one to 1.0, Equation 1 will provide the probability of occurrence of  
 239 the loss given the occurrence of the selected event, and not the annual frequencies of  
 240 occurrence. Though the annual frequency of occurrence of it has been set equal to 1.0, and it  
 241 represents a deterministic approach for the temporal probability of occurrence, hazard  
 242 intensities are computed for the first two statistical moments representing the hazard  
 243 uncertainties that, together with the vulnerability uncertainties, are included in the loss  
 244 calculation process as explained above; therefore, the loss calculation is still probabilistic.

245  
 246 The event was chosen out of the more than 2,500 included in the stochastic set with the  
 247 selection criteria of that event generating a direct economic loss of similar order of magnitude  
 248 than that of a 500 years mean return period. That value is read from the LEC shown in Figure  
 249 2 and that return period is considered of relevance for the design of emergency plans in  
 250 Colombia (SDPAE 2002). It is important to bear in mind that the return period of the loss is  
 251 different from the return period of the seismic event since, in this case, there is correlation in  
 252 the losses and uncertainties in the ground motion and physical vulnerability values (Bazzurro  
 253 and Luco 2005; Bommer and Crowley 2006; Park et al. 2007; Crowley et al. 2008; Salgado-  
 254 Gálvez et al. 2014a). The expected loss for the selected return period obtained from the LEC

255 is estimated in around 12 billion USD<sup>2</sup> which represents about 14% of the total exposed  
 256 value. Loss exceedance rates are calculated by using the total probability theorem and because  
 257 of that, for any loss level, the exceedance rate is calculated as the sum of all the events with  
 258 probability of exceeding said loss level. In this case, the uncertainty is being considered in the  
 259 calculation of the exceedance probabilities and then, the annual exceedance rates obtained  
 260 cannot have associated an uncertainty measure because they are probabilities calculated for a  
 261 specific loss value.  
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263  
 264 **Figure 2** LEC for the portfolio of buildings of Medellín (Salgado-Gálvez et al. 2014a)  
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266 Three different sets of vulnerability functions were used to calculate the required factors. The  
 267 first set corresponds to the physical vulnerability functions to calculate the mean damage ratio  
 268 (MDR) for each element which captures the distribution of damage values in each building  
 269 class given a seismic intensity. If this parameter has a value higher than 20%, the building is  
 270 considered to be unsafe to be occupied and thus, depending on its use, its occupants are  
 271 considered either homeless or unemployed. The second and third sets of functions have to do  
 272 with the deaths and injured estimation and depend on the building class.  
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274 For the estimation of deaths and injuries, fatality rates proposed by Jaiswal et al. (2011) were  
 275 selected and also, a workday scenario is assumed. Given that occupation is a dynamic  
 276 parameter and the day and time of the earthquake cannot be established with this approach, a  
 277 rate of 60% occupancy, which corresponds to an average occupation according to Liel and  
 278 Deierlein (2012), was used for the calculation, as previously chosen in Salgado-Gálvez et al.  
 279 (2015c).  
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281 The selected seismic event is associated to the Romeral Fault System which is the one that  
 282 controls the seismic hazard level for medium and long return periods in Medellín (AIS 2010).  
 283 Table 2 shows the characteristics of the selected event in terms of location, depth and  
 284 magnitude.  
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**Table 2** General characteristics of the selected event

Longitude	-75.69°
Latitude	6.24°
Depth	12 Km
Magnitude	6.9
Mean return period	306 Years

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<sup>2</sup> An exchange rate of 1USD=3,000COP has been used in this study



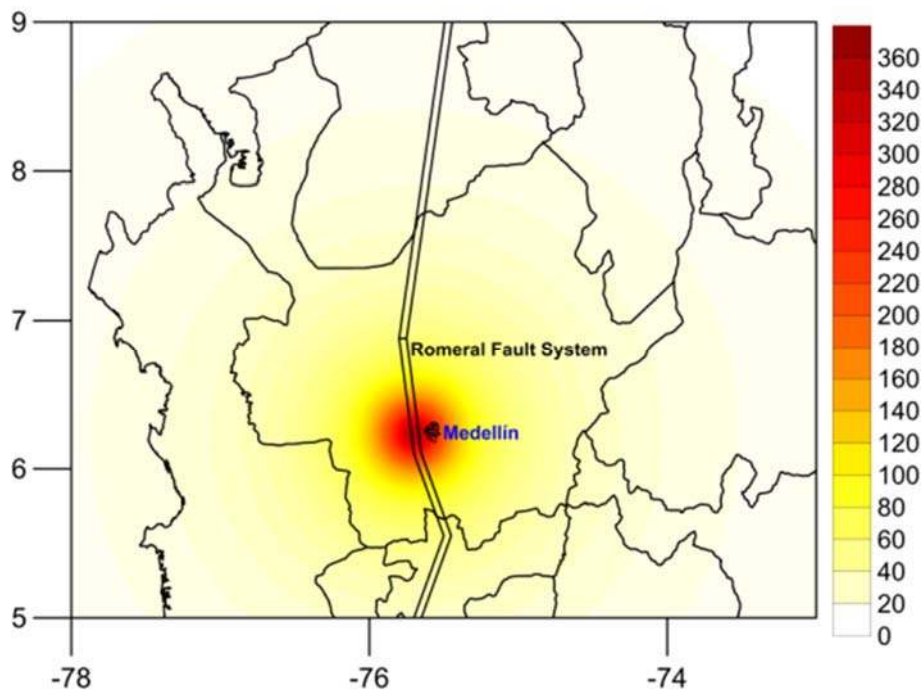
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Table 3 shows the estimated direct impact results of the selected event in terms of economic loss, deaths, and injuries as well as homeless and unemployed, while Figure 3 shows the shakemap in terms of the peak ground acceleration (PGA), at bedrock level, of the selected event in the area of analysis. That value was modified through the transfer functions to account for the local dynamic soil response. Figure 4 shows the MDR distribution for Medellín.

**Table 3** Result of the direct losses for the selected event

Seismogenetic source	Romeral Fault System
Expected loss (Million USD)	10,963
Deaths	51,780
Injuries	68,165
Homeless	177,671
Unemployed	37,547

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**Figure 3** Shakemap for PGA of the selected event ( $\text{cm/s}^2$ ) at bedrock level

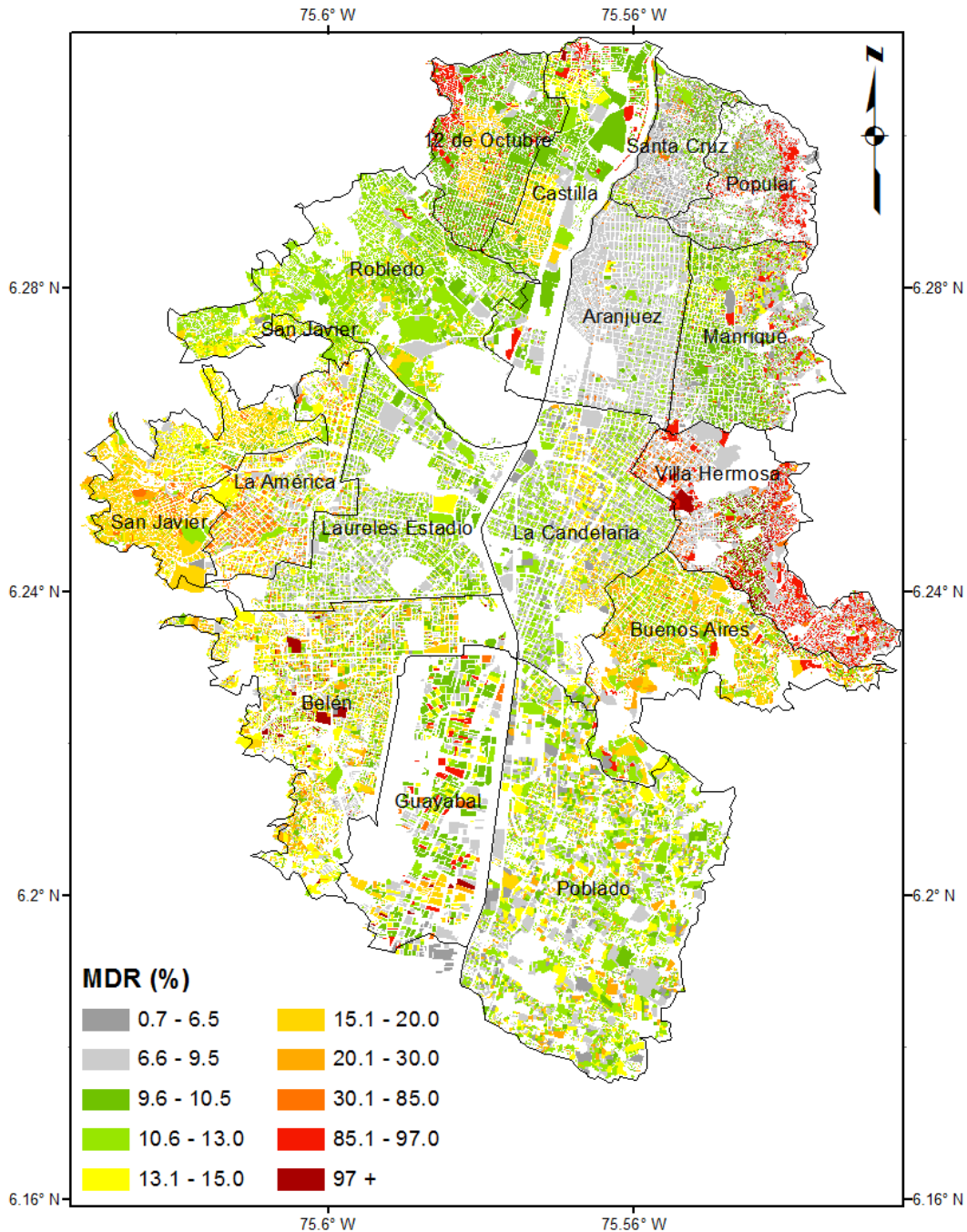


Figure 4 MDR (%) estimation for the portfolio of buildings in Medellín

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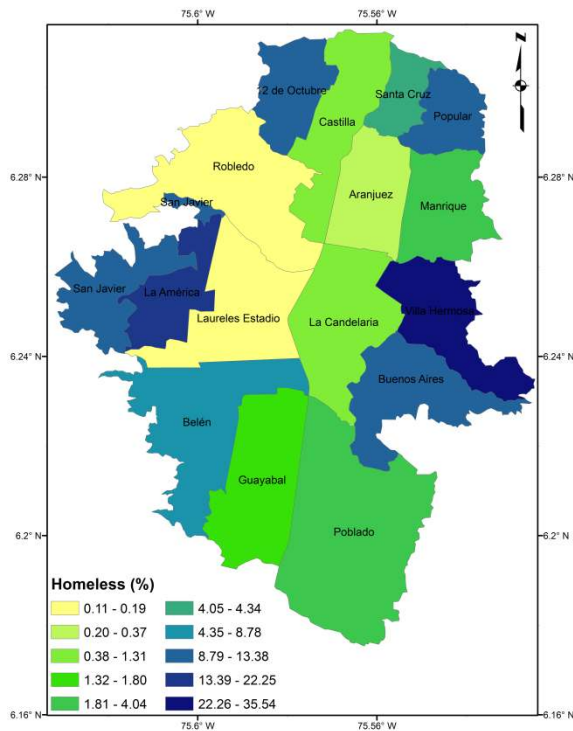
From the obtained results it can be seen that the highest MDR occurs in *Villa Hermosa* County which is located on the eastern part of the city where the high structural vulnerability is due to the large number of masonry units combined with the amplification factors in the short period range given the soil characteristics of the city (SIMPAD et al. 1999). Though *Aranjuez* County has a significant participation of masonry dwellings, because of local soil response characteristics, far less damage and losses are observed for this event. More details about the characteristics of the assets as well as the assigned vulnerability functions are given by Salgado-Gálvez et al. 2014a. To better understand the building stock distribution along the city, Table 4 shows the percentage of building classes and the total number of dwellings by County.

**Table 4** Building class distribution by County

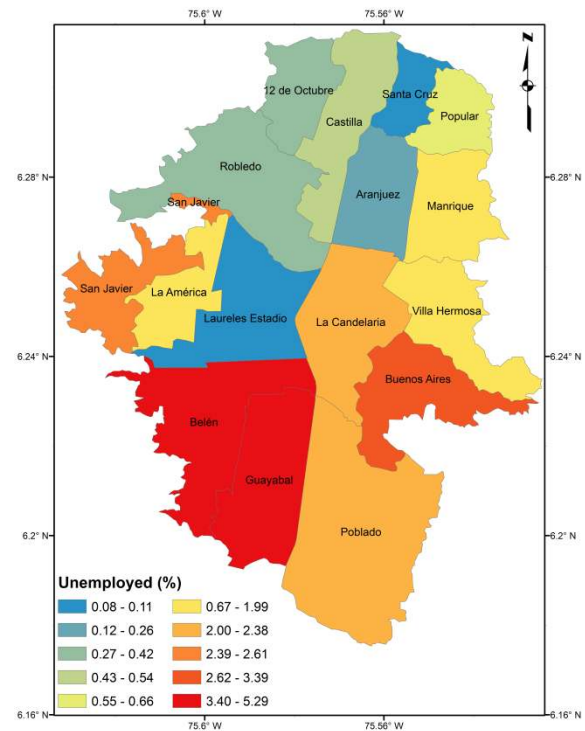
County	Building class						Number of dwellings
	Masonry units	Wooden units	Steel units	Reinforced concrete frames units	Reinforced concrete shear wall units	Non-engineered units	
1- Popular	40.1%	30.1%	-	-	-	29.8%	16,629
2 - Santa Cruz	65.5%	29.7%	-	-	-	4.9%	13,016
3 - Manrique	85.0%	-	-	15.0%	-	-	21,037
4- Aranjuez	69.4%	-	-	30.6%	-	-	18,708
5 - Castilla	90.0%	-	-	10.0%	-	-	12,597
6 - Doce de Octubre	84.8%	15.2%	-	-	-	-	19,909
7 - Robledo	80.1%	10.1%	-	9.7%	-	-	20,674
8 - Villa Hermosa	95.0%	-	-	5.0%	-	-	21,819
9 - Buenos Aires	89.9%	-	-	10.1%	-	-	17,549
10 - La Candelaria	49.9%	-	14.7%	35.3%	-	-	11,274
11 - Laureles Estadio	29.8%	-	5.1%	65.1%	-	-	9,832
12 - La América	90.0%	-	-	10.0%	-	-	8,868
13 - San Javier	80.2%	10.2%	-	9.6%	-	-	18,599
14 - Poblado	20.2%	-	10.1%	25.0%	44.7%	-	8,747
15 - Guayabal	36.2%	-	39.4%	24.4%	-	-	668
16 - Belén	85.0%	-	-	15.0%	-	-	21,950

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Figure 5 shows the homeless estimation, while Figure 6 shows the unemployed estimation, both at county level.



**Figure 5** Homeless estimation for Medellín



**Figure 6** Unemployed estimation for Medellín

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Figures 7 and 8 show the expected deaths and injuries estimation due to the occurrence of this event where results have been grouped again at county level and per hundred thousand inhabitants.

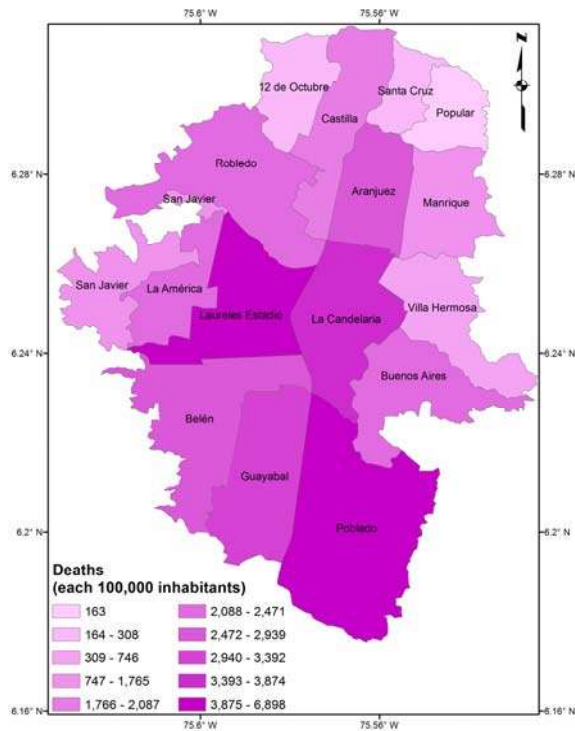


Figure 7 Deaths estimation for Medellín

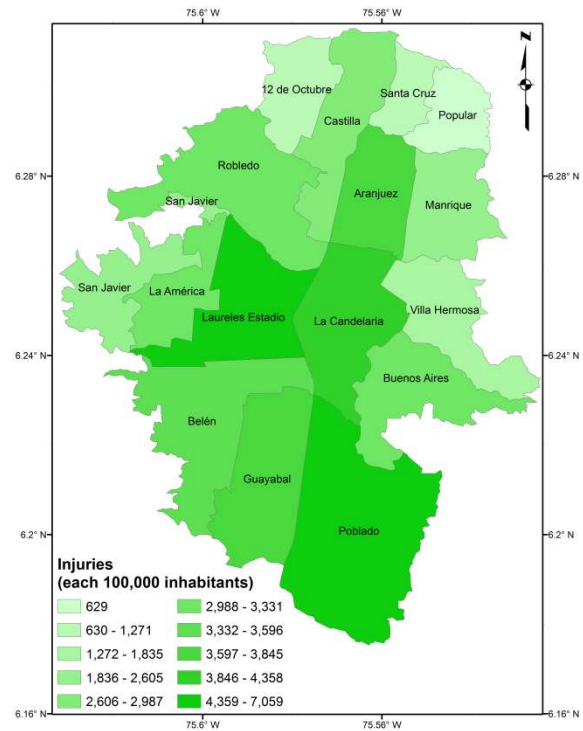


Figure 8 Injuries estimation for Medellín

327

328 It can be observed from these results that homelessness and unemployment estimations are  
 329 higher for *Villa Hermosa*, *La América*, *Belén*, *Guayabal* and *Manrique* counties, while higher  
 330 death rates due to the occurrence of an event with those characteristics are expected in  
 331 *Poblado* and *Laureles-Estadio* counties. Even though these two counties have the highest  
 332 income levels, they have high human density indexes and high-rise buildings with similar  
 333 characteristics that are more vulnerable, from the deaths and injuries point of view, if  
 334 compared with low-rise masonry units.

335

### 336 3. HOLISTIC SEISMIC RISK ASSESSMENT OF MEDELLÍN

337

338 A comprehensive risk management strategy has to be based on a multidisciplinary approach  
 339 that takes into account not only the physical damage and the direct impact but also a set of  
 340 socioeconomic factors that favour the second order effects and consider the intangible impact  
 341 in case an earthquake event strikes the city (Cardona and Hurtado 2000; Benson 2003;  
 342 Cannon 2003; Cutter et al. 2003; Davis 2003; Carreño et al. 2007; Barbat et al. 2010; Khazai  
 343 et al. 2014). This can be achieved by using a holistic seismic risk assessment where physical  
 344 damages are aggravated by a set of socioeconomic conditions allowing comprehensive risk  
 345 evaluations that are useful for decision-making processes. This approach also allows  
 346 quantifying the resilience of the analysed communities, that is, their capacity to cope with the  
 347 negative effects after the occurrence of an earthquake. Detailed information about this  
 348 methodology can be found in Carreño (2006), Carreño et al. (2007) and Barbat et al. (2011).

349

350 The methodology used in this study does not require the use of the exact same factors in each  
 351 case study, not even in terms of the number of descriptors used, as long as the characteristics  
 352 to be captured are well reflected by the ones that are chosen. The explanation is that,  
 353 depending on prevalent conditions of the area under analysis, some factors can be more  
 354 relevant than others. For this study, physical damage is obtained from the results of the

355 probabilistic approach, already shown in section 2, which is considered to have a higher  
 356 robustness if compared with previous holistic seismic risk evaluations performed before  
 357 because of the available information and its quality (Carreño et al. 2007; Marulanda et al.  
 358 2013).

359  
 360 As it was mentioned before, holistic seismic risk analysis can be performed at different scales  
 361 but also can account for multi-hazard approaches (Jaramillo 2014). For this study, the  
 362 resolution level has been set to counties and the hazard limited to earthquakes since this is the  
 363 only catastrophic peril expected for the city.

### 364 365 **3.1 Methodology for the holistic risk assessment**

366  
 367 Applying the holistic risk evaluation methodology proposed by Cardona (2001) and Carreño  
 368 et al. (2007), the urban seismic risk index  $USR_i$  is calculated starting from a physical risk  
 369 index,  $R_F$ , and an aggravating coefficient,  $F$ , which accounts for the socioeconomic fragility  
 370 and lack of resilience of the analysis area.  $USR_i$  is calculated by using the equation  
 371

$$372 \quad USR_i = R_F(1 + F) \quad (Eq. 3)$$

373  
 374 known in the literature as *Moncho's Equation*. The physical risk index,  $R_F$ , is calculated  
 375 considering a set of factors as well as their associated weights by means of the following  
 376 expression:

$$377 \quad R_F = \sum_{i=1}^p F_{RFi} \cdot w_{RFi} \quad (Eq. 4)$$

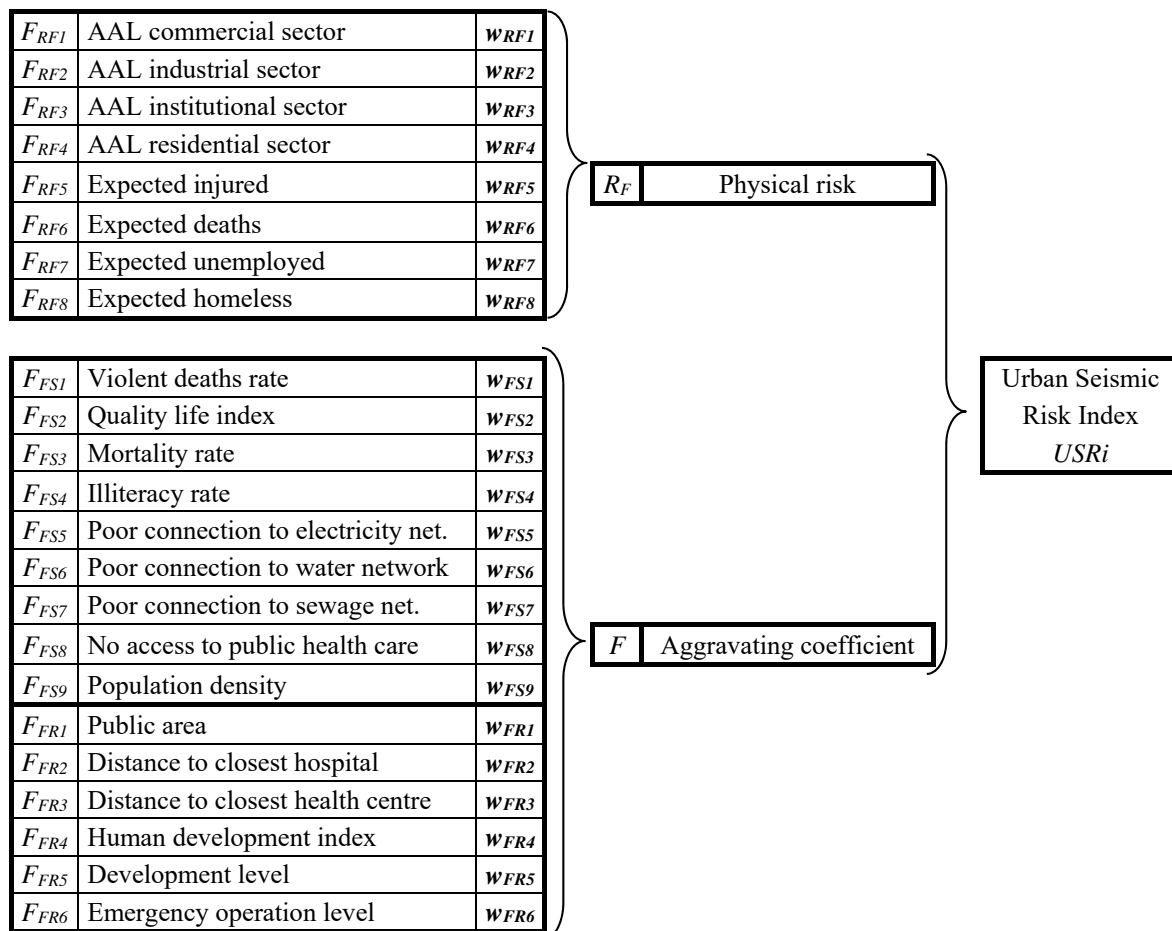
378  
 379 where  $F_{RFi}$  are the  $p$  physical risk factors and  $w_{RFi}$  their corresponding weights. In this case, 8  
 380 factors were considered to obtain  $R_F$  which were calculated from the results of the  
 381 probabilistic seismic risk analysis of the buildings in Medellín described in section 2, in  
 382 which both their structural characteristics and their mean occupation values were considered.  
 383  
 384

385 The aggravating coefficient,  $F$ , is calculated as follows:

$$386 \quad F = \sum_{i=1}^m F_{FSi} \cdot w_{FSi} + \sum_{j=1}^n F_{FRj} \cdot w_{FRj} \quad (Eq. 5)$$

387  
 388 where  $F_{FSi}$  and  $F_{FRj}$  are the aggravating factors,  $w_{FSi}$  and  $w_{FRj}$  are the associated weights of  
 389 each  $i$  and  $j$  factor and  $m$  and  $n$  are the total number of factors for social fragility and lack of  
 390 resilience, respectively. For this case, 9 descriptors were used to capture the social fragility  
 391 conditions on each county while 6 descriptors are considered to capture the lack of resilience.  
 392 Most of the descriptors were obtained using data from the local authorities (Alcaldía de  
 393 Medellín 2012a; 2012b; Proantioquia et al. 2012; DAP 2012) with the exception of the  
 394 calculation of public areas and distances to the closest hospitals and health centres, where  
 395 geographical information system (GIS) tools were used. Figure 9 shows the summary of the  
 396 descriptors used in this analysis where the ones denoted as  $F_{RFi}$  are related to the physical risk  
 397 index, the ones denoted as  $F_{FSi}$  are related to the social fragility and the ones denoted as  $F_{FRi}$   
 398 are related to the lack of resilience.  
 399  
 400

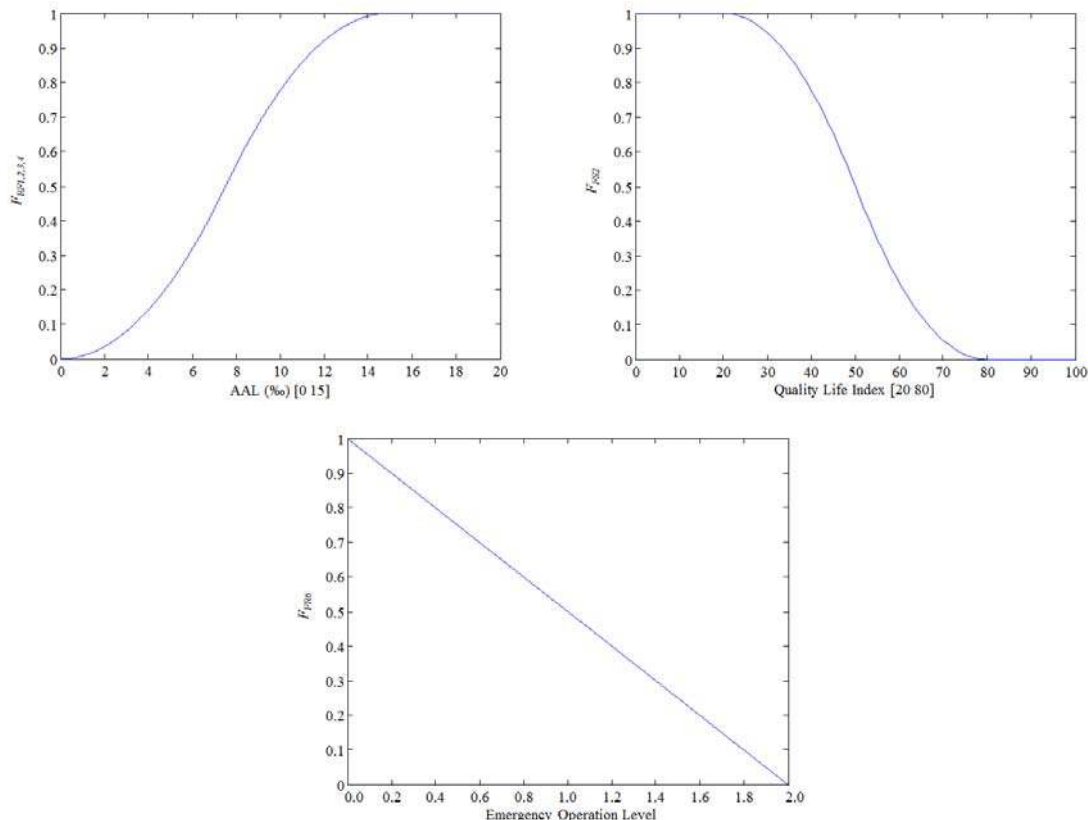
401 The selection of the descriptors for  $R_F$  was based on the outcomes that could be extracted  
 402 from the fully probabilistic seismic risk analysis, while existing and available indicators that  
 403 capture social fragility and lack of resilience issues were selected for the evaluation of  $F$ .  
 404



405 **Figure 9** Factors used for the holistic seismic risk evaluation in Medellín

406  
 407 It is evident that each of the factors used in the calculation of the  $USR_i$  captures different  
 408 aspects and is quantified in different units. Because of that, certain scaling procedures are  
 409 needed to standardize the values of each descriptor and convert them into commensurable  
 410 factors. In this case, transformation functions were used to standardize the physical risk,  
 411 social fragility and lack of resilience factors selected for this study. Some of them are shown  
 412 in Figure 10. The factors and their units, as well as the [min, max] values are shown on the  
 413 abscissa and also, depending on the nature of the descriptor, the shape and characteristics of  
 414 the functions vary and, because of that, for example functions related to descriptors of the  
 415 physical risk have an increasing shape while those related to resilience have a decreasing one;  
 416 that is, the higher the value of the factors, the lower their aggravation. The transformation  
 417 functions can be understood as risk and aggravating probability distribution functions or as  
 418 the membership functions of the linguistic benchmarking of high risk or high aggravation.  
 419

420



421

422

423

**Figure 10** Examples of transformation functions

424 The values on the abscissa of the transformation functions correspond to the values of the  
 425 descriptors while the ordinate corresponds to the final value of each factor, either related to  
 426 the physical risk or to the aggravating factor. In all cases, values of the factor lie between 0  
 427 and 1. Since the transformation functions are membership functions, for high risk and  
 428 aggravating coefficient levels, 0 corresponds to non-membership while 1 means full  
 429 membership. Limit values, denoted as  $X_{MIN}$  and  $X_{MAX}$  are defined by using expert criteria and  
 430 information about previous disasters in the region. Relative weights  $w_{FSi}$  and  $w_{FRj}$  that  
 431 associate the importance of each of the factors on the index calculation are obtained by using  
 432 an Analytic Hierarchy Process (AHP) that gives ratio scales from both discrete and  
 433 continuous paired comparisons (Saaty and Vargas 1991; Carreño 2006; Carreño et al. 2007).  
 434 AHP process was based on participation of local stakeholders and national disaster risk  
 435 reduction and management experts for the definition of the weights of the aggravating  
 436 coefficient factors, while, for the ones associated to the physical risk factors, besides the  
 437 above mentioned participants, the authors also participated.

438

439 Tables 5 and 6 present the associated weights for the physical risk and the aggravating  
 440 coefficient factors.

441

442

**Table 5** Weights for the physical risk factors

<b>Factor</b>	<b>Weight</b>
$F_{RF1}$	0.15
$F_{RF2}$	0.15
$F_{RF3}$	0.15
$F_{RF4}$	0.10
$F_{RF5}$	0.10
$F_{RF6}$	0.10
$F_{RF7}$	0.20
$F_{RF8}$	0.05

443

444

445

**Table 6** Weights for the aggravating coefficient factors

<b>Factor</b>	<b>Weight</b>
$F_{FS1}$	0.03
$F_{FS2}$	0.06
$F_{FS3}$	0.03
$F_{FS4}$	0.12
$F_{FS5}$	0.05
$F_{FS6}$	0.05
$F_{FS7}$	0.05
$F_{FS8}$	0.10
$F_{FS9}$	0.07
$F_{FR1}$	0.08
$F_{FR2}$	0.04
$F_{FR3}$	0.08
$F_{FR4}$	0.08
$F_{FR5}$	0.06
$F_{FR6}$	0.10

446

447

### 3.2 Results of the holistic risk assessment for Medellín

449

450 This section presents the results obtained using the methodology in terms of  $R_F$ ,  $F$  and  $USR_i$ .

451 Table 7 presents the results of this study for the 16 counties of Medellín sorted in descending

452 order according to the  $USR_i$  results.

453



Table 7 Results obtained for Medellín

County	$R_F$	$F$	$USR_i$
Villa Hermosa	0.31	0.28	0.39
La América	0.28	0.32	0.37
Poblado	0.28	0.20	0.34
Laureles Estadio	0.24	0.27	0.31
La Candelaria	0.22	0.33	0.29
Buenos Aires	0.22	0.28	0.28
Guayabal	0.18	0.29	0.23
Belén	0.17	0.20	0.21
Aranjuez	0.12	0.32	0.16
San Javier	0.10	0.41	0.15
Castilla	0.10	0.30	0.13
Robledo	0.09	0.31	0.12
Manrique	0.08	0.33	0.10
Doce de Octubre	0.07	0.28	0.08
Popular	0.06	0.34	0.08
Santa Cruz	0.02	0.29	0.02

455  
456

457 Since the results have been obtained using a GIS tool, maps with the distribution of the results  
 458 can be built and could be of help to decision-makers for communicative and comparison  
 459 purposes among them. For each index, a ranking has been generated to classify each result  
 460 into low, medium-low, medium-high, high and very high categories. Figure 11 shows the  $R_F$   
 461 at county level. The highest  $R_F$  values are found in *Villa Hermosa* and *Poblado* while the  
 462 lowest values are found in *Popular* and *Santa Cruz*. This is an interesting finding since the  
 463 two lowest results correspond to low-income areas and can be explained by the low injury and  
 464 death rates associated to the building classes in these areas since they correspond to non-  
 465 engineered systems, typically made from light materials, that do not represent, in general  
 466 terms, harm to the inhabitants. Another finding of interest is that, even though *Poblado* has  
 467 the best socioeconomic conditions, a disorganized urbanization process has been developed in  
 468 the area and high rise structures, not always complying with the requirements established by  
 469 the Colombian earthquake resistant building code, have been built. Its large  $R_F$  value is  
 470 explained by the high physical vulnerability and the consequences in terms of expected  
 471 deaths, injured and homeless in it. In terms of the categories used to aggregate the results,  
 472 only *Villa Hermosa* has a high physical risk index category, while medium-high values are  
 473 found at *Poblado*, *Laureles Estadio*, *La Candelaria*, *La América* and *Buenos Aires*.

474

475 In all counties, the descriptors that, after considering their relative weights, contribute the  
 476 most to  $R_F$  are the ones that account for deaths and homeless. The estimation of these  
 477 descriptors is directly related to the physical damage of the dwellings and, thus, a reduction on  
 478 these descriptors can be achieved through the development of retrofitting schemes of at least  
 479 essential buildings such as hospitals and schools, while also decreasing the physical  
 480 vulnerability of new infrastructure by enforcement on the use of the earthquake building code.  
 481 Reducing the existing vulnerability is an ideal approach, but incentives to do so must be  
 482 created, even more when seismic risk perception is low because of the low occurrence rate of  
 483 earthquakes in Medellín.

484

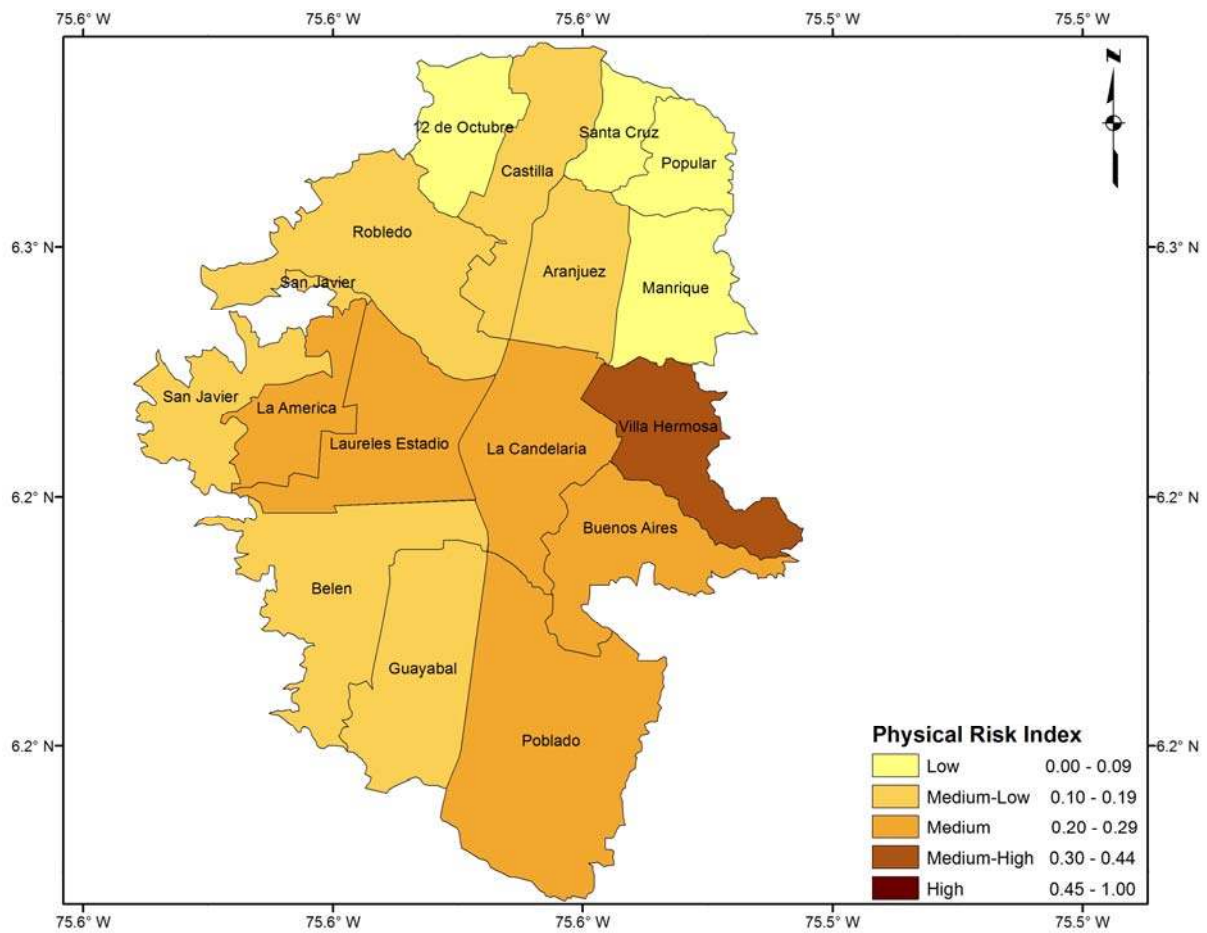


Figure 11 Physical risk index by county level for Medellín

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Figure 12 shows the aggravating coefficient,  $F$ , at county level. The highest  $F$  is found at *San Javier* which constitutes a problematic area of the city from the social, urban planning and security perspective. Additionally, marginal areas, such as the ones that exist in *Villa Hermosa* and *Popular*, contribute to the large aggravating coefficients. Better characteristics can be found in *Laureles-Estadio*, and *Poblado* which are the wealthiest and more urban developed areas, though not necessarily organized, of Medellín. *Belén* constitutes an interesting case because, despite the fact that it does not have the best economic conditions, it presents a low aggravating coefficient because of the presence of several hospitals and medical centres.

497

From the results, the descriptors for social fragility and lack of resilience that most contribute to the aggravating coefficient,  $F$ , are the population density and the public area, respectively. These issues can be addressed by integrating the results with urban planning actions that can account for the improvement of today's conditions regarding those topics and need to be included in the development plans of the city. The population density captured here is not proportional to the casualties estimation performed for the estimation of  $R_F$  since the vulnerability functions vary from building class to building class and, as shown in Table 4, that distribution has significant variations along different areas of the city.

506

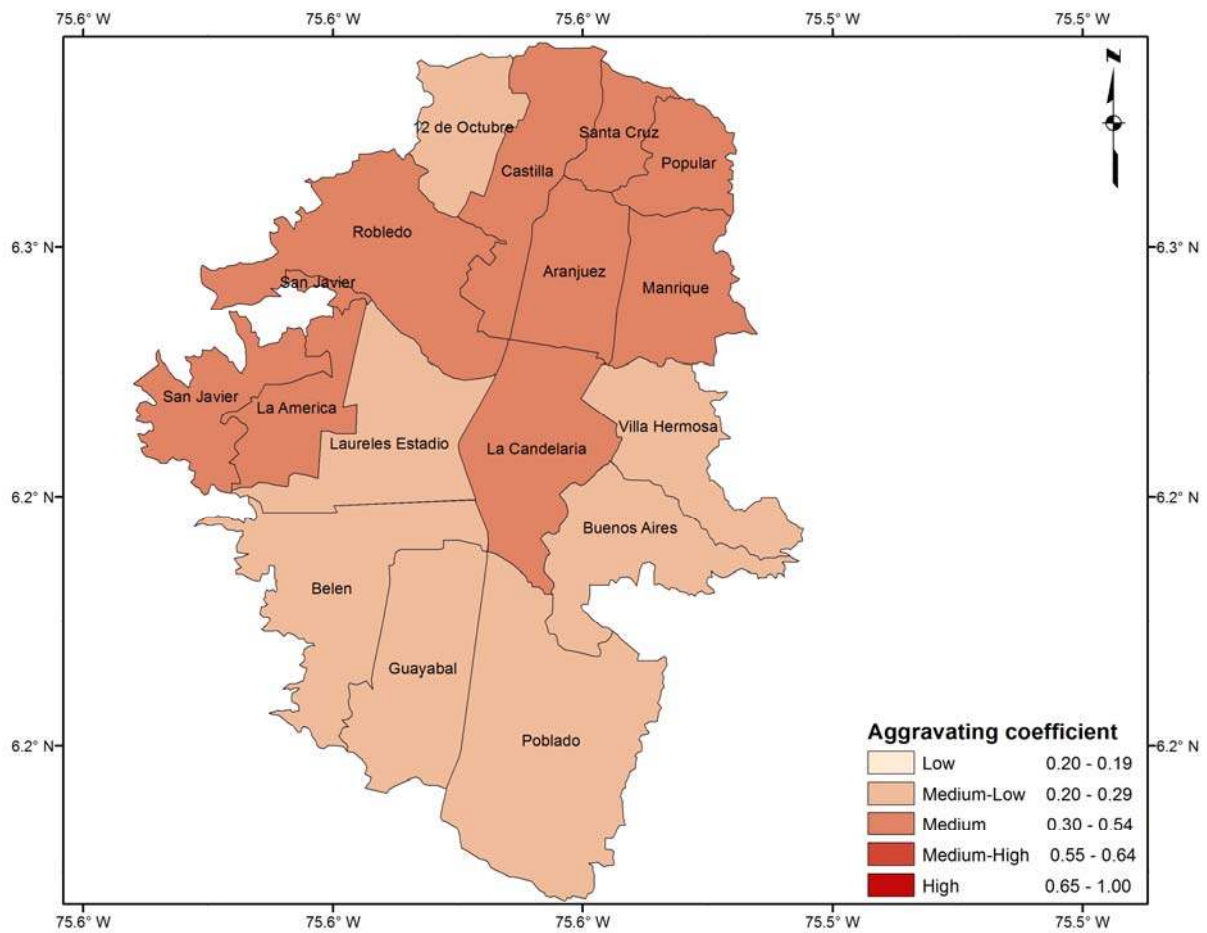


Figure 12 Aggravating coefficients by county for Medellín

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Figure 13 shows the  $USR_i$  at county level. The highest  $USR_i$  is found in *Villa Hermosa* followed by *Poblado* since a high  $R_F$  value is combined with an intermediate  $F$ , whereas important increases in the final results are observed in *La América*, *Laureles Estadio*, *Buenos Aires* and *La Candelaria*, reflecting the importance of accounting for socioeconomic characteristics, additional to the traditional physical seismic risk results. From here, it can be concluded that even if income levels are useful to determine the vulnerability of a certain area, from either the physical or social dimension, it is not the only driver that influences the final result. Finally, Figure 14 shows the ranking in terms of the  $USR_i$  to better understand the differences on the results between the counties.

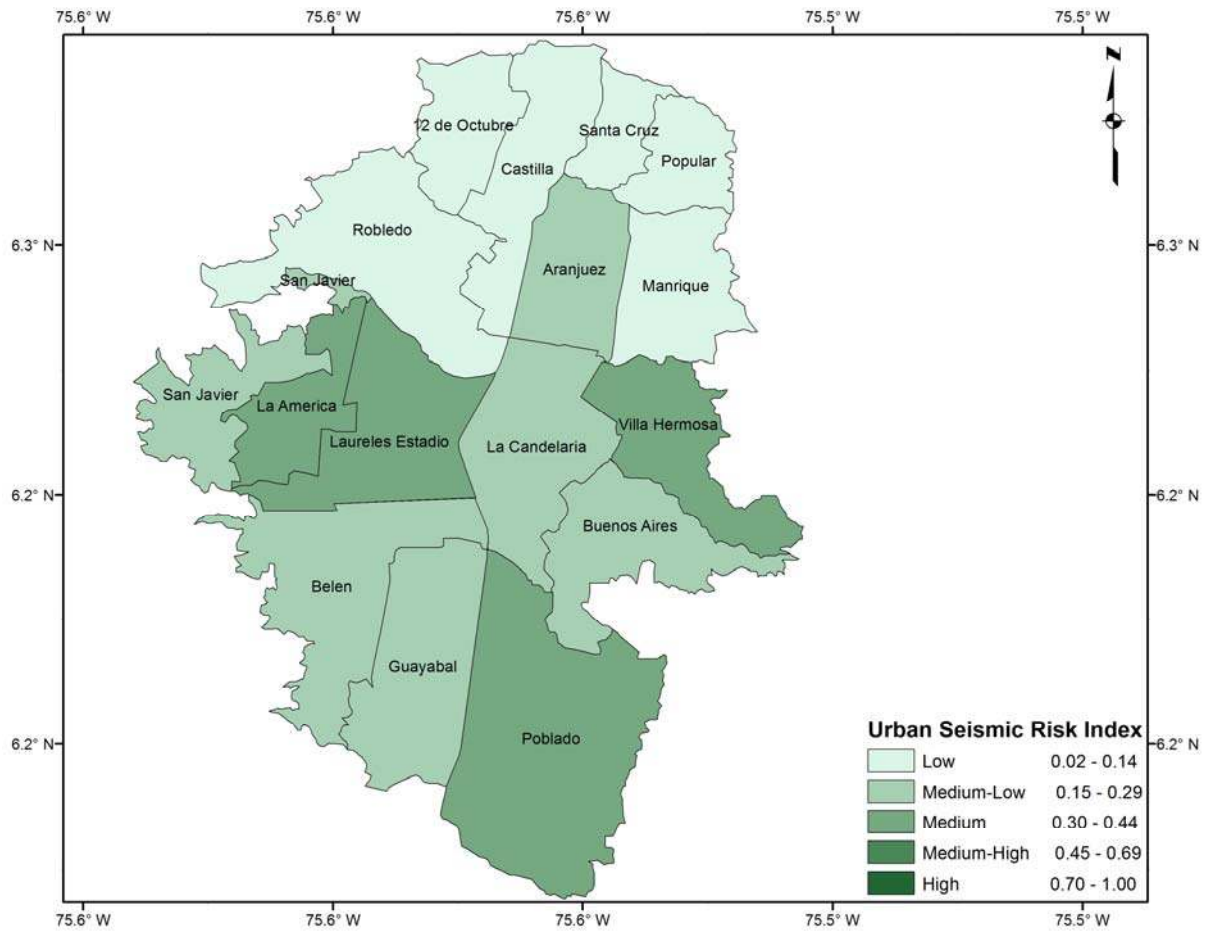


Figure 13 USRi results by county for Medellín

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522

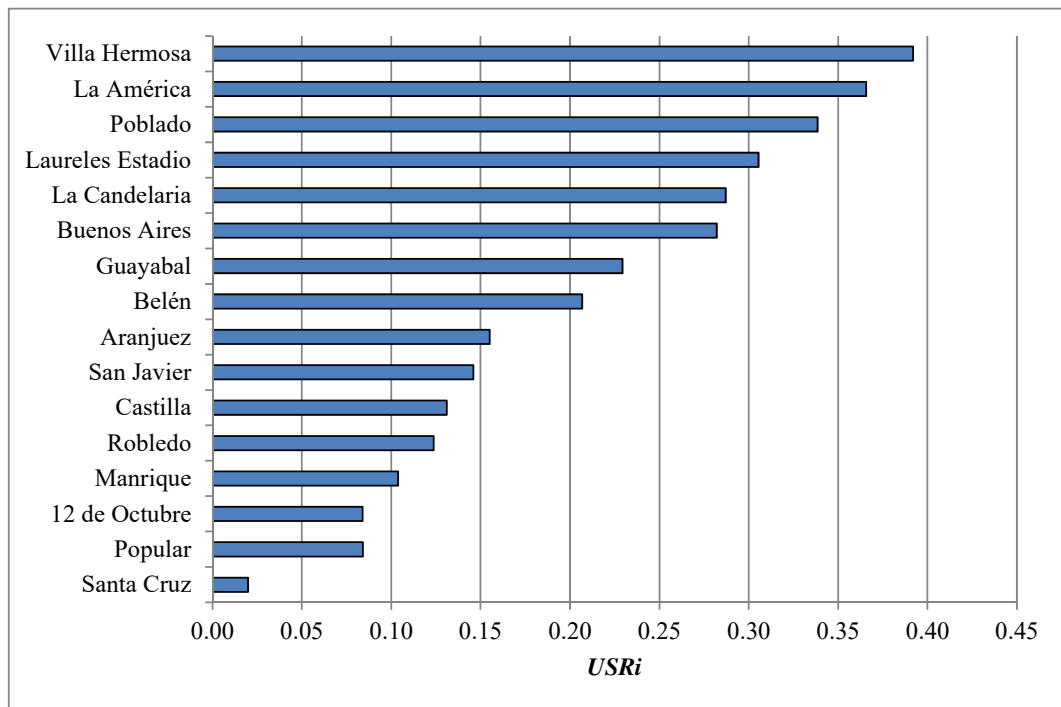


Figure 14 USRi ranking for Medellín

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526 **3.3 Disaggregation of the holistic assessment of risk at county level**

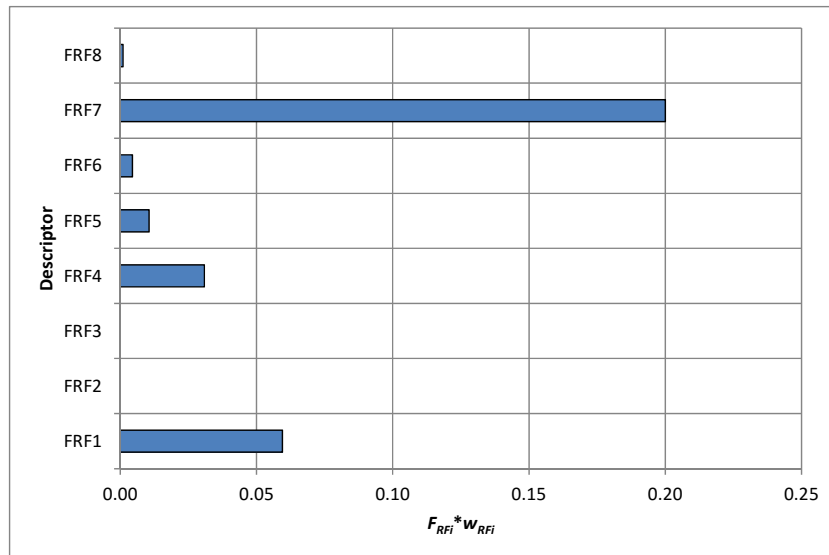
527

528 Given that the  $USR_i$  is a composite indicator, after obtaining the final result it is possible to  
 529 disaggregate it and to see the contribution of the different descriptors related to the physical  
 530 risk and/or the social fragility and lack of resilience. This disaggregation can be made for the  
 531 16 counties of Medellín. As an example, the mentioned disaggregation is presented for the  
 532 *Villa Hermosa* County, the one with the highest  $USR_i$ .

533

534 For  $R_F$ , as it can be seen in Figure 15, the descriptor with higher participation is the  $F_{RF7}$   
 535 (using the same notation as Figure 9) which is related to the number of homeless which, as  
 536 was explained above, is directly related to the calculated MDR given the occurrence of the  
 537 selected earthquake event. For the social fragility descriptors, the one with higher  
 538 participation is  $F_{FSi}$  related to the violent deaths rate, as it can be seen in Figure 16. Finally,  
 539 for the lack of resilience descriptors, the one with higher overall participation is  $F_{FR1}$ ,  
 540 associated with the available public space, as shown in Figure 17.

541

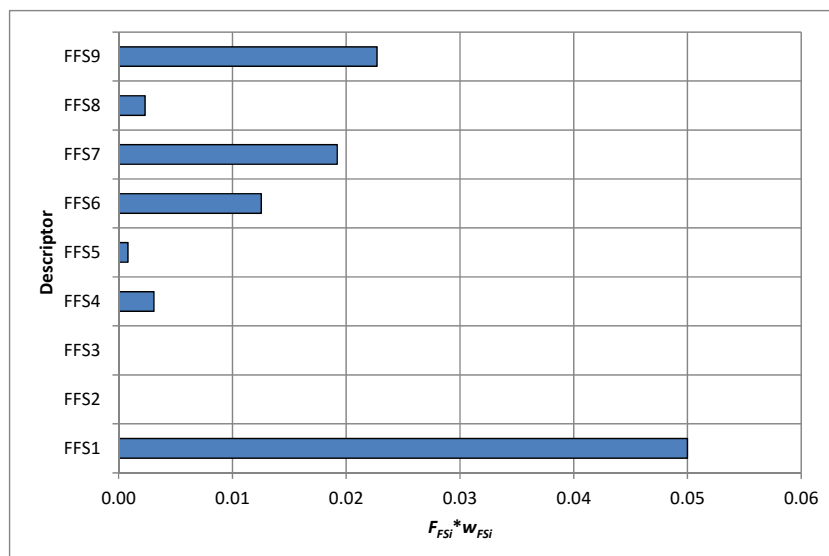


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**Figure 15**  $F_{RFi}$  disaggregation for *Villa Hermosa* County



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547

**Figure 16**  $F_{FSi}$  disaggregation for *Villa Hermosa* County

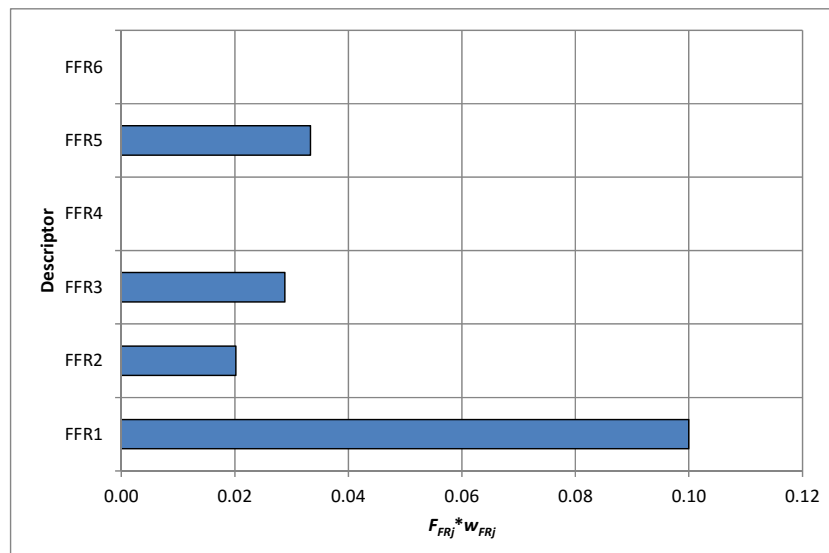


Figure 17  $F_{FRi}$  disaggregation for Villa Hermosa County

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550

Besides allowing identifying the factors that mostly contribute to the  $USR_i$  either in overall terms or by category, the disaggregation process highlights the necessity of a multi-disciplinary approach in a comprehensive seismic risk assessment framework since the risk drivers may be related to different origins such as building code compliance and enforcement, urban planning and territorial management, as it has been explained for the Villa Hermosa County. The results of this study can be integrated into other assessments related to the performance of the disaster risk management strategies in the city, such as the one developed by López (2010). Also, incorporating these aspects in the disaster risk management scheme at local level is of high importance in a city where the perception of seismic hazard and risk is low by its inhabitants, but, where not only because of the geological and tectonic conditions but to the social, economic and urban planning ones, the occurrence of an earthquake can lead to disastrous consequences.

563

#### 564 4. CONCLUSIONS

565

Probabilistic risk assessment methodologies, such as the one used by the CAPRA Platform, include advanced tools to quantify expected losses on a portfolio of exposed assets given the occurrence of hazardous events. These tools must be understood as models that are intended to represent a reliable order of magnitude of the expected losses and not to predict events and exact amounts. It is important to obtain physical risk results using a probabilistic approach, considering the inherent uncertainties, but it is also essential to move towards the use of the results within a multidisciplinary disaster risk management framework, such as the one of this study. When calculating physical losses with this approach, it is important to take into account the correlation between the losses since its exclusion may lead to underestimation of them; details about how this issue is dealt with, within the CAPRA Platform, can be found in Salgado-Gálvez et al. (2014a).

577

Regarding the risk identification process, building by building information is useful since the individual location of a dwelling in a large city such as Medellín can lead to significant changes on its individual expected damages and losses due to geographical variations on the hazard intensities, a fact that is heightened when a seismic microzonation study is included. On the other hand, when communicating aggregated risk through maps, results should be grouped in larger divisions such as counties in order to avoid misleading conclusions.

583

584 Catastrophe risk models are based on the large numbers law, where a statistically significant  
585 number of elements are required to obtain a reliable estimation of the risk results but seen as a  
586 whole and not on an individual basis. For that reason the physical risk results have been  
587 grouped at county level which constitutes the administrative division for Medellín. Grouping  
588 results on administrative areas can also facilitate the decision-making process since  
589 comprehensive schemes can be developed by establishing actions that, in overall, can reduce  
590 today's risk conditions.

591  
592 It is relevant to quantify seismic risk from both a physical and a holistic perspective because  
593 even though earthquakes are not the most common hazardous event in the city if compared to  
594 flash floods or landslides (which are not considered catastrophic); an event like this can lead  
595 to correlated damages and deaths, as well as to important disruptions occurring at the same  
596 time in different zones within the city. Also, though the uncertainties related to the physical  
597 seismic risk assessment have been accounted for, future research is needed in order to  
598 incorporate the ones existing in the considered socio-economic characteristics (Burton and  
599 Silva 2014). Those cannot be handled by means of probability distributions but nevertheless it  
600 is important to highlight that within the methodology explained and used herein, sensitivity  
601 tests on input data, weight and transformation functions using Monte Carlo simulations have  
602 shown how, at urban level, the risk rankings and risk level ranges derived from the composite  
603 indicator are robust (Marulanda et al 2009).

604  
605 Seismic risk assessed from a hard, soft or holistic approach is intended to contribute to the  
606 effectiveness of management strategies which largely depend on the decision-making process.  
607 Though this methodology can be understood as a simplified representation of the seismic risk  
608 at urban level, it performs a multidisciplinary approach that accounts not only for the physical  
609 damage but for social, institutional, economic and organizational issues that influence the risk  
610 results. Vulnerability is not only seen as a risk factor determined by the physical  
611 characteristics of a group of buildings, but also as being related to social fragility and lack of  
612 resilience of the exposed communities, while poverty must be understood as a vulnerability  
613 driver and not vulnerability itself.

614  
615 A disaster risk reduction management scheme must involve an interdisciplinary process and  
616 the holistic evaluation contributes to this process, not only by considering the socioeconomic  
617 factor but by being a useful way to communicate risk through the identification of the critical  
618 areas of a city where the vulnerability is assessed considering different perspectives.

619  
620 Finally, these kind of evaluations can be periodically updated to evaluate the effectiveness of  
621 the prevention and mitigation strategies defined for the area of analysis whilst highlighting the  
622 most important measures to be taken that are needed to decrease either the physical  
623 vulnerability, the social fragility conditions and/or the lack of resilience.

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