



# Original Investigation | Health Policy

# Variation in Health Care Access and Quality Among US States and High-Income Countries With Universal Health Insurance Coverage

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# **Abstract**

**IMPORTANCE** Based on mortality estimates for 32 causes of death that are amenable to health care, the US health care system did not perform as well as other high-income countries, scoring 88.7 out of 100 on the 2016 age-standardized Healthcare Access and Quality (HAQ) index.

**OBJECTIVE** To compare US age-specific HAQ scores with those of high-income countries with universal health insurance coverage and compare scores among US states with varying insurance coverage.

**DESIGN, SETTING, AND PARTICIPANTS** This cross-sectional study used 2016 Global Burden of Diseases, Injuries, and Risk Factor study results for cause-specific mortality with adjustments for behavioral and environmental risks to estimate the age-specific HAQ indices. The US national age-specific HAQ scores were compared with high-income peers (Canada, western Europe, high-income Asia Pacific countries, and Australasia) in 1990, 2000, 2010, and 2016, and the 2016 scores among US states were also analyzed. The Public Use Microdata Sample of the American Community Survey was used to estimate insurance coverage and the median income per person by age and state. Age-specific HAQ scores for each state in 2010 and 2016 were regressed based on models with age fixed effects and age interaction with insurance coverage, median income, and year. Data were analyzed from April to July 2018 and July to September 2020.

MAIN OUTCOMES AND MEASURES The age-specific HAQ indices were the outcome measures.

**RESULTS** In 1990, US age-specific HAQ scores were similar to peers but increased less from 1990 to 2016 than peer locations for ages 15 years or older. For example, for ages 50 to 54 years, US scores increased from 77.1 to 82.1 while high-income Asia Pacific scores increased from 71.6 to 88.2. In 2016, several states had scores comparable with peers, with large differences in performance across states. For ages 15 years or older, the age-specific HAQ scores were 85 or greater for all ages in 3 states (Connecticut, Massachusetts, and Minnesota) and 75 or less for at least 1 age category in 6 states. In regression analysis estimates with state-fixed effects, insurance coverage coefficients for ages 20 to 24 years were 0.059 (99% CI, 0.006-0.111); 45 to 49 years, 0.088 (99% CI, 0.009-0.167); and 50 to 54 years, 0.101 (99% CI, 0.013-0.189). A 10% increase in insurance coverage was associated with point increases in HAQ scores among the ages of 20 to 24 years (0.59 [99% CI, 0.06-1.11]), 45 to 49 years (0.88 [99% CI, 0.09-1.67]), and 50 to 54 years (1.01 [99% CI, 0.13-1.89]).

**CONCLUSIONS AND RELEVANCE** In this cross-sectional study, the US age-specific HAQ scores for ages 15 to 64 years were low relative to high-income peer locations with universal health insurance coverage. Among US states, insurance coverage was associated with higher HAQ scores for some ages. Further research with causal models and additional explanations is warranted.

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# **Key Points**

**Question** Does personal health care access and quality vary across ages among high-income countries and US states, and does any observed variation associate with insurance coverage?

Findings In this cross-sectional study of age-specific Healthcare Access and Quality (HAQ) across the US, Canada, and 3 high-income regions with universal health insurance coverage (western Europe, high-income Asia Pacific, and Australasia), 2016 US national scores were lower than high-income peers with universal health insurance coverage among individuals of working ages between 15 and 64 years. Across US states in 2010 and 2016, age-specific HAQ scores were associated with insurance coverage for some working-age categories.

**Meaning** These findings suggest that personal HAQ is associated with insurance coverage.

#### Supplemental content

Author affiliations and article information are listed at the end of this article.

# Introduction

Despite the contributions of the US to biology and medical science, <sup>1,2</sup> the US health care system does not perform as well as most high-income countries according to various measures. <sup>3,6</sup> The Healthcare Access and Quality (HAQ) index, created by Global Burden of Diseases, Injuries, and Risk Factors Study (GBD) collaborators, is based on amenable mortality, defined as deaths that should not occur in the presence of timely and effective care. <sup>3</sup> According to the age-standardized HAQ index, the US ranked 29 of 195 countries in 2016 with a score of 88.7 (95% uncertainty interval [UI], 88.0-89.4). <sup>6</sup> The US health care system serves some populations better than others. When comparing populations across states, the 2016 age-standardized HAQ scores ranged from a high in Minnesota of 92.3 (95% UI, 90.6-93.6) to a low in Mississippi of 81.5 (95% UI, 78.6-84.2). <sup>6</sup> Health insurance coverage varies by age and state because state governments can expand benefits and eligibility for programs above the minimum federal requirements, <sup>7-10</sup> with the exception of federally provided Medicare for individual aged 65 or older or individuals who are disabled and eligible for Social Security benefits or have end-stage kidney disease. In this study, our objective was to compare US age-specific HAQ scores with those of high-income countries with universal health insurance coverage and compare scores among US states with varying insurance coverage.

# **Methods**

# **Reporting Guidelines**

This cross-sectional study did not require ethical review by the University of Washington Human Subjects Division or informed consent because it used GBD results and US Census Bureau public-use data. This study followed the Strengthening the Reporting of Observational Studies in Epidemiology (STROBE) reporting guidelines.

# **HAQ Index**

Health care system performance is commonly measured at the population level by mortality among children ages 0 to 5 years and maternal mortality because these mortality rates are low in well-functioning health care systems. Beginning with Rutstein et al<sup>11</sup> in 1976, researchers have sought additional measures that include more age categories, more causes, and a broader range of health services. Nolte and McKee's<sup>12</sup> list of amenable causes among ages 0 to 74 years is the most widely used and the basis of the HAQ index. The HAQ index combines mortality data from 32 amenable causes (eTable 1 in the Supplement).<sup>5,6</sup> Examples of amenable causes are neonatal disorders, maternal disorders, and 4 vaccine preventable diseases, for which high-quality care affects mortality among children ages 0 to 5 years and maternal mortality; colon, rectum, and breast cancers, for which high-quality care includes screening and early detection as well as treatment; ischemic heart disease, cerebrovascular disease, and diabetes, for which high-quality care includes management of high systolic blood pressure or fasting plasma glucose in primary care; and appendicitis, for which high-quality care includes emergency surgical care.

The 2016 HAQ index was calculated with risk-standardized, 2016 GBD mortality rates for 24 amenable causes, in which risk-standardization controls for mortality differences across locations and years attributable to environmental and behavioral risk factors as opposed to personal health care. <sup>5,6</sup> Risk standardization was based on 2016 GBD comparative risk assessment results. <sup>13</sup> It also used 2016 GBD mortality-to-incidence ratios for 8 amenable neoplasms to more robustly reflect differences in access and quality of cancer care (eTable 1 in the Supplement). <sup>6</sup> The GBD analysis provides mortality <sup>14</sup> and incidence <sup>15</sup> estimates by cause and age category, which are 5-year intervals covering ages 5 to 74 years, and 4 narrower categories for ages 0 to 4 years.

We created age-specific HAQ indices in 1990, 2000, 2010, and 2016 for this analysis that began with age-specific, risk-standardized mortality rates and mortality incidence ratios. The following 2 steps were performed separately for each age category. The cause-specific measures were  $\log$ 

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transformed and rescaled on a 0 to 100 scale, using the worst (first percentile) and best (99th percentile) mortality results within each age category observed across all countries from 1990 to 2016 to set the minimum and maximum, respectively. With secular improvements in health care access and quality, the worst mortality results for each cause and age category are generally from earlier years and the best are generally from later years.

Next, to combine the cause-specific scales for each age category, we calculated a weighted mean using the cause weights from the age-standardized 2016 HAQ index. These cause weights are estimated using principal components analysis from the age-standardized cause-specific measures across all health care systems globally (ie, 1 measure for each cause, location, and year). The cause weights reflect patterns of mortality across health care systems. In contrast, an index based on total amenable mortality <sup>16</sup> would be weighted by the distribution of mortality in each location, for example, disproportionately weighting ischemic heart disease in the US. By using the same cause weights across all locations, the HAQ index isolates a measure of health care system performance.

However, some causes are not amenable or relevant for all age categories; for example, the amenable range for diarrheal diseases is 0 to 14 years, and maternal conditions are not relevant for girls ages 0 to 9 years. For each age category, the cause weights are rescaled to sum to 1 (eTable 2 in the Supplement).

The GBD results for mortality rates are 1000 draws from the posterior distribution of the cause-specific mortality rates for each age, sex, location, and year. <sup>14</sup> We used 1000 draws from the GBD mortality results and 1000 draws from the GBD incidence results for neoplasms <sup>15</sup> to construct the age-specific HAQ index and report the mean of 1000 draws for each age-specific HAQ index.

#### **American Community Survey**

To estimate insurance coverage and the median income per person by age category and state, we used the American Community Survey (ACS) Public Use Microdata Sample (PUMS).<sup>17</sup> The ACS is an annual survey of a sample of residential addresses selected from every county, and the surveys beginning in 2008 provide the most precise, available estimates of health insurance coverage at the state level and population subgroups at the national level.<sup>17</sup> Respondents were asked about insurance coverage at the time of the interview for each member of their household or group quarters.<sup>17</sup> The PUMS data covered more than one-third of the overall sample and represented 1% of the US population. To match the 2016 GBD results, we analyzed annual PUMS data for 2010, with samples of 2 769 241 people in households and 64 677 people in group quarters, and for 2016 with samples of 2 778 447 people in households and 124 644 people in group quarters. Sample person weights were applied to observations to ensure representativeness.

We defined total insurance coverage as coverage from 1 or more of the 6 sources in the ACS and calculated the percentage of the population with insurance coverage in the same 5-year intervals covering ages 5 to 74 years, and 2 categories for children aged 0 to 11 months and 1 to 4 years. ACS data were not disaggregated for children younger than 1 year. A state's age-specific median income per person represented household income per person for people in households and personal income for individuals in group quarters.

# **Statistical Analysis**

We first estimated the age-specific HAQ index using national data on the US and high-income peer countries with universal health insurance coverage in 1990, 2000, 2010, and 2016 to identify relative levels, trends, and differences. Results are reported for the US, 3 high-income GBD regions with universal health insurance coverage (ie, western Europe, high-income Asia Pacific, and Australasia), and Canada. The Organization for Economic Cooperation and Development reports that 91.2% of the population in the US had insurance coverage in 2016, and 100% had it in the 3 GBD regions and Canada. The quality of death registration data in these locations is also high. We did not include the high-income Latin American region because available evidence showed that less than 100% of the population had insurance coverage in 2016, and countries did not report coverage by age.

eTable 3 in the Supplement provides a list of countries in high-income GBD regions, the number of years with complete death registration data, data quality, and the percentage of the population with insurance.

The mean scores for each US state and the District of Columbia in 2016 were calculated to describe differences in age-specific HAQ scores by state. Details on national cause-specific mortality scores and the range of state scores for each amenable cause are reported in the eAppendix, eFigure 1, and eFigure 2 in the Supplement.

A multivariable regression analysis was conducted to analyze the association between the age-specific HAQ scores and insurance coverage at the state level in 2010 and 2016. The unit of analysis was the state-age-year with 1632 observations (51 states, 16 age categories, and 2 years). The dependent variable was the state's mean age-specific HAQ score, and independent variables were the age-specific insurance coverage, age-specific median income per person, fixed effects for each age category, and year. Coefficients for insurance coverage, median income per person, and year were estimated for each age category. Median income per person controlled for the financial resources available, which was similar to limiting the national comparison to high-income countries.

Pooled ordinary least-squares analyses were reported without and with state-fixed effects. Analyses without state-fixed effects estimated the association between HAQ scores and insurance coverage across states within age categories. If unmeasured state characteristics are associated with age-specific insurance coverage, insurance coefficients may be biased and their standard errors may be underestimated. Analysis with state-fixed effects controlled for unmeasured state characteristics. Results are presented with 99% CIs and based on a 1% level of significance to address multiple testing. We compared the outcome associated with a 1 SD change in total insurance coverage or median income per capita (eTable 4 in the Supplement). Sensitivity analyses were conducted with 2 state-level covariates that measure health care system infrastructure: hospital beds per 1000 population and physicians per 1000 population (eTable 5 and eTable 6 in the Supplement). A counterfactual analysis was conducted to calculate the increase in HAQ scores with universal insurance coverage for every state and each age category using the regression results.

The age-specific HAQ indices were constructed and national-level analyses were performed with Python statistical software version 3.0. (Python). The state-level analyses were performed with R statistical software version 3.6.3. (R Project for Statistical Computing).

# **Results**

# International and National Age-Specific HAQ Scores From 1990 to 2016

In 1990, the age pattern in the age-specific HAQ indices was similar for the US and high-income peers with universal health insurance coverage (**Figure 1**). Scores were low among children younger than 1 year, high for ages 5 to 9 years and 10 to 14 years and decreased with age beginning at ages 15 to 19 years. For example, for ages 20 to 24 years, the US score (82.8 points) was in the middle among high-income Asia Pacific (72.1 points), western Europe (79.2 points), Australasia (83.1 points), and Canada (83.8 points). Although the range was wider for ages 50 to 54 years, the US score (77.1 points) was in the middle among high-income Asia Pacific (71.6 points), western Europe (73.4 points), Canada (78.1 points), and Australasia (80.3 points). The US score was the lowest observed was ages 0 to 6 days (67.4 points) and highest observed for ages 15 to 19 years (83.7 points), 65 to 69 years (76.1 points), and 70 to 74 years (75.2 points).

No location had an HAQ score of 100 because the HAQ index was a weighted mean, and no location consistently had the lowest cause-specific mortality result for every cause. The regional results were population-weighted means across countries. Although 1 country may have had a relatively high HAQ score, the regional mean was lower.

Age-specific HAQ scores increased over time, but the US scores increased less for ages 5 years or older than high-income peer locations from 1990 to 2010 and did not change appreciably from 2010 to 2016. For example, for ages 20 to 24 years, HAQ scores increased 5.0 points (87.8 points) in

the US from 1990 to 2016 compared with 19.7 points (91.8 points) in high-income Asia Pacific, 12.4 points (91.6 points) in western Europe, 10.7 points (93.8 points) in Australasia, and 8.8 points (92.6 points) in Canada. For ages 50 to 54 years, the HAQ scores increased 4.9 points (82.1 points) in the US, compared with 16.5 points (88.2 points) in high-income Asia Pacific, 14.0 points (87.4 points) in western Europe, 11.0 points (89.1 points) in Canada, and 12.6 points (92.9 points) in Australasia. Thus, the US ranked the lowest among its peers in every age category in 2016, with the exception ages 65 to 69 years and 70 to 74 years.

# Age-Specific HAQ Scores by US State in 2016

Although the US national age-specific HAQ scores were less than those at peer locations in 2016, HAQ scores in some states were comparable with peer locations. For example, the age-specific HAQ scores were 85 or greater for individuals ages 15 years or older in 3 states (ie, Connecticut, Massachusetts, and Minnesota), and 84 or greater in 8 states (Figure 2). In contrast, the age-specific HAQ scores were 75 or less for at least 1 age category between the ages of 15 to 64 years in 6 states (ie, Alabama, Arkansas, District of Columbia, Louisiana, Mississippi, and West Virginia). The ranges in age-specific HAQ scores across states were large; for example, it was 9.6 points for ages 15 to 19 years and 13.3 points for ages 60 to 64 years (eFigure 2 in the Supplement).

Figure 1. Age-Specific Healthcare Access and Quality (HAQ) Index for US and High-Income Peers With Universal Health Insurance in Selected Years

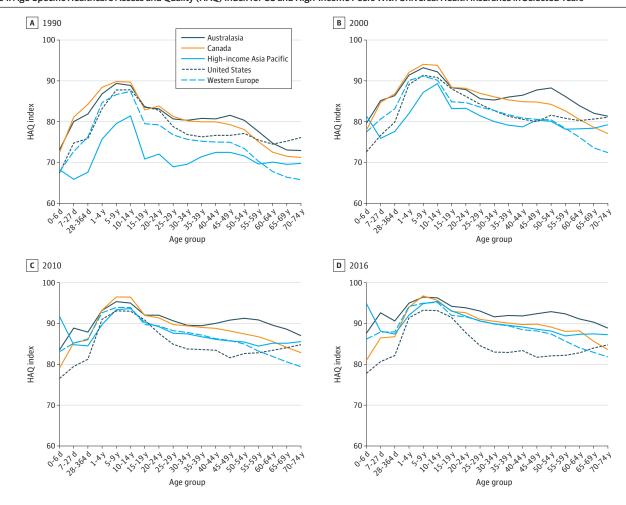


Figure 2. Age-Specific Healthcare Access and Quality (HAQ) Scores for US States in 2016

	Alabama	73	71	75	88	89	90	88	84	80	76	75	77	74	76	76	76	78	79			-100
	Alaska	85	82	77	91	93	90	89	86	84	82	82	82	79	80	81	81	82	81			
	Arizona	78	78	80	90	92	91	91	87	83	81	81	81	80	80	80	81	84	85			
	Arkansas	75	77	78	88	90	89	88	85	79	76	75	75	74	75	76	77	78	79			
	California	83	86	87	93	95	94	92	89	86	85	85	85	84	84	83	84	86	87			
	Colorado	78	83	86	91	94	93	93	90	87	85	86	86	84	84	84	84	85	85			
	Connecticut	77	83	85	94	95	95	93	89	86	86	88	87	86	86	87	86	87	87			
	Delaware	71	78	80	92	96	91	91	87	83	82	82	83	81	81	82	83	85	85			
	District of Columbia	75	78	81	93	90	91	91	87	90	88	84	83	77	75	75	77	79	81			- 95
	Florida	78	80	80	91	93	93	91	88	85	83	83	84	82	83	82	84	87	88			
	Georgia	75	75	80	90	92	91	90	85	81	79	80	80	78	78	78	78	79	80			
	Hawaii	80	87	83	94	94	95	93	91	88	86	85	85	82	82	83	84	86	87			
	Idaho	79	88	84	91	91	90	90	86	84	82	81	81	80	80	81	81	82	82			
	Illinois	76	80	82	91	93	93	90	87	85	84	85	85	83	83	83	83	84	84			
	Indiana	74	77	79	89	91	92	89	86	80	79	79	80	79	79	80	81	82	82			
	Iowa	82	86	84	91	95	93	93	90	86	83	83	84	82	82	83	85	84	84			
	Kansas	76	79	82	90	93	91	90	88	84	84	83	83	80	81	81	82	82	83			
	Kentucky	77	77	79	89	90	91	90	86	82	78	78	79	77	77	78	78	79	79			-90
	Louisiana	75	75	75	88	91	91	87	83	80	77	77	78	75	76	76	78	79	79			
	Maine	74	80	81	92	93	95	93	88	86	85	85	86	84	85	85	85	85	85			
	Maryland	73	79	83	91	93	94	93	86	84	82	83	84	82	83	83	83	84	85			
e.	Massachusetts	80	86	88	94	94	95	95	90	87	86	87	88	86	87	86	87	87	86			
stai	Michigan	75	79	80	90	92	91	89	84	81	79	80	81	80	80	81	82	82	83			
e by	Minnesota	80	84	85	93	94	94	93	90	88	87	86	88	87	86	87	87	87	87			
SCOI	Mississippi	73	73	74	87	91	90	85	82	77	74	74	74	73	73	74	74	76	77			
₽ ₹	Missouri	76	80	80	90	91	91	90	86	82	81	80	81	80	80	81	81	83	83		-	-85
ific	Montana	80	83	81	91	95	91	91	87	85	84	81	82	81	80	83	83	85	84			
spec	Nebraska	79	86	85	92	94	93	89	88	85	83	82	83	81	82	83	83	83	83			
Age-specific HAQ score by state	Nevada	79	81	80	89	93	93	91	87	84	83	82	81	79	79	78	78	80	81			
	New Hampshire	81	83	85	94	96	93	95	90	84	84	87	88	86	97	86	86	87	86			
	New Jersey	81	84	85	93	94	94	92	87	84	84	86	86	84	84	84	85	85	85			
	New Mexico	78	79	81	89	93	90	89	83	80	77	77	77	76	76	77	78	80	81			
	New York	81	83	83	92	93	93	93	88	86	85	85	86	84	84	85	85	86	87			
	North Carolina	73	77	80	90	92	92	90	88	84	81	81	81	80	80	79	80	81	82			-80
	North Dakota	79	85	83	92	98	97	90	88	84	82	80	81	81	82	83	85	84	84			
	Ohio	73	78	81	90	93	92	91	86	82	80	80	81	80	80	81	81	82	82			
	Oklahoma	75	76 84	77	88	90	91	88 92	84 89	81	79	77	78	76	76	76	77 84	79	81			
	Oregon Pennsylvania	81 75	81	86 81	91	93	95	93	87	87 85	87 83	86	86	83	83	84	84	85 84	85 85			
	Rhode Island	72	84	85	94	95	92	95	90	86	84	87	86	83	84	85	85	85	85			
	South Carolina	75	77	79	90	90	93	89	84	81	78	78	78	76	76	77	78	79	81			
	South Dakota	76	86	77	89	89	91	86	85	83	80	77	78	78	80	82	82	83	83			
	Tennessee	76	77	78	90	91	92	89	86	81	79	78	78	76	77	77	78	79	80			
	Texas	79	81	81	90	92	92	89	86	83	81	80	81	79	79	79	79	81	82			-75
	Utah	79	83	86	91	93	92	89	83	85	83	82	83	80	81	81	81	82	81			
	Vermont	82	83	86	94	98	90	95	87	86	85	84	88	83	86	86	86	86	85			
	Virginia	76	79	83	92	94	93	93	89	87	85	85	85	83	83	83	83	85	85			
	Washington	83	85	87	93	95	95	94	90	88	87	83	87	85	85	84	85	86	86			
	West Virginia	76	74	78	89	88	89	89	86	80	76	75	76	75	76	77	78	79	80			
	Wisconsin	78	82	83	92	94	94	92	88	85	85	84	85	84	85	85	85	85	85			
	Wyoming	78	81	81	90	94	95	90	87	84	80	84	82	80	79	83	82	82	82			
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	•	0, 1	278	30	<b>&gt;</b>	2, 3	1, 4	) \ \	2° 2°	5° 3°	50 35	, K	), V	o' s	S' 5	ં હ	y'' 6	2° 7°	Σ,			
									Age													

# Association Between Health Insurance Coverage and Age-Specific HAQ Index in the US 2010 and 2016

In the multivariable analysis of state-level data, the age-specific HAQ score was positively associated with insurance coverage for most working ages between 15 and 64 years (**Table 1**). For example, in pooled estimates without state-fixed effects, the coefficients were large and statistically significant for working ages, with 2 exceptions at ages 25 to 29 years and 55 to 59 years. A 10% absolute increase in insurance coverage was associated with an increase of 1.43 (99% CI, 0.48-2.37) points in HAQ score for ages 20 to 24 years, 2.95 (99% CI, 1.51-4.39) points for ages 45 to 49 years, and 2.51 points (99% CI, 0.90-4.11) for ages 50 to 54 years. In pooled estimates with state-fixed effects, the

Table 1. Association Between HAQ Scores and Total Health Insurance Coverage by Age Category in the United States, 2010 and 2016<sup>a</sup>

	Age-specific total insurance covera	age	Age-specific median income per capita	Age-specific median income per capita (thousands), \$				
Age category, y	Coefficient for a 1% change in insurance coverage (99% CI)	P value	Coefficient for a \$1000 increase in median income per capita (99% CI)	P value	Coefficient for the change from 2010 to 2016 (99% CI)	P value		
Model with age fixe	ed effects <sup>b</sup>							
0-11 mo	-0.049 (-0.359 to 0.261)	.68	0.535 (0.347 to 0.724)	<.001	-0.808 (-2.130 to 0.514)	.12		
1-4	0.094 (-0.132 to 0.321)	.28	0.425 (0.221 to 0.628)	<.001	-1.230 (-2.613 to 0.153)	.02		
5-9	-0.015 (-0.236 to 0.207)	.86	0.421 (0.190 to 0.652)	<.001	-0.212 (-1.537 to 1.112)	.68		
10-14	-0.132 (-0.351 to 0.088)	.12	0.453 (0.236 to 0.671)	<.001	-0.302 (-1.695 to 1.091)	.58		
15-19	0.188 (0.048 to 0.328)	.001	0.317 (0.098 to 0.536)	<.001	-1.044 (-2.594 to 0.506)	.08		
20-24	0.143 (0.048 to 0.237)	<.001	0.233 (-0.008 to 0.474)	.01	-3.246 (-5.144 to -1.348)	<.001		
25-29	0.104 (-0.016 to 0.225)	.02	0.352 (0.171 to 0.533)	<.001	-3.256 (-4.920 to -1.591)	<.001		
30-34	0.197 (0.076 to 0.318)	<.001	0.225 (0.096 to 0.354)	<.001	-3.830 (-5.346 to -2.313)	<.001		
35-39	0.250 (0.125 to 0.376)	<.001	0.155 (0.032 to 0.277)	.001	-2.968 (-4.382 to -1.554)	<.001		
40-44	0.264 (0.128 to 0.400)	<.001	0.236 (0.063 to 0.408)	<.001	-2.474 (-3.860 to -1.088)	<.001		
45-49	0.295 (0.151 to 0.439)	<.001	0.219 (0.049 to 0.389)	.001	-3.103 (-4.567 to -1.640)	<.001		
50-54	0.251 (0.090 to 0.411)	<.001	0.369 (0.204 to 0.535)	<.001	-3.565 (-5.001 to -2.130)	<.001		
55-59	0.125 (-0.060 to 0.310)	.08	0.479 (0.329 to 0.628)	<.001	-2.493 (-3.891 to -1.094)	<.001		
60-64	0.226 (0.017 to 0.435)	.01	0.401 (0.255 to 0.546)	<.001	-2.655 (-4.069 to -1.240)	<.001		
65-69	0.372 (-0.351 to 1.094)	.18	0.451 (0.295 to 0.606)	<.001	-2.186 (-3.643 to -0.728)	<.001		
70-74	-0.401 (-1.396 to 0.595)	.30	0.273 (0.105 to 0.440)	<.001	-1.258 (-2.779 to 0.263)	.03		
Model with age and	d state fixed-effects <sup>c</sup>							
0-11 mo	-0.008 (-0.173 to 0.157)	.90	0.089 (-0.018 to 0.196)	.03	0.580 (-0.121 to 1.282)	.03		
1-4	0.080 (-0.042 to 0.201)	.09	-0.085 (-0.201 to 0.032)	.06	0.404 (-0.337 to 1.145)	.16		
5-9	0.021 (-0.098 to 0.140)	.65	-0.235 (-0.367 to -0.103)	<.001	0.991 (0.291 to 1.692)	<.001		
10-14	-0.069 (-0.187 to 0.05)	.13	-0.160 (-0.283 to -0.037)	.001	1.025 (0.282 to 1.768)	<.001		
15-19	0.034 (-0.045 to 0.113)	.27	-0.154 (-0.273 to -0.034)	.001	1.193 (0.352 to 2.034)	<.001		
20-24	0.059 (0.006 to 0.111)	.004	-0.241 (-0.373 to -0.109)	<.001	-0.072 (-1.127 to 0.984)	.86		
25-29	0.005 (-0.060 to 0.070)	.84	0.160 (0.060 to 0.260)	<.001	-1.205 (-2.104 to -0.305)	.001		
30-34	0.004 (-0.063 to 0.070)	.90	0.214 (0.143 to 0.284)	<.001	-1.92 (-2.737 to -1.104)	<.001		
35-39	0.026 (-0.044 to 0.095)	.34	0.167 (0.100 to 0.233)	<.001	-1.402 (-2.160 to -0.645)	<.001		
40-44	0.057 (-0.017 to 0.132)	.05	0.184 (0.089 to 0.279)	<.001	-0.984 (-1.727 to -0.242)	.001		
45-49	0.088 (0.009 to 0.167)	.004	0.112 (0.019 to 0.205)	.002	-1.208 (-2.002 to -0.414)	<.001		
50-54	0.101 (0.013 to 0.189)	.003	0.117 (0.025 to 0.209)	.001	-1.78 (-2.553 to -1.007)	<.001		
55-59	0.039 (-0.063 to 0.140)	.33	0.154 (0.071 to 0.237)	<.001	-1.192 (-1.937 to -0.446)	<.001		
60-64	0.113 (-0.002 to 0.228)	.01	0.095 (0.013 to 0.176)	.003	-1.302 (-2.058 to -0.546)	<.001		
65-69	0.123 (-0.265 to 0.511)	.41	0.071 (-0.020 to 0.161)	.04	-0.290 (-1.074 to 0.494)	.34		
70-74	-0.635 (-1.164 to -0.106)	.002	0.020 (-0.074 to 0.114)	.59	0.113 (-0.699 to 0.924)	.72		

Abbreviation: HAQ, Healthcare Access and Quality.

<sup>&</sup>lt;sup>a</sup> Results of multivariable regression analysis of age-specific HAQ scores as the dependent variable, and age-specific health insurance coverage, age-specific median income per capita and year. All regression models have age fixed-effects and age interaction for insurance coverage, median income per capita, and year. To address multiple testing, results presented with 99% CI.

<sup>&</sup>lt;sup>b</sup> The mean square error is 6.05 and square root of mean square error is 2.46.

<sup>&</sup>lt;sup>c</sup> The mean square error is 1.63 and square root of mean square error is 1.28.

coefficients were smaller and statistically significant for 3 categories of working-age individuals: ages 20 to 24 years (0.059 [99% CI, 0.006-0.111]), 45 to 49 years (0.088 [99% CI, 0.009-0.167]), and 50 to 54 years (0.101 [99% CI, 0.013-0.189]). For these groups, a 10% absolute increase in insurance coverage was associated with an increase in HAQ scores of 0.59 (99% CI, 0.06-1.11) points for ages 20 to 24 years, 0.88 (99% CI, 0.09-1.67) points for ages 45 to 49 years, and 1.01 (99% CI, 0.13-1.89) points for ages 50 to 54 years.

The increases in HAQ scores associated with universal health insurance coverage were calculated as the product of the insurance gap and the regression coefficients (**Figure 3**). In 2016, using pooled estimates without state-fixed effects, universal health insurance coverage would increase HAQ scores by at least 3 points for ages 40 to 44 in 30 of 50 states and the District of Columbia (**Table 2**; eTable 7 in the Supplement). Using pooled estimates with state-fixed effects, HAQ scores would increase by at least 1 point for ages 20 to 24 years in 13 states, ages 45 to 49 years in 21 states, ages 50 to 54 years in 23 states, and ages 60 to 64 years in 9 states.

# **Discussion**

This cross-sectional study found that when health care system performance was measured at the population level with an age-specific HAQ index, the US national scores increased from 1990 to 2010 across age categories. However, the increase was less than those of high-income peers with universal health insurance coverage and did not change between 2010 and 2016. Using state-level age-specific HAQ scores, we identified several states with scores in 2016 that were comparable with high-income peers and large differences in performance across states. Analyzing these state-level results, we found that the age-specific HAQ scores were associated with insurance coverage in some working-age categories.

Our comparison of national results for the age-specific HAQ indices is consistent with previous research on amenable mortality in the US and adds insights into the US performance during working ages. The absence of an increase in HAQ scores between 2010 and 2016 is consistent with the Commonwealth Fund's report<sup>16</sup> that the total mortality rate from amenable causes declined at a slower rate from 2010 and 2011 to 2012 and 2013 than from 2004 and 2005 to 2010 and 2011 and increased from 83.7 per 100 000 population in 2012 and 2013 to 84.3 in 2013 and 2014. Nolte and McKee<sup>20</sup> reported that the age-standardized amenable mortality rate for ages 0 to 64 years was high in the US relative to France, Germany, and the United Kingdom from 1999 to 2006 and 2007. Mortality rates for ages 65 to 74 years were similar in the US, Germany, and the United Kingdom in 2006 and 2007 and higher than in France.

In the international comparisons, the US health care system performed poorly for working ages in recent years, and this finding was consistent with lower insurance coverage for these age groups in the US. In the comparison among states, total insurance coverage and the median income per person were associated with increased HAQ scores for working-aged individuals; increases in coverage and income were associated with offsetting a negative time trend between 2010 and 2016. However, total insurance coverage may be confounded with other state-level insurance policies, such as the benefits package, continuity of coverage, and cost-sharing, or state-level employment policies, such as paid leave for medical care. The association between the HAQ scores and total insurance coverage suggests that further research on the effects of other state-level insurance and employment policies is warranted.

Other potential reasons why health care system performance would differ across age categories or states in the US were addressed in our estimates. For example, environmental, occupational, and behavioral risk factors differed across ages, states, and years, and we controlled for these risks in our analysis by calculating the age-specific HAQ index with risk-standardized mortality rates. Also, health infrastructure, such as hospitals or physicians per 1000 population, differed across states and years but not ages. In estimates that included these state-level variables, the coefficient estimates for

Figure 3. Total Health Insurance Coverage by Age Category for US States in 2016

	Alabama	98	97	97	98	92	83	76	79	82	84	87	87	90	92	99	99	1
	Alaska	92	89	89	89	87	79	73	81	83	82	84	81	84	89	99	99	
		96	93	92	92											98		
	Arizona	94	95		95	87 92	83	81	82	83	84 85	86 88	87 90	90	91	99	99	
	Arkansas California	97		96 97			82		82						95		99	
			97		96	94	88	87	87	86	88	89	90	92	93	98		
	Colorado	97	96	95	95	93	88	85	86	86	86	90	91	92	93	99	98	
	Connecticut	99	96	97	98	96	93	91	89	91	91	93	95	95	95	99	99	
	Delaware	96	96	96	94	96	90	87	87	88	90	94	92	94	95	99	98	
'	District of Columbia	99	97	95	96	96	94	94	96	95	93	92	95	97	97	99	99	- 9
	Florida	96	95	94	93	87	77	75	76	78	80	81	83	85	88	97	98	
	Georgia	94	93	94	93	88	76	74	75	77	80	85	85	86	89	98	99	
	Hawaii	96	99	97	97	95	95	93	95	95	94	96	96	93	94	99	99	
	Idaho	93	97	95	92	92	82	80	79	82	85	83	87	87	87	99	100	
	Illinois	97	97	97	97	95	89	87	87	88	88	91	92	93	94	99	99	
	Indiana	94	94	94	94	92	88	83	83	86	87	89	90	92	93	99	99	
	Iowa	97	98	97	97	96	92	92	91	92	93	93	95	95	96	99	99	
	Kansas	97	95	95	95	91	84	83	83	86	85	90	89	93	93	99	99	
	Kentucky	97	97	96	96	95	90	87	89	90	92	92	94	95	96	99	99	-9
	Louisiana	98	97	97	96	91	80	79	79	80	83	83	85	87	92	99	99	
	Maine	99	95	96	95	93	86	84	87	86	85	87	89	90	93	99	99	
	Maryland	97	96	97	97	94	89	87	87	88	91	92	93	94	94	98	98	
	Massachusetts	98	98	99	99	98	95	95	95	96	96	96	96	96	98	99	99	
	Michigan	98	96	96	97	95	90	87	88	90	91	93	93	94	95	99	99	
	Minnesota	95	97	96	96	96	92	92	92	91	93	95	95	95	96	99	99	
	Mississippi	96	96	95	95	89	76	73	76	79	80	83	82	88	88	99	99	
1	Missouri	97	95	95	94	91	82	81	83	85	86	87	88	91	92	99	99	-8
	Montana	93	97	95	95	91	83	88	87	86	87	86	88	88	93	99	99	
	Nebraska	93	95	95	94	91	84	82	85	86	86	90	89	89	95	99	99	
	Nevada	97	94	94	94	88	81	79	82	81	82	84	87	89	90	97	98	
	New Hampshire	100	97	97	97	93	89	82	89	88	93	90	92	93	94	100	100	
	New Jersey	99	96	96	97	94	86	82	85	85	88	89	91	93	93	97	98	
	New Mexico	95	95	95	92	92	85	84	82	84	84	85	89	90	92	98	99	
	New York	98	98	97	97	95	91	88	88	88	89	91	93	95	95	98	99	
	North Carolina	96	96	95	95	91	83	78	80	81	82	85	86	90	92	99	99	
	North Dakota	94	88	88	91	90	88	89	89	85	88	94	92	95	94	99	99	-8
	Ohio	96	96	96	96	95	89	87	89	90	92	92	93	94	94	99	99	
	Oklahoma	92	93	94	92	86	75	73	75	78	77	79	82	85	88	99	99	
	Oregon	98	98	96	96	95	89	88	89	89	90	90	91	93	93	98	98	
	Pennsylvania	95	95	95	95	94	89	86	89	89	91	92	93	94	95	99	99	
	Rhode Island	96	97	97	98	97	92	89	91	91	93	94	96	98	97	99	99	
	South Carolina	97	96	96	96	92	81	80	81	82	83	85	86	89	90	99	99	
	South Dakota	95	96	96	96	90	84	80	83	88	86	88	92	89	92	99	99	
	Tennessee	96	97	97	95	93	86	80	83	82	84	85	88	90	92	99	99	- 7
	Texas	95	92	91	90	82	71	70	72	73	75	78	80	84	87	97	98	
	Utah	95	94	95	93	91	89	86	85	85	86	87	88	92	91	99	99	
	Vermont	99	98	99	99	98	96	91	94	91	92	93	97	94	97	99	100	
	Virginia	96	95	95	94	91	85	84	85	84	86	88	89	91	93	99	99	
	Washington	98	98	97	97	95	89	88	89	89	90	92	93	94	95	99	99	
	West Virginia	98	98	98	98	96	91	86	88	90	91	91	92	95	94	99	99	
	Wisconsin	97	96	97	96	94	89	89	89	91	91	93	94	95	95	99	99	
	Wyoming	93	91	92	91	92	82	75	81	87	87	84	83	86	92	98	99	
		Imo	LAY .	19ª	LAY	5.194	204	5.29× 2	0.3ª <sup>4</sup>	5.394	O-AAY	5.494 c	0.5A4	5594	0.6A4	5.694	OTAY	7
	0,7	,*	γ `	, 4	0, 1	2 7	ò., <sup>,</sup>	5 3	9 2	5 6	b, V	7 4	0, 5	5 6	<i>S</i> 2 (2)	5 1	0,	

Abbreviation: HAQ, healthcare and quality index.

insurance coverage were similar or larger than estimates without state-level variables. These state-level variables did not improve model fit in our sample with 2 years of data and estimates with state fixed effects.

Other possible factors that could contribute to health care system performance differences, which we did not address in this study, are extended office hours or location of health facilities close to populations with inflexible work hours or without sick leave. However, an analysis of these factors would require local-level data, and measures of insurance coverage by 5-year age categories are unavailable at the local level.

To our knowledge, this is the first study to explore the association between health insurance coverage and US HAQ scores across multiple age categories at the state level. Although our analysis focuses on health care system performance, it may have implications for research on the effects of insurance coverage on health. Although the effects of health insurance on health are unclear, a

Table 2. Summary of Counterfactual Estimates of the Increase in HAQ Score in US States With Universal Health Insurance Coverage, 2010 and 2016<sup>a</sup>

	Model with age fixed (	effects		Model with age and state fixed effects					
	Largest increase in	States with	increase in HAQ	points, No.	Largest increase in	States with increase in HAQ points, No.			
Age category, y	HAQ points among states	>1.0	>3.0	>5.0	—— HAQ points among states	>1.0	>2.0	>3.0	
2016									
0-11 mo	0	0	0	0	0.0	0	0	0	
1-4	1.1	2	0	0	0.9	0	0	0	
5-9	0.0	0	0	0	0.2	0	0	0	
10-14	-0.1	0	0	0	-0.1	0	0	0	
15-19	3.4	33	1	0	0.6	0	0	0	
20-24	4.1	46	5	0	1.7	13	0	0	
25-29	3.0	44	1	0	0.1	0	0	0	
30-34	5.5	48	21	1	0.1	0	0	0	
35-39	6.6	50	29	5	0.7	0	0	0	
40-44	6.5	50	30	5	1.4	6	0	0	
45-49	6.3	50	26	4	1.9	21	0	0	
50-54	4.8	47	14	0	1.9	23	0	0	
55-59	2.0	22	0	0	0.6	0	0	0	
60-64	2.9	42	0	0	1.5	9	0	0	
65-69	0.9	0	0	0	0.3	0	0	0	
70-74	0	0	0	0	0.0	0	0	0	
2010									
0-11 mo	0.0	0	0	0	0.0	0	0	0	
1-4	1.6	5	0	0	1.3	2	0	0	
5-9	0.0	0	0	0	0.4	0	0	0	
10-14	-0.2	0	0	0	-0.1	0	0	0	
15-19	5.1	49	18	1	0.9	0	0	0	
20-24	6.4	51	46	14	2.6	47	17	0	
25-29	4.4	51	25	0	0.2	0	0	0	
30-34	7.5	51	47	20	0.1	0	0	0	
35-39	8.4	51	47	30	0.9	0	0	0	
40-44	8.2	51	47	22	1.8	27	0	0	
45-49	8.4	51	47	25	2.5	44	11	0	
50-54	6.3	51	38	9	2.5	47	10	0	
55-59	2.6	47	0	0	0.8	0	0	0	
60-64	4.5	50	11	0	2.3	34	1	0	
65-69	2.0	6	0	0	0.7	0	0	0	
70-74	0.0	0	0	0	0.0	0	0	0	

Abbreviation: HAQ, Healthcare Access and Quality.

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<sup>&</sup>lt;sup>a</sup> The potential increase in HAQ scores is calculated with the estimated coefficients for total health insurance coverage and gap between the state's coverage and 100% coverage.

review by Levy and Metzler<sup>21</sup> concluded that health insurance improves health for populations such as infants, children, and people with AIDS or high blood pressure. A review by Dor and Umapathi<sup>22</sup> recommended further research on which patient populations would benefit from insurance coverage. There is evidence that insurance coverage reduces mortality for infants,<sup>23</sup> young children,<sup>24</sup> people with HIV,<sup>25,26</sup> hospital patients admitted from an emergency department,<sup>27</sup> and people with end-stage kidney disease.<sup>28</sup> Health insurance may be more likely to affect amenable causes and benefit populations without access to high-quality care for those causes. Future researchers could test the outcomes associated with insurance coverage in the US with appropriately weighted mortality or disability-adjusted life-years for amenable causes in age categories with the largest ranges in HAQ scores.

#### Limitations

This study had limitations. Amenable mortality, as defined by Nolte and McGee<sup>3</sup> ends at age 74 years, which was adopted for the HAQ index. Since 2003, advances in health care for older individuals may have extended amenable mortality to ages 75 years or older for some causes. Similarly, amenable mortality combines results for both sexes, which limits the understanding of potential sex-specific differences in access and quality; future research could use GBD mortality results for each sex to calculate sex-specific and age-specific HAQ indices.

The HAQ index was calculated with only the principal component analysis (PCA) weights from the age-standardized HAQ. In the future, it would be possible to estimate the age-specific HAQ indices with both PCA and arithmetic mean to determine whether the method of combining the cause-specific mortality rates altered the comparison among US states and between the US and peer locations. Furthermore, the international comparison was not included, and socioeconomic characteristics such as education, racial and ethnic discrimination, and immigration status, were not controlled for in the regression analysis. Our estimates controlled for age-specific median income per person but did not compare HAQ scores between income categories across states. Chen et al<sup>29</sup> show differences in mortality among children aged 2 to 12 months across US regions among disadvantaged groups, but not among advantaged groups. The ACS sample size is designed for state-level analyses or national-level subgroup analyses but not for state-level subgroup analyses. Although statistically significant associations were found, our cross-sectional study was limited by its design and did not determine causation.

# **Conclusions**

In this cross-sectional study, the 2016 US age-specific HAQ scores for working individuals ages 15 to 64 years were low compared with high-income global peers with universal health insurance coverage. Among US states, insurance coverage was associated with higher HAQ scores for some working ages between 15 and 64 years. Further research with causal models and additional explanations is warranted.

# **ARTICLE INFORMATION**

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Correction: This article was corrected on August 6, 2021, to fix an error in a label on Figure 3.

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#### SUPPLEMENT.

- eTable 1. Amenable Causes in the 2016 GBD HAQ Index, and Risk Factors Associated With Them
- eTable 2. Age Category for Each GBD Cause of Death Included in the HAQ Index, and Rescaled Cause Weights for Each Age Category
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- eFigure 1. Age-Specific HAQ Index and Cause-Specific Mortality Scores for the US in 2016
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**eTable 4.** Comparison of Estimated Coefficients Multiplied by SD for Age-Specific Total Insurance Coverage and Median Income Per Capita by Age Category in the United States, 2016 **eTable 5.** Association Between HAQ Scores and Total Health Insurance Coverage by Age Category in the United

States, 2010 and 2016; Sensitivity Analysis With State-Level Variable for Hospital Beds Per 1000 Population

**eTable 6.** Association Between HAQ Scores and Total Health Insurance Coverage by Age Category in the United States, 2016; Sensitivity Analysis With State-Level Variable for Physicians Per 1000 Population

eTable 7. Detailed Counterfactual Estimates of the Increase in HAQ Score With Universal Health Insurance Coverage by State and Age Category, 2010 and 2016

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