

# Vaccines: past, present and future

Stanley A Plotkin

The vaccines developed over the first two hundred years since Jenner's lifetime have accomplished striking reductions of infection and disease wherever applied. Pasteur's early approaches to vaccine development, attenuation and inactivation, are even now the two poles of vaccine technology. Today, purification of microbial elements, genetic engineering and improved knowledge of immune protection allow direct creation of attenuated mutants, expression of vaccine proteins in live vectors, purification and even synthesis of microbial antigens, and induction of a variety of immune responses through manipulation of DNA, RNA, proteins and polysaccharides. Both noninfectious and infectious diseases are now within the realm of vaccinology. The profusion of new vaccines enables new populations to be targeted for vaccination, and requires the development of routes of administration additional to injection. With all this come new problems in the production, regulation and distribution of vaccines.

"The Circassians [a Middle Eastern people] perceived that of a thousand persons hardly one was attacked twice by full blown smallpox; that in truth one sees three or four mild cases but never two that are serious and dangerous; that in a word one never truly has that illness twice in life."

Voltaire, "On Variolation," Philosophical Letters, 1734

## Early successes

The beginnings of vaccination, defined as an overt attempt to use part or all of a microbial pathogen to protect against that microbe, are lost in the proverbial mists of time. Vaccination probably originated in homeopathic beliefs about small doses of disease protecting against severe disease, verified empirically by ingestion of small doses of poison to prevent fatal intentional poisoning of rulers by rivals. By the eleventh century there were hints in Chinese literature of the use of variola scabs insufflated into the nose to immunize against smallpox, perhaps based on observations that prior smallpox protected against subsequent exposure<sup>1,2</sup>.

Whereas the Chinese are generally given credit for the invention of variolation, support for that view comes only in writings of the seventeenth century. The other candidate region for the origin of variolation is India, where a scarification procedure was invented either separately or imported from China. From there cutaneous variolation passed to the Middle East and Africa, and as is well known, from Turkey to Great Britain, the rest of Europe and elsewhere, as the epigraph above from Voltaire suggests.

Although variolation was a success (for example, as confirmed during the American Revolution by the immunity of British troops to smallpox outbreaks and Washington's later decision to inoculate his army<sup>3</sup>), significant and even fatal reactions acted as a brake on its use. No doubt this was the impetus for Jenner's epochal observation that cowpox, a

mild illness in humans, could prevent smallpox. This discovery not only led to the eradication of smallpox in the twentieth century, but also gave cachet to the idea of deliberate protection against exposure to infectious diseases.

The history of vaccination as a deliberate endeavor began in the laboratory of Louis Pasteur. His aphorism that 'chance favors the prepared mind' was never more aptly illustrated than by his own discovery of attenuation. Pasteur was on vacation in the summer of 1881, and returned in the autumn to studies of chicken cholera, caused by what we call today *Pasteurella multocida*. A culture left on the bench during the summer was inoculated into chickens but did not cause disease. Pasteur then made a fresh culture and inoculated the same chickens, whether through parsimony or purpose we do not know. In any case, the chickens were resistant to the fresh challenge, and Pasteur realized that the aged culture had rendered them immune<sup>4</sup>.

From these observations Pasteur constructed the hypothesis that pathogens could be attenuated by exposure to environmental insults such as high temperature, oxygen and chemicals. His ensuing work on anthrax and rabies confirmed the hypothesis<sup>5</sup>. Table 1 outlines the strategies used subsequently for the development of live vaccines. In the next century, Calmette and Guérin used passage in artificial media to attenuate *Mycobacterium bovis*<sup>6</sup>, and Theiler used passage in mice and chick embryos to attenuate yellow fever virus<sup>7</sup>.

Meanwhile, the concept of antibodies and cellular immune responses had developed from the original work of Paul Ehrlich and Ilya Metchnikoff, respectively, and measurement thereof by relatively primitive methods established the dual nature of the adaptive immune system. Vaccinologists consequently focused on stimulating these responses.

## The cell-culture revolution

In the middle of the twentieth century, cell culture was adapted to growth of viruses<sup>8</sup>, and it was not long before it was realized that passage in cell culture was also a means of attenuation, presumably by fortuitous selection of mutants better adapted to replication *in vitro* than in the living host. Cell culture also permitted conscious selection of mutants by isolation of single clones and by incubation at temperatures

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**Table 1 Live vaccines and their approximate times of availability**

Development strategy	Date	Vaccine or target
Use of related animal virus	1798	Smallpox
Chemical attenuation	1885	Rabies
	1881	Anthrax
Passage <i>in vitro</i>	1927	BCG
	1935	Yellow fever
Cell culture passage	1962	OPV
	1963	Measles
	1971	Adenoviruses
	1995	Varicella
	2005	Rotavirus 89-12
Cell culture passage with cold adaptation	1969	Rubella
	2003	Live influenza
Auxotrophy	1989	Ty21a typhoid
Use of reassortants	1970s	Inactivated influenza seed
	2003	Live influenza
	2005	Rotavirus bovine-human

OPV, oral polio vaccine.

below the normal temperature of the host. Thus, the period between 1950 and 1980 saw the development of numerous attenuated virus vaccines, including those for polio (Sabin oral), measles, rubella, mumps and varicella.

An important technology applicable to viruses with segmented genomes has been reassortment in cell culture. The development of influenza and rotavirus vaccines is greatly aided by the ability to mix RNA segments from attenuated strains with RNA encoding protective antigens from circulating wild strains. Both live and killed influenza vaccines are dependent on reassortment: live vaccine contains replicating reassortants, whereas inactivated vaccines are produced from live reassortant seeds<sup>9</sup>. Two of the three rotavirus vaccines developed so far have depended on reassortants containing the vp7 genes of human strains with the genes from animal rotaviruses nonpathogenic for humans<sup>10,11</sup>.

## Inactivated vaccines

The idea of complete inactivation as a means of vaccine development also started in the nineteenth century, not long after Pasteur's original insight. Here priority probably goes to Daniel Salmon and Theobald Smith in the United States, although Pasteur's team, led by Emile Roux, made an independent discovery of the same principle<sup>2,12</sup>.

Table 2 outlines the subsequent strategies for the development of inactivated vaccines, the first ones being directed against the typhoid and cholera bacilli. More recently, the inactivated polio vaccine (Salk type), which together with oral vaccine has almost eradicated polio from the world, and the hepatitis A vaccine contain whole inactivated viruses.

The recognition of extracellular bacterial toxins by Roux, Yersin, Behring and Kitasato permitted the development of toxoids (inactivated toxins) by Ramon for diphtheria and tetanus<sup>13,14</sup>. As technology advanced, it became possible to separate and use subunits of organisms in the form of extracts of infected tissues (*e.g.*, rabies), capsular polysaccharides (*e.g.*, typhoid Vi and pneumococci) and proteins (*e.g.*, acellular pertussis). Late in the twentieth century, conjugation of proteins by polysaccharides became a powerful weapon against encapsulated bacteria (*e.g.*, *Haemophilus influenzae* type b), when it was realized that infants would not respond to stimulation of B cells without a

concomitant T-cell stimulation<sup>15</sup>. The use of peptides as vaccines has been slowed by the need for strong adjuvants, but peptides do have a role in experimental cancer vaccines<sup>16</sup>.

## Genetic engineering

The advent of molecular biology and genetic engineering, as in every other domain of biology, has had a dramatic effect on vaccine development, providing greater opportunities for construction of inactivated antigens and for rational attenuation of organisms through directed mutation. Table 3 lists some of the newer strategies that depend on molecular biology.

The first success of genetic engineering was a hepatitis B vaccine manufactured in a yeast recombinant carrying the gene for the S protein<sup>17</sup>, which replaced a vaccine based on purification of S particles from plasma of infected individuals<sup>18</sup>. Subsequently, insertion of genes into yeast, *Escherichia coli* or Chinese hamster ovary cells enabled production of a variety of recombinant proteins, such as Lyme OspA<sup>19</sup>, cytomegalovirus gB<sup>20</sup> and pertussis toxin<sup>21</sup>.

Recombinants of viruses and bacteria also may be used as live vaccines, on condition that they are apathogenic. For example, bovine or attenuated human parainfluenza 3 viruses can serve as the backbone for insertion of genes from other parainfluenza viruses or from respiratory syncytial virus<sup>22</sup>, and attenuated yellow fever virus can serve as the carrier for genes from dengue or West Nile viruses<sup>23</sup>. Protein expression by the inserted genes is immunizing.

The term 'vectored vaccine' is often used for live recombinants, as the key issue is to have a vector, or carrier, that will incorporate and express the gene for a pathogen without itself causing illness. Many viral and bacterial vectors have been proposed, but those most favored have been

**Table 2 Nonliving vaccines and their approximate times of availability**

Vaccine strategy	Date	Vaccine or target	
Inactivated whole organisms	1896	Typhoid	
	1896	Cholera	
	1897	Plague	
	1926	Whole-cell pertussis	
	1938	Influenza	
	1955	IPV	
	1995	Hepatitis A	
	Use of extracts and subunits	1944	Japanese encephalitis
		1970s	Influenza
		1960	Anthrax
Use of toxoids	1976	Cell-culture rabies	
	1923	Diphtheria	
	1927	Tetanus	
	2008 (?)	New anthrax	
Use of capsular polysaccharides	1977	Pneumococcal	
	1974	Meningococcal	
	1995	Typhoid	
Use of protein-conjugated capsular polysaccharides	1987	H. influenzae type b	
	2002	Pneumococcal	
	2002	Meningococcal	
	Future	Staphylococcal	
Use of purified or recombinant proteins	1986	Hepatitis B <sup>a</sup>	
	1996	Acellular pertussis <sup>b</sup>	
	1998	Lyme disease	

<sup>a</sup>Plasma-derived vaccine in 1981. <sup>b</sup>Earlier in Japan. IPV, inactivated polio vaccine.

**Table 3 Newer strategies for vaccine development starting from microbial DNA, cDNA or RNA**

Strategy	Examples of pathogens targeted
Recombinant protein production	Hepatitis B S <sub>Ag</sub> , pertussis toxin, Lyme outer surface protein A, CMV gB protein
Live recombinants carrying genes from related agents	Dengue genes in yellow fever 17D, parainfluenza 1 + 2 genes in parainfluenza 3, <i>M. tuberculosis</i> genes in BCG
Recombinant vectors recombining genes from pathogens	HIV, CMV
Alpha virus replicons	HIV, Hemorrhagic Fevers
Replication-defective particles	HPV, SARS
'Naked' DNA plasmids	HIV and many others
Prime boost using DNA and/or vectors	HIV, malaria, tuberculosis
Reverse vaccinology	Meningococcus B
Microarrays for expression of virulence genes	Mainly bacteria
Synthetic peptides	Cancer, CTL vaccines
Synthetic capsular polysaccharides	Hib
Reverse genetics	Influenza, parainfluenza, RSV

Hib, *H. influenzae* type b; IPV, inactivated polio vaccine; T, tetanus; d, adult diphtheria dose; CMV, cytomegalovirus; HPV, human papillomavirus; HSV, herpes simplex virus; RSV, respiratory syncytial virus; HIV, human immunodeficiency virus; CTL, cytotoxic T lymphocyte.

poxviruses, adenoviruses and Bacille Calmette-Guérin (BCG)<sup>24</sup>. All of these, as well as others, have been employed in an effort to develop HIV and malaria vaccines, often in a prime-boost configuration, so called because the immune system is primed with proteins expressed by injected DNA plasmid or vector, and then boosted with the same proteins in soluble form or expressed by another vector<sup>25–27</sup>. Alphavirus replicons are a special case of vectors, in which the replicon particle carries no viral genome but expresses foreign genes in a single cycle of replication<sup>28</sup>.

The production of some viral proteins *in vitro* results in self-assembly of structures resembling the whole virus, so-called virus-like particles (Fig. 1). The particles are more immunogenic than the soluble proteins, and have led to highly effective papillomavirus vaccines<sup>29,30</sup> and other vaccines still to be tested in humans, such as one against SARS virus<sup>31</sup>. A widely used technology in modern vaccinology, both for antigen discovery and for vaccine development is the fruit of a discovery as fully serendipitous as that of Pasteur: that bacterial DNA plasmids containing genes from viral pathogens would express the corresponding proteins after intramuscular or intradermal injection *in vivo*<sup>32</sup>. The antigens thus produced are carried to the bone marrow, where antibody and cellular immunity are elicited<sup>33</sup>. Unfortunately, this technology has not proven reliable in humans, although induction of cellular immunity is more frequent than that of antibodies. Nevertheless, DNA plasmids have interesting properties, such as the ability to induce responses despite the presence of passive maternal antibodies<sup>34</sup>, and are still much studied.

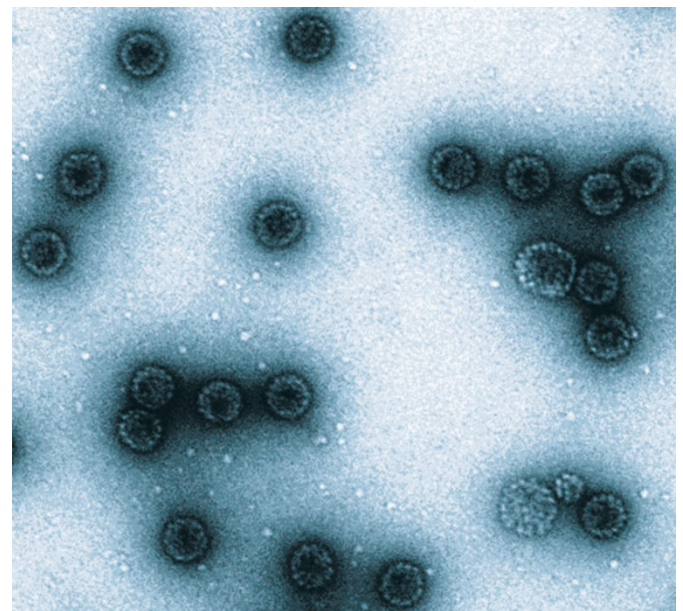
One particular application of DNA plasmids has been reverse genetics<sup>35,36</sup>, which has allowed the construction of novel negative-strand segmented RNA viruses by mutation of their cDNA and then introduction of multiple cDNA plasmids containing the entire viral genome into cell culture, together with other plasmids expressing enzymes for reconstitution of the virus. This technique is currently being incorporated into the manufacture of influenza vaccines, and will allow, for example, the more rapid production of seed virus for an H5 avian influenza vaccine if, as feared, the virus adapts to humans<sup>37</sup>.

The ability to sequence microbial genomes has permitted the identification of new protective factors. The predicted genes from a nucleotide sequence are expressed in *E. coli*, and the resulting proteins used to immunize mice. If antibodies are produced against the organism of interest, especially bactericidal or neutralizing antibodies that protect against a wide range of strains, the protein becomes of interest for

further development. This process has been called 'reverse vaccinology'<sup>38</sup>. Similarly, microarray analysis can be used to identify the microbial genes that are turned on during invasive infection, and thus the proteins that may be virulence factors to be countered by prior immunization<sup>39,40</sup>.

**Immunology finally helps vaccinology**

It must be admitted that until recently immunology has not contributed much to the development of vaccines. As emphasized in an accompanying article<sup>41</sup>, most successes in immunization have been mediated through the induction of protective antibodies<sup>42</sup>, whereas the major challenges now facing us (*e.g.*, HIV, malaria, tuberculosis) will require the induction of T cell immunity as well. Fortunately, several of the new strategies, including vectors, plasmid DNA and lipidated peptides<sup>43</sup>, are capable of inducing both CD4<sup>+</sup> and CD8<sup>+</sup> cellular responses. In addition, the paucity of adjuvants for vaccines, until recently



**Figure 1** Pseudo-particles of human papillomavirus type 16 formed by self-assembly of the L1 viral protein. Courtesy of Drs. John Schiller and Susana Pang.

## HISTORICAL PERSPECTIVE

**Table 4 Nonparenteral routes of administration**

Route	Example of use
Intranasal	Live influenza
Aerosol	Measles Rubella
Oral	Plants transgenic for Hepatitis BsAg
Transcutaneous (patches, microneedles, powder)	Hepatitis B, anthrax

essentially limited to aluminum salts that stimulate a T helper type 2 ( $T_H2$ ) response, is at last being corrected by the creation of new oil-in-water emulsions, liposomes, Toll-like receptor agonists, cytokines and other substances that push the immune system in a T helper type 1 ( $T_H1$ ) direction<sup>44</sup>.

Moreover, immunologists have recently provided us with tests for cellular immunity that can be done on a large scale, such as ELISPOT assays for cytokine induction and tetramer staining for CD8<sup>+</sup> cell peptide specificity<sup>45</sup>. The recent rediscovery of T regulatory cells may also have an impact on vaccines for pathogens that try to evade the immune system<sup>46</sup>.

### New means and new ends

In the early days of the twenty-first century, one can descry several notable tendencies in vaccine development. Combinations of vaccines have become ever more necessary as new components become part of routine vaccination. Already hexavalent combinations containing diphtheria, tetanus, pertussis, *H. influenzae* type b (Hib), hepatitis B and inactivated polio vaccines are used in Europe, and pentavalent combinations in many other parts of the world<sup>47</sup>. Varicella vaccine has been incorporated into measles-mumps-rubella vaccines, and various combinations of *H. influenzae* type b, pneumococcal and meningococcal conjugated bacterial polysaccharide vaccines will become available.

Another easily discerned tendency is toward the stimulation of innate as well as adaptive immune responses. This can be accomplished by the choice of proper adjuvants such as CpG oligonucleotides<sup>48</sup>, which stimulate both types of responses. Proteomics will probably advance to the point of allowing construction *in vitro* of proteins with more natural conformations, and polysaccharide synthesis is just beginning to be practical.

Whereas vaccination is usually considered as prophylaxis, serious attempts are being made to develop therapeutic vaccines for chronic infections<sup>49</sup>. The basic idea is to induce cellular immune responses that suppress infection, even when the host has been unable to mount those responses naturally. Examples include immunization against the E6 and E7 oncogenes of papillomaviruses for the treatment of cervical cancer, and against the gag and tat genes of HIV for the suppression of viral replication in AIDS<sup>50–53</sup>.

A very important part of the future is the enlargement of routes of immunization (Table 4). Most vaccines today are given by parenteral injection, which induces systemic immune responses expressed by B and T cells in the blood. But the need for mucosal immune responses has become increasingly obvious. The new live, attenuated influenza vaccine is given intranasally, induces both systemic and local responses and gives a broader protection against antigenically drifted strains<sup>54</sup>. Aerosol administration of measles and rubella vaccines implants the attenuated viruses at the natural sites of replication and elicits immunity equivalent to that after injection<sup>55</sup>. The aerosol route could lend itself to mass immunization using inhalation devices. Oral immunization has been used for some time to immunize with living organisms that replicate in the intestine, such as oral polio and typhoid Ty21a vaccines. Now attempts are being made to induce mucosal responses with nonliving antigens<sup>56</sup>. One approach is to develop oral vaccines

from plants made transgenic for vaccine antigens<sup>57,58</sup>. Demonstration of adequate immune responses in human is awaited. Immunization by rectal or vaginal application of antigens is also under investigation<sup>59</sup>.

Closest to actual use is vaccination by transdermal application<sup>60–64</sup>. Many devices have been developed to deliver antigens across the skin. These include patches containing adjuvant applied to lightly abraded skin and microneedles to pierce the stratum corneum. Figure 2 shows one such microneedle device. Once past the superficial layer, the antigen comes in contact with dendritic antigen-presenting cells, which travel to lymph nodes and initiate immune responses<sup>61</sup>. If transdermal immunization works well, vaccination practice could be revolutionized.

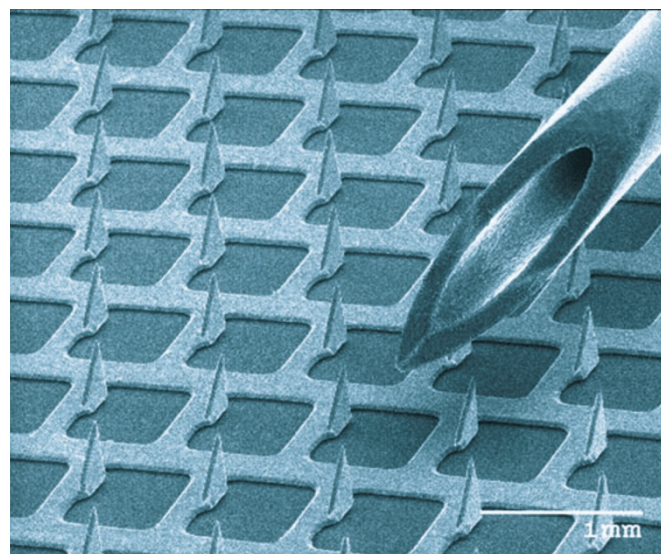
### Extension to noninfectious diseases

Active immunization has heretofore been largely confined to infectious diseases, with some use of desensitization to treat allergies. Now consideration is being given to immunization against a wide variety of noninfectious diseases. Most effort is being directed against cancers, in which novel cellular antigens are often present<sup>65,66</sup>. Vaccine incorporating proteins or peptides from cancer antigens are in advanced trials, with promising results measured by prolongation of life. It is also intriguing that individuals with inherited mutations that predispose to cancer might be immunized prophylactically before cancer develops.

Tolerization to autoantigens is being attempted in many autoimmune diseases, such as multiple sclerosis<sup>67</sup> and diabetes mellitus<sup>68</sup>. Better antigens for inducing IgG rather than IgE antibodies against allergens are in development<sup>69</sup>. Contraception can be maintained by immunization against hormones<sup>70</sup>. Atherosclerosis and Alzheimer disease can perhaps be controlled by immunization against cholesterol fractions or amyloid, respectively<sup>71,72</sup>. Lastly, drug addictions, including nicotine, methamphetamine and cocaine, may be controllable by inducing antibodies that rapidly remove the drugs from the body<sup>73</sup>.

### New targets

New populations are being targeted for vaccination, as summarized in Table 5. Until now, most vaccination has been directed at infants and children; but it has become increasingly clear that adolescents and adults also need universal immunizations. Aside from new recommendations



**Figure 2** Scanning electron photomicrograph of a microprojection array used to deliver antigen to the skin. A 25-gauge needle is shown (at right) for size comparison. Figure reprinted from ref. 87 courtesy of J. Matriano (ALZA Corporation) with kind permission of Springer Science and Business Media.

for booster immunization with diphtheria-tetanus-acellular pertussis vaccine<sup>74</sup>, the possible incorporation of vaccines against meningococci, papillomaviruses, *Herpes simplex*<sup>75</sup> and cytomegalovirus<sup>76</sup> into routine vaccination will require an adolescent immunization date to prevent, respectively, sepsis, cervical cancer, genital herpes and congenital infection. Adults currently receive influenza and pneumococcal vaccines, but vaccination may also come into play against varicella virus to prevent reactivation in the form of zoster<sup>77</sup>. Also, during the course of their lives, adults may need vaccination during pregnancy, hospitalization and travel. An experimental Group B streptococcal vaccine is available to prevent transmission of the bacteria from mothers to neonates<sup>78</sup> and pregnant women could be immunized against a number of other pathogens (e.g., pneumococci, respiratory syncytial virus) in order to transmit protective antibodies that will protect their newborns for some months<sup>79</sup>. Antibiotic-resistant nosocomial bacteria are an increasing problem and a staphylococcal capsular polysaccharide vaccine is in a later stage of development for patients susceptible to secondary infections<sup>80</sup>.

Although bioterrorism is unpleasant to think about, augmented financial support has stimulated development of new vaccines against anthrax, plague and smallpox, to name but a few. In the case of anthrax and plague, purified antigens will afford better protection and safety, whereas poxvirus research has generated attenuated strains of vaccinia to protect against smallpox<sup>81,82</sup>.

**New problems**

The prospects for control of diseases by vaccination are thus quite bright, but it must be admitted that several problems loom large and darken the picture. First, vaccine supply is insufficient. Even in industrialized countries, shortages of vaccines occur because there are too few manufacturers, and regulatory pressures render production ever more difficult. In the event of an emergency, such as an influenza pandemic, it is difficult to see how demand could be satisfied or access provided to developing countries. The growth of new manufacturers in developing countries like India, China, Indonesia and Brazil may fill this gap, but the solution to supply shortage is not yet clear.

Cost of vaccines is also now a problem, because new vaccines require \$300 to \$800 million to develop and those companies that do research and development must recoup the costs. If vaccines are to be applied broadly throughout the world, several circumstances must be maintained: higher price in developed countries, recognition by governments that the financial savings because of vaccination justify expenditures to buy vaccines, and support by donor agencies of vaccine purchases for poor countries. When the vaccine target is one that concerns only developing countries, the problem becomes even more difficult. The support of the Bill and Melinda Gates Foundation for the development of vaccines against those targets has been crucial, but at a certain point industrial manufacture will be necessary. This will require vaccine production facilities outside of developed countries or subsidized facilities at major manufacturers.

There is a growing demand for vaccine safety, fueled in part by antivaccination groups. As disease recedes, the need for vaccination becomes less evident to the public, and more people opt out of the social contract to be vaccinated, depending instead on the herd immunity of surrounding vaccinated persons. Of course, herd immunity will fail if too many refuse to be vaccinated. But there are real safety problems associated with vaccines, such as paralysis after oral polio vaccine<sup>83</sup> and disseminated infections after Bacille Calmette-Guérin<sup>84</sup>. For that reason, older vaccines need to be reexamined to see whether safety can be improved, as was done through replacement of whole-cell pertussis vaccine by acellular pertussis vaccines and replacement of rabies vaccine made in brain by vaccine made in cell culture. In the near future,

**Table 5 New target groups for vaccination**

Groups	Vaccine targets
Infants (combination vaccines)	Diphtheria, tetanus, acellular pertussis, <i>Hameophilus influenzae</i> type b, hepatitis B, inactivated polio vaccine
Adolescents	Tetanus, adult diphtheria dose, acellular pertussis, CMV, HPV, HSV-2
Adults	Zoster, HSV-2
Hospital patients	Staphylococcal, Candida
Pregnant women	Group B Streptococcus, RSV
Civil defense workers	New vaccinia, anthrax, plague, Ebola, etc.
Individuals with noninfectious diseases	Cancer, Alzheimer disease, dental caries, autoimmune disorders, drug addiction
Individuals with chronic infections (therapeutic vaccines)	HIV, HPV

CMV, cytomegalovirus; HPV, human papillomavirus; HSV, herpes simplex virus; RSV, respiratory syncytial virus; HIV, human immunodeficiency virus.

Jenner's vaccinia will be replaced by further attenuated vaccinia<sup>82</sup> and Bacille Calmette-Guérin by engineered vaccines for tuberculosis<sup>85</sup>. Indeed, one of the advantages of the newer molecular technologies is improved safety. As risk-benefit ratios become more controversial when disease presence declines, it will be important to reduce vaccine-associated reactions to a minimum. On the other hand, zero risk is impossible to attain, and there will always be tension between the needs of public health and the regulatory impulse to guard against even remote and theoretical risks. The latter tendency acts as a brake on the rapid application of new public health measures. Thus, there is disagreement as to whether to err on the side of safety or of disease prevention.

As vaccines are key tools for maintenance of public health, governments have a major role in their dissemination through recommendations and purchase. Although governmental agencies (particularly the US National Institutes of Health) importantly support the basic research that provides candidate vaccines, their direct involvement in industrial development and production has decreased. It is doubtless more efficient for industry to take vaccines from concept to license, but governments should advise about the choice of targets for vaccine development and guarantee markets for products developed at their request. Moreover, it has become obvious that governments must be proactive in preventing vaccine shortages by inducements for multiple suppliers.

There are many diseases as yet uncontrolled by vaccination, and new diseases are sure to emerge through evolution by mutation and gene exchange, interspecies transfer or human exposure to new environments<sup>86</sup>. Fortunately, we have many new tools with which to produce protective antigens. Two hundred years of research have enabled us to turn the immune system to our advantage, and increased understanding of microbial pathogenesis and host responses should allow us to extend control of disease by vaccination.

**COMPETING INTERESTS STATEMENT**

The author declares competing financial interests (see the *Nature Medicine* website for details).

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